

LEGISLATURE OF NEBRASKA
ONE HUNDRED FIFTH LEGISLATURE
SECOND SESSION

LEGISLATIVE BILL 832

Introduced by Wayne, 13; Crawford, 45; Ebke, 32; Morfeld, 46; Vargas, 7;
Walz, 15.

Read first time January 04, 2018

Committee:

- 1 A BILL FOR AN ACT relating to the Uniform Controlled Substances Act; to
- 2 amend section 28-401, Revised Statutes Supplement, 2017; to change
- 3 the definition of marijuana; and to repeal the original section.
- 4 Be it enacted by the people of the State of Nebraska,

1 Section 1. Section 28-401, Revised Statutes Supplement, 2017, is
2 amended to read:

3 28-401 As used in the Uniform Controlled Substances Act, unless the
4 context otherwise requires:

5 (1) Administer means to directly apply a controlled substance by
6 injection, inhalation, ingestion, or any other means to the body of a
7 patient or research subject;

8 (2) Agent means an authorized person who acts on behalf of or at the
9 direction of another person but does not include a common or contract
10 carrier, public warehouse keeper, or employee of a carrier or warehouse
11 keeper;

12 (3) Administration means the Drug Enforcement Administration of the
13 United States Department of Justice;

14 (4) Controlled substance means a drug, biological, substance, or
15 immediate precursor in Schedules I to V of section 28-405. Controlled
16 substance does not include distilled spirits, wine, malt beverages,
17 tobacco, or any nonnarcotic substance if such substance may, under the
18 Federal Food, Drug, and Cosmetic Act, 21 U.S.C. 301 et seq., as such act
19 existed on January 1, 2014, and the law of this state, be lawfully sold
20 over the counter without a prescription;

21 (5) Counterfeit substance means a controlled substance which, or the
22 container or labeling of which, without authorization, bears the
23 trademark, trade name, or other identifying mark, imprint, number, or
24 device, or any likeness thereof, of a manufacturer, distributor, or
25 dispenser other than the person or persons who in fact manufactured,
26 distributed, or dispensed such substance and which thereby falsely
27 purports or is represented to be the product of, or to have been
28 distributed by, such other manufacturer, distributor, or dispenser;

29 (6) Department means the Department of Health and Human Services;

30 (7) Division of Drug Control means the personnel of the Nebraska
31 State Patrol who are assigned to enforce the Uniform Controlled

1 Substances Act;

2 (8) Dispense means to deliver a controlled substance to an ultimate
3 user or a research subject pursuant to a medical order issued by a
4 practitioner authorized to prescribe, including the packaging, labeling,
5 or compounding necessary to prepare the controlled substance for such
6 delivery;

7 (9) Distribute means to deliver other than by administering or
8 dispensing a controlled substance;

9 (10) Prescribe means to issue a medical order;

10 (11) Drug means (a) articles recognized in the official United
11 States Pharmacopoeia, official Homeopathic Pharmacopoeia of the United
12 States, official National Formulary, or any supplement to any of them,
13 (b) substances intended for use in the diagnosis, cure, mitigation,
14 treatment, or prevention of disease in human beings or animals, and (c)
15 substances intended for use as a component of any article specified in
16 subdivision (a) or (b) of this subdivision, but does not include devices
17 or their components, parts, or accessories;

18 (12) Deliver or delivery means the actual, constructive, or
19 attempted transfer from one person to another of a controlled substance,
20 whether or not there is an agency relationship;

21 (13) Marijuana means all parts of the plant of the genus cannabis,
22 whether growing or not, the seeds thereof, and every compound,
23 manufacture, salt, derivative, mixture, or preparation of such plant or
24 its seeds, but does not include the mature stalks of such plant, hashish,
25 tetrahydrocannabinols extracted or isolated from the plant, fiber
26 produced from such stalks, oil or cake made from the seeds of such plant,
27 any other compound, manufacture, salt, derivative, mixture, or
28 preparation of such mature stalks, the sterilized seed of such plant
29 which is incapable of germination, or cannabidiol contained in a drug
30 product approved by the federal Food and Drug Administration or obtained
31 pursuant to sections 28-463 to 28-468. When the weight of marijuana is

1 referred to in the Uniform Controlled Substances Act, it means its weight
2 at or about the time it is seized or otherwise comes into the possession
3 of law enforcement authorities, whether cured or uncured at that time.
4 When industrial hemp as defined in section 2-5701 is in the possession of
5 a person as authorized under section 2-5701, it is not considered
6 marijuana for purposes of the Uniform Controlled Substances Act.
7 Marijuana does not include any material, preparation, mixture, compound,
8 or other substance which contains ten percent or less cannabidiol by
9 weight and three-tenths of one percent or less tetrahydrocannabinols by
10 weight;

11 (14) Manufacture means the production, preparation, propagation,
12 conversion, or processing of a controlled substance, either directly or
13 indirectly, by extraction from substances of natural origin,
14 independently by means of chemical synthesis, or by a combination of
15 extraction and chemical synthesis, and includes any packaging or
16 repackaging of the substance or labeling or relabeling of its container.
17 Manufacture does not include the preparation or compounding of a
18 controlled substance by an individual for his or her own use, except for
19 the preparation or compounding of components or ingredients used for or
20 intended to be used for the manufacture of methamphetamine, or the
21 preparation, compounding, conversion, packaging, or labeling of a
22 controlled substance: (a) By a practitioner as an incident to his or her
23 prescribing, administering, or dispensing of a controlled substance in
24 the course of his or her professional practice; or (b) by a practitioner,
25 or by his or her authorized agent under his or her supervision, for the
26 purpose of, or as an incident to, research, teaching, or chemical
27 analysis and not for sale;

28 (15) Narcotic drug means any of the following, whether produced
29 directly or indirectly by extraction from substances of vegetable origin,
30 independently by means of chemical synthesis, or by a combination of
31 extraction and chemical synthesis: (a) Opium, opium poppy and poppy

1 straw, coca leaves, and opiates; (b) a compound, manufacture, salt,
2 derivative, or preparation of opium, coca leaves, or opiates; or (c) a
3 substance and any compound, manufacture, salt, derivative, or preparation
4 thereof which is chemically equivalent to or identical with any of the
5 substances referred to in subdivisions (a) and (b) of this subdivision,
6 except that the words narcotic drug as used in the Uniform Controlled
7 Substances Act does not include decocainized coca leaves or extracts of
8 coca leaves, which extracts do not contain cocaine or ecgonine, or
9 isoquinoline alkaloids of opium;

10 (16) Opiate means any substance having an addiction-forming or
11 addiction-sustaining liability similar to morphine or being capable of
12 conversion into a drug having such addiction-forming or addiction-
13 sustaining liability. Opiate does not include the dextrorotatory isomer
14 of 3-methoxy-n methylmorphinan and its salts. Opiate includes its racemic
15 and levorotatory forms;

16 (17) Opium poppy means the plant of the species *Papaver somniferum*
17 L., except the seeds thereof;

18 (18) Poppy straw means all parts, except the seeds, of the opium
19 poppy after mowing;

20 (19) Person means any corporation, association, partnership, limited
21 liability company, or one or more persons;

22 (20) Practitioner means a physician, a physician assistant, a
23 dentist, a veterinarian, a pharmacist, a podiatrist, an optometrist, a
24 certified nurse midwife, a certified registered nurse anesthetist, a
25 nurse practitioner, a scientific investigator, a pharmacy, a hospital, or
26 any other person licensed, registered, or otherwise permitted to
27 distribute, dispense, prescribe, conduct research with respect to, or
28 administer a controlled substance in the course of practice or research
29 in this state, including an emergency medical service as defined in
30 section 38-1207;

31 (21) Production includes the manufacture, planting, cultivation, or

1 harvesting of a controlled substance;

2 (22) Immediate precursor means a substance which is the principal
3 compound commonly used or produced primarily for use and which is an
4 immediate chemical intermediary used or likely to be used in the
5 manufacture of a controlled substance, the control of which is necessary
6 to prevent, curtail, or limit such manufacture;

7 (23) State means the State of Nebraska;

8 (24) Ultimate user means a person who lawfully possesses a
9 controlled substance for his or her own use, for the use of a member of
10 his or her household, or for administration to an animal owned by him or
11 her or by a member of his or her household;

12 (25) Hospital has the same meaning as in section 71-419;

13 (26) Cooperating individual means any person, other than a
14 commissioned law enforcement officer, who acts on behalf of, at the
15 request of, or as agent for a law enforcement agency for the purpose of
16 gathering or obtaining evidence of offenses punishable under the Uniform
17 Controlled Substances Act;

18 (27) Hashish or concentrated cannabis means (a) the separated resin,
19 whether crude or purified, obtained from a plant of the genus cannabis or
20 (b) any material, preparation, mixture, compound, or other substance
21 which contains ten percent or more by weight of tetrahydrocannabinols.
22 When resins extracted from industrial hemp as defined in section 2-5701
23 are in the possession of a person as authorized under section 2-5701,
24 they are not considered hashish or concentrated cannabis for purposes of
25 the Uniform Controlled Substances Act;

26 (28) Exceptionally hazardous drug means (a) a narcotic drug, (b)
27 thiophene analog of phencyclidine, (c) phencyclidine, (d) amobarbital,
28 (e) secobarbital, (f) pentobarbital, (g) amphetamine, or (h)
29 methamphetamine;

30 (29) Imitation controlled substance means a substance which is not a
31 controlled substance or controlled substance analogue but which, by way

1 of express or implied representations and consideration of other relevant
2 factors including those specified in section 28-445, would lead a
3 reasonable person to believe the substance is a controlled substance or
4 controlled substance analogue. A placebo or registered investigational
5 drug manufactured, distributed, possessed, or delivered in the ordinary
6 course of practice or research by a health care professional shall not be
7 deemed to be an imitation controlled substance;

8 (30)(a) Controlled substance analogue means a substance (i) the
9 chemical structure of which is substantially similar to the chemical
10 structure of a Schedule I or Schedule II controlled substance as provided
11 in section 28-405 or (ii) which has a stimulant, depressant, analgesic,
12 or hallucinogenic effect on the central nervous system that is
13 substantially similar to or greater than the stimulant, depressant,
14 analgesic, or hallucinogenic effect on the central nervous system of a
15 Schedule I or Schedule II controlled substance as provided in section
16 28-405. A controlled substance analogue shall, to the extent intended for
17 human consumption, be treated as a controlled substance under Schedule I
18 of section 28-405 for purposes of the Uniform Controlled Substances Act;
19 and

20 (b) Controlled substance analogue does not include (i) a controlled
21 substance, (ii) any substance generally recognized as safe and effective
22 within the meaning of the Federal Food, Drug, and Cosmetic Act, 21 U.S.C.
23 301 et seq., as such act existed on January 1, 2014, (iii) any substance
24 for which there is an approved new drug application, or (iv) with respect
25 to a particular person, any substance if an exemption is in effect for
26 investigational use for that person, under section 505 of the Federal
27 Food, Drug, and Cosmetic Act, 21 U.S.C. 355, as such section existed on
28 January 1, 2014, to the extent conduct with respect to such substance is
29 pursuant to such exemption;

30 (31) Anabolic steroid means any drug or hormonal substance,
31 chemically and pharmacologically related to testosterone (other than

1 estrogens, progestins, and corticosteroids), that promotes muscle growth
2 and includes any controlled substance in Schedule III(d) of section
3 28-405. Anabolic steroid does not include any anabolic steroid which is
4 expressly intended for administration through implants to cattle or other
5 nonhuman species and has been approved by the Secretary of Health and
6 Human Services for such administration, but if any person prescribes,
7 dispenses, or distributes such a steroid for human use, such person shall
8 be considered to have prescribed, dispensed, or distributed an anabolic
9 steroid within the meaning of this subdivision;

10 (32) Chart order means an order for a controlled substance issued by
11 a practitioner for a patient who is in the hospital where the chart is
12 stored or for a patient receiving detoxification treatment or maintenance
13 treatment pursuant to section 28-412. Chart order does not include a
14 prescription;

15 (33) Medical order means a prescription, a chart order, or an order
16 for pharmaceutical care issued by a practitioner;

17 (34) Prescription means an order for a controlled substance issued
18 by a practitioner. Prescription does not include a chart order;

19 (35) Registrant means any person who has a controlled substances
20 registration issued by the state or the Drug Enforcement Administration
21 of the United States Department of Justice;

22 (36) Reverse distributor means a person whose primary function is to
23 act as an agent for a pharmacy, wholesaler, manufacturer, or other entity
24 by receiving, inventorying, and managing the disposition of outdated,
25 expired, or otherwise nonsaleable controlled substances;

26 (37) Signature means the name, word, or mark of a person written in
27 his or her own hand with the intent to authenticate a writing or other
28 form of communication or a digital signature which complies with section
29 86-611 or an electronic signature;

30 (38) Facsimile means a copy generated by a system that encodes a
31 document or photograph into electrical signals, transmits those signals

1 over telecommunications lines, and reconstructs the signals to create an
2 exact duplicate of the original document at the receiving end;

3 (39) Electronic signature has the definition found in section
4 86-621;

5 (40) Electronic transmission means transmission of information in
6 electronic form. Electronic transmission includes computer-to-computer
7 transmission or computer-to-facsimile transmission;

8 (41) Long-term care facility means an intermediate care facility, an
9 intermediate care facility for persons with developmental disabilities, a
10 long-term care hospital, a mental health center, a nursing facility, or a
11 skilled nursing facility, as such terms are defined in the Health Care
12 Facility Licensure Act;

13 (42) Compounding has the same meaning as in section 38-2811;

14 (43) Cannabinoid receptor agonist shall mean any chemical compound
15 or substance that, according to scientific or medical research, study,
16 testing, or analysis, demonstrates the presence of binding activity at
17 one or more of the CB1 or CB2 cell membrane receptors located within the
18 human body; and

19 (44) Lookalike substance means a product or substance, not
20 specifically designated as a controlled substance in section 28-405, that
21 is either portrayed in such a manner by a person to lead another person
22 to reasonably believe that it produces effects on the human body that
23 replicate, mimic, or are intended to simulate the effects produced by a
24 controlled substance or that possesses one or more of the following
25 indicia or characteristics:

26 (a) The packaging or labeling of the product or substance suggests
27 that the user will achieve euphoria, hallucination, mood enhancement,
28 stimulation, or another effect on the human body that replicates or
29 mimics those produced by a controlled substance;

30 (b) The name or packaging of the product or substance uses images or
31 labels suggesting that it is a controlled substance or produces effects

1 on the human body that replicate or mimic those produced by a controlled
2 substance;

3 (c) The product or substance is marketed or advertised for a
4 particular use or purpose and the cost of the product or substance is
5 disproportionately higher than other products or substances marketed or
6 advertised for the same or similar use or purpose;

7 (d) The packaging or label on the product or substance contains
8 words or markings that state or suggest that the product or substance is
9 in compliance with state and federal laws regulating controlled
10 substances;

11 (e) The owner or person in control of the product or substance uses
12 evasive tactics or actions to avoid detection or inspection of the
13 product or substance by law enforcement authorities;

14 (f) The owner or person in control of the product or substance makes
15 a verbal or written statement suggesting or implying that the product or
16 substance is a synthetic drug or that consumption of the product or
17 substance will replicate or mimic effects on the human body to those
18 effects commonly produced through use or consumption of a controlled
19 substance;

20 (g) The owner or person in control of the product or substance makes
21 a verbal or written statement to a prospective customer, buyer, or
22 recipient of the product or substance implying that the product or
23 substance may be resold for profit; or

24 (h) The product or substance contains a chemical or chemical
25 compound that does not have a legitimate relationship to the use or
26 purpose claimed by the seller, distributor, packer, or manufacturer of
27 the product or substance or indicated by the product name, appearing on
28 the product's packaging or label or depicted in advertisement of the
29 product or substance.

30 Sec. 2. Original section 28-401, Revised Statutes Supplement, 2017,
31 is repealed.