AN ACT
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RELATING TO TELECOMMUNICATIONS; ENACTING THE WIRELESS

CONSUMER ADVANCED INFRASTRUCTURE INVESTMENT ACT; ESTABLISHING

PROVISIONS FOR THE DEPLOYMENT OF CELLULAR NETWORK NODES IN

PUBLIC RIGHTS OF WAY.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

SECTION 1. SHORT TITLE.--This act may be cited as the "Wireless Consumer Advanced Infrastructure Investment Act".

SECTION 2. DEFINITIONS.--As used in the Wireless Consumer Advanced Infrastructure Investment Act:

- A. "antenna" means communications equipment that transmits or receives electromagnetic radio frequency signals and that is used to provide wireless services;
- B. "applicable codes" means uniform building, fire, electrical, plumbing or mechanical codes adopted by a recognized national code organization and enacted by the authority, including the local amendments to those codes enacted by the authority solely to address imminent threats of destruction of property or injury to persons, to the extent that those amendments are consistent with the Wireless Consumer Advanced Infrastructure Investment Act;
- C. "applicant" means a wireless provider that
  submits an application;
  - D. "application" means a request submitted by an

- E. "authority" means a municipality or county;
- F. "authority utility pole" means a utility pole, owned or operated by an authority, in a right of way;
- G. "collocate" means to install, mount, maintain, modify, operate or replace one or more wireless facilities on, in or adjacent to a wireless support structure or utility pole;
- H. "communications service" means cable service as defined in 47 U.S.C. Section 522(6), information service as defined in 47 U.S.C. Section 153(24), mobile service as defined in 47 U.S.C. Section 153(33), telecommunications service as defined in 47 U.S.C. Section 153(53) or wireless service other than mobile service;
  - I. "fee" means a one-time charge;
  - J. "law" includes federal, state or local law;
- K. "permit" means the written permission of an authority for a wireless provider to install, mount, maintain, modify, operate or replace a utility pole or to collocate a small wireless facility on a utility pole or wireless support structure;
  - L. "person":

1	(1) means an individual, corporation,							
2	limited liability company, partnership, association, trust or							
3	other entity or organization; and							
4	(2) includes an authority;							
5	M. "private easement" means an easement or other							
6	real property right given for the benefit of the grantee of							
7	the easement and the grantee's successors and assigns;							
8	N. "rate" means a recurring charge;							
9	O. "right of way":							
10	(1) means the area on, below or above a							
11	public roadway, highway, street, sidewalk, alley or utility							
12	easement; and							
13	(2) does not include the area on, below or							
14	above:							
15	(a) a federal interstate highway;							
16	(b) a state highway or route under the							
17	jurisdiction of the department of transportation;							
18	(c) a private easement; or							
19	(d) a utility easement that does not							
20	authorize the deployment sought by a wireless provider;							
21	P. "small wireless facility" means a wireless							
22	facility whose:							
23	(1) antennas are, or could fit, inside an							
24	enclosure with a volume of six or fewer cubic feet; and							
25	(2) other ground- or pole-mounted wireless SJC/SB 14 Page 3							

1	equipment, not including the following, is twenty-eight or						
2	fewer cubic feet in volume:						
3	(a) electric meter;						
4	(b) concealment elements;						
5	(c) telecommunications demarcation box;						
6	(d) grounding equipment;						
7	(e) power transfer switch;						
8	(f) cutoff switch;						
9	(g) vertical cable runs for the						
10	connection of power and other services; and						
11	(h) elements required by an authority						
12	in accordance with Subsection H of Section 3 of the Wireless						
13	Consumer Advanced Infrastructure Investment Act;						
14	Q. "utility pole":						
15	(1) means a pole or similar structure used						
16	in whole or in part for communications services, electricity						
17	distribution, lighting or traffic signals; and						
18	(2) does not include a wireless support						
19	structure or electric transmission structure;						
20	R. "wireless facility":						
21	(1) means equipment at a fixed location that						
22	enables wireless communications between user equipment and a						
23	communications network, including:						
24	(a) equipment associated with wireless						
25	communications; and	SJC/SB 14 Page 4					

1	(b) radio transceivers, antennas,							
2	coaxial or fiber-optic cables, regular and backup power							
3	supplies and comparable equipment, regardless of							
4	technological configuration;							
5	(2) includes a small wireless facility; and							
6	(3) does not include:							
7	(a) the structure or improvements on,							
8	under or within which the equipment is collocated;							
9	(b) a wireline backhaul facility,							
١0	coaxial cable or fiber-optic cable between wireless support							
۱1	structures or utility poles; or							
l <b>2</b>	(c) coaxial or fiber-optic cable							
١3	otherwise not immediately adjacent to, or directly associated							
۱4	with, an antenna;							
15	S. "wireless infrastructure provider" means a							
۱6	person, other than a wireless services provider, that may							
۱7	provide telecommunications service in New Mexico and that							
18	builds or installs wireless communications transmission							
۱9	equipment, wireless facilities' utility poles or wireless							
20	support structures;							
21	T. "wireless provider" means a wireless							
22	infrastructure provider or wireless services provider;							
23	U. "wireless services" means services provided to							
24	the public that use licensed or unlicensed spectrum, either							
25	mobile or at a fixed location, through wireless facilities;	SJC/SB 14 Page 5						

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1	(1) the authority otherwise may, under law,
2	charge the rate or fee;
3	(2) the authority charges other
4	communications service providers for their use, if any, of
5	the right of way; and
6	(3) the rate or fee:
7	(a) is competitively neutral as
8	compared to other users, if any, of the right of way, unless
9	the other users are exempt under law from paying a rate or
10	fee for their use of the right of way;
11	(b) is not in the form of a franchise
12	or other fee based on revenue or customer counts;
13	(c) is reasonable and
14	nondiscriminatory; and
15	(d) annually, does not exceed an amount
16	equal to two hundred fifty dollars (\$250) multiplied by the
17	number of small wireless facilities placed by the wireless
18	provider in the right of way and in the authority's
19	jurisdiction.
20	D. An authority may adjust the rate it charges for
21	the use of a right of way, but no more often than once a year
22	and by no more than an amount equal to one-half the annual
23	change, if any, in the most recent consumer price index for
24	all urban consumers for New Mexico, as published by the
25	United States department of labor. An authority that adjusts SJC/SB 14 Page 7

- E. Except as otherwise provided in the Wireless Consumer Advanced Infrastructure Investment Act, and subject to the approval of an application as provided in Section 4 of that act, a wireless provider may collocate small wireless facilities and construct, install, modify, mount, maintain, operate and replace utility poles associated with the collocation of a small wireless facility along, across, on or under the right of way.
- F. If a wireless provider or the provider's contractor causes damage to the authority's property or right of way while the provider or contractor occupies, installs, repairs or maintains a small wireless facility, wireless support structure or utility pole in the right of way, the authority may require the provider to return the property to its pre-damage condition according to the authority's requirements and specifications if the requirements and specifications are competitively neutral and reasonable and upon written notice of the requirement to the provider. If the provider does not, within a reasonable period after receiving the notice, repair the property as required by the authority, the authority may make the repairs and charge the

provider the reasonable, documented cost of the repairs.

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G. A wireless provider that deploys a utility pole or small wireless facility in a right of way shall construct, maintain and locate it so as not to obstruct or hinder the usual travel on, or endanger the public in, the right of way, damage or interfere with another utility facility in the right of way or interfere with another utility's use of its facility in the right of way. In constructing and maintaining its utility pole or small wireless facility, the wireless provider shall comply with the national electrical safety code and all applicable laws for the protection of underground and overhead utility facilities. An authority shall treat a wireless provider's utility poles and small wireless facilities in a right of way as it does the facilities, if any, of other utilities in the right of way; however, the authority may adopt reasonable regulations concerning the separation of the wireless provider's utility poles and small wireless facilities from other utility facilities in the right of way to prevent damage to, or interference with, the facilities or to prevent interference with a utility's use of its facility or facilities in, or to be placed in, the right of way.

H. Subject to Subsection E of Section 4 of the Wireless Consumer Advanced Infrastructure Investment Act, an authority may require, as they pertain to small wireless

provider's technology. As used in this subsection:

- (1) "design district" means an area zoned or otherwise designated by municipal ordinance and for which a municipality maintains and uniformly enforces unique design and aesthetic standards; and
- (2) "historic district" means a group of buildings, properties or sites that fall within the category defined in 47 C.F.R. 1.1307(a)(4) and are:
- (a) listed in the national register of historic places or formally determined eligible for listing in that register by the keeper of the register in accordance with the nationwide programmatic agreement found in 47 C.F.R. Part 1, Appendix C; or
- (b) designated as a historic district in accordance with the Historic District and Landmark Act.
- I. Without the authority's discretionary and written consent, which the authority shall give in a nondiscriminatory way, a wireless provider shall not install a new utility pole in a right of way adjacent to a street or

thoroughfare that is:

- (1) fifty feet wide or less; and
- (2) adjacent to single-family residential lots or other multifamily residences or to undeveloped land designated for residential use by zoning or deed restrictions.
- J. A wireless provider that installs a new utility pole or small wireless facility in a right of way as described in Subsection H of this section shall comply with applicable private deed restrictions and other private restrictions affecting the area.
- K. A wireless provider shall notify an authority in writing of its intention to discontinue its use of a small wireless facility or utility pole. The notice shall inform the authority of the time and the way in which the wireless provider intends to remove the small wireless facility or utility pole. The wireless provider is responsible for the costs of the removal. The authority may require the wireless provider to return the property to its pre-installation condition according to the authority's reasonable and nondiscriminatory requirements and specifications. If the wireless provider does not complete the removal within forty-five days after the notice, the authority may complete the removal and assess the costs of removal against the wireless provider. The permit for the small wireless

facility or utility pole expires upon removal.

SECTION 4. COLLOCATION OF A SMALL WIRELESS FACILITY--PERMITS--APPLICATION--FEE.--

- A. This section applies to a wireless provider's collocation activities within a right of way.
- B. An authority may prohibit, regulate or charge for the collocation of a small wireless facility only as provided in this section and Sections 3, 6 and 7 of the Wireless Consumer Advanced Infrastructure Investment Act.
- C. A small wireless facility collocated on a utility pole or wireless support structure that extends ten or fewer feet above the pole or structure in a right of way in any zone is classified as a permitted use and is not subject to zoning review or approval.
- D. An authority may require an applicant to obtain one or more permits to collocate a small wireless facility in a right of way if the requirement is of general applicability to users of the right of way. An applicant seeking to collocate, within an authority's jurisdiction, up to twenty-five small wireless facilities, all of which are substantially the same type, on substantially the same types of structures may file a consolidated application for the collocation of the facilities. An applicant shall not file with an authority more than one consolidated application in any five-business-day period. The applicant shall include in

a consolidated application an attestation that, unless a delay in collocation is caused by the lack of commercial power or fiber at the site, the collocation will begin within one hundred eighty days after the permit issuance date. The authority and the provider may subsequently agree to extend that period.

## E. An authority shall:

- (1) without bias, accept and process applications and issue permits to collocate small wireless facilities;
- (2) within thirty days after receiving an application, determine and notify the applicant of whether the application is complete and:
- (a) for an incomplete application, specifically identify the information missing from it; and
- (b) deem the application complete if the applicant is not notified within the thirty-day period;
- (3) within ninety days after receiving a completed application, approve or deny it and deem the application approved if that approval or denial is not given within the ninety-day period. The authority may request an extension of the ninety-day period, and the authority and applicant may agree to extend that period. An applicant shall not unreasonably deny an authority's request to extend the period;

1	(4) approve a completed application unless
2	the application does not conform with:
3	(a) applicable codes or local laws
4	concerning: 1) public safety; 2) design for utility poles,
5	but only to the extent that the standards the codes or laws
6	impose are objective; 3) stealth and concealment, but only to
7	the extent that the restrictions the codes or laws impose are
8	reasonable; and 4) the spacing of ground-mounted equipment in
9	a right of way; and
10	(b) requirements imposed by the
11	authority in accordance with Subsection H of Section 3 of the
12	Wireless Consumer Advanced Infrastructure Investment Act; and
13	(5) if it denies an application, document
14	the basis for the denial, including the specific code or law
15	on which the denial was based, and send that documentation to
16	the applicant on or before the date the application is
17	denied.
18	F. In the ninety-day period after an authority
19	receives an application to collocate a small wireless
20	facility, the authority may:
21	(1) provide public notice of the application
22	and an opportunity for written public comment on the
23	application; and
24	(2) submit the written public comment to the
25	applicant and request that the applicant respond to it. SJC/SB 14

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G. If an authority determines that applicable codes or laws require that a utility pole or wireless support structure be replaced before an application for collocation is approved, the authority may condition approval of the application on that replacement. That replacement is subject to Section 3 of the Wireless Consumer Advanced Infrastructure Investment Act.

H. An applicant whose application is denied may cure the deficiencies identified by the authority and submit a revised application within thirty days after the denial for no additional fee. The authority shall base its review of the revised application only on the deficiencies cited in the denial and shall approve or deny the revised application within thirty days after receiving it.

- I. If an application is for the collocation of multiple small wireless facilities, the authority may:
- (1) treat as separate those for which incomplete information has been provided, that do not qualify for consolidated treatment or that are denied; and
- (2) issue separate permits for the collocations that it approves.
  - J. An authority shall not:
- (1) directly or indirectly require an applicant to perform services unrelated to the collocation for which approval is sought, such as the making of in-kind

contributions to the authority of reserving fiber, conduit or pole space on the wireless provider's utility pole;

- information to obtain a permit than the authority requires of a communications service provider that is not a wireless provider and that requests a permit to attach facilities to a structure; however, the authority may require the applicant to certify that the small wireless facilities to be collocated conform with the federal communications commission's regulations concerning radio frequency emissions;
- (3) institute, either expressly or de facto, a moratorium on the acceptance or processing of applications or on the issuance of permits or other approvals, if any, for the collocation of small wireless facilities; or
- (4) except as otherwise provided in Subsection K of this section, require an application, approval or permit or impose a fee, rate or other charge for:
- (a) the routine maintenance of a small wireless facility;
- (b) the replacement of a small wireless facility with one that is substantially similar in size to, the same size as or smaller than it, as long as the wireless provider that owns the wireless facility notifies the authority of the replacement at least ten days before the

replacement; or

operation, placement or replacement of a micro wireless facility that is, in accordance with applicable codes, suspended on cables strung between utility poles or wireless structures. As used in this subparagraph, "micro wireless facility" means a small wireless facility less than twenty-four inches long, fifteen inches wide and twelve inches high whose exterior antenna, if any, is less than eleven inches long.

K. An authority may require a permit to engage, within rights of way, in activities that are identified in Paragraph (4) of Subsection J of this section and that affect traffic patterns or require lane closures.

L. The collocation for which a permit is issued shall begin within one hundred eighty days after the permit issuance date, unless the authority and the wireless provider agree to extend that period or a delay in collocation is caused by the lack of commercial power or fiber at the site. The permit gives the wireless provider the right to:

- (1) collocate the small wireless facility;
- (2) subject to applicable relocation requirements, the requirements imposed on the authority by Section 3 of the Wireless Consumer Advanced Infrastructure

- (a) operate and maintain the small wireless facility for at least ten years; and
- (b) renew the permit for the same period, unless the authority finds that the small wireless facility does not conform with the applicable codes and local laws set forth in Paragraph (4) of Subsection E of this section.
- M. An authority may charge an applicant an application fee in the amount of one hundred dollars (\$100) or less for each of up to five small wireless facilities and fifty dollars (\$50.00) or less for each additional small wireless facility whose collocation is requested in a single application.
- N. The approval of an application under the Wireless Consumer Advanced Infrastructure Investment Act does not authorize the provision of a service or authorize the installation, placement, maintenance or operation of a wireline backhaul facility in a right of way.
- O. The Wireless Consumer Advanced Infrastructure
  Investment Act shall not be deemed to allow a person, without
  the consent of the property owner, to collocate a small
  wireless facility on a privately owned utility pole, a
  privately owned wireless support structure or private

1	property.							
2	SECTION 5. INSTALLATION, REPLACEMENT OR MODIFICATION OF							
3	A UTILITY POLEPERMITSAPPLICATIONFEE							
4	A. This section applies to the activities of a							
5	wireless provider in installing a new, replacement or							
6	modified utility pole associated with the collocation of a							
7	small wireless facility in a right of way.							
8	B. A new, replacement or modified utility pole							
9	associated with the collocation of a small wireless facility							
10	and installed in a right of way is not subject to zoning							
11	review and approval, except for that which pertains to the							
12	under-grounding prohibitions described in Subparagraph (c) of							
13	Paragraph (1) of Subsection C of this section, unless the							
14	utility pole, as measured from the ground level, is higher							
15	than whichever of the following is greater:							
16	(1) ten feet plus the height in feet of the							
17	tallest existing utility pole, other than a utility pole							
18	supporting only one or more wireless facilities, that is:							
19	(a) in place on the effective date of							
20	the Wireless Consumer Advanced Infrastructure Investment Act;							
21	(b) located within five hundred feet of							
22	the new, replacement or modified utility pole;							
23	(c) in the same right of way and within							
24	the jurisdictional boundary of the authority; and							
25	(d) fifty or fewer feet above ground SJC/SB 14							

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1 level; or 2 fifty feet. (2) 3 C. An authority may require an application for the 4 installation of a new, replacement or modified utility pole 5 associated with the collocation of a small wireless facility in a right of way. An authority shall approve such an 6 application unless the authority finds that the installation 7 8 of the utility pole does not conform with: applicable codes or local laws 9 (1) 10 concerning: 11 (a) public safety; design for utility poles, but only 12 (b) to the extent that the standards the codes or laws impose are 13 objective; and 14 15 (c) under-grounding prohibitions on the installation of new, or the modification of existing, utility 16 poles in a right of way without prior approval, if those 17 regulations: 1) require that all cable and public utility 18 facilities be placed underground by a date certain within one 19 20 year after the application; 2) include a waiver, zoning or other process that addresses requests to install such new 21 utility poles or modify such existing utility poles; and 3) 22

(2) the federal Americans with Disabilities Act of 1990 or similar federal or state standards for

allow the replacement of utility poles;

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- (3) requirements imposed by the authority in accordance with Subsection H of Section 3 of the Wireless
  Consumer Advanced Infrastructure Investment Act;
  - (4) requirements imposed by contract between an authority and a private property owner concerning the design of utility poles in the right of way; or
  - (5) the authority's laws concerning public safety and imposing minimum spacing requirements, if reasonable, for new utility poles in rights of way.
  - D. An authority shall process an application for a permit to install a new, replacement or modified utility pole associated with the collocation of a small wireless facility within one hundred fifty days after receiving the application. If the authority fails to approve or deny the application within that period, the authority shall deem the application approved. The application fee, if any, imposed by the authority for such an application shall conform with the requirements of Subsection M of Section 4 of the Wireless Consumer Advanced Infrastructure Investment Act and shall not exceed seven hundred fifty dollars (\$750).
  - E. The installation, modification or replacement for which a permit is issued under this section shall begin within one hundred eighty days after the permit issuance date, unless the authority and wireless provider agree to

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- (a) operate and maintain the new, modified or replacement utility pole for a period of at least ten years; and
- (b) renew the permit for that same period, unless the authority finds that the new or modified utility pole does not conform with the restrictions set forth in Subsection C of this section.
- SECTION 6. ACCESS TO AUTHORITY UTILITY POLES--RATES AND FEES--COLLOCATIONS FOR OTHER COMMERCIAL PROJECTS OR USES.--
- A. An authority shall not enter into an exclusive agreement with a person for the right to attach a small wireless facility to an authority utility pole.
- B. The rates and fees an authority imposes for the collocation of a small wireless facility on an authority utility pole shall not vary according to the services provided by the collocating person.

C. The rate to collocate a small wireless facility on an authority utility pole shall not exceed twenty dollars (\$20.00) per utility pole per year.

D. An authority shall process an application for a permit to collocate a small wireless facility on an authority utility pole in accordance with Section 4 of the Wireless Consumer Advanced Infrastructure Investment Act. The authority may condition the issuance of the permit on the wireless provider's replacement of the authority utility pole if the authority determines that applicable codes or local laws concerning public safety require that replacement. The authority shall process an application for a permit to install a replacement authority utility pole in accordance with Section 5 of the Wireless Consumer Advanced Infrastructure Investment Act. The authority shall retain ownership of the replacement utility pole.

E. An authority may prohibit, regulate and charge for the collocation of a small wireless facility on a wireless support structure owned by the authority.

SECTION 7. ESTABLISHMENT OF RATES, FEES AND TERMS--EXTENSION OF TERM TO FULFILL DUTIES.--

A. An authority may adopt an ordinance setting forth the rates, fees and terms for implementing the Wireless Consumer Advanced Infrastructure Investment Act. In the absence of such an ordinance, an authority and a wireless

1	provider may enter into an agreement setting forth those						
2	rates, fees and terms. Documents showing the rates, fees and						
3	terms agreed to by an authority and a wireless provider are						
4	public records.						
5	B. The rates, fees and terms for a wireless						
6	provider's use of a right of way as set forth in Section 3 of						
7	the Wireless Consumer Advanced Infrastructure Investment Act						
8	and for access to authority utility poles as set forth in						
9	Section 6 of that act shall accord with that act, and the						
10	terms:						
11	(1) shall be reasonable and						
12	nondiscriminatory;						
13	(2) may include requirements that the						
14	authority has previously applied to other users of the right						
15	of way;						
16	(3) may require that the wireless provider's						
17	operation of a small wireless facility in the right of way						
18	not interfere with the authority's public safety						
19	communications;						
20	(4) except as otherwise provided in						
21	Subsection C of Section 5 of that act, shall not:						
22	(a) require the placement of a small						
23	wireless facility on a specific utility pole or category of						
24	poles or require multiple antenna systems on a single utility						

pole; or

(b) restrict the placement of small wireless facilities by imposing minimum horizontal spacing requirements; and

- (5) subject to Section 9 of that act, shall provide for the reasonable accommodation of a power supply to, and electric metering of, the small wireless facility.
- C. An agreement between an authority and a wireless provider in effect on the effective date of the Wireless Consumer Advanced Infrastructure Investment Act and that concerns the collocation of one or more small wireless facilities in a right of way, including that collocation on authority utility poles, remains in effect subject to applicable termination provisions. A wireless provider in such an agreement may, after they become effective, accept the rates, fees and terms established in accordance with Subsection B of this section for the small wireless facilities and utility poles that are the subject of an application.
- D. If the federal government, the state or an authority declares a disaster and that disaster impedes an authority's or wireless provider's ability to fulfill the duties imposed on it by the Wireless Consumer Advanced Infrastructure Investment Act or by an ordinance adopted in accordance with this section, the term under which those duties must be fulfilled is extended for a reasonable period.

A. Except as otherwise provided in the Wireless Consumer Advanced Infrastructure Investment Act, an authority may exercise its zoning, land use, planning and permitting authority and its police power for the installation, modification and replacement of wireless support structures and utility poles.

- B. An authority's power to control the design, engineering, construction, installation or operation of a small wireless facility in an interior structure or on the site of a campus, stadium or athletic facility not owned or controlled by the authority is limited to its authority to enforce compliance with applicable codes.
- C. The Wireless Consumer Advanced Infrastructure Investment Act does not authorize the state or a political subdivision of the state to require small wireless facility deployment or to regulate wireless services.
- D. If an authority determines that a utility pole or the wireless support structure of a wireless provider must be relocated to accommodate a public project, the provider shall assume the costs of relocating the wireless facilities deployed on the pole or structure.
- SECTION 9. APPLICABILITY.--The Wireless Consumer Advanced Infrastructure Investment Act does not:
  - A. affect the authority, under state or federal

provider:

B. confer on an authority any zoning, land use, planning, permitting or other regulatory authority over the utility poles, wireless support structures or small wireless facilities owned, controlled or operated by an investor-owned electric utility or electric cooperative or the installation of those poles, structures or facilities by an investor-owned electric utility or electric cooperative;

C. impose a duty, liability or restriction on any investor-owned electric utility or electric cooperative;

D. amend, modify or otherwise affect the provisions affecting a private easement; or

E. authorize an authority to:

(1) require of a public telecommunications company that provides telecommunications services under a certificate of public convenience and necessity issued by the state an additional grant of authority to provide those services; or

(2) discriminate against such a company in its use of rights of way.

1	SECTI	ON 10.	EFFEC	TIVE	DATE	The	effective	date of the	
2	provisions	of thi	s act i	ls Se	ptember	1,	2018		SJC/SB 14
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