ASSEMBLY BILL NO. 154–ASSEMBLYMEN ROBERTS, TOLLES, NGUYEN, WATTS; AND MONROE-MORENO

FEBRUARY 18, 2021

JOINT SPONSOR: SENATOR HAMMOND

Referred to Committee on Growth and Infrastructure

SUMMARY—Revises provisions governing certain notice provided by public utilities. (BDR 58-510)

FISCAL NOTE: Effect on Local Government: No. Effect on the State: No.

EXPLANATION - Matter in *bolded italics* is new; matter between brackets [omitted material] is material to be omitted.

AN ACT relating to public utilities; authorizing public utilities to provide certain notice to customers electronically; and providing other matters properly relating thereto.

Legislative Counsel's Digest:

Existing law sets forth general standards and practices for public utilities. (NRS 704.143-704.1835) Section 1 of this bill authorizes a public utility to provide by electronic transmission any notice that is required to be provided to a customer if the customer requests such transmission and it is within the capability of the public utility to provide the notice electronically. Section 2 of this bill authorizes a public utility to provide notice of each quarterly rate adjustment to its customers electronically pursuant to section 1 instead of with the customer's regular monthly bill as required under existing law. (NRS 704.110)

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1 **Section 1.** Chapter 704 of NRS is hereby amended by adding 2 thereto a new section to read as follows:

3 If notice is required to be provided by a public utility to a 4 customer pursuant to this chapter or the regulations adopted 5 pursuant thereto, the notice may be provided to the customer, if 6 requested by the customer and within the capability of the public





1 utility, by electronic transmission to the most recent electronic 2 mail address provided to the public utility by the customer.

Sec. 2. NRS 704.110 is hereby amended to read as follows:

4 704.110 Except as otherwise provided in NRS 704.075, 5 704.68861 to 704.68887, inclusive, and 704.7865, or as may 6 otherwise be provided by the Commission pursuant to NRS 7 704.095, 704.097 or 704.7621:

8 1. If a public utility files with the Commission an application to make changes in any schedule, including, without limitation, 9 changes that will result in a discontinuance, modification or 10 restriction of service, the Commission shall investigate the propriety 11 12 of the proposed changes to determine whether to approve or 13 disapprove the proposed changes. If an electric utility files such an 14 application and the application is a general rate application or an 15 annual deferred energy accounting adjustment application, the 16 Consumer's Advocate shall be deemed a party of record.

2. Except as otherwise provided in subsection 3, if a public utility files with the Commission an application to make changes in any schedule, the Commission shall, not later than 210 days after the date on which the application is filed, issue a written order approving or disapproving, in whole or in part, the proposed changes.

23 3. If a public utility files with the Commission a general rate 24 application, the public utility shall submit with its application a 25 statement showing the recorded results of revenues, expenses, 26 investments and costs of capital for its most recent 12 months for 27 which data were available when the application was prepared. 28 Except as otherwise provided in subsection 4, in determining 29 whether to approve or disapprove any increased rates, the 30 Commission shall consider evidence in support of the increased 31 rates based upon actual recorded results of operations for the same 32 12 months, adjusted for increased revenues, any increased 33 investment in facilities, increased expenses for depreciation, certain 34 other operating expenses as approved by the Commission and 35 changes in the costs of securities which are known and are 36 measurable with reasonable accuracy at the time of filing and which 37 will become effective within 6 months after the last month of those 38 12 months, but the public utility shall not place into effect any 39 increased rates until the changes have been experienced and certified by the public utility to the Commission and the 40 Commission has approved the increased rates. The Commission 41 42 shall also consider evidence supporting expenses for depreciation, 43 calculated on an annual basis, applicable to major components of the 44 public utility's plant placed into service during the recorded test 45 period or the period for certification as set forth in the application.



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1 Adjustments to revenues, operating expenses and costs of securities 2 must be calculated on an annual basis. Within 90 days after the date 3 on which the certification required by this subsection is filed with 4 the Commission, or within the period set forth in subsection 2, 5 whichever time is longer, the Commission shall make such order in 6 reference to the increased rates as is required by this chapter. The 7 following public utilities shall each file a general rate application 8 pursuant to this subsection based on the following schedule:

9 (a) An electric utility that primarily serves less densely 10 populated counties shall file a general rate application:

11 (1) Not later than 5 p.m. on or before the first Monday in 12 June 2019; and

13 (2) Once every 36 months thereafter or on a date specified in 14 an alternative rate-making plan approved by the Commission 15 pursuant to NRS 704.7621.

16 (b) An electric utility that primarily serves densely populated 17 counties shall file a general rate application:

18 (1) Not later than 5 p.m. on or before the first Monday in 19 June 2020; and

20 (2) Once every 36 months thereafter or on a date specified in 21 an alternative rate-making plan approved by the Commission 22 pursuant to NRS 704.7621.

23 (c) A public utility that furnishes water for municipal, industrial 24 or domestic purposes or services for the disposal of sewage, or both, 25 which had an annual gross operating revenue of \$2,000,000 or more 26 for at least 1 year during the immediately preceding 3 years and 27 which had not filed a general rate application with the Commission 28 on or after July 1, 2005, shall file a general rate application on or 29 before June 30, 2008, and at least once every 36 months thereafter 30 unless waived by the Commission pursuant to standards adopted by regulation of the Commission. If a public utility furnishes both 31 32 water and services for the disposal of sewage, its annual gross 33 operating revenue for each service must be considered separately for 34 determining whether the public utility meets the requirements of this 35 paragraph for either service.

36 (d) A public utility that furnishes water for municipal, industrial or domestic purposes or services for the disposal of sewage, or both, 37 38 which had an annual gross operating revenue of \$2,000,000 or more 39 for at least 1 year during the immediately preceding 3 years and 40 which had filed a general rate application with the Commission on or after July 1, 2005, shall file a general rate application on or before 41 42 June 30, 2009, and at least once every 36 months thereafter unless 43 waived by the Commission pursuant to standards adopted by 44 regulation of the Commission. If a public utility furnishes both water and services for the disposal of sewage, its annual gross 45





1 operating revenue for each service must be considered separately for

determining whether the public utility meets the requirements of this
paragraph for either service.

4 The Commission shall adopt regulations setting forth standards 5 for waivers pursuant to paragraphs (c) and (d) and for including the 6 costs incurred by the public utility in preparing and presenting the 7 general rate application before the effective date of any change in 8 rates.

9 4. In addition to submitting the statement required pursuant to subsection 3, a public utility may submit with its general rate 10 application a statement showing the effects, on an annualized basis, 11 12 of all expected changes in circumstances. If such a statement is 13 filed, it must include all increases and decreases in revenue and 14 expenses which may occur within 210 days after the date on which 15 its general rate application is filed with the Commission if such 16 expected changes in circumstances are reasonably known and are 17 measurable with reasonable accuracy. If a public utility submits 18 such a statement, the public utility has the burden of proving that the 19 expected changes in circumstances set forth in the statement are 20 reasonably known and are measurable with reasonable accuracy. 21 The Commission shall consider expected changes in circumstances 22 to be reasonably known and measurable with reasonable accuracy if 23 the expected changes in circumstances consist of specific and 24 identifiable events or programs rather than general trends, patterns 25 or developments, have an objectively high probability of occurring 26 to the degree, in the amount and at the time expected, are primarily 27 measurable by recorded or verifiable revenues and expenses and are 28 easily and objectively calculated, with the calculation of the 29 expected changes relying only secondarily on estimates, forecasts, 30 projections or budgets. If the Commission determines that the public utility has met its burden of proof: 31

(a) The Commission shall consider the statement submitted
pursuant to this subsection and evidence relevant to the statement,
including all reasonable projected or forecasted offsets in revenue
and expenses that are directly attributable to or associated with the
expected changes in circumstances under consideration, in addition
to the statement required pursuant to subsection 3 as evidence in
establishing just and reasonable rates for the public utility; and

(b) The public utility is not required to file with the Commissionthe certification that would otherwise be required pursuant tosubsection 3.

42 5. If a public utility files with the Commission an application to
43 make changes in any schedule and the Commission does not issue a
44 final written order regarding the proposed changes within the time





required by this section, the proposed changes shall be deemed to be
 approved by the Commission.

3 6. If a public utility files with the Commission a general rate application, the public utility shall not file with the Commission 4 5 another general rate application until all pending general rate 6 applications filed by that public utility have been decided by the Commission unless, after application and hearing, the Commission 7 8 determines that a substantial financial emergency would exist if the 9 public utility is not permitted to file another general rate application sooner. The provisions of this subsection do not prohibit the public 10 utility from filing with the Commission, while a general rate 11 12 application is pending, an application to recover the increased cost 13 of purchased fuel, purchased power, or natural gas purchased for 14 resale pursuant to subsection 7, a quarterly rate adjustment pursuant 15 to subsection 8 or 10, any information relating to deferred 16 accounting requirements pursuant to NRS 704.185 or an annual 17 deferred energy accounting adjustment application pursuant to NRS 18 704.187, if the public utility is otherwise authorized to so file by 19 those provisions.

7. A public utility may file an application to recover the
increased cost of purchased fuel, purchased power, or natural gas
purchased for resale once every 30 days. The provisions of this
subsection do not apply to:

(a) An electric utility which is required to adjust its rates on aquarterly basis pursuant to subsection 10; or

(b) A public utility which purchases natural gas for resale and
 which adjusts its rates on a quarterly basis pursuant to subsection 8.

28 A public utility which purchases natural gas for resale must 8. 29 request approval from the Commission to adjust its rates on a 30 quarterly basis between annual rate adjustment applications based 31 on changes in the public utility's recorded costs of natural gas 32 purchased for resale. A public utility which purchases natural gas 33 for resale and which adjusts its rates on a quarterly basis may 34 request approval from the Commission to make quarterly adjustments to its deferred energy accounting adjustment. The 35 36 Commission shall approve or deny such a request not later than 120 37 days after the application is filed with the Commission. The 38 Commission may approve the request if the Commission finds that 39 approval of the request is in the public interest. If the Commission 40 approves a request to make quarterly adjustments to the deferred energy accounting adjustment of a public utility pursuant to this 41 42 subsection, any quarterly adjustment to the deferred energy 43 accounting adjustment must not exceed 2.5 cents per therm of natural gas. If the balance of the public utility's deferred account 44 45 varies by less than 5 percent from the public utility's annual



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1 recorded costs of natural gas which are used to calculate quarterly 2 rate adjustments, the deferred energy accounting adjustment must be set to zero cents per therm of natural gas.

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4 9. If the Commission approves a request to make any rate 5 adjustments on a quarterly basis pursuant to subsection 8:

(a) The public utility shall file written notice with the 6 7 Commission before the public utility makes a quarterly rate adjustment. A quarterly rate adjustment is not subject to the 8 9 requirements for notice and a hearing pursuant to NRS 703.320 or the requirements for a consumer session pursuant to subsection 1 of 10 11 NRS 704.069.

12 (b) The public utility shall provide written notice of each 13 quarterly rate adjustment to its customers by including the written 14 notice with a customer's regular monthly bill [] or by electronic 15 *transmission pursuant to section 1 of this act.* The public utility 16 shall begin providing such written notice to its customers not later 17 than 30 days after the date on which the public utility files its written notice with the Commission pursuant to paragraph (a). The 18 19 written notice [that is included with a customer's regular monthly 20 bill:] required by this paragraph:

21 (1) Must be printed separately on fluorescent-colored paper 22 and must not be attached to the pages of the bill **;**, *if included with* 23 the customer's regular monthly bill; and

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(2) Must include the following:

25 (I) The total amount of the increase or decrease in the 26 public utility's revenues from the rate adjustment, stated in dollars 27 and as a percentage;

28 (II) The amount of the monthly increase or decrease in 29 charges for each class of customer or class of service, stated in 30 dollars and as a percentage;

31 (III) A statement that customers may send written 32 comments or protests regarding the rate adjustment to the 33 Commission:

34 (IV) A statement that the transactions and recorded costs 35 of natural gas which are the basis for any quarterly rate adjustment 36 will be reviewed for reasonableness and prudence in the next 37 proceeding held by the Commission to review the annual rate 38 adjustment application pursuant to paragraph (d); and 39

(V) Any other information required by the Commission.

40 (c) The public utility shall file an annual rate adjustment application with the Commission. The annual rate adjustment 41 42 application is subject to the requirements for notice and a hearing pursuant to NRS 703.320 and the requirements for a consumer 43 44 session pursuant to subsection 1 of NRS 704.069.





(d) The proceeding regarding the annual rate adjustment 1 2 application must include a review of each quarterly rate adjustment 3 and the transactions and recorded costs of natural gas included in each quarterly filing and the annual rate adjustment application. 4 5 There is no presumption of reasonableness or prudence for any 6 quarterly rate adjustment or for any transactions or recorded costs of 7 natural gas included in any quarterly rate adjustment or the annual 8 rate adjustment application, and the public utility has the burden of 9 proving reasonableness and prudence in the proceeding.

(e) The Commission shall not allow the public utility to recover 10 any recorded costs of natural gas which were the result of any 11 12 practice or transaction that was unreasonable or was undertaken, 13 managed or performed imprudently by the public utility, and the 14 Commission shall order the public utility to adjust its rates if the 15 Commission determines that any recorded costs of natural gas 16 included in any quarterly rate adjustment or the annual rate 17 adjustment application were not reasonable or prudent.

18 10. An electric utility shall adjust its rates on a quarterly basis based on changes in the electric utility's recorded costs of purchased 19 20 fuel or purchased power. In addition to adjusting its rates on a 21 quarterly basis, an electric utility may request approval from the 22 Commission to make quarterly adjustments to its deferred energy 23 accounting adjustment. The Commission shall approve or deny such 24 a request not later than 120 days after the application is filed with 25 the Commission. The Commission may approve the request if the 26 Commission finds that approval of the request is in the public 27 interest. If the Commission approves a request to make quarterly 28 adjustments to the deferred energy accounting adjustment of an 29 electric utility pursuant to this subsection, any quarterly adjustment 30 to the deferred energy accounting adjustment must not exceed 0.25 cents per kilowatt-hour of electricity. If the balance of the electric 31 32 utility's deferred account varies by less than 5 percent from the electric utility's annual recorded costs for purchased fuel or 33 purchased power which are used to calculate quarterly rate 34 35 adjustments, the deferred energy accounting adjustment must be set 36 to zero cents per kilowatt-hour of electricity.

11. A quarterly rate adjustment filed pursuant to subsection 10is subject to the following requirements:

(a) The electric utility shall file written notice with the
Commission on or before August 15, 2007, and every quarter
thereafter of the quarterly rate adjustment to be made by the electric
utility for the following quarter. The first quarterly rate adjustment
by the electric utility will take effect on October 1, 2007, and each
subsequent quarterly rate adjustment will take effect every quarter
thereafter. The first quarterly adjustment to a deferred energy





accounting adjustment must be made pursuant to an order issued by
 the Commission approving the application of an electric utility to
 make quarterly adjustments to its deferred energy accounting
 adjustment. A quarterly rate adjustment is not subject to the
 requirements for notice and a hearing pursuant to NRS 703.320 or
 the requirements for a consumer session pursuant to subsection 1 of
 NRS 704.069.

8 (b) The electric utility shall provide written notice of each 9 quarterly rate adjustment to its customers by including the written notice with a customer's regular monthly bill H or by electronic 10 submission pursuant to section 1 of this act. The electric utility 11 12 shall begin providing such written notice to its customers not later 13 than 30 days after the date on which the electric utility files a written 14 notice with the Commission pursuant to paragraph (a). The written 15 notice [that is included with a customer's regular monthly bill:] 16 required by this paragraph:

(1) Must be printed separately on fluorescent-colored paper
and must not be attached to the pages of the bill [;], *if included with the customer's regular monthly bill;* and

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(2) Must include the following:

21 (I) The total amount of the increase or decrease in the 22 electric utility's revenues from the rate adjustment, stated in dollars 23 and as a percentage;

(II) The amount of the monthly increase or decrease in
 charges for each class of customer or class of service, stated in
 dollars and as a percentage;

27 (III) A statement that customers may send written 28 comments or protests regarding the rate adjustment to the 29 Commission;

30 (IV) A statement that the transactions and recorded costs 31 of purchased fuel or purchased power which are the basis for any 32 quarterly rate adjustment will be reviewed for reasonableness and 33 prudence in the next proceeding held by the Commission to review 34 the annual deferred energy accounting adjustment application 35 pursuant to paragraph (d); and

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(V) Any other information required by the Commission.

(c) The electric utility shall file an annual deferred energy
accounting adjustment application pursuant to NRS 704.187 with
the Commission. The annual deferred energy accounting adjustment
application is subject to the requirements for notice and a hearing
pursuant to NRS 703.320 and the requirements for a consumer
session pursuant to subsection 1 of NRS 704.069.

(d) The proceeding regarding the annual deferred energy
 accounting adjustment application must include a review of each
 quarterly rate adjustment and the transactions and recorded costs of





1 purchased fuel and purchased power included in each quarterly 2 filing and the annual deferred energy accounting adjustment application. There is no presumption of reasonableness or prudence 3 4 for any quarterly rate adjustment or for any transactions or recorded 5 costs of purchased fuel and purchased power included in any 6 quarterly rate adjustment or the annual deferred energy accounting adjustment application, and the electric utility has the burden of 7 8 proving reasonableness and prudence in the proceeding.

9 (e) The Commission shall not allow the electric utility to recover any recorded costs of purchased fuel and purchased power which 10 were the result of any practice or transaction that was unreasonable 11 12 or was undertaken, managed or performed imprudently by the 13 electric utility, and the Commission shall order the electric utility to 14 adjust its rates if the Commission determines that any recorded costs 15 of purchased fuel and purchased power included in any quarterly 16 rate adjustment or the annual deferred energy accounting adjustment 17 application were not reasonable or prudent.

18 12. If an electric utility files an annual deferred energy 19 accounting adjustment application pursuant to subsection 11 and 20 NRS 704.187 while a general rate application is pending, the 21 electric utility shall:

(a) Submit with its annual deferred energy accounting
 adjustment application information relating to the cost of service
 and rate design; and

(b) Supplement its general rate application with the same information, if such information was not submitted with the general rate application.

28 13. A utility facility identified in a 3-year plan submitted 29 pursuant to NRS 704.741 and accepted by the Commission for 30 acquisition or construction pursuant to NRS 704.751 and the 31 regulations adopted pursuant thereto, or the retirement or 32 elimination of a utility facility identified in an emissions reduction 33 and capacity replacement plan submitted pursuant to NRS 704.7316 34 and accepted by the Commission for retirement or elimination pursuant to NRS 704.751 and the regulations adopted pursuant 35 36 thereto, shall be deemed to be a prudent investment. The utility may 37 recover all just and reasonable costs of planning and constructing, or 38 retiring or eliminating, as applicable, such a facility. For the 39 purposes of this subsection, a plan or an amendment to a plan shall 40 be deemed to be accepted by the Commission only as to that portion 41 of the plan or amendment accepted as filed or modified with the 42 consent of the utility pursuant to NRS 704.751.

43 14. In regard to any rate or schedule approved or disapproved44 pursuant to this section, the Commission may, after a hearing:





1 (a) Upon the request of the utility, approve a new rate but delay 2 the implementation of that new rate:

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(1) Until a date determined by the Commission; and

4 (2) Under conditions as determined by the Commission, 5 including, without limitation, a requirement that interest charges be 6 included in the collection of the new rate; and

7 (b) Authorize a utility to implement a reduced rate for 8 low-income residential customers.

9 15. The Commission may, upon request and for good cause 10 shown, permit a public utility which purchases natural gas for resale 11 or an electric utility to make a quarterly adjustment to its deferred 12 energy accounting adjustment in excess of the maximum allowable 13 adjustment pursuant to subsection 8 or 10.

14 16. A public utility which purchases natural gas for resale or an 15 electric utility that makes quarterly adjustments to its deferred 16 energy accounting adjustment pursuant to subsection 8 or 10 may 17 submit to the Commission for approval an application to discontinue making quarterly adjustments to its deferred energy accounting 18 adjustment and to subsequently make annual adjustments to its 19 20 deferred energy accounting adjustment. The Commission may approve an application submitted pursuant to this subsection if the 21 22 Commission finds that approval of the application is in the public 23 interest.

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17. As used in this section:

25 (a) "Deferred energy accounting adjustment" means the rate of a 26 public utility which purchases natural gas for resale or an electric 27 utility that is calculated by dividing the balance of a deferred 28 account during a specified period by the total therms or kilowatt-29 hours which have been sold in the geographical area to which the 30 rate applies during the specified period, not including kilowatt-hours sold pursuant to an expanded solar access program established 31 32 pursuant to NRS 704.7865.

33 (b) "Electric utility" has the meaning ascribed to it in 34 NRS 704.187.

(c) "Electric utility that primarily serves densely populated counties" means an electric utility that, with regard to the provision of electric service, derives more of its annual gross operating revenue in this State from customers located in counties whose population is 700,000 or more than it does from customers located in counties whose population is less than 700,000.

(d) "Electric utility that primarily serves less densely populated
counties" means an electric utility that, with regard to the provision
of electric service, derives more of its annual gross operating
revenue in this State from customers located in counties whose





- population is less than 700,000 than it does from customers located in counties whose population is 700,000 or more. 1 2



