1	HOUSE BILL 159
2	54TH LEGISLATURE - STATE OF NEW MEXICO - FIRST SESSION, 2019
3	INTRODUCED BY
4	Tomás E. Salazar
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10	AN ACT
11	RELATING TO PUBLIC EDUCATION IMPROVEMENTS; CREATING DIVISIONS
12	IN THE PUBLIC EDUCATION DEPARTMENT TO FOCUS ON BILINGUAL
13	MULTICULTURAL EDUCATION AND HISPANIC STUDENTS; PROVIDING POWERS
14	AND DUTIES; ALIGNING THE BILINGUAL MULTICULTURAL EDUCATION,
15	INDIAN EDUCATION AND HISPANIC EDUCATION DIVISIONS' DUTIES;
16	CREATING ADVISORY BODIES; CREATING A FRAMEWORK; REQUIRING
17	ACCOUNTABILITY AND ADEQUATE FUNDING.
18	
19	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:
20	SECTION 1. Section 22-23-1.1 NMSA 1978 (being Laws 2004,
21	Chapter 32, Section 2) is amended to read:
22	"22-23-1.1. LEGISLATIVE FINDINGSThe legislature finds
23	that:
24	[A. while state and federal combined funding for
25	New Mexico's bilingual multicultural education programs was
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forty-one million dollars (\$41,000,000) in 2003, the funds do not directly support bilingual multicultural education program instruction]

A. the court, in Yazzie/Martinez v. State of New 4 Mexico, determined that the state was not meeting its 5 constitutional duty to provide a sufficient education for all 6 7 students, including at-risk students, culturally and linguistically diverse students, English language learners, 8 American Indian students and students with disabilities. To 9 address that ruling, the legislature finds that the department 10 needs to provide school districts and charter schools a 11 12 multicultural education framework that focuses on those student populations and provide sufficient resources to school 13 districts and charter schools to help those students have an 14 adequate opportunity to prepare for college and careers; 15

the state's bilingual multicultural education Β. program goals are for all students, including English language learners, to:

(1) become bilingual and biliterate in English and a second language, including Spanish, [a Native] an American Indian language, [where] if a written form exists and there is tribal approval, or another language; and

(2) meet state academic content standards and benchmarks in all subject areas;

C. school districts and charter schools do not

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fully understand how to properly assess, place and monitor students in bilingual multicultural education programs so that the students may become academically successful;

D. because inaccurate reporting on student participation in bilingual multicultural education programs has a direct impact on state and federal funding, accountability measures are necessary to track bilingual multicultural education program funds;

9 E. the federal [No Child Left Behind Act of 2001]
10 Every Student Succeeds Act does not preclude using state funds
11 for bilingual multicultural education programs;

F. Article 12, Section 8 of the constitution of New Mexico recognizes the value of bilingualism as an educational tool;

G. professional development is needed for <u>school</u> district <u>and charter school</u> employees, including teachers, [teacher] <u>educational</u> assistants, principals, <u>head</u> <u>administrators</u>, bilingual directors or coordinators, <u>directors</u> <u>of curriculum and instruction</u>, associate superintendents, superintendents and financial officers, in the areas of:

(1) research-based bilingual multicultural education programs and implications for instruction;

(2) best practices [of] for English as a second language, English language development and bilingual multicultural education programs; and

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(3) classroom assessments that support
 academic and language development;

parents in conjunction with teachers and other 3 Η. school district and charter school employees shall be empowered 4 to decide what type of bilingual multicultural education 5 program works best for their [children] students and their 6 7 community. <u>School</u> districts and charter schools shall also provide parents with <u>information on</u> appropriate training [in] 8 9 for English [or in the home or heritage] language learners or bilingual students to help their [children] students succeed in 10 11 school;

I. because research has shown that it takes five to seven years to acquire academic proficiency in a second language, priority [should] shall be given to programs that adequately support a [child's] student's linguistic development. The state shall, therefore, fund bilingual multicultural education programs for students in [grades] kindergarten through [three] third grade before funding bilingual multicultural education programs at higher grade levels;

J. a standardized curriculum, including instructional materials with scope and sequence <u>that are</u> <u>culturally and linguistically responsive to New Mexico public</u> <u>school students</u>, is necessary to ensure that the bilingual multicultural education program is consistent and building on .211759.3

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the language skills the students have previously learned. The instructional materials for [Native] American Indian bilingual multicultural education programs shall be written, when permitted by the Indian nation, tribe or pueblo, and if written materials are not available, an oral standardized curriculum shall be implemented;

K. equitable and culturally relevant learning environments, educational opportunities and culturally relevant instructional materials for all students participating in the program. For [Native] American Indian students enrolled in public schools, equitable and culturally relevant learning environments, educational opportunities and culturally relevant instructional materials are required to satisfy a goal of the Indian Education Act; and

L. the Bilingual Multicultural Education Act will ensure equal education opportunities for students in New Mexico. Cognitive and affective development of the students is encouraged by:

(1) using the cultural and linguistic backgrounds of the students in a bilingual multicultural education program;

(2) providing students with opportunities to expand their conceptual and linguistic abilities and potentials in a successful and positive manner; and

(3) teaching students to appreciate the value.211759.3

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and beauty of different languages and cultures."

2 SECTION 2. Section 22-23-2 NMSA 1978 (being Laws 1973, 3 Chapter 285, Section 2, as amended) is amended to read: "22-23-2. DEFINITIONS.--As used in the Bilingual 4 5 Multicultural Education Act: 6 Α. "assistant secretary" means the assistant 7 secretary of bilingual multicultural education; 8 [A.] B. "bilingual multicultural education program" means a program using two languages, including English and the 9 10 home or heritage language, as a medium of instruction in the teaching and learning process; 11 12 C. "council" means the state bilingual multicultural advisory council; 13 14 [B.] D. "culturally and linguistically [different] diverse" means students who are of a different cultural 15 background than mainstream United States culture and whose home 16 or heritage language, inherited from the student's family, 17 tribe or country of origin, is a language other than English; 18 19 [C. "district" means a public school, or any 20 combination of public schools in a district;] "division" means the bilingual multicultural 21 Ε. education division of the department; 22 [D.] F. "English language learner" means a student 23 whose first or heritage language is not English and who is 24 unable to read, write, speak or understand English at a level 25 .211759.3

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1 comparable to grade level English proficient peers and native 2 English speakers; [E.] G. "heritage language" means a language other 3 than English that is inherited from a family, tribe, community 4 5 or country of origin; [F.] <u>H.</u> "home language" means a language other than 6 7 English that is the primary or heritage language spoken at home or in the community; [and 8 G.] I. "standardized curriculum" means a school 9 district curriculum that is aligned with the state academic 10 content standards, benchmarks and performance standards; 11 12 J. "tribal language" means the indigenous language spoken by an Indian tribe that is allowed by the tribe to be 13 taught outside the tribe, but which language might not be 14 written; and 15 "tribe" means a New Mexico Indian nation, tribe 16 К. or pueblo." 17 SECTION 3. A new section of the Bilingual Multicultural 18 19 Education Act is enacted to read: 20 "[NEW MATERIAL] BILINGUAL MULTICULTURAL EDUCATION DIVISION--CREATED--ASSISTANT SECRETARY--DUTIES.--21 The "bilingual multicultural education division" 22 Α. is created in the department to: 23 (1) achieve the purposes of the Bilingual 24 25 Multicultural Education Act; .211759.3 - 7 -

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1 ensure that bilingual multicultural (2) 2 education programs are in compliance with the Bilingual Multicultural Education Act; 3 ensure that English language learner 4 (3) 5 programs are in compliance with relevant state and federal requirements; 6 7 (4) provide technical assistance and support to all school districts and charter schools in achieving the 8 9 goals of the Bilingual Multicultural Education Act; (5) coordinate and collaborate with the 10 assistant secretaries of Indian education and Hispanic 11 12 education to ensure that public schools have sufficient resources, including the expertise, to provide students with a 13 bilingual multicultural education; 14 review and approve applications for 15 (6) bilingual multicultural education programs and related funding; 16 monitor and assess the effectiveness of 17 (7) bilingual multicultural education programs; 18 accept gifts, grants and donations to be 19 (8) 20 used for bilingual multicultural education; enforce rules for the administration of (9) 21 the Bilingual Multicultural Education Act; 22 (10) conduct research and compile statistics 23 relating to the education of bilingual and English language 24 learner students; 25 .211759.3 - 8 -

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(11) coordinate with the Indian education division, including the assistant secretary and the Indian education advisory council, for the provision and assessment of bilingual multicultural education and English language learner programs and services for American Indian students enrolled in public schools; and

(12) collaborate with the Indian education and Hispanic education divisions and their advisory councils for the provision of quality bilingual multicultural education programs and English language learner programs and services.

B. The secretary, with input from the council, shall appoint an "assistant secretary of bilingual multicultural education", who shall direct the activities of the division and advise the secretary on development of policy regarding bilingual multicultural and English language learner education.

C. The assistant secretary shall coordinate with appropriate administrators from all units in the department to ensure that department administrators from all units of the department make implementation of the Bilingual Multicultural Education Act central to and embedded in their educational priorities.

D. In accordance with the rules of the department and after consulting with the council, the assistant secretary shall:

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1 (1) provide assistance, including advice on allocation of resources to school districts and charter 2 schools, to improve language services to meet the educational 3 needs of bilingual education and English language learner 4 5 students: provide assistance and school expertise to 6 (2) 7 school districts, charter schools and tribes in the planning, development, implementation and evaluation of a bilingual 8 9 multicultural education curricula; develop or select for implementation a 10 (3) challenging, sequential, culturally and linguistically relevant 11 12 standardized curriculum and curriculum models to provide instruction to students in pre-kindergarten through twelfth 13 14 grade; provide technical assistance and support (4) 15 to school districts, public schools and local school boards to 16 develop culturally relevant standardized curricula and 17 instructional materials; and 18 ensure that bilingual multicultural 19 (5) 20 programs are part of a school district's or charter school's professional development plan." 21 **SECTION 4.** A new section of the Bilingual Multicultural 22 Education Act is enacted to read: 23 "[NEW MATERIAL] STATE BILINGUAL MULTICULTURAL ADVISORY 24 COUNCIL--MEMBERSHIP--DUTIES.--25 .211759.3 - 10 -

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The "state bilingual multicultural advisory Α. council" is created to advise the secretary, department staff, the governor and the legislature through its interim and standing committees on the effective implementation of the Bilingual Multicultural Education Act and the support of all English language learners to have equitable access to instruction and learning as required by state and federal education and civil rights laws. 8

The council consists of no more than fifteen Β. members who have technical knowledge of and expertise in bilingual multicultural education and teaching English to English language learners as follows:

> three enrolled members of tribes; (1)

(2) nine members who are pre-kindergarten through twelfth grade teachers, principals, superintendents, other education administrators or higher education faculty who are from different geographical areas of the state and at least one of whom has a special education background; and

three parents of bilingual students, (3) including one parent of an American Indian student and one parent of a Hispanic student, whose students are enrolled in bilingual multicultural education programs at the elementary or secondary level.

C. For the initial term of the council, the members shall include a minimum of five members from the department-.211759.3 - 11 -

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created state bilingual advisory group; other council members shall be appointed by the secretary with input from the serving council members from an applicant pool submitted by the cochairs after consultation with various stakeholder groups.

D. Members of the council shall begin to serve their appointment on July 1, 2019 for a maximum of two terms with each term being no longer than three years. The secretary may stagger terms on the council.

E. The council shall:

10 (1) study issues of bilingual multicultural
11 education for all students, including the needs of English
12 language learners, and provide advice to the department in the
13 areas of curriculum, instruction, assessment, teacher
14 preparation, teacher evaluation, professional development,
15 licensure and student and family services to:

16 (a) strengthen the quality of bilingual17 multicultural education programs;

18 (b) promote rigorous culturally and
19 linguistically responsive instruction in bilingual
20 multicultural education programs; and

(c) support effective classroom teaching for participating bilingual multicultural education program students, including English language learners who may or may not be part of stand-alone federal Title 3 programs; and

(2) advise the division on issues such as:

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1 (a) identifying current professional development best practices to support teachers to work 2 effectively with English language learners, regardless of 3 whether students are placed in bilingual multicultural 4 5 education programs; (b) developing and training effective 6 7 bilingual multicultural teachers and teachers of English 8 language learners; 9 (c) creating professional development opportunities to build the capacity of public education 10 administrators to effectively lead bilingual multicultural 11 12 education programs and become knowledgeable regarding current second language acquisition research, theory and pedagogy, 13 14 including culturally and linguistically responsive teaching practices, whether students are placed in bilingual 15 multicultural education programs or not; 16 (d) developing and training teachers, 17 educational assistants and other licensed employees to support 18 and fulfill the language and learning needs of English language 19 20 learners and linguistically or culturally different students; (e) developing solutions for 21 streamlining and strengthening program management, 22 implementation and monitoring of bilingual multicultural 23 education programs at the state, school district and school 24 site levels; and 25 .211759.3 - 13 -

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1 (f) achieving programmatic goals, 2 including academic achievement in two languages and bilingual 3 biliteracy growth as demonstrated and measured by language proficiency in targeted bilingual multicultural education 4 programs, based on data for all students placed in bilingual 5 multicultural programs, including English language learners. 6 7 F. Public members of the council are entitled to receive per diem and mileage as provided in the Per Diem and 8 9 Mileage Act." SECTION 5. A new section of the Bilingual Multicultural 10 Education Act is enacted to read: 11 12 "[NEW MATERIAL] MULTICULTURAL EDUCATION FRAMEWORK --ASSESSMENT--PLANNING--ACCOUNTABILITY.--13 14 Α. The division, in collaboration with the council, the Indian education and Hispanic education divisions and 15 councils and outside experts as needed, shall develop a 16 multicultural education framework for the full implementation 17 18 of the Bilingual Multicultural Education Act, the Indian 19 Education Act and the Hispanic Education Act in all public 20 elementary and secondary schools in the state. The multicultural education framework shall: Β. 21 identify the needs of school districts and (1)22 charter schools for technical assistance and support to 23 implement a multicultural education for all students; 24 require that educational programs and 25 (2)

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services provided to students by school districts and charter schools be aligned with the purpose, goals and provisions of the Bilingual Multicultural Education Act, the Indian Education Act and the Hispanic Education Act;

(3) require that the development of curriculum, instructional materials and other learning tools and resources provided by school districts and charter schools be relevant and responsive to the cultures and languages of their students;

10 (4) require the assistant secretary and the 11 assistant secretaries of Indian education and Hispanic 12 education and their divisions to work collaboratively with 13 school districts, charter schools, tribes and community 14 partners; and

(5) require the assistant secretary and the assistant secretaries of Indian education and Hispanic education and their divisions to work in coordination with the secretary and all other units of the department to make the Bilingual Multicultural Education Act, the Indian Education Act and the Hispanic Education Act priorities of the department.

C. The division shall:

(1) work with the higher education department and the colleges of education at state institutions of higher education to develop a comprehensive bilingual multicultural teacher pipeline for students in secondary education and .211759.3

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1 students at public post-secondary educational institutions in 2 the state who want to major in bilingual multicultural 3 education in undergraduate or graduate school and who intend to teach in New Mexico's public schools; 4 5 (2) develop professional development standards, including training in culturally and linguistically 6 7 responsive instruction, and related support services for bilingual multicultural education, Indian education and 8 Hispanic education teachers, educational assistants and other 9 public school personnel that need such professional development 10 to make them more proficient at their jobs; 11 12 (3) set up semiannual meetings among the advisory councils of the three divisions; 13 conduct an annual assessment of student 14 (4) needs in bilingual multicultural education programs and 15 multicultural education for all students: 16 develop indicators to measure the effect 17 (5) of the multicultural education framework on the academic 18 progress of students statewide; 19 20 (6) identify strategies to close the academic achievement gap for culturally and linguistically diverse 21 students; 22 (7) monitor all money allocated to the 23 department, divisions, school districts and charter schools 24 that is earmarked to implement the provisions of the Bilingual 25 .211759.3

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Multicultural Education Act, the Indian Education Act and the Hispanic Education Act;

(8) monitor and ensure that school districts and charter schools have sufficient funding and resources to fully implement the Bilingual Multicultural Education Act, the Indian Education Act and the Hispanic Education Act;

(9) ensure that the expenditures of state funds are aligned with the provisions of the Bilingual Multicultural Education Act, the Indian Education Act and the Hispanic Education Act; and

(10) issue an annual report that is produced through collaboration and coordination with the Indian education and Hispanic education divisions that sets forth if and how the provisions of this subsection were accomplished during the past year, including meetings, assessments, monitoring, professional development and collaboration among units of the department and between the department and school districts and charter schools, and describe plans for the coming year to ensure the educational success of culturally and linguistically diverse students."

SECTION 6. Section 22-23-4 NMSA 1978 (being Laws 1973, Chapter 285, Section 4, as amended) is amended to read:

"22-23-4. <u>DIVISION AND</u> DEPARTMENT--POWERS--DUTIES.--

A. The <u>division shall write rules for the</u> department [shall] <u>to</u> issue [rules] for the development and .211759.3

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implementation of bilingual multicultural education programs.

B. The [department] division shall administer and enforce the provisions of the Bilingual Multicultural Education Act.

C. The [department] division shall assist <u>local</u> school boards <u>and charter schools</u> in developing and evaluating bilingual multicultural education programs.

D. In the development, implementation and
administration of [the] bilingual multicultural education
programs, [the department] local superintendents and head
administrators of charter schools shall give preference to New
Mexico residents who have received specialized training in
bilingual multicultural education when hiring personnel."

SECTION 7. Section 22-23B-1 NMSA 1978 (being Laws 2010, Chapter 108, Section 1 and Laws 2010, Chapter 114, Section 1) is amended to read:

"22-23B-1. SHORT TITLE.--[This act] Chapter 22, Article 23B NMSA 1978 may be cited as the "Hispanic Education Act"."

SECTION 8. Section 22-23B-3 NMSA 1978 (being Laws 2010, Chapter 108, Section 3 and Laws 2010, Chapter 114, Section 3) is amended to read:

"22-23B-3. [DEFINITION] DEFINITIONS.--As used in the Hispanic Education Act:

<u>A. "assistant secretary" means the assistant</u> secretary for Hispanic education;

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1	B. "council" means the Hispanic education advisory								
2	<pre>council;</pre>								
3	C. "division" means the Hispanic education division								
4	of the department;								
5	<u>D. "Hispanic</u> liaison" means [the] <u>a</u> Hispanic								
6	education liaison who is an employee of the department who								
7	works in a school district with a high concentration of								
8	Hispanic students; and								
9	E. "tribe" means a New Mexico Indian nation, tribe								
10	<u>or pueblo</u> ."								
11	SECTION 9. Section 22-23B-4 NMSA 1978 (being Laws 2010,								
12	Chapter 108, Section 4 and Laws 2010, Chapter 114, Section 4)								
13	is amended to read:								
14	"22-23B-4. HISPANIC EDUCATION [LIAISON] <u>DIVISION</u>								
15	CREATEDDUTIES								
16	A. The "Hispanic education [liaison] <u>division</u> " is								
17	created in the department								
18	[B. The liaison shall:								
19	(1) focus on issues related to Hispanic								
20	education and advise the secretary on the development and								
21	implementation of policy regarding the education of Hispanic								
22	students;								
23	(2) advise the department and the commission								
24	on the development and implementation of the five-year								
25	strategic plan for public elementary and secondary education in								
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1	the state as the plan relates to Hispanic student education;								
2	(3) assist and be assisted by other staff in								
3	the department to improve elementary, secondary and post-								
4	secondary educational outcomes for Hispanic students;								
5	(4) serve as a resource to enable school								
6	districts and charter schools to provide equitable and								
7	culturally relevant learning environments, educational								
8	opportunities and culturally relevant instructional materials								
9	for Hispanic students enrolled in public schools;								
10	(5) support and consult with the Hispanic								
11	education advisory council; and								
12	(6) support school districts and charter								
13	schools to recruit parents on site-based and school district								
14	committees that represent the ethnic diversity of the								
15	community] to:								
16	(1) achieve the purposes of the Hispanic								
17	Education Act;								
18	(2) provide technical assistance and support								
19	to all public schools in achieving the goals of the Hispanic								
20	Education Act;								
21	(3) coordinate and collaborate with the								
22	bilingual multicultural education and Indian education								
23	divisions to ensure that public schools have sufficient								
24	resources, including expertise, to provide Hispanic students a								
25	culturally and linguistically relevant education;								
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1	(4) review and approve applications for								
2	Hispanic education-related programs and services;								
3	(5) accept gifts, grants and donations to be								
4	used for the implementation of the Hispanic Education Act,								
5	including money to develop and implement culturally and								
6	linguistically relevant education programs, professional								
7	development and instructional materials and money to hire								
8	<u>Hispanic liaisons;</u>								
9	(6) enforce rules for the administration of								
10	the Hispanic Education Act;								
11	(7) conduct research and compile statistics								
12	relating to the education of Hispanic students; and								
13	(8) consult and collaborate with the council								
14	for guidance on the provision of quality culturally and								
15	linguistically relevant and responsive education for Hispanic								
16	students and English language learning programs and services								
17	for Spanish-speaking students.								
18	B. The secretary, with input and recommendation								
19	from the council, shall appoint an "assistant secretary for								
20	Hispanic education", who shall direct the activities of the								
21	division and advise the secretary on development of policy								
22	regarding Hispanic education.								
23	C. The assistant secretary shall coordinate with								
24	appropriate administrators and divisions to ensure that								
25	department administrators make implementation of the Hispanic								
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1 Education Act a priority. 2 D. In accordance with rules of the department, and after consulting with the council, the assistant secretary 3 4 shall: (1) provide assistance, including advice on 5 allocation of resources, to public schools to improve services 6 7 to meet the educational needs of Hispanic students; 8 (2) provide assistance to public schools and 9 school districts in the planning, development, implementation and evaluation of Hispanic education curricula; 10 (3) develop or select for implementation 11 12 challenging, sequential, culturally relevant curricula standards and models to provide instruction to Hispanic 13 students in pre-kindergarten through twelfth grade; 14 (4) provide assistance to public schools, 15 school districts, local school boards and governing bodies to 16 develop culturally relevant curricula and instructional 17 materials for Hispanic education; 18 19 (5) within budget limitations, hire Hispanic liaisons; 20 (6) within budget limitations, develop and 21 implement culturally relevant support services, including 22 continuing professional development, to increase the number of 23 Hispanic teachers, instructional support providers, principals 24 and other school administrators in New Mexico public schools; 25 .211759.3

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1 and 2 (7) develop a plan to educate New Mexico Hispanic parents about the Education Trust Act, which allows 3 parents or others to open investment accounts to save for a 4 child's higher education through the education trust board." 5 SECTION 10. A new section of the Hispanic Education Act 6 7 is enacted to read: 8 "[NEW MATERIAL] HISPANIC EDUCATION FUND--CREATED--9 PURPOSES . --10 The "Hispanic education fund" is created as a Α. nonreverting fund in the state treasury. The fund consists of 11 12 appropriations, gifts, grants and donations and income from 13 investment of the fund. The fund shall be administered by the 14 division. Money in the fund is subject to appropriation by the legislature for the distribution of awards to implement the 15 provisions of the Hispanic Education Act. Disbursements from 16 17 the fund shall be made by warrant of the secretary of finance 18 and administration on vouchers signed by the secretary of 19 public education or the secretary's designated representative. 20 Β. The division shall ensure that money disbursed from the Hispanic education fund shall be used for the purposes 21 stated in the Hispanic Education Act. 22 The division, in consultation with the C. 23

department, shall develop procedures and rules for the award of money from the fund."

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