SENATE FINANCE COMMITTEE SUBSTITUTE FOR SENATE BILLS 538 & 540 AND SENATE CORPORATIONS AND TRANSPORTATION COMMITTEE SUBSTITUTE FOR SENATE BILLS 13 & 277

51ST LEGISLATURE - STATE OF NEW MEXICO - FIRST SESSION, 2013

-

AN ACT

RELATING TO TAXATION; OFFSETTING THE EFFECTS OF REVENUE
REDUCTIONS FROM DECREASING THE CORPORATE INCOME TAX RATE AND
THE USE OF A SINGLE SALES FACTOR BY PHASING OUT CERTAIN LOCAL
GOVERNMENT HOLD HARMLESS PROVISIONS OVER A TEN-YEAR PERIOD AND
REQUIRING COMBINED REPORTING; ALLOWING MUNICIPALITIES AND
COUNTIES THE DISCRETION TO IMPOSE A GROSS RECEIPTS TAX THROUGH
AN ORDINANCE THAT DOES NOT PROVIDE CERTAIN DEDUCTIONS CONTAINED
IN THE GROSS RECEIPTS AND COMPENSATING TAX ACT; DECREASING
CERTAIN CORPORATE INCOME TAX RATES OVER FIVE YEARS; REQUIRING
COMBINED REPORTING FOR CERTAIN UNITARY CORPORATIONS WITH A
RETAIL FACILITY OF MORE THAN THIRTY THOUSAND SQUARE FEET BUT
THAT DO NOT HAVE MANUFACTURING FACILITIES THAT EMPLOY AT LEAST
SEVEN HUNDRED FIFTY EMPLOYEES; PHASING IN USE OF A SINGLE SALES
FACTOR BY CERTAIN TAXPAYERS IN APPORTIONING CORPORATE INCOME TO

APPORTIONED AS SALES IN NEW MEXICO; PROVIDING A DEFINITION OF "CONSUMABLE" FOR PURPOSES OF THE DEDUCTION OF RECEIPTS FROM SALES TO MANUFACTURERS; CLARIFYING APPLICATION OF THE HIGH-WAGE JOBS TAX CREDIT; DEFINING "BENEFITS" AND "WAGES"; EXTENDING THE CREDIT FOR FIVE YEARS; DECLARING AN EMERGENCY.

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

1

2

3

4

5

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

SECTION 1. Section 7-1-6.46 NMSA 1978 (being Laws 2004, Chapter 116, Section 1, as amended) is amended to read:

"7-1-6.46. DISTRIBUTION TO MUNICIPALITIES--OFFSET FOR FOOD DEDUCTION AND HEALTH CARE PRACTITIONER SERVICES DEDUCTION. --

For a municipality that has not elected to impose a gross receipts tax through an ordinance that does not provide a deduction contained in the Gross Receipts and Compensating Tax Act and that has a population of less than ten thousand according to the most recent federal decennial census, a distribution pursuant to Section 7-1-6.1 NMSA 1978 shall be made to a municipality in an amount, subject to any increase or decrease made pursuant to Section 7-1-6.15 NMSA 1978, equal to the sum of:

[(1) for a municipality having a population of less than ten thousand according to the most recent federal decennial census and having per capita taxable gross receipts for the previous calendar year that are less than the average .194316.5

per capita taxable gross receipts for all municipalities for
that same calendar year:

(a)] (1) the total deductions claimed pursuant to Section 7-9-92 NMSA 1978 for the month by taxpayers from business locations attributable to the municipality multiplied by the sum of the combined rate of all municipal local option gross receipts taxes in effect in the municipality for the month plus one and two hundred twenty-five thousandths percent; and

[\(\frac{(b)}{1}\)] (2) the total deductions claimed pursuant to Section 7-9-93 NMSA 1978 for the month by taxpayers from business locations attributable to the municipality multiplied by the sum of the combined rate of all municipal local option gross receipts taxes in effect in the municipality for the month plus one and two hundred twenty-five thousandths percent. [\(\frac{cr}{cr}\)]

(2)] B. For a municipality not described in [Paragraph (1) of this] Subsection A of this section, a distribution pursuant to Section 7-1-6.1 NMSA 1978 shall be made to the municipality in an amount, subject to any increase or decrease made pursuant to Section 7-1-6.15 NMSA 1978, equal to the sum of:

[(a)] (1) the total deductions claimed pursuant to Section 7-9-92 NMSA 1978 for the month by taxpayers from business locations attributable to the municipality

1	multiplied by the sum of the combined rate of all municipal				
2	local option gross receipts taxes in effect in the municipality				
3	on January 1, 2007 plus one and two hundred twenty-five				
4	thousandths percent in the following percentages:				
5	(a) prior to July 1, 2015, one hundred				
6	<pre>percent;</pre>				
7	(b) on or after July 1, 2015 and prior				
8	to July 1, 2016, ninety percent;				
9	(c) on or after July 1, 2016 and prior				
10	to July 1, 2017, eighty percent;				
11	(d) on or after July 1, 2017 and prior				
12	to July 1, 2018, seventy percent;				
13	(e) on or after July 1, 2018 and prior				
14	to July 1, 2019, sixty percent;				
15	(f) on or after July 1, 2019 and prior				
16	to July 1, 2020, fifty percent;				
17	(g) on or after July 1, 2020 and prior				
18	to July 1, 2021, forty percent;				
19	(h) on or after July 1, 2021 and prior				
20	to July 1, 2022, thirty percent;				
21	(i) on or after July 1, 2022 and prior				
22	to July 1, 2023, twenty percent; and				
23	(j) on or after July 1, 2023 and prior				
24	to July 1, 2024, ten percent; and				
25	$[\frac{(b)}{(2)}]$ the total deductions claimed				
	10/316 5				

1	pursuant to Section 7-9-93 NMSA 1978 for the month by taxpayers				
2	from business locations attributable to the municipality				
3	multiplied by the sum of the combined rate of all municipal				
4	local option gross receipts taxes in effect in the municipality				
5	on January 1, 2007 plus one and two hundred twenty-five				
6	thousandths percent in the following percentages:				
7	(a) prior to July 1, 2015, one hundred				
8	<pre>percent;</pre>				
9	(b) on or after July 1, 2015 and prior				
10	to July 1, 2016, ninety percent;				
11	(c) on or after July 1, 2016 and prior				
12	to July 1, 2017, eighty percent;				
13	(d) on or after July 1, 2017 and prior				
14	to July 1, 2018, seventy percent;				
15	(e) on or after July 1, 2018 and prior				
16	to July 1, 2019, sixty percent;				
17	(f) on or after July 1, 2019 and prior				
18	to July 1, 2020, fifty percent;				
19	(g) on or after July 1, 2020 and prior				
20	to July 1, 2021, forty percent;				
21	(h) on or after July 1, 2021 and prior				
22	to July 1, 2022, thirty percent;				
23	(i) on or after July 1, 2022 and prior				
24	to July 1, 2023, twenty percent; and				
25	(j) on or after July 1, 2023 and prior				

1 to July 1, 2024, ten percent.

Subsections A and B of this section is in lieu of revenue that would have been received by the municipality but for the deductions provided by Sections 7-9-92 and 7-9-93 NMSA 1978. The distribution shall be considered gross receipts tax revenue and shall be used by the municipality in the same manner as gross receipts tax revenue, including payment of gross receipts tax revenue bonds. A distribution pursuant to this section to a municipality not described in Subsection A of this section or to a municipality that has imposed a gross receipts tax through an ordinance that does not provide a deduction contained in the Gross Receipts and Compensating Tax Act shall not be made on or after July 1, 2024.

D. If the reductions made by this 2013 act to the distributions made pursuant to Subsections A and B of this section impair the ability of a municipality to meet its principal or interest payment obligations for revenue bonds that are outstanding prior to July 1, 2013 and that are secured by the pledge of all or part of the municipality's revenue from the distribution made pursuant to this section, then the amount distributed pursuant to this section to that municipality shall be increased by an amount sufficient to meet the required payment; provided that the total amount distributed to that municipality pursuant to this section does not exceed the

2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25

amour	nt that	wou1	_d 1	have	bee	n due	that	t mun:	icipa	ality	pursuant	to
										•	_	
this	section	n as	it	was	in	effec	t on	June	30.	2013	•	

- [C.] E. For the purposes of this section, "business locations attributable to the municipality" means business locations:
 - (1) within the municipality;
- (2) on land owned by the state, commonly known as the "state fairgrounds", within the exterior boundaries of the municipality;
- (3) outside the boundaries of the municipality on land owned by the municipality; and
- (4) on an Indian reservation or pueblo grant in an area that is contiguous to the municipality and in which the municipality performs services pursuant to a contract between the municipality and the Indian tribe or Indian pueblo if:
- (a) the contract describes an area in which the municipality is required to perform services and requires the municipality to perform services that are substantially the same as the services the municipality performs for itself; and
- (b) the governing body of the municipality has submitted a copy of the contract to the secretary.
- $[\overline{ \mathbf{p_{\cdot}}}]$ $\underline{ \mathbf{F.}}$ A distribution pursuant to this section may .194316.5

be adjusted for a distribution made to a tax increment development district with respect to a portion of a gross receipts tax increment dedicated by a municipality pursuant to the Tax Increment for Development Act."

SECTION 2. Section 7-1-6.47 NMSA 1978 (being Laws 2004, Chapter 116, Section 2, as amended) is amended to read:

"7-1-6.47. DISTRIBUTION TO COUNTIES--OFFSET FOR FOOD

DEDUCTION AND HEALTH CARE PRACTITIONER SERVICES DEDUCTION.--

A. For a county that has not elected to impose a gross receipts tax through an ordinance that does not provide a deduction contained in the Gross Receipts and Compensating Tax Act and that has a population of less than forty-eight thousand according to the most recent federal decennial census, a distribution pursuant to Section 7-1-6.1 NMSA 1978 shall be made to a county in an amount, subject to any increase or decrease made pursuant to Section 7-1-6.15 NMSA 1978, equal to the sum of:

[(1) for a county having a population of less than forty-eight thousand according to the most recent federal decennial census:

(a) (1) the total deductions claimed pursuant to Section 7-9-92 NMSA 1978 for the month by taxpayers from business locations within a municipality in the county multiplied by the combined rate of all county local option gross receipts taxes in effect for the month that are imposed

	throughout	the	county;
--	------------	-----	---------

[(b)] (2) the total deductions claimed pursuant to Section 7-9-92 NMSA 1978 for the month by taxpayers from business locations in the county but not within a municipality multiplied by the combined rate of all county local option gross receipts taxes in effect for the month that are imposed in the county area not within a municipality;

[(c)] (3) the total deductions claimed pursuant to Section 7-9-93 NMSA 1978 for the month by taxpayers from business locations within a municipality in the county multiplied by the combined rate of all county local option gross receipts taxes in effect for the month that are imposed throughout the county; and

[(d)] (4) the total deductions claimed pursuant to Section 7-9-93 NMSA 1978 for the month by taxpayers from business locations in the county but not within a municipality multiplied by the combined rate of all county local option gross receipts taxes in effect for the month that are imposed in the county area not within a municipality. [or

(1) of this | Subsection A of this section, a distribution pursuant to Section 7-1-6.1 NMSA 1978 shall be made to the county in an amount, subject to any increase or decrease made pursuant to Section 7-1-6.15 NMSA 1978, equal to the sum of:

 $[\frac{a}{a}]$ (1) the total deductions claimed

1	pursuant to Section 7-9-92 NMSA 1978 for the month by taxpayers				
2	from business locations within a municipality in the county				
3	multiplied by the combined rate of all county local option				
4	gross receipts taxes in effect on January 1, 2007 that are				
5	imposed throughout the county in the following percentages:				
6	(a) prior to July 1, 2015, one hundred				
7	<pre>percent;</pre>				
8	(b) on or after July 1, 2015 and prior				
9	to July 1, 2016, ninety percent;				
10	(c) on or after July 1, 2016 and prior				
11	to July 1, 2017, eighty percent;				
12	(d) on or after July 1, 2017 and prior				
13	to July 1, 2018, seventy percent;				
14	(e) on or after July 1, 2018 and prior				
15	to July 1, 2019, sixty percent;				
16	(f) on or after July 1, 2019 and prior				
17	to July 1, 2020, fifty percent;				
18	(g) on or after July 1, 2020 and prior				
19	to July 1, 2021, forty percent;				
20	(h) on or after July 1, 2021 and prior				
21	to July 1, 2022, thirty percent;				
22	(i) on or after July 1, 2022 and prior				
23	to July 1, 2023, twenty percent; and				
24	(j) on or after July 1, 2023 and prior				
25	to July 1, 2024, ten percent;				
	.194316.5				

1	[(b)] <u>(2)</u> the total deductions claimed					
2	pursuant to Section 7-9-92 NMSA 1978 for the month by taxpayers					
3	from business locations in the county but not within a					
4	municipality multiplied by the combined rate of all county					
5	local option gross receipts taxes in effect on January 1, 2007					
6	that are imposed in the county area not within a municipality					
7	in the following percentages:					
8	(a) prior to July 1, 2015, one hundred					
9	percent;					
10	(b) on or after July 1, 2015 and prior					
11	to July 1, 2016, ninety percent;					
12	(c) on or after July 1, 2016 and prior					
13	to July 1, 2017, eighty percent;					
14	(d) on or after July 1, 2017 and prior					
15	to July 1, 2018, seventy percent;					
16	(e) on or after July 1, 2018 and prior					
17	to July 1, 2019, sixty percent;					
18	(f) on or after July 1, 2019 and prior					
19	to July 1, 2020, fifty percent;					
20	(g) on or after July 1, 2020 and prior					
21	to July 1, 2021, forty percent;					
22	(h) on or after July 1, 2021 and prior					
23	to July 1, 2022, thirty percent;					
24	(i) on or after July 1, 2022 and prior					
25	to July 1, 2023, twenty percent; and					
	.194316.5					

1	(j) on or arrel July 1, 2023 and prior
2	to July 1, 2024, ten percent;
3	[(c)] <u>(3)</u> the total deductions claimed
4	pursuant to Section 7-9-93 NMSA 1978 for the month by taxpayers
5	from business locations within a municipality in the county
6	multiplied by the combined rate of all county local option
7	gross receipts taxes in effect on January 1, 2007 that are
8	imposed throughout the county in the following percentages:
9	(a) prior to July 1, 2015, one hundred
10	percent;
11	(b) on or after July 1, 2015 and prior
12	to July 1, 2016, ninety percent;
13	(c) on or after July 1, 2016 and prior
14	to July 1, 2017, eighty percent;
15	(d) on or after July 1, 2017 and prior
16	to July 1, 2018, seventy percent;
17	(e) on or after July 1, 2018 and prior
18	to July 1, 2019, sixty percent;
19	(f) on or after July 1, 2019 and prior
20	to July 1, 2020, fifty percent;
21	(g) on or after July 1, 2020 and prior
22	to July 1, 2021, forty percent;
23	(h) on or after July 1, 2021 and prior
24	to July 1, 2022, thirty percent;
25	(i) on or after July 1, 2022 and prior
	.194316.5

1	to July 1, 2023, twenty percent; and					
2	(j) on or after July 1, 2023 and prior					
3	to July 1, 2024, ten percent; and					
4	$[\frac{(d)}{(d)}]$ the total deductions claimed					
5	pursuant to Section 7-9-93 NMSA 1978 for the month by taxpayers					
6	from business locations in the county but not within a					
7	municipality multiplied by the combined rate of all county					
8	local option gross receipts taxes in effect on January 1, 2007					
9	that are imposed in the county area not within a municipality					
10	in the following percentages:					
11	(a) prior to July 1, 2015, one hundred					
12	<pre>percent;</pre>					
13	(b) on or after July 1, 2015 and prior					
14	to July 1, 2016, ninety percent;					
15	(c) on or after July 1, 2016 and prior					
16	to July 1, 2017, eighty percent;					
17	(d) on or after July 1, 2017 and prior					
18	to July 1, 2018, seventy percent;					
19	(e) on or after July 1, 2018 and prior					
20	to July 1, 2019, sixty percent;					
21	(f) on or after July 1, 2019 and prior					
22	to July 1, 2020, fifty percent;					
23	(g) on or after July 1, 2020 and prior					
24	to July 1, 2021, forty percent;					
25	(h) on or after July 1, 2021 and prior					
	10/316 5					

to July 1, 2022, thirty perce

(i) on or after July 1, 2022 and prior to July 1, 2023, twenty percent; and

(j) on or after July 1, 2023 and prior to July 1, 2024, ten percent.

Subsections A and B of this section is in lieu of revenue that would have been received by the county but for the deductions provided by Sections 7-9-92 and 7-9-93 NMSA 1978. The distribution shall be considered gross receipts tax revenue and shall be used by the county in the same manner as gross receipts tax revenue, including payment of gross receipts tax revenue bonds. A distribution pursuant to this section to a county not described in Subsection A of this section or to a county that has imposed a gross receipts tax through an ordinance that does not provide a deduction contained in the Gross Receipts and Compensating Tax Act shall not be made on or after July 1, 2024.

D. If the reductions made by this 2013 act to the distributions made pursuant to Subsections A and B of this section impair the ability of a county to meet its principal or interest payment obligations for revenue bonds that are outstanding prior to July 1, 2013 and that are secured by the pledge of all or part of the county's revenue from the distribution made pursuant to this section, then the amount

distributed pursuant to this section to that county shall be
increased by an amount sufficient to meet the required payment;
provided that the total amount distributed to that county
pursuant to this section does not exceed the amount that would
have been due that county pursuant to this section as it was in
effect on June 30, 2013.
[$\frac{C_{\bullet}}{C_{\bullet}}$] $\frac{E_{\bullet}}{C_{\bullet}}$ A distribution pursuant to this section may

[C.] E. A distribution pursuant to this section may be adjusted for a distribution made to a tax increment development district with respect to a portion of a gross receipts tax increment dedicated by a county pursuant to the Tax Increment for Development Act."

SECTION 3. Section 7-2A-5 NMSA 1978 (being Laws 1981, Chapter 37, Section 38, as amended) is amended to read:

"7-2A-5. CORPORATE INCOME TAX RATES.--The corporate income tax imposed on corporations by Section 7-2A-3 NMSA 1978 shall be at the rates specified in the following [table] tables:

A. For taxable years beginning prior to January 1, 2014:

If the net income is:	The tax shall be:
Not over \$500,000	4.8% of net income
Over \$500,000 but not	
over \$1,000,000	\$24,000 plus
	6.4% of excess
	over \$500.000

1	Over \$1,000,000	\$56,000
2		plus 7.6% of excess
3		over \$1,000,000.
4	B. For taxable years beginning	on or after January l,
5	2014 and prior to January 1, 2015:	
6	If the net income is:	The tax shall be:
7	Not over \$500,000	4.8% of net income
8	Over \$500,000 but not	
9	over \$1,000,000	\$24,000 plus
10		6.4% of excess
11		over \$500,000
12	Over \$1,000,000	<u>\$56,000</u>
13		plus 7.3% of excess
14		over \$1,000,000.
14 15	C. For taxable years beginning	
	C. For taxable years beginning 2015 and prior to January 1, 2016:	
15		
15 16	2015 and prior to January 1, 2016:	on or after January l,
15 16 17	2015 and prior to January 1, 2016: If the net income is:	on or after January 1, The tax shall be:
15 16 17 18	2015 and prior to January 1, 2016: If the net income is: Not over \$500,000	on or after January 1, The tax shall be:
15 16 17 18 19	2015 and prior to January 1, 2016: If the net income is: Not over \$500,000 Over \$500,000 but not	The tax shall be: 4.8% of net income
15 16 17 18 19 20	2015 and prior to January 1, 2016: If the net income is: Not over \$500,000 Over \$500,000 but not	The tax shall be: 4.8% of net income \$24,000 plus
15 16 17 18 19 20 21	2015 and prior to January 1, 2016: If the net income is: Not over \$500,000 Over \$500,000 but not	The tax shall be: 4.8% of net income \$24,000 plus 6.4% of excess
15 16 17 18 19 20 21 22	2015 and prior to January 1, 2016: If the net income is: Not over \$500,000 Over \$500,000 but not over \$1,000,000	The tax shall be: 4.8% of net income \$24,000 plus 6.4% of excess over \$500,000
15 16 17 18 19 20 21 22 23	2015 and prior to January 1, 2016: If the net income is: Not over \$500,000 Over \$500,000 but not over \$1,000,000	The tax shall be: 4.8% of net income \$24,000 plus 6.4% of excess over \$500,000 \$56,000

1	D. For taxable years beginning on or after January 1,					
2	2016 and prior to January 1, 2017:					
3	If the net income is:	The tax shall be:				
4	Not over \$500,000	4.8% of net income				
5	Over \$500,000 but not					
6	over \$1,000,000	\$24,000 plus				
7		6.4% of excess				
8		over \$500,000				
9	<u>Over \$1,000,000</u>	\$56 , 000				
10		plus 6.6% of excess				
11		over \$1,000,000.				
12	E. For taxable years beginning of	on or after January l,				
13	2017 and prior to January 1, 2018:					
14	If the net income is:	The tax shall be:				
15	Not over \$500,000	4.8% of net income				
16	<u>Over \$500,000</u>	\$24,000 plus				
17		6.2% of excess				
18		over \$500,000.				
19	F. For taxable years beginning	on or after January 1,				
20	<u>2018:</u>					
21	If the net income is:	The tax shall be:				
22	<u>Not over \$500,000</u>	4.8% of net income				
23	<u>Over \$500,000</u>	\$24,000 plus				
24		5.9% of excess				
25		over \$500,000."				

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

SECTION 4. Section 7-2A-8.3 NMSA 1978 (being Laws 1983, Chapter 213, Section 12, as amended by Laws 1993, Chapter 307, Section 4 and by Laws 1993, Chapter 309, Section 2) is amended to read:

"7-2A-8.3. COMBINED RETURNS.--

A. A unitary corporation that is subject to taxation under the Corporate Income and Franchise Tax Act and that has not previously filed a combined return pursuant to this section or a consolidated return pursuant to Section 7-2A-8.4 NMSA 1978 may elect to file a combined return with other unitary corporations as though the entire combined net income were that of one corporation; provided, however, that for taxable years beginning on or after January 1, 2014, a unitary corporation that provides retail sales of goods in a facility of more than thirty thousand square feet under one roof in New Mexico shall file a combined return with other unitary corporations as though the entire combined net income were that of one The return filed under this method of reporting shall include the net income of all the unitary corporations. Transactions among the unitary corporations may be eliminated by applying the appropriate rules for reporting income for a consolidated federal income tax return. Any corporation that has filed an income tax return with New Mexico pursuant to Section 7-2A-8.4 NMSA 1978 shall not file pursuant to this section unless the secretary gives prior permission to file on

	1. • 1		1
а	combined	return	basis.

- B. Once corporations have reported net income through a combined return for any taxable year, they shall file combined returns for subsequent taxable years, so long as they remain unitary corporations, unless the corporations elect to file pursuant to Section 7-2A-8.4 NMSA 1978 or unless the secretary grants prior permission for one or more of the corporations to file individually.
- C. For taxable years beginning on or after January 1, 1993, no unitary corporation once included in a combined return may elect, or be granted permission by the secretary, for any subsequent taxable year to separately account pursuant to Paragraph (4) of Subsection A of Section 7-2A-8 NMSA 1978.
- D. Notwithstanding Subsection A of this section, a unitary corporation shall not be required to file a combined return pursuant to this section if that unitary corporation:

(1) has operations in New Mexico at manufacturing facilities; and

- (2) employs at least seven hundred fifty
 employees in New Mexico at such manufacturing facilities."
- SECTION 5. Section 7-4-10 NMSA 1978 (being Laws 1993, Chapter 153, Section 1, as amended) is amended to read:
 - "7-4-10. APPORTIONMENT OF BUSINESS INCOME.--
- A. Except as provided in Subsection B of this section, all business income shall be apportioned to this state .194316.5

1

4

5

7

8

10

11

12 13

14

15

16

17

18

19

20

21

22

2324

25

by multiplying the income by a fraction, the numerator of which is the property factor plus the payroll factor plus the sales factor and the denominator of which is three.

[B. For taxable years beginning prior to January 1, 2020, a taxpayer whose principal business activity is manufacturing may elect to have business income apportioned to this state by multiplying the income by a fraction, the numerator of which is the property factor plus the payroll factor plus twice the sales factor and the denominator of which is four. To elect the method of apportionment provided by this subsection, the taxpayer shall notify the department of the election, in writing, no later than the date on which the taxpayer files the return for the first taxable year to which the election will apply. The election will apply to that taxable year and to each taxable year thereafter until the taxpayer notifies the department, in writing, that the election is terminated, except that the taxpayer shall not terminate the election until the method of apportioning business income provided by this subsection has been used by the taxpayer for at least three consecutive taxable years, including a total of at least thirty-six calendar months. Notwithstanding any provisions of this subsection to the contrary, the taxpayer shall use the method of apportionment provided by Subsection A of this section for the taxable year unless:

(1) the taxpayer's corporate income tax

liability for the taxable year, computed by the same method of
apportionment used in the preceding taxable year, exceeds the
corporate income tax liability for the taxpayer's immediately
preceding taxable year: or

- (2) the sum of the taxpayer's payroll factor and property factor for the taxable year exceeds the sum of the taxpayer's payroll factor and property factor for the taxpayer's base year. For purposes of this paragraph, "base year" means the taxpayer's first taxable year beginning on or after January 1, 1991.
- B. A taxpayer whose principal business activity is manufacturing may elect to have business income apportioned to this state:
- (1) in the taxable year beginning on or after

 January 1, 2014 and prior to January 1, 2015, by multiplying

 the income by a fraction, the numerator of which is twice the

 sales factor plus the property factor plus the payroll factor

 and the denominator of which is four;
- January 1, 2015 and prior to January 1, 2016, by multiplying the income by a fraction, the numerator of which is three multiplied by the sales factor plus the property factor plus the payroll factor and the denominator of which is five;
- (3) in the taxable year beginning on or after

 January 1, 2016 and prior to January 1, 2017, by multiplying

 .194316.5

the income by a fraction, the numerator of which is seven
multiplied by the sales factor plus one and one-half multiplied
by the property factor plus one and one-half multiplied by the
payroll factor and the denominator of which is ten;

January 1, 2017 and prior to January 1, 2018, by multiplying the income by a fraction, the numerator of which is eight multiplied by the sales factor plus the property factor plus the payroll factor and the denominator of which is ten; and

January 1, 2018, by multiplying the income by a fraction, the numerator of which is the total sales of the taxpayer in New Mexico during the taxable year and the denominator of which is the total sales of the taxpayer from any location within or outside of the state during the taxable year.

Subsection B of this section, the taxpayer shall notify the department of the election, in writing, no later than the date on which the taxpayer files the return for the first taxable year to which the election will apply. The election will apply to that taxable year and to each taxable year thereafter until the taxpayer notifies the department, in writing, that the election is terminated, except that the taxpayer shall not terminate the election until the method of apportioning business income provided by Subsection B of this section has

20

21

22

23

24

25

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18

been used by the taxpayer for at least three consec	<u>utive</u>
taxable years, including a total of at least thirty	-six
calendar months.	

- [6.] D. For purposes of this section, "manufacturing" means combining or processing components or materials to increase their value for sale in the ordinary course of business, but does not include:
 - (1) construction;
 - (2) farming;
- (3) power generation, except for electricity generation at a facility other than one for which both location approval and a certificate of convenience and necessity are required prior to commencing construction or operation of the facility, pursuant to the Public Utility Act; or
- (4) processing natural resources, including hydrocarbons."
- SECTION 6. Section 7-4-17 NMSA 1978 (being Laws 1965, Chapter 203, Section 17) is amended to read:
- "7-4-17. DETERMINATION OF SALES IN THIS STATE OF TANGIBLE PERSONAL PROPERTY FOR INCLUSION IN SALES FACTOR.--Sales of tangible personal property are in this state if:
- A. the property is delivered or shipped to a purchaser other than the United States government within this state regardless of the f. o. b. point or other conditions of the sale; or

23

24

25

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21

В	. the	prop	erty	is	shipp	ped	from	an	off	ice,	store	,
warehouse,	facto	ry or	othe	r p	lace	of	stora	ge	in	this	state	and

- (1) the purchaser is the United States government; or
 - (2) the taxpayer:

(a) is not taxable in the state of the purchaser; and

(b) did not make an election for apportionment of business income pursuant to Subsection B of Section 7-4-10 NMSA 1978."

SECTION 7. Section 7-9-46 NMSA 1978 (being Laws 1969, Chapter 144, Section 36, as amended) is amended to read:

"7-9-46. DEDUCTION--GROSS RECEIPTS TAX--GOVERNMENTAL GROSS RECEIPTS--SALES TO MANUFACTURERS.--

A. Receipts from selling tangible personal property may be deducted from gross receipts or from governmental gross receipts if the sale is made to a person engaged in the business of manufacturing who delivers a nontaxable transaction certificate to the seller. The buyer delivering the nontaxable transaction certificate must incorporate the tangible personal property as an ingredient or component part of the product that the buyer is in the business of manufacturing.

B. Receipts from selling tangible personal property that is a consumable and used in such a way that it is consumed in the manufacturing process of a product, provided that the

24

25

1

2

3

4

5

6

7

8

tangible personal property is not a tool or equipment used to
create the manufactured product, to a person engaged in the
business of manufacturing that product and who delivers a
nontaxable transaction certificate to the seller may be
deducted in the following percentages from gross receipts or
from governmental gross receipts:

- (1) twenty percent of receipts received prior to January 1, 2014;
- (2) forty percent of receipts received in calendar year 2014;
- (3) sixty percent of receipts received in calendar year 2015;
- (4) eighty percent of receipts received in calendar year 2016; and
- (5) one hundred percent of receipts received on or after January 1, 2017.
- C. The purpose of the deductions provided in this section is to encourage manufacturing businesses to locate in New Mexico and to reduce the tax burden, including reducing pyramiding, on the tangible personal property that is consumed in the manufacturing process and that is purchased by manufacturing businesses in New Mexico.
- D. The department shall annually report to the revenue stabilization and tax policy committee the aggregate amount of deductions taken pursuant to this section, the number .194316.5

24

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22

of taxpayers claiming each of the deductions and any other
information that is necessary to determine that the deductions
are performing the purposes for which they are enacted.

- E. A taxpayer deducting gross receipts pursuant to this section shall report the amount deducted separately for each deduction provided in this section and attribute the amount of the deduction to the appropriate authorization provided in this section in a manner required by the department that facilitates the evaluation by the legislature of the benefit to the state of these deductions.
- F. As used in Subsection B of this section,

 "consumable" means tangible personal property that is

 incorporated into, destroyed, depleted or transformed in the

 process of manufacturing a product:
- (1) including electricity, fuels, water,
 manufacturing aids and supplies, chemicals, gases, repair
 parts, spares and other tangibles used to manufacture a
 product; but
- (2) excluding tangible personal property used in:
 - (a) the generation of power;
- (b) the processing of natural resources, including hydrocarbons; and
- (c) the preparation of meals for immediate consumption on- or off-premises."

delete	
II	
material]	
bracketed-	

SEC	TION	8. Sec	ctio	n 7	-9G-1	NMSA	. 19	78	(bei	ng	Laws	2004,
Chapter	15,	Section	1,	as	amend	ed) i	is a	amen	ded	to	read	:

- "7-9G-1. HIGH-WAGE JOBS TAX CREDIT--QUALIFYING HIGH-WAGE JOBS.--
- A. A taxpayer who is an eligible employer may apply for, and the taxation and revenue department may allow, a tax credit for each new high-wage economic-based job. The credit provided in this section may be referred to as the "high-wage jobs tax credit".
- B. The purpose of the high-wage jobs tax credit is to provide an incentive for urban and rural businesses to create and fill new high-wage jobs in New Mexico.
- [B.] C. The high-wage jobs tax credit may be claimed and allowed in an amount equal to ten percent of the wages and benefits distributed to an eligible employee in a new high-wage economic-based job, but shall not exceed twelve thousand dollars (\$12,000) per job per qualifying period.
- [6.] D. The high-wage jobs tax credit may be claimed by an eligible employer for each new high-wage economic-based job performed for the year in which the new high-wage economic-based job is created and for the three [following] consecutive qualifying periods. A taxpayer shall apply for approval of the credit after the close of a qualifying period, but not later than twelve months following the end of the calendar year in which the taxpayer's final qualifying period closes.

$[rac{ extsf{D}_{ullet}}{ extsf{D}_{ullet}}]$ A new high-wage economic-based job shall not
be eligible for a credit pursuant to this section unless the
eligible employer's total number of employees with $[new]$ high-
wage economic-based jobs on the last day of the qualifying
period at the location at which the job is performed or based
is at least one more than the number on the day prior to the
date the <u>new high-wage economic-based</u> job was created.

- F. A new high-wage economic-based job shall not be eligible for a credit pursuant to this section if:
- (1) the new high-wage economic-based job is created due to a business merger or acquisition or other change in business organization;
- (2) the eligible employee was terminated from employment in New Mexico by another employer involved in the business merger or acquisition or other change in business organization with the taxpayer; and
- (3) the new high-wage economic-based job is performed by:
- (a) the person who performed the job or its functional equivalent prior to the business merger or acquisition or other change in business organization; or
- (b) a person replacing the person who performed the job or its functional equivalent prior to a business merger or acquisition or other change in business organization.

1

2

3

4

5

6

7

8

9

10

11

12

16

17

18

19

21

22

24

25

G. Notwithstanding the provisions of Subsection F of
this section, a new high-wage economic-based job that was
created by another employer and for which an application for
the high-wage jobs tax credit was received and is under review
by the taxation and revenue department prior to the time of the
business merger or acquisition or other change in business
organization shall remain eligible for the high-wage jobs tax
credit for the balance of the qualifying periods. The new
employer that results from a business merger or acquisition or
other change in business organization may only claim the high-
wage jobs tax credit for the balance of the qualifying period
for which the qualifying job is otherwise eligible.

H. A job shall not be eligible for a credit pursuant to this section if the job is created due to an eligible employer entering into a contract or becoming a subcontractor to a contract with a governmental entity that replaces one or more entities performing functionally equivalent services for the governmental entity unless the job is a new high-wage economic-based job that was not being performed by an employee of the replaced entity.

- [E.] I. With respect to each new high-wage economicbased job for which an eligible employer seeks the high-wage jobs tax credit, the employer shall certify:
- (1) the amount of wages and benefits paid to each eligible employee in a new high-wage economic-based job .194316.5

during each qualifying period;

- (2) the number of weeks the position was occupied during the qualifying period;
- (3) whether the new high-wage economic-based job was in a municipality with a population of [forty] sixty thousand or more or with a population of less than [forty] sixty thousand according to the most recent federal decennial census and whether the job was in the unincorporated area of a county; and
- (4) the total number of employees employed by the employer at the job location on the day prior to the qualifying period and on the last day of the qualifying period.
- $[F_{ullet}]$ J. To receive a high-wage jobs tax credit with respect to any qualifying period, an eligible employer shall apply to the taxation and revenue department on forms and in the manner prescribed by the department. The application shall include a certification made pursuant to Subsection [E] I of this section.
- [G.] K. The credit provided in this section may be deducted from the modified combined tax liability of a taxpayer. If the credit exceeds the modified combined tax liability of the taxpayer, the excess shall be refunded to the taxpayer.
- [H.] <u>L.</u> The economic development department shall report to the appropriate interim legislative committee before .194316.5

November 1 of each year the cost of this tax credit to the state and its impact on company recruitment and job creation.

[1.] M. As used in this section:

- [(1) "benefits" means any employee benefit plan
 as defined in Title 1, Section 3 of the federal Employee
 Retirement Income Security Act of 1974, 29 U.S.C. 1002;]
- (1) "benefits" means all remuneration for work
 performed that is provided to an employee in whole or in part
 by the employer, other than wages, including insurance
 programs, health care, medical, dental and vision plans, life
 insurance, employer contributions to pensions, such as a
 401(k), and employer-provided services, such as child care,
 offered by an employer to the employee. "Benefits" does not
 include the employer's share of payroll taxes, social security
 or medicare contributions, federal or state unemployment
 insurance contributions or workers' compensation;
- (2) "eligible employee" means an individual who is employed in New Mexico by an eligible employer and who is a resident of New Mexico; "eligible employee" does not include an individual who:
- (a) bears any of the relationships described in Paragraphs (1) through (8) of 26 U.S.C. Section 152(a) to the employer or, if the employer is a corporation, to an individual who owns, directly or indirectly, more than fifty percent in value of the outstanding stock of the corporation

or, if the employer is an entity other than a corporation, to an individual who owns, directly or indirectly, more than fifty percent of the capital and profits interest in the entity;

- (b) if the employer is an estate or trust, is a grantor, beneficiary or fiduciary of the estate or trust or is an individual who bears any of the relationships described in Paragraphs (1) through (8) of 26 U.S.C. Section 152(a) to a grantor, beneficiary or fiduciary of the estate or trust;
- described in 26 U.S.C. Section 152(a)(9), of the employer or, if the taxpayer is a corporation, of an individual who owns, directly or indirectly, more than fifty percent in value of the outstanding stock of the corporation or, if the employer is an entity other than a corporation, of an individual who owns, directly or indirectly, more than fifty percent of the capital and profits interest in the entity or, if the employer is an estate or trust, of a grantor, beneficiary or fiduciary of the estate or trust; or
- (d) is working or has worked as an employee or as an independent contractor for an entity that directly or indirectly owns stock in a corporation of the eligible employer or other interest of the eligible employer that represents fifty percent or more of the total voting power of that entity or has a value equal to fifty percent or more of the capital

"eligible employer" means an employer that:

and profits interest in the entity;

- (a) made more than fifty percent of its sales of goods or services produced in New Mexico to persons outside New Mexico during the [most recent twelve months of the employer's modified combined tax liability reporting periods ending prior to claiming a high-wage jobs tax credit] applicable qualifying period; or
- (b) is <u>certified by the economic development</u>

 <u>department to be</u> eligible for development training program

 assistance pursuant to Section 21-19-7 NMSA 1978;
- (4) "modified combined tax liability" means the total liability for the reporting period for the gross receipts tax imposed by Section 7-9-4 NMSA 1978 together with any tax collected at the same time and in the same manner as the gross receipts tax, such as the compensating tax, the withholding tax, the interstate telecommunications gross receipts tax, the surcharges imposed by Section 63-9D-5 NMSA 1978 and the surcharge imposed by Section 63-9F-11 NMSA 1978, minus the amount of any credit other than the high-wage jobs tax credit applied against any or all of these taxes or surcharges; but "modified combined tax liability" excludes all amounts collected with respect to local option gross receipts taxes;
- (5) "new high-wage economic-based job" means a new job created <u>in New Mexico</u> by an eligible employer on or

after July 1, 2004 and prior to July 1, [2015] 2020 that is occupied for at least forty-eight weeks of a qualifying period by an eligible employee who is paid wages calculated for the qualifying period to be at least:

(a) for a new high-wage economic-based job created prior to July 1, 2015: 1) forty thousand dollars (\$40,000) if the job is performed or based in or within ten miles of the external boundaries of a municipality with a population of [forty] sixty thousand or more according to the most recent federal decennial census or in a class H county; and [(b)] 2) twenty-eight thousand dollars (\$28,000) if the job is performed or based in a municipality with a population of less than [forty] sixty thousand according to the most recent federal decennial census or in the unincorporated area, that is not within ten miles of the external boundaries of a municipality with a population of sixty thousand or more, of a county other than a class H county; and

(b) for a new high-wage economic-based job created on or after July 1, 2015: 1) sixty thousand dollars (\$60,000) if the job is performed or based in or within ten miles of the external boundaries of a municipality with a population of sixty thousand or more according to the most recent federal decennial census or in a class H county; and 2) forty thousand dollars (\$40,000) if the job is performed or based in a municipality with a population of less than sixty

	6
	7
	8
	9
1	0
1	1
1	2
1	3
1	4
1	5
1	6
1	7
1	8
1	9
2	0
2	1
2	2

24

25

1

2

3

4

thousand according to the most recent federal decennial censu	us
or in the unincorporated area, that is not within ten miles	<u>of</u>
the external boundaries of a municipality with a population of	<u>of</u>
sixty thousand or more, of a county other than a class H	
county;	

- (6) "qualifying period" means the period of twelve months beginning on the day an eligible employee begins working in a new high-wage economic-based job or the period of twelve months beginning on the anniversary of the day an eligible employee began working in a new high-wage economic-based job; and
- (7) "wages" means [wages as defined in

 Paragraphs (1), (2) and (3) of 26 U.S.C. Section 51(c)] all

 compensation paid by an eligible employer to an eligible

 employee through the employer's payroll system, including those

 wages that the employee elects to defer or redirect or the

 employee's contribution to a 401(k) or cafeteria plan program,

 but "wages" does not include benefits or the employer's share

 of payroll taxes."
- SECTION 9. Section 7-19D-4 NMSA 1978 (being Laws 1993, Chapter 346, Section 4) is amended to read:
- "7-19D-4. ORDINANCE SHALL CONFORM TO CERTAIN PROVISIONS
 OF THE GROSS RECEIPTS AND COMPENSATING TAX ACT AND REQUIREMENTS
 OF THE DEPARTMENT.--
- A. An ordinance imposing a tax [under] pursuant to .194316.5

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

the provisions of the Municipal Local Option Gross Receipts Taxes Act shall adopt by reference the same definitions and the same provisions relating to exemptions and deductions as are contained in the Gross Receipts and Compensating Tax Act then in effect and as it may be amended from time to time, except that the ordinance shall not be required to provide a deduction provided pursuant to Section 7-9-46, 7-9-51, 7-9-52, 7-9-52.1, 7-9-54.2, 7-9-54.3, 7-9-56, 7-9-56.3, 7-9-57.2, 7-9-60, 7-9-62, 7-9-73, 7-9-73.1, 7-9-73.2, 7-9-77.1, 7-9-83, 7-9-86, 7-9-92, 7-9-93, 7-9-95, 7-9-99 through 7-9-101, 7-9-103.1, 7-9-103.2, 7-9-104, 7-9-106, 7-9-107, 7-9-109 or 7-9-111 through 7-9-114 NMSA 1978. Except as provided pursuant to Subsection C of this section, a municipality may continue to enact and repeal an ordinance authorized as provided pursuant to the Municipal Local Option Gross Receipts Taxes Act; provided that the model ordinance establishing the tax base and allowing or prohibiting the deductions shall not be modified for a period of two years, except to conform with the Gross Receipts and Compensating Tax Act.

B. The governing body of any municipality imposing a tax [under] pursuant to provisions of the Municipal Local Option Gross Receipts Taxes Act shall impose the tax by adopting the model ordinance with respect to the tax furnished to the municipality by the department. An ordinance that does not conform substantially to the model ordinance of the

department is not valid.

C. A municipality that has a population of less than ten thousand according to the most recent federal decennial census shall by January 1, 2014, and every ten years thereafter, elect whether to impose a gross receipts tax through an ordinance that does not provide a deduction contained in the Gross Receipts and Compensating Tax Act. Once that election occurs, that municipality shall maintain the model ordinance without adding or removing a deduction not required to be provided pursuant to Subsection A of this section for a period of ten years, except to conform to the extent necessary with the Gross Receipts and Compensating Tax Act."

SECTION 10. Section 7-20E-4 NMSA 1978 (being Laws 1993, Chapter 354, Section 4) is amended to read:

"7-20E-4. ORDINANCE SHALL CONFORM TO CERTAIN PROVISIONS
OF THE GROSS RECEIPTS AND COMPENSATING TAX ACT AND REQUIREMENTS
OF THE DEPARTMENT.--

A. An ordinance imposing a tax [under] pursuant to the provisions of the County Local Option Gross Receipts Taxes Act shall adopt by reference the same definitions and the same provisions relating to exemptions and deductions as are contained in the Gross Receipts and Compensating Tax Act then in effect and as it may be amended from time to time, except that the ordinance shall not be required to provide a deduction

provided pursuant to Section 7-9-46, 7-9-51, 7-9-52, 7-9-52.1,
7-9-54.2, 7-9-54.3, 7-9-56, 7-9-56.3, 7-9-57.2, 7-9-60, 7-9-62,
7-9-73, 7-9-73.1, 7-9-73.2, 7-9-77.1, 7-9-83, 7-9-86, 7-9-92,
7-9-93, 7-9-95, 7-9-99 through 7-9-101, 7-9-103.1, 7-9-103.2,
7-9-104, 7-9-106, 7-9-107, 7-9-109 or 7-9-111 through 7-9-114
NMSA 1978. Except as provided pursuant to Subsection C of this
section, a county may continue to enact and repeal an ordinance
authorized as provided pursuant to the County Local Option
Gross Receipts Taxes Act; provided that the model ordinance
establishing the tax base and allowing deductions shall not be
modified for a period of two years, except to conform to the
extent necessary with the Gross Receipts and Compensating Tax
Act.

- B. The governing body of any county imposing a tax [under] authorized by the County Local Option Gross Receipts
 Taxes Act shall impose the tax by adopting the model ordinance with respect to the tax furnished to the county by the department. An ordinance that does not conform substantially to the model ordinance of the department is not valid.
- C. A county that has a population of less than forty-eight thousand according to the most recent federal decennial census shall by January 1, 2014, and every ten years thereafter, elect whether to impose a gross receipts tax through an ordinance that does not provide a deduction contained in the Gross Receipts and Compensating Tax Act. Once

23

24

25

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21

that election occurs, that county shall maintain the model
ordinance without adding or removing a deduction not required
to be provided pursuant to Subsection A of this section for a
period of ten years, except to conform to the extent necessary
with the Gross Receipts and Compensating Tax Act."

SECTION 11. APPLICABILITY. -- The provisions of:

- A. Sections 3 through 6 of this act apply to taxable years beginning on or after January 1, 2014;
- B. Section 7 of this act apply to gross receipts received on or after July 1, 2013; and
- C. Section 8 of this act apply to credit claims received on or after the effective date of Section 8 of this act and to reporting periods beginning on or after that date.

SECTION 12. CONTINGENT EFFECTIVE DATE. --

- A. The effective date of the provisions of Sections 1, 2, 4, 7, 9 and 10 of this act is July 1, 2013.
- B. The effective date of the provisions of Sections 3, 5 and 6 of this act is January 1, 2014; provided that the provisions of Sections 1, 2, 4, 7, 9 and 10 of this act are in effect on July 1, 2013.
- SECTION 13. EMERGENCY.--It is necessary for the public peace, health and safety that this act take effect immediately.