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SENATE BILL 278

52ND LEGISLATURE - STATE OF NEW MEXICO - SECOND SESSION, 2016

INTRODUCED BY

Jacob R. Candelaria

AN ACT

RELATING TO HEALTH INSURANCE; AMENDING AND ENACTING SECTIONS OF THE HEALTH MAINTENANCE ORGANIZATION LAW TO PROVIDE FOR NOTICE AND IMMEDIATE EXTERNAL APPEALS OF ADVERSE DETERMINATIONS OF MEDICAL NECESSITY RELATING TO PRESCRIPTION DRUGS AND INTRAVENOUS INFUSIONS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

SECTION 1. Section 59A-46-2 NMSA 1978 (being Laws 1993, Chapter 266, Section 2, as amended) is amended to read:

"59A-46-2. DEFINITIONS.--As used in the Health Maintenance Organization Law:

A. "adverse determination of medical necessity" means any of the following actions by a carrier or an agent of a carrier on the basis of a determination that a benefit that is otherwise provided is not medically necessary:

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1 (1) a rescission of coverage, whether or not
2 the rescission has an adverse effect on any particular benefit
3 at the time; or

4 (2) a denial, reduction of, termination of or
5 failure to provide or make payment for, in whole or in part, a
6 benefit;

7 ~~[A.]~~ B. "basic health care services":

8 (1) means medically necessary services
9 consisting of preventive care, emergency care, inpatient and
10 outpatient hospital and physician care, diagnostic laboratory,
11 diagnostic and therapeutic radiological services and services
12 of pharmacists and pharmacist clinicians; but

13 (2) does not include mental health services or
14 services for alcohol or drug abuse, dental or vision services
15 or long-term rehabilitation treatment;

16 ~~[B.]~~ C. "capitated basis" means fixed per member
17 per month payment or percentage of premium payment wherein the
18 provider assumes the full risk for the cost of contracted
19 services without regard to the type, value or frequency of
20 services provided and includes the cost associated with
21 operating staff model facilities;

22 ~~[C.]~~ D. "carrier" means a health maintenance
23 organization, an insurer, a nonprofit health care plan or other
24 entity responsible for the payment of benefits or provision of
25 services under a group contract;

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1 ~~[D.]~~ E. "copayment" means an amount an enrollee
2 must pay in order to receive a specific service that is not
3 fully prepaid;

4 ~~[E.]~~ F. "credentialing" means the process of
5 obtaining and verifying information about a provider and
6 evaluating that provider when that provider seeks to become a
7 participating provider;

8 ~~[F.]~~ G. "deductible" means the amount an enrollee
9 is responsible to pay out-of-pocket before the health
10 maintenance organization begins to pay the costs associated
11 with treatment;

12 ~~[G.]~~ H. "enrollee" means an individual who is
13 covered by a health maintenance organization;

14 ~~[H.]~~ I. "evidence of coverage" means a policy,
15 contract or certificate showing the essential features and
16 services of the health maintenance organization coverage that
17 is given to the subscriber by the health maintenance
18 organization or by the group contract holder;

19 ~~[I.]~~ J. "extension of benefits" means the
20 continuation of coverage under a particular benefit provided
21 under a contract or group contract following termination with
22 respect to an enrollee who is totally disabled on the date of
23 termination;

24 ~~[J.]~~ K. "grievance" means a written complaint
25 submitted in accordance with the health maintenance

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1 organization's formal grievance procedure by or on behalf of
2 the enrollee regarding any aspect of the health maintenance
3 organization relative to the enrollee;

4 ~~[K-]~~ L. "group contract" means a contract for
5 health care services that by its terms limits eligibility to
6 members of a specified group and may include coverage for
7 dependents;

8 ~~[L-]~~ M. "group contract holder" means the person to
9 whom a group contract has been issued;

10 ~~[M-]~~ N. "health care services" means any services
11 included in the furnishing to any individual of medical,
12 mental, dental, pharmaceutical or optometric care or
13 hospitalization or nursing home care or incident to the
14 furnishing of such care or hospitalization, as well as the
15 furnishing to any person of any and all other services for the
16 purpose of preventing, alleviating, curing or healing human
17 physical or mental illness or injury;

18 ~~[N-]~~ O. "health maintenance organization" means any
19 person who undertakes to provide or arrange for the delivery of
20 basic health care services to enrollees on a prepaid basis,
21 except for enrollee responsibility for copayments or
22 deductibles;

23 ~~[O-]~~ P. "health maintenance organization agent"
24 means a person who solicits, negotiates, effects, procures,
25 delivers, renews or continues a policy or contract for health

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1 maintenance organization membership or who takes or transmits a
2 membership fee or premium for such a policy or contract, other
3 than for that person, or a person who advertises or otherwise
4 makes any representation to the public as such;

5 [P-] Q. "individual contract" means a contract for
6 health care services issued to and covering an individual, and
7 it may include dependents of the subscriber;

8 [Q-] R. "insolvent" or "insolvency" means that the
9 organization has been declared insolvent and placed under an
10 order of liquidation by a court of competent jurisdiction;

11 [R-] S. "managed hospital payment basis" means
12 agreements in which the financial risk is related primarily to
13 the degree of utilization rather than to the cost of services;

14 [S-] T. "net worth" means the excess of total
15 admitted assets over total liabilities, but the liabilities
16 shall not include fully subordinated debt;

17 [T-] U. "participating provider" means a provider
18 as defined in Subsection [X] Y of this section who, under an
19 express contract with the health maintenance organization or
20 with its contractor or subcontractor, has agreed to provide
21 health care services to enrollees with an expectation of
22 receiving payment, other than copayment or deductible, directly
23 or indirectly from the health maintenance organization;

24 [U-] V. "person" means an individual or other legal
25 entity;

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1 ~~[V.]~~ W. "pharmacist" means a person licensed as a
2 pharmacist pursuant to the Pharmacy Act;

3 ~~[W.]~~ X. "pharmacist clinician" means a pharmacist
4 who exercises prescriptive authority pursuant to the Pharmacist
5 Prescriptive Authority Act;

6 ~~[X.]~~ Y. "provider" means a physician, pharmacist,
7 pharmacist clinician, hospital or other person licensed or
8 otherwise authorized to furnish health care services;

9 ~~[Y.]~~ Z. "replacement coverage" means the benefits
10 provided by a succeeding carrier;

11 ~~[Z.]~~ AA. "subscriber" means an individual whose
12 employment or other status, except family dependency, is the
13 basis for eligibility for enrollment in the health maintenance
14 organization or, in the case of an individual contract, the
15 person in whose name the contract is issued; and

16 ~~[AA.]~~ BB. "uncovered expenditures" means the costs
17 to the health maintenance organization for health care services
18 that are the obligation of the health maintenance organization,
19 for which an enrollee may also be liable in the event of the
20 health maintenance organization's insolvency and for which no
21 alternative arrangements have been made that are acceptable to
22 the superintendent."

23 **SECTION 2.** A new section of the Health Maintenance
24 Organization Law is enacted to read:

25 "[NEW MATERIAL] PRESCRIPTION DRUG COVERAGE--ADVERSE

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1 DETERMINATION OF MEDICAL NECESSITY--IMMEDIATE EXTERNAL APPEAL--
2 HEARING--ORDER.--

3 A. A carrier shall provide at least thirty days'
4 written notice to an enrollee before implementing an adverse
5 determination of medical necessity that relates to coverage for
6 a prescription drug:

7 (1) if the enrollee has been prescribed the
8 prescription drug for at least ninety days before the adverse
9 determination process pursuant to this subsection has begun;

10 (2) that provides notice of the adverse
11 determination, including grounds that include a finding that
12 the prescription drug benefit that the enrollee is receiving is
13 not medically necessary;

14 (3) that provides notice that the enrollee is
15 entitled to:

16 (a) an immediate external appeal of the
17 adverse determination of medical necessity pursuant to
18 Subsection B of this section; and

19 (b) an internal appeal of adverse
20 determination pursuant to state and federal law; and

21 (4) conforms to rules the superintendent has
22 promulgated for the content and format of notice provided
23 pursuant to this subsection.

24 B. An enrollee may make an immediate external
25 appeal of an adverse determination of medical necessity

1 relating to a prescription drug for which the enrollee has had
2 a prescription for at least ninety days, pursuant to which:

3 (1) an enrollee may file a request, by written
4 or oral means, for concurrent review and redetermination of the
5 carrier's adverse determination of medical necessity
6 immediately upon receipt of the carrier's notice of adverse
7 determination of medical necessity;

8 (2) the superintendent or a hearing officer
9 that the superintendent appoints shall review the adverse
10 determination of medical necessity at a hearing conducted
11 pursuant to Section 59A-4-15 NMSA 1978:

12 (a) within twenty days of the receipt of
13 the enrollee's request for concurrent review;

14 (b) without imposing a requirement that
15 the enrollee exhaust any internal appeals process before the
16 superintendent or hearing officer reviews the matter; and

17 (c) after receiving the recommendation
18 regarding a finding of medical necessity from a health care
19 provider who: 1) has not previously reviewed the matter under
20 review; and 2) is of the same or a similar specialty as the
21 health care provider who would typically manage the medical or
22 dental condition, procedure or treatment for which the
23 prescription drug under review in the appeal was prescribed;

24 (3) the carrier shall not make the adverse
25 determination of medical necessity effective until thirty days

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1 from the date the written notice was issued to the enrollee;

2 (4) at the close of the hearing, the
3 superintendent shall review and consider the entire record and
4 prepare findings of fact, conclusions of law and a recommended
5 decision. The superintendent or hearing officer may submit a
6 supplementary or dissenting opinion to the recommended
7 decision;

8 (5) within five days after the hearing
9 conducted pursuant to this subsection, the superintendent shall
10 issue an order that either reverses or upholds the carrier's
11 finding of medical necessity. The order shall be binding on
12 the enrollee and the carrier. The order shall state that the
13 enrollee and the carrier have the right to judicial review
14 pursuant to Section 59A-4-20 NMSA 1978 and that state and
15 federal law may provide other remedies; and

16 (6) neither the enrollee nor the health care
17 insurer shall file a subsequent request for an immediate
18 external appeal of an adverse determination of medical
19 necessity of the same adverse determination that was the
20 subject of the superintendent's order.

21 C. Nothing in this section shall abrogate the
22 rights of an enrollee to internal or external review of an
23 adverse determination or a grievance otherwise provided
24 pursuant to state or federal law.

25 D. The superintendent shall promulgate rules

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1 relating to the provisions of this section by October 1, 2016."

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