LEGISLATURE OF NEBRASKA

ONE HUNDRED EIGHTH LEGISLATURE

SECOND SESSION

LEGISLATIVE BILL 939

Introduced by Erdman, 47; Halloran, 33; Lowe, 37.

Read first time January 04, 2024

Committee:

- 1 A BILL FOR AN ACT relating to school funding; to adopt the My Student, My
- 2 Choice Act; and to provide an operative date.
- 3 Be it enacted by the people of the State of Nebraska,

1 Section 1. Sections 1 to 12 of this act shall be known and may be

LB939

2024

- 2 <u>cited as the My Student, My Choice Act.</u>
- 3 Sec. 2. Because parents and legal guardians have the right to
- 4 educate their children in an environment that reflects their own values,
- 5 the State of Nebraska shall provide for the education of students
- 6 attending kindergarten through twelfth grade who are legal residents of
- 7 this state in a way which protects that right, provided that such
- 8 <u>students are enrolled in a public or private school in the state.</u>
- 9 Sec. 3. For purposes of the My Student, My Choice Act:
- 10 (1) Adjusted average per pupil cost of the preceding year has the
- 11 <u>same meaning as in section 79-1114;</u>
- 12 (2) Educational vendor means a seller of educational products or
- 13 <u>services;</u>
- 14 (3) Enrolled student means a student enrolled in either a private
- 15 school or public school;
- 16 (4) Private school means a private, denominational, or parochial
- 17 elementary or secondary school in this state;
- 18 <u>(5) Public school means any public elementary or secondary school in</u>
- 19 this state; and
- 20 <u>(6) Special education means pedagogical methods beyond the normal or</u>
- 21 usual pedagogical methods which are designed to facilitate learning for
- 22 individuals who require additional support or adaptive pedagogical
- 23 methods in order to participate in school activities or meet grade-level
- 24 learning objectives.
- 25 Sec. 4. (1) No later than May 15 of each calendar year, the State
- 26 Department of Education shall provide the Governor, the chairperson of
- 27 <u>the Appropriations Committee of the Legislature, the State Treasurer, and</u>
- 28 each school board with:
- 29 (a) The adjusted average per pupil cost of the preceding year;
- 30 (b) The total number of enrolled students in public schools for the
- 31 previous year and the projected number of enrolled students in public

- 1 schools for the next school year; and
- 2 (c) The total number of enrolled students in private schools for the
- 3 previous year and the projected number of enrolled students in private
- 4 schools for the next year.
- 5 (2) The State Department of Education shall post the information
- 6 described in subsection (1) of this section on the department's website
- 7 no later than May 15 of each calendar year.
- 8 Sec. 5. (1) There is hereby created the Follow the Student Fund.
- 9 The fund shall be administered by the State Treasurer, except that the
- 10 State Treasurer shall have the authority and the option to hire a third-
- 11 party manager or agency to run any programs associated with administering
- 12 <u>the fund. Any money in the fund available for investment shall be</u>
- 13 invested by the state investment officer pursuant to the Nebraska Capital
- 14 Expansion Act and the Nebraska State Funds Investment Act.
- 15 (2) Each year the State Treasurer shall use the information provided
- 16 pursuant to section 4 of this act to transfer an amount equal to one
- 17 <u>hundred percent of the adjusted average per pupil cost of the preceding</u>
- 18 <u>year plus two percent multiplied by the total number of enrolled students</u>
- 19 in public schools in the preceding year from the General Fund to the
- 20 Follow the Student Fund. The State Treasurer shall then use the
- 21 information provided pursuant to section 4 of this act to transfer an
- 22 amount equal to fifty percent of the adjusted average per pupil cost of
- 23 enrolled students in public schools multiplied by the number of projected
- 24 enrolled students in private schools from the General Fund to the Follow
- 25 the Student Fund.
- 26 (3)(a) The State Treasurer or a third-party manager or agency under
- 27 <u>the supervision of the State Treasurer shall establish a separate student</u>
- 28 <u>account for each enrolled student in the State of Nebraska as provided in</u>
- 29 <u>section 6 of this act. Each year the State Treasurer shall distribute:</u>
- 30 (i) An amount equal to one hundred percent of the adjusted average
- 31 per pupil cost plus two percent into the account of each student enrolled

- 1 full-time in a public school;
- 2 <u>(ii) An amount equal to fifty percent of the adjusted average per</u>
- 3 pupil cost plus two percent into the account of each student enrolled
- 4 part-time in a public secondary school;
- 5 (iii) An amount equal to fifty percent of the adjusted average per
- 6 pupil cost into the account of each student enrolled full-time in a
- 7 private school; and
- 8 <u>(iv) An amount equal to twenty-five percent of the adjusted average</u>
- 9 per pupil cost into the account of each student enrolled part-time in a
- 10 private secondary school.
- 11 (b) A student shall be considered part-time whenever the student is
- 12 enrolled in three or fewer courses at a public or private high school.
- 13 <u>(c) Such student accounts shall be made available for viewing by the</u>
- 14 <u>enrolled student's parent or legal guardian, or by the enrolled student</u>
- 15 <u>if he or she is nineteen years of age or older or an emancipated minor.</u>
- Sec. 6. (1) The parent or legal guardian of an enrolled student, or
- 17 the enrolled student if he or she is nineteen years of age or older or an
- 18 emancipated minor, must apply for a student account with the State
- 19 Treasurer before any money may be distributed into such account. The
- 20 State Treasurer shall make an application available on the State
- 21 Treasurer's website and in paper form at each public school and at select
- 22 public libraries.
- 23 (2) Applications shall be made available on the State Treasurer's
- 24 website and in paper form at each public school and at select public
- 25 libraries by June 1 of each calendar year for the fall semester and
- 26 <u>November 1 of each calendar year for the spring semester. Applications</u>
- 27 <u>must be submitted by July 1 in order to begin receiving money for the</u>
- 28 <u>fall semester and by December 1 in order to begin receiving money for the</u>
- 29 spring semester. The State Treasurer may grant an extension upon request,
- 30 <u>but no extension shall extend beyond August 1 for the fall semester and</u>
- 31 February 1 for the spring semester.

1 (3) Each year after initially receiving an enrolled student account

- 2 pursuant to the My Student, My Choice Act, a parent or legal guardian of
- 3 an enrolled student or an enrolled student who is nineteen years of age
- 4 or older or an emancipated minor with an enrolled student account
- 5 pursuant to the act shall indicate the intent for the student's continued
- 6 participation in a manner prescribed by the State Treasurer.
- 7 <u>(4) An enrolled student transferring mid-semester to another school</u>
- 8 within this state shall notify the State Treasurer within five calendar
- 9 days after enrolling in such new school. Failure to notify the State
- 10 <u>Treasurer of the school transfer may result in suspension or expulsion</u>
- 11 <u>from the school. The State Treasurer shall begin transferring monthly</u>
- 12 payments from any such enrolled student's account to the student's new
- 13 school within thirty days after receiving notice of the transfer.
- 14 (5) A student transferring mid-semester to a school in Nebraska from
- outside this state or from another country shall submit an application
- 16 for an enrolled student account to the State Treasurer within ten days
- 17 after enrolling in school in this state. Failure to submit an application
- 18 for an enrolled student account may result in suspension or expulsion
- 19 from school. The State Treasurer shall approve or deny a newly enrolled
- 20 student's account and begin transferring monthly payments from any such
- 21 newly approved student's account within thirty days after receiving the
- 22 application. Any student who has been denied an enrolled student account
- 23 by the State Treasurer may file an appeal with the State Treasurer or
- 24 reapply fifteen days following the date of the original application.
- 25 (6) Participation in the My Student, My Choice Act shall be
- 26 considered voluntary for students enrolled in private school.
- 27 <u>Participation in the act shall be considered mandatory for students</u>
- 28 enrolled in public school.
- 29 <u>(7) A parent or legal quardian of an enrolled student or an enrolled</u>
- 30 student who is nineteen years of age or older or an emancipated minor
- 31 applying for an enrolled student account pursuant to the My Student, My

LB939 2024

- 1 Choice Act shall sign, submit, and enter into a legal contract provided
- 2 by the State Treasurer. The contract shall specify that any money
- 3 transferred into the enrolled student's account shall be used exclusively
- 4 for educational purposes as specified in section 7 of this act, shall not
- 5 be transferred to another student, and shall be used in compliance with
- 6 the terms of the My Student, My Choice Act.
- 7 Sec. 7. (1) Any money from an enrolled student's account shall only
- 8 be used to pay for tuition, school fees, textbooks, a tutor, a proctor, a
- 9 private teacher, curriculum, an online learning program, a national norm-
- 10 referenced examination, an advanced placement examination, an examination
- 11 required for college admission, educational services for students with
- 12 <u>disabilities, tuition for courses offered for high school credit through</u>
- 13 <u>colleges or universities, tuition for courses offered for credit at an</u>
- 14 accredited college or university, educational computer software,
- 15 educational software subscriptions, a personal computer or tablet, a
- 16 <u>calculator</u>, a school uniform, or other supplemental education or teaching
- 17 resources.
- 18 (2) The money in a student account is nontransferable and shall be
- 19 used exclusively to pay for the educational expenses of the enrolled
- 20 <u>student to whom the account belongs.</u>
- 21 (3) The State Treasurer, upon request by the parent or legal
- 22 guardian or an enrolled student or an enrolled student who is nineteen
- 23 years of age or older or an emancipated minor, shall issue a smart card
- 24 for withdrawing funds from the student's account. The smart card shall be
- 25 restricted to use at preapproved educational vendors.
- 26 (4) The State Department of Education shall approve all educational
- 27 vendors and all educational materials for purchases made by all students
- 28 enrolled in a public school. Any student enrolled full-time in a public
- 29 <u>school shall remit such student's full tuition from such student's</u>
- 30 <u>enrolled student account to the public school where the student is</u>
- 31 enrolled.

1 (5)(a) There is hereby created the Private School Expenditure Board.

- 2 The board shall consist of one person representing a private Catholic or
- 3 parochial school, one person representing a private Protestant Christian
- 4 or nondenominational school, one person representing a private secular or
- 5 a private nonsectarian school, one person representing a school with
- 6 fifty or fewer enrolled students, and one person associated with a school
- 7 with ten or fewer enrolled students. The Commissioner of Education or the
- 8 commissioner's designee shall serve as an ex officio, nonvoting member.
- 9 The members of the board shall receive remuneration for serving on the
- 10 board in the amount of ten thousand dollars per year.
- 11 (b) The Governor shall appoint the members of the board during the
- 12 <u>month of August in each odd-numbered year. The members shall serve for</u>
- 13 two years and until their successor is appointed and qualified. The board
- 14 <u>shall elect a chairperson and vice-chairperson from among its members.</u>
- 15 The board shall abide by the Open Meetings Act and shall follow Robert's
- 16 Rules of Order.
- 17 (6) No later than December 15 of each odd-numbered year, the board
- 18 <u>shall approve educational vendors that an enrolled private school student</u>
- 19 <u>or their parent or legal guardian may purchase educational products or</u>
- 20 <u>services at using the smart card described in subsection (3) of this</u>
- 21 <u>section and shall prepare a report of such vendors for the Commissioner</u>
- 22 of Education. The commissioner may advise the board but shall have no
- 23 authority to edit the report. No later than January 15 of each even-
- 24 numbered year, the Commissioner of Education shall submit the report to
- 25 the State Treasurer. The report of approved educational vendors shall be
- 26 used for the following two school years. The State Treasurer shall use
- 27 the report to administer and monitor the use of the smart cards described
- 28 in subsection (3) of this section. Nothing in this section shall preclude
- 29 <u>a private school from using its own funds to purchase educational</u>
- 30 materials from an education vendor not listed in the report as an
- 31 approved educational vendor. The State Treasurer shall be limited to

LB939

2024 2024

- recognizing only those purchases made through approved educational 1
- 2 vendors listed in the most recent report.
- 3 (7) The Private School Expenditure Board shall create and maintain a
- 4 website. No later than January 31 of each even-numbered calendar year,
- 5 the website shall be updated to include the following information:
- 6 (a) Biographical information about each board member;
- 7 (b) The report of approved educational vendors; and
- (c) An online application or portal for filing an educational vendor 8
- 9 appeal.
- 10 (8) A superintendent or principal representing a private school may
- file an appeal for an educational vendor that was not on the report as an 11
- approved educational vendor after the report has been posted to the 12
- 13 board's website. No superintendent or principal of a private school may
- file more than five appeals per year. Upon a successful majority vote of 14
- the board, the report may be amended to include the additional 15
- 16 educational vendor or vendors. An educational vendor which has been
- 17 amended into the report shall be listed or posted on the board's website
- no later than ten days following the successful vote. The board shall 18
- 19 notify the superintendent or principal filing the appeal in writing
- concerning the outcome of the appeal no later than five days following 20
- 21 the vote or a decision to dismiss the appeal. Whenever an appeal has been
- 22 dismissed, the reasons for the dismissal shall be stated in writing and
- included in the notification to the superintendent or principal. The 23
- 24 Commissioner of Education shall notify the State Treasurer concerning any
- 25 amendments to the report on educational vendors no later than five days
- after the board's successful vote to amend the report. 26
- 27 The State Treasurer shall deposit money into student Sec. 8.
- accounts at the beginning of each semester. The parent or legal guardian 28
- of an enrolled student or an enrolled student who is nineteen years of 29
- 30 age or older or an emancipated minor shall designate monies deposited
- into the enrolled student's account to be used for tuition payments to 31

LB939 2024

- 1 the school or schools where the student is enrolled and shall instruct
- 2 the State Treasurer, in a manner prescribed by the State Treasurer, to
- 3 distribute such monies to any school or schools on a monthly basis. Any
- 4 money designated for tuition payments shall be distributed to the
- 5 enrolled student's school or schools on a monthly basis as prescribed by
- 6 the State Treasurer. Any excess funds in an enrolled student's account
- 7 may be used in accordance with section 7 of this act. Unused funds which
- 8 <u>remain in a student account on August 1 of any year shall be transferred</u>
- 9 to the Cash Reserve Fund.
- 10 Sec. 9. The State of Nebraska shall not withhold any money from a
- 11 private school or in any way penalize a private school on the basis that
- 12 such school refuses to change its curriculum, its statement of faith, or
- 13 <u>its policies in order to comply with state standards. The State Treasurer</u>
- 14 shall recognize any private school registered within the State of
- 15 <u>Nebraska as a valid recipient for monthly tuition payments from the</u>
- 16 Follow the Student Fund. No private school shall be obligated to receive
- 17 money from the Follow the Student Fund.
- 18 Sec. 10. (1) In order to prevent fraud and theft from student
- 19 accounts, the State Treasurer shall monitor student accounts, investigate
- 20 suspicious activity, and conduct random audits of student accounts.
- 21 Whenever the State Treasurer determines that money from a student account
- 22 has been used for noneducational purposes, the State Treasurer shall
- 23 conduct an interview with the parent or quardian of the enrolled student,
- 24 or with the enrolled student if he or she is nineteen years of age or
- 25 older or an emancipated minor, and with any other person suspected of
- 26 committing an act of fraud or theft.
- 27 (2) If the State Treasurer determines that an act of fraud or theft
- 28 has been committed, the offense shall be reported to the Nebraska State
- 29 Patrol for investigation. If the Nebraska State Patrol determines that a
- 30 crime has been committed, the offender shall be charged with the
- 31 appropriate offense under Nebraska law. In addition, the offender shall

1 be required to pay restitution for the amount taken, and such money shall

- 2 <u>be deposited into the student account from which it was taken.</u>
- 3 Sec. 11. It is the intent of the Legislature that each fiscal year
- 4 the Legislature shall transfer money from the General Fund to the Follow
- 5 <u>the Student Fund in a manner sufficient to cover the adjusted average per</u>
- 6 pupil cost plus two percent for the projected number of enrolled public
- 7 school students statewide plus fifty percent of the adjusted average per
- 8 <u>pupil cost for the projected number of enrolled private school students</u>
- 9 statewide.
- 10 Sec. 12. (1) Each public school district shall have the authority
- 11 <u>to levy a tax on real property sufficient to cover the special education</u>
- 12 needs of the school district.
- 13 (2) If a school district intends to increase the tax levy by more
- 14 than two percent under the My Student, My Choice Act, the school district
- 15 shall hold a public hearing with members of the public invited to testify
- 16 and such hearing shall take place no later than thirty days prior to
- 17 approval of the school district's budget. The hearing shall not take
- 18 place prior to the seventh hour of the day and the hearing shall start no
- 19 later than the nineteenth hour of the day. No hearing pursuant to this
- 20 <u>section shall ever extend into the following day, except by unanimous</u>
- 21 <u>consent of the elected members of the school board.</u>
- 22 (3) A school district shall not use revenue generated from taxes on
- 23 real property pursuant to this section for any purposes other than for
- 24 special education needs.
- 25 Sec. 13. This act becomes operative on June 30, 2026.