LEGISLATURE OF NEBRASKA ONE HUNDRED SIXTH LEGISLATURE

SECOND SESSION

LEGISLATIVE BILL 856

Introduced by Moser, 22.

Read first time January 09, 2020

Committee:

- 1 A BILL FOR AN ACT relating to the Petroleum Release Remedial Action Act;
- 2 to amend sections 66-1519, 66-1523, and 66-1525, Reissue Revised
- 3 Statutes of Nebraska, and section 66-1529.02, Revised Statutes
- 4 Supplement, 2019; to extend use of the Petroleum Release Remedial
- 5 Action Cash Fund as prescribed; to harmonize provisions; to repeal
- 6 the original sections; and to declare an emergency.
- 7 Be it enacted by the people of the State of Nebraska,

- 1 Section 1. Section 66-1519, Reissue Revised Statutes of Nebraska, is
- 2 amended to read:
- 3 66-1519 (1) There is hereby created the Petroleum Release Remedial
- 4 Action Cash Fund to be administered by the department. Revenue from the
- 5 following sources shall be remitted to the State Treasurer for credit to
- 6 the fund:
- 7 (a) The fees imposed by sections 66-1520 and 66-1521;
- 8 (b) Money paid under an agreement, stipulation, cost-recovery award
- 9 under section 66-1529.02, or settlement; and
- 10 (c) Money received by the department in the form of gifts, grants,
- 11 reimbursements, property liquidations, or appropriations from any source
- intended to be used for the purposes of the fund.
- 13 (2) Money in the fund may be spent for: (a) Reimbursement for the costs of remedial action by a responsible person or his or her designated 14 representative and costs of remedial action undertaken by the department 15 in response to a release first reported after July 17, 1983, and on or 16 17 before June 30, 2024 2020, including reimbursement for damages caused by the department or a person acting at the department's direction while 18 19 investigating or inspecting or during remedial action on property other than property on which a release or suspected release has occurred; (b) 20 payment of any amount due from a third-party claim; (c) fee collection 21 22 expenses incurred by the State Fire Marshal; (d) direct expenses incurred by the department in carrying out the Petroleum Release Remedial Action 23 24 Act; (e) other costs related to fixtures and tangible personal property as provided in section 66-1529.01; (f) interest payments as allowed by 25 section 66-1524; (g) claims approved by the State Claims Board authorized 26 under section 66-1531; (h) the direct and indirect costs incurred by the 27 28 department in responding to spills and other environmental emergencies related to petroleum or petroleum products; and (i) up to one million 29 five hundred thousand dollars each fiscal year of the department's cost-30 share obligations and operation and maintenance obligations under the 31

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1 federal Comprehensive Environmental Response, Compensation, and Liability

- 2 Act of 1980, 42 U.S.C. 9601 et seq.
- 3 (3) Transfers may be made from the Petroleum Release Remedial Action
- 4 Cash Fund to the General Fund at the direction of the Legislature.
- 5 (4) Transfers may be made from the Petroleum Release Remedial Action
- 6 Cash Fund to the Superfund Cost Share Cash Fund at the direction of the
- 7 Legislature.
- 8 (5) Any money in the Petroleum Release Remedial Action Cash Fund
- 9 available for investment shall be invested by the state investment
- 10 officer pursuant to the Nebraska Capital Expansion Act and the Nebraska
- 11 State Funds Investment Act.
- 12 Sec. 2. Section 66-1523, Reissue Revised Statutes of Nebraska, is
- 13 amended to read:
- 14 66-1523 (1) Except as provided in subsection (2) of this section,
- 15 the department shall provide reimbursement from the fund in accordance
- 16 with section 66-1525 to eligible responsible persons for the cost of
- 17 remedial action for releases reported after July 17, 1983, and on or
- 18 before June 30, 2024 2020, and for the cost of paying third-party claims.
- 19 The reimbursement for the cost of remedial action shall not exceed nine
- 20 hundred seventy-five thousand dollars per occurrence. The total of the
- 21 claims paid under section 66-1531 and the reimbursement for third-party
- 22 claims shall not exceed one million dollars per occurrence. The
- 23 responsible person shall pay the first ten thousand dollars of the cost
- 24 of the remedial action or third-party claim, twenty-five percent of the
- 25 remaining cost of the remedial action or third-party claim not to exceed
- 26 fifteen thousand dollars, and the amount of any reduction authorized
- 27 under subsection (5) of section 66-1525. If the department determines
- 28 that a responsible person was ordered to take remedial action for a
- 29 release which was later found to be from a tank not owned or operated by
- 30 such person, (a) such person shall be fully reimbursed and shall not be
- 31 required to pay the first cost or percent of the remaining cost as

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provided in this subsection and (b) the first cost and percent of the 1 2 remaining cost not required to be paid by the person ordered to take remedial action shall be paid to the fund as a cost of remedial action by 3 the owner or operator of the tank found to be the cause of the release. 4 In no event shall reimbursements or payments from the fund exceed the 5 annual aggregate of one million nine hundred seventy-five thousand 6 7 dollars per responsible person. Reimbursement of a cost incurred as a result of a suspension ordered by the department shall not be limited by 8 9 this subsection if the suspension was caused by insufficiency in the fund to provide reimbursement. 10

(2) Upon the determination by the department that the responsible person sold no less than two thousand gallons of petroleum and no more than two hundred fifty thousand gallons of petroleum during the calendar year immediately preceding the first report of the release or stored less than ten thousand gallons of petroleum in the calendar year immediately preceding the first report of the release, the department shall provide reimbursement from the fund in accordance with section 66-1525 to such an eligible person for the cost of remedial action for releases reported after July 17, 1983, and on or before June 30, 2024 2020, and for the cost of paying third-party claims. The reimbursement for the cost of remedial action shall not exceed nine hundred eighty-five thousand dollars per occurrence. The total of the claims paid under section 66-1531 and the reimbursement for third-party claims shall not exceed one million dollars per occurrence. The responsible person shall pay the first five thousand dollars of the cost of the remedial action or thirdparty claim, twenty-five percent of the remaining cost of the remedial action or third-party claim not to exceed ten thousand dollars, and the amount of any reduction authorized under subsection (5) of section 66-1525. If the department determines that a responsible person was ordered to take remedial action for a release which was later found to be from a tank not owned or operated by such person, (a) such person shall

1 be fully reimbursed and shall not be required to pay the first cost or 2 percent of the remaining cost as provided in this subsection and (b) the first cost and percent of the remaining cost not required to be paid by 3 the person ordered to take remedial action shall be paid to the fund as a 4 5 cost of remedial action by the owner or operator of the tank found to be the cause of the release. In no event shall reimbursements or payments 6 from the fund exceed the annual aggregate of one million nine hundred 7 eighty-five thousand dollars per responsible person. Reimbursement of a 8 9 cost incurred as a result of a suspension ordered by the department shall not be limited by this subsection if the suspension was caused by 10 insufficiency in the fund to provide reimbursement. 11

- (3) The department may make partial reimbursement during the time that remedial action is being taken if the department is satisfied that the remedial action being taken is as required by the department.
- (4) If the fund is insufficient for any reason to reimburse the 15 amount set forth in this section, the maximum amount that the fund shall 16 be required to reimburse is the amount in the fund. If reimbursements 17 approved by the department exceed the amount in the fund, reimbursements 18 with interest shall be made when the fund is sufficiently replenished in 19 the order in which the applications for them were received by the 20 department, except that an application pending before the department on 21 January 1, 1996, submitted by a local government as defined in section 22 23 13-2202 shall, after July 1, 1996, be reimbursed first when funds are 24 available. This exception applies only to local government applications 25 pending on and not submitted after January 1, 1996.
- (5) Applications for reimbursement properly made before, on, or after April 16, 1996, shall be considered bills for goods or services provided for third parties for purposes of the Prompt Payment Act.
- (6) Notwithstanding any other provision of law, there shall be no reimbursement from the fund for the cost of remedial action or for the cost of paying third-party claims for any releases reported on or after

- 1 July 1, 2024 2020.
- 2 (7) For purposes of this section, occurrence shall mean an accident,
- 3 including continuous or repeated exposure to conditions, which results in
- 4 a release from a tank.
- 5 Sec. 3. Section 66-1525, Reissue Revised Statutes of Nebraska, is
- 6 amended to read:
- 7 66-1525 (1) Any responsible person or his or her designated
- 8 representative who has taken remedial action in response to a release
- 9 first reported after July 17, 1983, and on or before June 30, 2024 2020,
- 10 or against whom there is a third-party claim may apply to the department
- 11 under the rules and regulations adopted and promulgated pursuant to
- 12 section 66-1518 for reimbursement for the costs of the remedial action or
- 13 third-party claim. Partial payment of such reimbursement to the
- 14 responsible person may be authorized by the department at the approved
- 15 stages prior to the completion of remedial action when a remedial action
- 16 plan has been approved. If any stage is projected to take more than
- 17 ninety days to complete partial payments may be requested every sixty
- 18 days. Such partial payment may include the eligible and reasonable costs
- 19 of such plan or pilot projects conducted during the remedial action.
- 20 (2) No reimbursement may be made unless the department makes the
- 21 following eligibility determinations:
- 22 (a) The tank was in substantial compliance with any rules and
- 23 regulations of the United States Environmental Protection Agency, the
- 24 State Fire Marshal, and the department which were applicable to the tank.
- 25 Substantial compliance shall be determined by the department taking into
- 26 consideration the purposes of the Petroleum Release Remedial Action Act
- 27 and the adverse effect that any violation of the rules and regulations
- 28 may have had on the tank thereby causing or contributing to the release
- 29 and the extent of the remedial action thereby required;
- 30 (b) Either the State Fire Marshal or the department was given notice
- 31 of the release in substantial compliance with the rules and regulations

- 1 adopted and promulgated pursuant to the Environmental Protection Act and
- 2 the Petroleum Products and Hazardous Substances Storage and Handling Act.
- 3 Substantial compliance shall be determined by the department taking into
- 4 consideration the purposes of the Petroleum Release Remedial Action Act
- 5 and the adverse effect that any violation of the notice provisions of the
- 6 rules and regulations may have had on the remedial action being taken in
- 7 a prompt, effective, and efficient manner;
- 8 (c) The responsible person reasonably cooperated with the department
- 9 and the State Fire Marshal in responding to the release;
- 10 (d) The department has approved the plan submitted by the
- 11 responsible person for the remedial action in accordance with rules and
- 12 regulations adopted and promulgated by the department pursuant to the
- 13 Environmental Protection Act or the Petroleum Products and Hazardous
- 14 Substances Storage and Handling Act or that portion of the plan for which
- 15 payment or reimbursement is requested. However, responsible persons may
- 16 undertake remedial action prior to approval of a plan by the department
- 17 or during the time that remedial action at a site was suspended at any
- 18 time after April 1995 because the fund was insufficient to pay
- 19 reimbursements and be eligible for reimbursement at a later time if the
- 20 responsible person complies with procedures provided to the responsible
- 21 party by the department or set out in rules and regulations adopted and
- 22 promulgated by the Environmental Quality Council;
- 23 (e) The costs for the remedial action were actually incurred by the
- 24 responsible person or his or her designated representative after May 27,
- 25 1989, and were eligible and reasonable;
- 26 (f) If reimbursement for a third-party claim is involved, the cause
- 27 of action for the third-party claim accrued after April 26, 1991, and the
- 28 Attorney General was notified by any person of the service of summons for
- 29 the action within ten days of such service; and
- 30 (g) The responsible person or his or her designated representative
- 31 has paid the amount specified in subsection (1) or (2) of section

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- 1 66-1523.
- 2 (3) The State Fire Marshal shall review each application prior to consideration by the department and provide to the department any 3 information the State Fire Marshal deems relevant to subdivisions (2)(a) 4 through (g) of this section. The State Fire Marshal shall issue a 5 determination with respect to an applicant's compliance with rules and 6 7 regulations adopted and promulgated by the State Fire Marshal. The State Fire Marshal shall issue a compliance determination to the department 8 9 within thirty days after receiving an application from the department.
- (4) The department may withhold taking action on an application during the pendency of an enforcement action by the state or federal government related to the tank or a release from the tank.
- (5) Reimbursements made for a remedial action may be reduced as much as one hundred percent for failure by the responsible person to comply with applicable statutory or regulatory requirements. In determining the amount of the reimbursement reduction, the department shall consider:
 - (a) The extent of and reasons for noncompliance;
- 18 (b) The likely environmental impact of the noncompliance; and
- (c) Whether noncompliance was negligent, knowing, or willful.
- (6) Except as provided in subsection (4) of this section, the 20 department shall notify the responsible person of its approval or denial 21 of the remedial action plan within one hundred twenty days after receipt 22 of a remedial action plan which contains all the required information. If 23 24 after one hundred twenty days the department fails to either deny, 25 approve, or amend the remedial action plan submitted, the proposed plan shall be deemed approved. If the remedial action plan is denied, the 26 department shall provide the reasons for such denial. 27
- Sec. 4. Section 66-1529.02, Revised Statutes Supplement, 2019, is amended to read:
- 30 66-1529.02 (1) The department may undertake remedial actions in 31 response to a release first reported after July 17, 1983, and on or

- 1 before June 30, 2024 2020, with money available in the fund if:
- 2 (a) The responsible person cannot be identified or located;
- 3 (b) An identified responsible person cannot or will not comply with
- 4 the remedial action requirements; or
- 5 (c) Immediate remedial action is necessary, as determined by the
- 6 Director of Environment and Energy, to protect human health or the
- 7 environment.
- 8 (2) The department may pay the costs of a third-party claim meeting
- 9 the requirements of subdivision (2)(f) of section 66-1525 with money
- 10 available in the fund if the responsible person cannot or will not pay
- 11 the third-party claim.
- 12 (3) Reimbursement for any damages caused by the department or a
- 13 person acting at the department's direction while investigating or
- 14 inspecting or during remedial action on property other than property on
- 15 which a release or suspected release has occurred shall be considered as
- 16 part of the cost of remedial action involving the site where the release
- 17 or suspected release occurred. The costs shall be reimbursed from money
- 18 available in the fund. If such reimbursement is deemed inadequate by the
- 19 party claiming the damages, the party's claim for damages caused by the
- 20 department shall be filed as provided in section 76-705.
- 21 (4) All expenses paid from the fund under this section, court costs,
- 22 and attorney's fees may be recovered in a civil action in the district
- 23 court of Lancaster County. The action may be brought by the county
- 24 attorney or Attorney General at the request of the director against the
- 25 responsible person. All recovered expenses shall be deposited into the
- 26 fund.
- 27 Sec. 5. Original sections 66-1519, 66-1523, and 66-1525, Reissue
- 28 Revised Statutes of Nebraska, and section 66-1529.02, Revised Statutes
- 29 Supplement, 2019, are repealed.
- 30 Sec. 6. Since an emergency exists, this act takes effect when
- 31 passed and approved according to law.