### ASSEMBLY BILL NO. 110–COMMITTEE ON GROWTH AND INFRASTRUCTURE

## (ON BEHALF OF THE COMMITTEE TO STUDY THE ADVISABILITY AND FEASIBILITY OF TREATING CERTAIN TRAFFIC AND RELATED VIOLATIONS AS CIVIL INFRACTIONS)

## PREFILED JANUARY 30, 2019

## Referred to Committee on Judiciary

SUMMARY—Revises provisions relating to minor traffic and related violations. (BDR 43-427)

FISCAL NOTE: Effect on Local Government: May have Fiscal Impact. Effect on the State: No.

EXPLANATION - Matter in *bolded italics* is new; matter between brackets [omitted material] is material to be omitted.

AN ACT relating to public safety; authorizing the Director of the Department of Motor Vehicles to release the contact information of a person who has been issued a traffic citation to a court or its traffic violations bureau under certain circumstances; revising provisions governing citations for minor traffic and related violations; revising provisions relating to hearings on alleged traffic and related violations; prohibiting the issuance of a bench warrant for a person's failure to appear in court for a parking violation in certain circumstances; and providing other matters properly relating thereto.

### Legislative Counsel's Digest:

Existing law sets forth provisions relating to the release and use of files and records of the Department of Motor Vehicles. (NRS 481.063) **Section 1** of this bill authorizes the Director of the Department to release to a court or its traffic violations bureau, upon request, the mailing address and contact information of a person who has been issued a traffic citation that is filed with the court or traffic violations bureau from a file or record relating to the person's driver's license or the title or registration of the person's vehicle for the purpose of enabling the court to provide notifications concerning the traffic citation to the person.





Existing law requires every traffic enforcement agency in this State to provide
traffic citations which must be issued in books or available through an electronic
device that is used to prepare citations. (NRS 484A.610) Section 3 of this bill
authorizes such traffic citations to be designed in a certain manner.
Existing law authorizes a peace officer to prepare and deliver a traffic citation

Existing law authorizes a peace officer to prepare and deliver a traffic citation 14 to a person who has committed a traffic violation that is punishable as a 15 misdemeanor if the person is not taken before a magistrate. Such a traffic citation 16 must include certain information concerning the person charged with the violation 17 and a notice to appear in court at a time that is at least 5 days after the alleged 18 violation, unless the person charged with the violation demands an earlier hearing. 19 (NRS 484A.630) Section 4 of this bill: (1) authorizes a peace officer to request, and 20 a person to provide, the electronic mail address and mobile telephone number of the person for the purpose of enabling the court in which the person is required to appear to communicate with the person; and (2) removes the ability of the person to demand a hearing at a time earlier than 5 days after the alleged violation.

person for the purpose of enabling the court in which the person is required to
appear to communicate with the person; and (2) removes the ability of the person to
demand a hearing at a time earlier than 5 days after the alleged violation.
Existing law provides that if a traffic citation for a parking violation is issued to
a person who has not signed the citation, a bench warrant may be issued for the
person's failure to appear before the court if: (1) a notice is mailed to the person
within 60 days after the citation is issued; and (2) the person does not appear within
20 days after the date of the notice or the notice to appear is returned as
undeliverable. (NRS 484A.700) Section 6 of this bill prohibits the issuance of a

31 Section 2 of this bill authorizes a court having jurisdiction over an offense for 32 33 which a traffic citation may be issued or its traffic violations bureau to establish a system by which a person who has been issued a traffic citation that is filed with 34 the court or traffic violations bureau may, in lieu of making a plea and statement of 35 his or her defense or any mitigating circumstances in court, make a plea and 36 statement of his or her defense or any mitigating circumstances by mail, by 37 electronic mail, over the Internet or by other electronic means. Section 2 also: (1) 38 requires that if such a system is established and a person uses the system to make a 39 plea and statement of his or her defense or any mitigating circumstances, such a 40 plea and statement must be received by the court before the day on which the 41 person is required to appear in court pursuant to the traffic citation; and (2) 42 provides that if a person uses the system to make a plea and statement of his or her 43 defense or any mitigating circumstances, the person waives his or her right to a trial 44 and the right to confront any witnesses. Section 2 additionally sets forth the 45 requirements that any such system must meet and authorizes the Nevada Supreme 46 Court to adopt rules relating to the establishment of such a system. Section 5 of this 47 bill makes a conforming change to provide that using the system to make a plea and 48 state a defense or any mitigating circumstances does not constitute a failure to 49 appear in court.

# THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

**Section 1.** NRS 481.063 is hereby amended to read as follows: 481.063 1. The Director may charge and collect reasonable fees for official publications of the Department and from persons making use of files and records of the Department or its various divisions for a private purpose. All money so collected must be deposited in the State Treasury for credit to the Motor Vehicle Fund.





1 2. Except as otherwise provided in subsection 6, the Director 2 may release personal information, except a photograph, from a file 3 or record relating to the driver's license, identification card, or title 4 or registration of a vehicle of a person if the requester submits a 5 written release from the person who holds a lien on the vehicle, or 6 an agent of that person, or the person about whom the information is requested which is dated not more than 90 days before the date of 7 8 the request. The written release must be in a form required by the 9 Director.

Except as otherwise provided in subsections 2 and 4, the 10 3. 11 Director shall not release to any person who is not a representative 12 of the Division of Welfare and Supportive Services of the 13 Department of Health and Human Services or an officer, employee 14 or agent of a law enforcement agency, an agent of the public 15 defender's office or an agency of a local government which collects 16 fines imposed for parking violations, who is not conducting an 17 investigation pursuant to NRS 253.0415 or 253.220, who is not authorized to transact insurance pursuant to chapter 680A of NRS or 18 19 who is not licensed as a private investigator pursuant to chapter 648 20 of NRS and conducting an investigation of an insurance claim:

(a) A list which includes license plate numbers combined with
 any other information in the records or files of the Department;

(b) The social security number of any person, if it is requested to
 facilitate the solicitation of that person to purchase a product or
 service; or

(c) The name, address, telephone number or any other
personally identifiable information if the information is requested by
the presentation of a license plate number.

29 → When such personally identifiable information is requested of a 30 law enforcement agency by the presentation of a license plate number, the law enforcement agency shall conduct an investigation 31 32 regarding the person about whom information is being requested or, 33 as soon as practicable, provide the requester with the requested 34 information if the requester officially reports that the motor vehicle 35 bearing that license plate was used in a violation of NRS 205.240, 36 205.345, 205.380 or 205.445.

4. If a person is authorized to obtain such information pursuant to a contract entered into with the Department and if such information is requested for the purpose of an advisory notice relating to a motor vehicle or the recall of a motor vehicle or for the purpose of providing information concerning the history of a vehicle, the Director may release:

(a) A list which includes license plate numbers combined withany other information in the records or files of the Department; or





1 (b) The name, address, telephone number or any other 2 personally identifiable information if the information is requested by 3 the presentation of a license plate number.

5. Except as otherwise provided in subsections 2, 4, [and] 6 and 7 and NRS 483.294, 483.855 and 483.937, the Director shall not release any personal information from a file or record relating to a driver's license, identification card, or title or registration of a vehicle.

9 6. Except as otherwise provided in paragraph (a) and 10 subsection [7,] 8, if a person or governmental entity provides a 11 description of the information requested and its proposed use and 12 signs an affidavit to that effect, the Director may release any 13 personal information, except a photograph, from a file or record 14 relating to a driver's license, identification card, or title or 15 registration of a vehicle for use:

(a) By any governmental entity, including, but not limited to,
any court or law enforcement agency, in carrying out its functions,
or any person acting on behalf of a federal, state or local
governmental agency in carrying out its functions. The personal
information may include a photograph from a file or record relating
to a driver's license, identification card, or title or registration of a
vehicle.

(b) In connection with any civil, criminal, administrative or
arbitration proceeding before any federal or state court, regulatory
body, board, commission or agency, including, but not limited to,
use for service of process, investigation in anticipation of litigation,
and execution or enforcement of judgments and orders, or pursuant
to an order of a federal or state court.

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- (c) In connection with matters relating to: (1) The safety of drivers of motor vehicles;
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- (2) Safety and thefts of motor vehicles;(3) Emissions from motor vehicles;
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- (4) Alterations of products related to motor vehicles;

34 (5) An advisory notice relating to a motor vehicle or the
35 recall of a motor vehicle;
36 (6) Monitoring the performance of motor vehicles:

- (6) Monitoring the performance of motor vehicles;(7) Parts or accessories of motor vehicles;
- 37 38
- (8) Dealers of motor vehicles; or

39 (9) Removal of nonowner records from the original records40 of motor vehicle manufacturers.

(d) By any insurer, self-insurer or organization that provides
assistance or support to an insurer or self-insurer or its agents,
employees or contractors, in connection with activities relating to
the rating, underwriting or investigation of claims or the prevention
of fraud.





1 (e) In providing notice to the owners of vehicles that have been 2 towed, repossessed or impounded.

3 (f) By an employer or its agent or insurer to obtain or verify 4 information relating to a holder of a commercial driver's license 5 who is employed by or has applied for employment with the 6 employer.

7 (g) By a private investigator, private patrol officer or security 8 consultant who is licensed pursuant to chapter 648 of NRS, for any 9 use permitted pursuant to this section.

(h) By a reporter or editorial employee who is employed by or
affiliated with any newspaper, press association or commercially
operated, federally licensed radio or television station for a
journalistic purpose. The Department may not make any inquiries
regarding the use of or reason for the information requested other
than whether the information will be used for a journalistic purpose.

(i) In connection with an investigation conducted pursuant to
 NRS 253.0415 or 253.220.

18 (j) In activities relating to research and the production of 19 statistical reports, if the personal information will not be published 20 or otherwise redisclosed, or used to contact any person.

21 Upon the request of a court or its traffic violations bureau, 7. 22 the Director may release the mailing address and contact 23 information of a person who has been issued a traffic citation that 24 is filed with the court or traffic violations bureau from a file or record relating to the driver's license of the person or the title or 25 26 registration of the person's vehicle for the purpose of enabling the 27 court or traffic violations bureau to provide notifications 28 concerning the traffic citation to the person.

8. Except as otherwise provided in paragraph (j) of subsection 6, the Director shall not provide personal information to individuals or companies for the purpose of marketing extended vehicle warranties, and a person who requests and receives personal information may sell or disclose that information only for a use permitted pursuant to subsection 6. Such a person shall keep and maintain for 5 years a record of:

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(a) Each person to whom the information is provided; and

37 (b) The purpose for which that person will use the information.

38  $\rightarrow$  The record must be made available for examination by the 39 Department at all reasonable times upon request.

40 **[8.]** 9. Except as otherwise provided in subsection 2, the 41 Director may deny any use of the files and records if the Director 42 reasonably believes that the information taken may be used for an 43 unwarranted invasion of a particular person's privacy.

44 [9.] 10. Except as otherwise provided in NRS 485.316, the 45 Director shall not allow any person to make use of information





retrieved from the system created pursuant to NRS 485.313 for a
 private purpose and shall not in any other way release any
 information retrieved from that system.

4 **[10.] 11.** The Director shall not release any information 5 relating to legal presence or any other information relating to or 6 describing immigration status, nationality or citizenship from a file 7 or record relating to a request for or the issuance of a license, 8 identification card or title or registration of a vehicle to any person 9 or to any federal, state or local governmental entity for any purpose 10 relating to the enforcement of immigration laws.

11 [11.] 12. The Director shall adopt such regulations as the 12 Director deems necessary to carry out the purposes of this section. 13 In addition, the Director shall, by regulation, establish a procedure 14 whereby a person who is requesting personal information may 15 establish an account with the Department to facilitate the person's 16 ability to request information electronically or by written request if 17 the person has submitted to the Department proof of employment or 18 licensure, as applicable, and a signed and notarized affidavit 19 acknowledging that the person:

(a) Has read and fully understands the current laws and
regulations regarding the manner in which information from the
Department's files and records may be obtained and the limited uses
which are permitted;

(b) Understands that any sale or disclosure of information so obtained must be in accordance with the provisions of this section;

(c) Understands that a record will be maintained by theDepartment of any information he or she requests; and

(d) Understands that a violation of the provisions of this sectionis a criminal offense.

[12.] 13. It is unlawful for any person to:

(a) Make a false representation to obtain any information fromthe files or records of the Department.

(b) Knowingly obtain or disclose any information from the files
 or records of the Department for any use not permitted by the
 provisions of this chapter.

[13.] 14. As used in this section:

37 (a) "Information relating to legal presence" means information 38 that may reveal whether a person is legally present in the United States, including, without limitation, whether the driver's license 39 40 that a person possesses is a driver authorization card, whether the person applied for a driver's license pursuant to NRS 483.290 or 41 42 483.291 and the documentation used to prove name, age and 43 residence that was provided by the person with his or her application for a driver's license. 44



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(b) "Personal information" means information that reveals the 1 2 identity of a person, including, without limitation, his or her 3 photograph, social security number, individual taxpayer identification number, driver's license number, identification card 4 5 number, name, address, telephone number or information regarding 6 a medical condition or disability. The term does not include the zip 7 code of a person when separate from his or her full address, 8 information regarding vehicular crashes or driving violations in 9 which he or she has been involved or other information otherwise 10 affecting his or her status as a driver.

11 (c) "Vehicle" includes, without limitation, an off-highway 12 vehicle as defined in NRS 490.060.

Sec. 2. Chapter 484A of NRS is hereby amended by adding
 thereto a new section to read as follows:

15 1. A court having jurisdiction over an offense for which a 16 traffic citation may be issued pursuant to NRS 484A.630 or its 17 traffic violations bureau may establish a system by which a person 18 who has been issued a traffic citation that is filed with the court or 19 traffic violations bureau may make a plea and state his or her 20 defense or any mitigating circumstances by mail, by electronic 21 mail, over the Internet or by other electronic means.

22 If a court or traffic violations bureau has established a 2. 23 system pursuant to subsection 1, a person who has been issued a 24 traffic citation that is filed with the court or traffic violations 25 bureau may, in lieu of making a plea and statement of his or her 26 defense or any mitigating circumstances in court, make a plea and 27 state his or her defense or any mitigating circumstances by using 28 the system. Any such plea and statement must be received by the 29 court before the date on which the person is required to appear in 30 court pursuant to the traffic citation.

31 3. If a person to whom a traffic citation is issued chooses to 32 make a plea and state his or her defense or any mitigating 33 circumstances by using a system established pursuant to 34 subsection 1, the person waives his or her right to a trial and the 35 right to confront any witnesses.

4. Any system established pursuant to subsection 1 must:

(a) For the purpose of authenticating that the person making
the plea and statement of his or her defense or any mitigating
circumstances is the person to whom the traffic citation was
issued, require the person to submit:

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- (1) The traffic citation number;
- (2) The name and address of the person;

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- 44 **any;** 45
- (4) The number of the driver's license of the person, if any;

(3) The state registration number of the person's vehicle, if

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(5) The offense charged; and 1

2 (6) Any other information required by any rules adopted by 3 the Nevada Supreme Court pursuant to subsection 5.

4 (b) Provide notice to each person who uses the system to make 5 a plea and statement of his or her defense or any mitigating 6 circumstances waives his or her right to a trial and the right to 7 confront any witnesses.

8 (c) If a plea and statement of the defense or mitigating 9 circumstances is submitted by electronic mail, over the Internet or by other electronic means, provide to the person making the plea a 10 11 copy of the plea and statement.

12 The Nevada Supreme Court may adopt rules not 5. 13 inconsistent with the laws of this State to carry out the provisions 14 of this section.

Sec. 3. NRS 484A.610 is hereby amended to read as follows:

484A.610 1. Every traffic enforcement agency in this State 16 17 shall provide in appropriate form traffic citations containing notices to appear which must meet the requirements of chapters 484A to 18 19 484E, inclusive, of NRS and be: 20

(a) Issued in books: or

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21 (b) Available through an electronic device used to prepare 22 citations.

23 The chief administrative officer of each traffic enforcement 2. 24 agency is responsible for the issuance of such books and electronic 25 devices and shall maintain a record of each book, each electronic 26 device and each citation contained therein issued to individual 27 members of the traffic enforcement agency and volunteers of the 28 traffic enforcement agency appointed pursuant to NRS 484B.470. 29 The chief administrative officer shall require and retain a receipt for 30 every book and electronic device that is issued.

Any traffic citation provided by a traffic enforcement 31 3. 32 agency pursuant to this section may be designed such that the traffic citation: 33

34 (a) Clearly states at the top of the citation the purpose of the 35 citation and the actions that must be taken by the person to whom 36 the citation is issued:

37 (b) Provides in a conspicuous location near the top of the 38 citation fields for the date and time when and the location where 39 the person to whom the citation is issued is required to appear in 40 court; and

41 (c) Clearly states, in **bold** type, the consequences of failing to 42 appear in court.

43 **Sec. 4.** NRS 484A.630 is hereby amended to read as follows:

44 484A.630 1. Whenever a person is halted by a peace officer 45 for any violation of chapters 484A to 484E, inclusive, of NRS





1 punishable as a misdemeanor and is not taken before a magistrate as required or permitted by NRS 484A.720 and 484A.730, the peace 2 officer may prepare a traffic citation manually or electronically in 3 the form of a complaint issuing in the name of "The State of 4 Nevada," containing a notice to appear in court, the name and 5 6 address of the person, the state registration number of the person's vehicle, if any, the number of the person's driver's license, if any, 7 8 the offense charged, including a brief description of the offense and 9 the NRS citation, the time and place when and where the person is required to appear in court, and such other pertinent information as 10 may be necessary. The peace officer may also request, and the 11 12 person may provide, the electronic mail address and mobile 13 telephone number of the person for the purpose of enabling the 14 court in which the person is required to appear to communicate 15 *with the person.* The peace officer shall sign the citation and deliver 16 a copy of the citation to the person charged with the violation. If 17 the citation is prepared electronically, the peace officer shall sign the 18 copy of the citation that is delivered to the person charged with the 19 violation.

20 2. The time specified in the notice to appear must be at least 5 21 days after the alleged violation . [unless the person charged with the 22 violation demands an earlier hearing.]

3. The place specified in the notice to appear must be before amagistrate, as designated in NRS 484A.750.

25 The person charged with the violation may give his or her 4. 26 written promise to appear in court by signing at least one copy of 27 the traffic citation prepared by the peace officer and thereupon the 28 peace officer shall not take the person into physical custody for the 29 violation. If the citation is prepared electronically, the peace officer 30 shall indicate on the electronic record of the citation whether the 31 person charged gave his or her written promise to appear. A copy of 32 the citation that is signed by the person charged or the electronic 33 record of the citation which indicates that the person charged gave his or her written promise to appear suffices as proof of service. 34

5. If the person charged with the violation refuses to sign a copy of the traffic citation but accepts a copy of the citation delivered by the peace officer:

(a) The acceptance shall be deemed personal service of thenotice to appear in court;

40 (b) A copy of the citation signed by the peace officer suffices as 41 proof of service; and

42 (c) The peace officer shall not take the person into physical 43 custody for the violation.





**Sec. 5.** NRS 484A.670 is hereby amended to read as follows:

2 484A.670 1. [Regardless] Unless a person makes a plea by
3 using a system established by a court or traffic violations bureau
4 in accordance with section 2 of this act, regardless of the
5 disposition of the charge for which a traffic citation was originally
6 issued, it is unlawful for a person to:

7 (a) Violate a written promise to appear in court given to a peace 8 officer upon the issuance of a traffic citation prepared by the peace 9 officer; or

10 (b) Fail to appear at the time and place set forth in a notice to 11 appear in court that is contained in a traffic citation prepared by a 12 peace officer.

2. Except as otherwise provided in this subsection, a person may comply with a written promise to appear in court or a notice to appear in court by an appearance by counsel. A person who has been convicted of two or more moving traffic violations in unrelated incidents within a 12-month period and is subsequently arrested or issued a citation within that 12-month period shall appear personally in court with or without counsel.

3. [A] Unless a person makes a plea by using a system established by a court or traffic violations bureau in accordance with section 2 of this act, a warrant may issue upon a violation of a written promise to appear in court or a failure to appear at the time and place set forth in a notice to appear in court.

Sec. 6. NRS 484A.700 is hereby amended to read as follows:

26 484A.700 1. A traffic citation for a parking violation may be 27 prepared manually or electronically.

28 2. [When] Except as otherwise provided in subsection 3, when 29 a traffic citation for a parking violation has been issued identifying 30 by license number a vehicle registered to a person who has not 31 signed the citation, a bench warrant may [not] be issued for that 32 person for failure to appear before the court [unless:] if:

(a) A notice to appear concerning the violation is first sent to the
 person by first-class mail within 60 days after the citation is issued;
 and

(b) The person does not appear within 20 days after the date ofthe notice. [or]

38 **3.** A bench warrant may not be issued pursuant to subsection 39 **2** if the notice to appear is returned with a report that it cannot be 40 delivered.

41 Sec. 7. The amendatory provisions of section 6 of this act 42 apply to a notice to appear that is mailed on or after October 1, 43 2019.

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