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# HOUSE BILL 43

# 56TH LEGISLATURE - STATE OF NEW MEXICO - FIRST SESSION, 2023

# INTRODUCED BY

Elizabeth "Liz" Thomson and Gail Chasey and Andrea Romero and Linda Serrato

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## AN ACT

RELATING TO EDUCATION; REQUIRING PUBLIC SCHOOLS AND PUBLIC AND PRIVATE POST-SECONDARY EDUCATIONAL INSTITUTIONS TO ADOPT POLICIES AND PROCEDURES ADDRESSING AFFIRMATIVE CONSENT AND PREVENTION OF SEXUAL ASSAULT, DOMESTIC VIOLENCE, DATING VIOLENCE, HARASSMENT AND STALKING; AMENDING THE PUBLIC SCHOOL CODE TO INCLUDE A REQUIREMENT TO SET AFFIRMATIVE CONSENT AS THE STANDARD FOR SEXUAL ACTIVITY.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

SECTION 1. [NEW MATERIAL] POLICIES ADDRESSING AFFIRMATIVE CONSENT AND PREVENTION OF SEXUAL ASSAULT, DOMESTIC VIOLENCE, DATING VIOLENCE, HARASSMENT AND STALKING REQUIRED .--

A public or private post-secondary educational institution that receives state funds for student financial assistance shall adopt detailed, trauma-informed policies and .223820.1

trauma-informed responses for the investigation of allegations of sexual assault, domestic violence, dating violence and harassment or stalking involving a student, faculty member, employee, contractor or regent both on and off campus.

- B. All policies and procedures shall:
- (1) reference an affirmative consent standard in the determination of whether consent was given by all parties to sexual activity;
- (2) confirm that it is the responsibility of each person involved in the sexual activity to ensure that the person has the affirmative consent of all other participants engaged in that sexual activity;
  - (3) confirm that affirmative consent:
- (a) can never be given by a person who is asleep, unconscious, incapacitated due to the influence of drugs, alcohol or medication or unable to communicate due to a mental or physical condition;
- (b) cannot be implied, assumed or inferred from silence or lack of protest or resistance; and
  - (c) can be revoked at any time; and
- (4) confirm that the existence of a dating relationship between the persons involved, or the fact of past sexual relations between them, shall never by itself be assumed to be an indicator of consent.
- C. The standard to be used in determining whether .223820.1

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the elements of the complaint against the responding party have been demonstrated is the preponderance of the evidence.

### Policies shall include a: D.

- provision addressing how the institution will provide appropriate protections for the privacy of individuals involved, including confidentiality;
- provision that all parties and witnesses who participate as a complainant or witness in an investigation will not be subject to disciplinary sanctions for a violation of the school's student conduct policy at or near the time of the incident, unless the school determines that the violation was egregious, including an action that places the health or safety of any other person at risk or involves plagiarism, cheating or academic dishonesty;
- description of the role of the (3) institutional staff supervision; and
- (4) provision for a comprehensive, traumainformed response training program for campus officials involved in investigating and adjudicating sexual assault, domestic violence, dating violence and harassment or stalking cases.

### Procedures shall include: Ε.

- an initial response by the institution's (1) personnel to a report of an incident, including:
  - (a) providing written notification to

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1	the complainant about the availability of, and contact						
2	information for, on- and off-campus resources and services and						
3	coordination with law enforcement, as appropriate;						
4	(b) providing information in writing to						
5	the complainant about the importance of preserving evidence;						
6	(c) the identification and location of						
7	witnesses;						
8	(d) response to stranger and non-						
9	stranger sexual assault;						
10	(e) a preliminary complainant interview;						
11	and						
12	(f) a comprehensive follow-up						
13	complainant interview, as appropriate;						
14	(2) investigation of the complaint, including:						
15	(a) contacting and interviewing the						
16	responding party;						
17	(b) seeking the identification and						
18	location of witnesses;						
19	(c) investigating allegations that						
20	alcohol or drugs were involved in the incident; provided that						
21	these allegations cannot be used against the complainant during						
22	the process of investigating the complaint; and						
23	(d) participation of complainant						
24	advocates and other support persons;						
25	(3) confidential reporting by complainants and						
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third parties; and

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- (4) evaluating complaints as appropriate.
- Public or private post-secondary educational institutions that receive state funds for student financial assistance shall:
- (1) enter into memoranda of understanding, agreements or collaborative partnerships with existing oncampus and community-based organizations, including rape crisis centers, to refer students for assistance or make services available to students, including counseling, health care, mental health care, complainant advocacy, legal assistance and resources for the responding party and the complainant at no cost; and
- implement comprehensive prevention and (2) outreach programs that:
- include a range of prevention (a) strategies, including empowerment programming, awarenessraising campaigns, primary prevention, bystander intervention and risk reduction;
- make students aware of the (b) institution's policy on sexual assault, domestic violence, dating violence and harassment or stalking by contacting and informing the student body, campus organizations, athletic programs and student groups about the institution's policy, the practical implications of an affirmative consent standard and .223820.1

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the rights and responsibilities of students under the policy; and

- (c) are included as part of every incoming student's orientation.
  - G. For purposes of this section:
- "affirmative consent" means affirmative, (1) conscious and voluntary agreement to engage in sexual activity;
- "complainant" means a student or employee (2) who reports having experienced an incident of sexual assault, domestic violence, dating violence or harassment or stalking to the institution;
- "dating violence" means violence committed by a person:
- who is or has been in a social (a) relationship of a romantic or intimate nature with the complainant; and
- (b) where the existence of such a relationship shall be determined based on the length of the relationship, the type of relationship and the frequency of interaction between the persons involved in the relationship;
- "domestic violence" means domestic abuse (4) as defined in Section 40-13-2 NMSA 1978 or crimes against household members described in Sections 30-3-12 through 30-3-16 NMSA 1978;
- (5) "harassment or stalking" means harassment, .223820.1

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stalking and aggravated stalking as described in Sections 30-3A-2 through 30-3A-3.1 NMSA 1978;

- "post-secondary educational institution" means a public, private, nonprofit or for-profit school chartered, incorporated or otherwise organized in this state that is legally authorized to award a vocational or technical certificate or a degree at an associate level or above with an established physical presence in this state;
- "responding party" means a student or employee who has been accused of an alleged incident of sexual assault, domestic violence, dating violence or harassment or stalking;
- "sexual assault" means sexual offenses (8) described in Sections 30-9-11 through 30-9-14 and 30-9-14.3 NMSA 1978;
- (9) "student" means an individual who is enrolled in a credit-bearing program through a public or private degree-granting post-secondary educational institution, whether part-time, full-time or as an extension student or who has taken a leave of absence or has withdrawn from the institution due to being a victim of sexual assault, domestic violence, dating violence or harassment or stalking;
- "trauma-informed policy" means a program (10)or system that considers the widespread impact of trauma and understands potential paths for recovery; recognizes the signs .223820.1

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and symptoms of trauma in clients, families, staff and others involved with the system; responds by fully integrating knowledge about trauma into policies, procedures and practices; and seeks to actively resist retraumatization; and

"trauma-informed response" means a (11)response involving an understanding of the complexities of dating violence, domestic violence, sexual assault and harassment or stalking through training centered on the neurobiological impact of trauma, the influence of societal myths and stereotypes surrounding the causes and impacts of trauma with an understanding of perpetration methodology and how to conduct an effective investigation.

SECTION 2. A new section of Chapter 22, Article 2 NMSA 1978 is enacted to read:

"[NEW MATERIAL] ADDITIONAL DEPARTMENT DUTIES--SEXUAL ASSAULT POLICIES.--

The department shall adopt detailed, traumainformed policies and trauma-informed responses for the investigation of and disciplinary procedures addressing allegations of sexual assault, domestic violence, dating violence and harassment or stalking involving a student, faculty member, employee, school volunteer or contractor both on and off campus.

- All policies and procedures shall:
- reference an affirmative consent standard .223820.1

in the determination of whether consent was given by all parties to sexual activity;

- (2) confirm that it is the responsibility of each person involved in the sexual activity to ensure that the person has the affirmative consent of all other participants engaged in that sexual activity;
  - (3) confirm that affirmative consent:
- (a) can never be given by a person who is asleep, unconscious, incapacitated due to the influence of drugs, alcohol or medication or unable to communicate due to a mental or physical condition;
- (b) cannot be implied, assumed or inferred from silence or lack of protest or resistance; and
- (c) is ongoing throughout a sexual activity and can be revoked at any time; and
- (4) confirm that the existence of a dating relationship between the persons involved, or the fact of past sexual relations between them, should never by itself be assumed to be an indicator of consent.
- C. The standard to be used in determining whether the elements of the complaint against the respondent have been demonstrated is the preponderance of the evidence.
  - D. Policies shall include a:
- (1) provision addressing how the school will provide appropriate protections for the privacy of individuals .223820.1

2	(2) provision that an individual who
3	participates as a complainant or witness in an investigation
4	will not be subject to disciplinary sanctions for a violation
5	of the school's student conduct policy at or near the time of
6	the incident;
7	(3) description of the role of the school
8	staff supervision; and
9	(4) provision for a comprehensive, trauma-
10	informed training program for school officials involved in
11	investigating and adjudicating sexual assault, domestic
12	violence, dating violence and harassment or stalking cases.
13	E. Procedures shall include:
14	(1) an initial response by the school's
15	personnel to a report of an incident, including:
16	(a) written notification to the
17	complainant about the availability of, and contact information
18	for, on- and off-campus resources and services and coordination
19	with law enforcement, as appropriate;
20	(b) providing information in writing to
21	the complainant about the importance of preserving evidence;
22	(c) the identification and location of
23	witnesses;
24	(d) response to stranger and non-
25	stranger sexual assault;
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involved, including confidentiality;

1	(e) a preliminary complainant interview;
2	and
3	(f) a comprehensive follow-up
4	complainant interview, as appropriate;
5	(2) investigation of the complaint, including:
6	(a) contacting and interviewing the
7	responding party;
8	(b) seeking the identification and
9	location of witnesses;
10	(c) investigating allegations that
11	alcohol or drugs were involved in the incident; provided that
12	these allegations cannot be used against the complainant during
13	the process of investigating the complaint; and
14	(d) participation of complainant
15	advocates and other support persons;
16	(3) confidential reporting by complainants and
17	third parties; and
18	(4) evaluating complaints and taking
19	disciplinary action as appropriate.
20	F. Schools shall, to the extent feasible:
21	(1) enter into memoranda of understanding,
22	agreements or collaborative partnerships with existing on-
23	campus and community-based organizations, including rape crisis
24	centers, to refer students for assistance or make services
25	available to students, including counseling, health care,
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mental health care, complainant advocacy, legal assistance and resources for the responding party and the complainant at no cost; and

- (2) implement comprehensive prevention and outreach programs addressing affirmative consent, sexual assault, domestic violence, dating violence and harassment or stalking that:
- include a range of prevention (a) strategies, including empowerment programming, awarenessraising campaigns, primary prevention, bystander intervention and risk reduction;
- (b) make students aware of the policy on sexual assault, domestic violence, dating violence and harassment or stalking by contacting and informing the student body, campus organizations, athletic programs and student groups about the school's sexual assault policy, the practical implications of an affirmative consent standard and the rights and responsibilities of students under the policy; and
- (c) are included as part of every incoming student's orientation.
  - For purposes of this section:
- "affirmative consent" means affirmative, (1) conscious and voluntary agreement to engage in sexual activity;
- "complainant" means a student or employee (2) who reports having experienced an incident of sexual assault, .223820.1

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-	domestic violence, dating violence of harassment of
2	stalking to the institution;
3	(3) "dating violence" means violence committed
4	by a person:
5	(a) who is or has been in a social
6	relationship of a romantic or intimate nature with the
7	complainant; and
8	(b) where the existence of such a
9	relationship shall be determined based on the length of the
10	relationship, the type of relationship and the frequency of
11	interaction between the persons involved in the relationship;
12	(4) "domestic violence" means domestic abuse
13	as defined in Section 40-13-2 NMSA 1978 or crimes against
14	household members described in Sections 30-3-12 through 30-3-16
15	NMSA 1978;
16	(5) "harassment or stalking" means harassment,
17	stalking and aggravated stalking as described in Sections
18	30-3A-2 through 30-3A-3.1 NMSA 1978;
19	(6) "responding party" means a student or
20	employee who has been accused of an alleged incident of sexual
21	assault, domestic violence, dating violence or harassment or
22	stalking;
23	(7) "sexual assault" means sexual offenses
24	described in Sections 30-9-11 through 30-9-14 and 30-9-14.3
25	NMSA 1978;

(8) "trauma-informed policy" means a program
or system that considers the widespread impact of trauma and
understands potential paths for recovery; recognizes the signs
and symptoms of trauma in clients, families, staff and others
involved with the system; responds by fully integrating
knowledge about trauma into policies, procedures and practices;
and seeks to actively resist retraumatization; and

(9) "trauma-informed response" means a response involving an understanding of the complexities of dating violence, domestic violence, sexual assault and harassment or stalking through training centered on the neurobiological impact of trauma, the influence of societal myths and stereotypes surrounding the causes and impacts of trauma with an understanding of perpetration methodology and how to conduct an effective investigation."

SECTION 3. Section 22-13-1.1 NMSA 1978 (being Laws 1986, Chapter 33, Section 5, as amended) is amended to read:

# "22-13-1.1. GRADUATION REQUIREMENTS.--

A. At the end of grades eight through eleven, each student shall prepare an interim next-step plan that sets forth the coursework for the grades remaining until high school graduation. Each year's plan shall explain any differences from previous interim next-step plans, shall be filed with the principal of the student's high school and shall be signed by the student, the student's parent and the student's guidance .223820.1

counselor or other school official charged with coursework planning for the student.

- B. Each student must complete a final next-step plan during the senior year and prior to graduation. The plan shall be filed with the principal of the student's high school and shall be signed by the student, the student's parent and the student's guidance counselor or other school official charged with coursework planning for the student.
- C. An individualized education program that meets the requirements of Subsections A and B of this section and that meets all applicable transition and procedural requirements of the federal Individuals with Disabilities Education Act for a student with a disability shall satisfy the next-step plan requirements of this section for that student.
- D. A local school board shall ensure that each high school student has the opportunity to develop a next-step plan based on reports of college and workplace readiness assessments, as available, and other factors and is reasonably informed about:
- (1) curricular and course options, including honors or advanced placement courses, dual-credit courses, distance learning courses, career clusters and career pathways, pre-apprenticeship programs or remediation programs that the college and workplace readiness assessments indicate to be appropriate;

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- (2) opportunities available that lead to different post-high-school options; and
- (3) alternative opportunities available if the student does not finish a planned curriculum.

# E. The secretary shall:

- (1) establish specific accountability standards for administrators, counselors, teachers and school district staff to ensure that every student has the opportunity to develop a next-step plan;
- (2) promulgate rules for accredited private schools in order to ensure substantial compliance with the provisions of this section;
- (3) monitor compliance with the requirements of this section; and
- (4) compile such information as is necessary to evaluate the success of next-step plans and report annually, by December 15, to the legislative education study committee and the governor.
- F. Once a student has entered ninth grade, the graduation requirements shall not be changed for that student from the requirements specified in the law at the time the student entered ninth grade.
- G. Successful completion of a minimum of twentythree units aligned to the state academic content and
  performance standards shall be required for graduation. These
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units shall be as follows:

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- four units in English, with major emphasis on grammar and literature;
- three units in mathematics, at least one of which is equivalent to the algebra I level or higher;
- (3) two units in science, one of which shall have a laboratory component; provided, however, that with students entering the ninth grade beginning in the 2005-2006 school year, three units in science shall be required, one of which shall have a laboratory component;
- (4) three units in social science, which shall include United States history and geography, world history and geography and government and economics;
  - one unit in physical education; (5)
- one unit in communication skills or (6) business education, with a major emphasis on writing and speaking and that may include a language other than English;
- one-half unit in New Mexico history for students entering the ninth grade beginning in the 2005-2006 school year; and
- nine elective units and seven and one-half (8) elective units for students entering the ninth grade in the 2005-2006 school year that meet department content and performance standards. Student service learning shall be offered as an elective. Financial literacy shall be offered as .223820.1

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an elective. Pre-apprenticeship programs may be offered as electives. Media literacy may be offered as an elective.

- For students entering the ninth grade beginning in the 2009-2010 school year, at least one of the units required for graduation shall be earned as an advanced placement or honors course, a dual-credit course offered in cooperation with an institution of higher education or a distance learning course.
- The department shall establish a procedure for students to be awarded credit through completion of specified career technical education courses for certain graduation requirements, and districts may choose to allow students who successfully complete an industry-recognized credential, certificate or degree to receive additional weight in the calculation of the student's grade point average.
- Successful completion of the requirements of the New Mexico diploma of excellence shall be required for graduation for students entering the ninth grade beginning in the 2009-2010 school year. Successful completion of a minimum of twenty-four units aligned to the state academic content and performance standards shall be required to earn a New Mexico diploma of excellence. These units shall be as follows:
- four units in English, with major emphasis (1) on grammar, nonfiction writing and literature; provided that department-approved work-based training or career and technical .223820.1

education courses that meet state English academic content <u>and</u> performance standards shall qualify as one of the four required English units;

- shall be the equivalent to or higher than the level of algebra 2, unless the parent submitted written, signed permission for the student to complete a lesser mathematics unit; and provided that a financial literacy course or department-approved workbased training or career and technical education course that meets state mathematics academic content and performance standards shall qualify as one of the four required mathematics units;
- (3) three units in science, two of which shall have a laboratory component; provided that department-approved work-based training or career and technical education courses that meet state science academic content and performance standards shall qualify as one of the three required science units:
- (4) three and one-half units in social science, which shall include United States history and geography, world history and geography, government and economics and one-half unit of New Mexico history;
- (5) one unit in physical education, as determined by each school district, which may include a physical education program that meets state content and .223820.1

performance standards or participation in marching band, junior reserve officers' training corps or interscholastic sports sanctioned by the New Mexico activities association or any other co-curricular physical activity;

- (6) one unit in one of the following: a career cluster course, workplace readiness or a language other than English; and
- (7) seven and one-half elective units that meet department content and performance standards. Career and technical education courses shall be offered as an elective. Student service learning shall be offered as an elective. Financial literacy shall be offered as an elective. Preapprenticeship programs may be offered as electives. Media literacy may be offered as an elective.
- K. [For students entering the eighth grade in the 2012-2013 school year] A course in health education is required for each student prior to graduation. Health education may be required in either middle school or high school, as determined by the school district. [Each school district shall submit to the department by the beginning of the 2011-2012 school year a health education implementation plan for the 2012-2013 and subsequent school years, including in which grade health education will be required and how the course aligns with department content and performance standards] Health education courses shall include:

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of	sexual	abuse	and	assault	[ <del>awareness</del>	and	preve	ntion	<del>1</del> ] 1	traini	ng
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(a) meets department standards developed in consultation with the federal centers for disease control and prevention [that are];

(b) is based on evidence-based methods that have proven to be effective; and

(c) includes a standard of affirmative consent defined as an affirmative, conscious and voluntary agreement to engage in sexual activity and emphasizes that: 1) it is the responsibility of each person involved in the sexual activity to ensure that the person has the affirmative consent of all other participants engaged in that sexual activity; 2) affirmative consent cannot be implied, assumed or inferred from silence or lack of protest or resistence; 3) affirmative consent is ongoing throughout a sexual activity and can be revoked at any time; 4) the existence of a dating relationship between the persons involved, or the fact of past sexual relations between them, should never be assumed to be an indicator of consent; and 5) affirmative consent can never be given by a person who is asleep, unconscious, incapacitated due to the influence of drugs, alcohol or medication or unable to communicate due to a mental or physical condition; and

(2) lifesaving skills training that follows .223820.1

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nationally recognized guidelines for hands-on psychomotor skills cardiopulmonary resuscitation training. Students shall be trained to recognize the signs of a heart attack, use an automated external defibrillator and perform the Heimlich maneuver for choking victims. The secretary shall promulgate rules to provide for the:

use of the following instructors for (a) the training provided pursuant to this paragraph: 1) school nurses, health teachers and athletic department personnel as instructors; and 2) any qualified persons volunteering to provide training at no cost to the school district that the school district determines to be eligible to offer instruction pursuant to this paragraph; and

- (b) approval of training and instructional materials related to the training established pursuant to this paragraph in both English and Spanish.
- L. For students entering the ninth grade in the 2017-2018 school year and subsequent school years:
- one of the units in mathematics required by Paragraph (2) of Subsection J of this section may comprise a computer science course if taken after the student demonstrates competence in mathematics and if the course is not used to satisfy any part of the requirement set forth in Paragraph (3) of that subsection; and
- one of the units in science required by .223820.1

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Paragraph (3) of Subsection J of this section may comprise a computer science course if taken after the student demonstrates competence in science and if the course is not used to satisfy any part of the requirement set forth in Paragraph (2) of that subsection.

- M. Final examinations shall be administered to all students in all classes offered for credit.
- Until July 1, 2010, a student who has not passed a state graduation examination in the subject areas of reading, English, mathematics, writing, science and social science shall not receive a high school diploma. The state graduation examination on social science shall include a section on the constitution of the United States and the constitution of New Mexico. If a student exits from the school system at the end of grade twelve without having passed a state graduation examination, the student shall receive an appropriate state certificate indicating the number of credits earned and the grade completed. If within five years after a student exits from the school system the student takes and passes the state graduation examination, the student may receive a high school diploma. Any student passing the state graduation examination and completing all other requirements within five years of entering ninth grade, including a final summer session if completed by August 1, may be counted by the school system in which the student is enrolled as a high school graduate for the .223820.1

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year in which completion and examination occur.

Beginning with the 2010-2011 school year, a student shall not receive a New Mexico diploma of excellence if the student has not demonstrated competence in the subject areas of mathematics, reading and language arts, writing, social studies and science, including a section on the constitution of the United States and the constitution of New Mexico, based on a standards-based assessment or assessments or a portfolio of standards-based indicators established by the department by rule. The standards-based assessments required in Section 22-2C-4 NMSA 1978 may also serve as the assessment required for high school graduation. If a student exits from the school system at the end of grade twelve without having satisfied the requirements of this subsection, the student shall receive an appropriate state certificate indicating the number of credits earned and the grade completed. If within five years after a student exits from the school system the student satisfies the requirements of this subsection, the student may receive a New Mexico diploma of excellence. Any student satisfying the requirements of this subsection and completing all other requirements within five years of entering ninth grade, including a final summer session if completed by August 1, may be counted by the school system in which the student is enrolled as a high school graduate for the year in which all requirements are satisfied.

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# P. As used in this section:

- (1) "career and technical education", sometimes referred to as "vocational education", means organized programs offering a sequence of courses, including technical education and applied technology education, that are directly related to the preparation of individuals for paid or unpaid employment in current or emerging occupations requiring an industry-recognized credential, certificate or degree;
- (2) "career and technical education course" means a course with content that provides technical knowledge, skills and competency-based applied learning and that aligns with educational standards and expectations as defined in rule;
- (3) "career cluster" means a grouping of occupations in industry sectors based on recognized commonalities that provide an organizing tool for developing instruction within the educational system;
- (4) "career pathways" means a sub-grouping used as an organizing tool for curriculum design and instruction of occupations and career specialities that share a set of common knowledge and skills for career success;
- (5) "final next-step plan" means a next-step plan that shows that the student has committed or intends to commit in the near future to a four-year college or university, a two-year college, a trade or vocational program, an internship or apprenticeship, military service or a job; .223820.1

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	(6)	'interim next	-step plan'	' means an	annua1
next-step pl	lan in whic	h the student	specifies	post-high	-school
goals and se	ets forth t	he courseworl	that will	allow the	student
to achieve t	those goals	: and			

- "next-step plan" means an annual personal (7) written plan of studies developed by a student in a public school or other state-supported school or institution in consultation with the student's parent and school counselor or other school official charged with coursework planning for the student that includes one or more of the following:
- (a) advanced placement or honors courses;
- (b) dual-credit courses offered in cooperation with an institution of higher education;
  - distance learning courses; (c)
  - (d) career-technical courses; and
  - (e) pre-apprenticeship programs.
- The secretary may establish a policy to provide for administrative interpretations to clarify curricular and testing provisions of the Public School Code."
- SECTION 4. APPLICABILITY. -- The provisions of Section 3 of this act apply to students entering the ninth grade in the 2023-2024 school year and subsequent school years. A student who took and passed a health education course prior to the implementation of this act shall be allowed to have that health .223820.1

education course count toward the student's graduation requirements.

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