## LEGISLATURE OF NEBRASKA

## ONE HUNDRED EIGHTH LEGISLATURE

#### FIRST SESSION

# **LEGISLATIVE BILL 803**

Introduced by von Gillern, 4; Lippincott, 34.
Read first time January 18, 2023

## Committee:

- 1 A BILL FOR AN ACT relating to the Sports Arena Facility Financing
- 2 Assistance Act; to amend sections 13-3102 and 13-3108, Reissue
- 3 Revised Statutes of Nebraska; to redefine terms; to change
- 4 provisions relating to the Sports Arena Facility Support Fund; to
- 5 repeal the original sections; and to declare an emergency.
- 6 Be it enacted by the people of the State of Nebraska,

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1 Section 1. Section 13-3102, Reissue Revised Statutes of Nebraska, is

- 2 amended to read:
- 3 13-3102 For purposes of the Sports Arena Facility Financing
- 4 Assistance Act:
- 5 (1) Applicant means:
- (a) A political subdivision; or 6
- 7 (b) A political subdivision and nonprofit organization that jointly
- submit an application under the act; 8
- 9 (2) Board means a board consisting of the Governor, the State
- 10 Treasurer, the chairperson of the Nebraska Investment Council, the
- chairperson of the Nebraska State Board of Public Accountancy, and a 11
- professor of economics on the faculty of a state postsecondary 12
- 13 educational institution appointed to a two-year term on the board by the
- Coordinating Commission for Postsecondary Education. For administrative 14
- and budget purposes only, the board shall be considered part of the 15
- Department of Revenue; 16
- (3) Bond means a general obligation bond, redevelopment bond, lease-17
- purchase bond, revenue bond, or combination of any such bonds; 18
- 19 (4) Court means a rectangular hard surface primarily used indoors
- for competitive sports, including, but not limited to, basketball, 20
- volleyball, or tennis; 21
- 22 (5) Date that the project commenced means the date when a project
- starts as specified by a contract, resolution, or formal public 23
- 24 announcement;
- 25 (6) Economic redevelopment area means an area in the State of
- Nebraska in which: 26
- (a) The average rate of unemployment in the area during the period 27
- covered by the most recent federal decennial census or American Community 28
- Survey 5-Year Estimate by the United States Bureau of the Census is at 29
- least one hundred fifty percent of the average rate of unemployment in 30
- the state during the same period; and 31

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1 (b) The average poverty rate in the area is twenty percent or more

- 2 for the federal census tract in the area;
- 3 (7) Eligible sports arena facility means:
- 4 (a) Any publicly owned, enclosed, and temperature-controlled
- 5 building primarily used for sports that has a permanent seating capacity
- 6 of at least three thousand but no more than seven thousand seats and in
- 7 which initial occupancy occurs on or after July 1, 2010, including
- 8 stadiums, arenas, dressing and locker facilities, concession areas,
- 9 parking facilities, nearby parking facilities for the use of the eligible
- 10 sports arena facility, and onsite administrative offices connected with
- 11 operating the facilities;
- 12 (b) Any racetrack enclosure licensed by the State Racing and Gaming
- 13 Commission in which initial occupancy occurs on or after July 1, 2010,
- 14 including concession areas, parking facilities, and onsite administrative
- 15 offices connected with operating the racetrack; and
- 16 (c) Any sports complex, including concession areas, parking
- 17 facilities, and onsite administrative offices connected with operating
- 18 the sports complex;
- 19 (8) General obligation bond means any bond or refunding bond issued
- 20 by a political subdivision and which is payable from the proceeds of an
- 21 ad valorem tax;
- 22 (9) Increase in state sales tax revenue means the amount of state
- 23 sales tax revenue collected by a nearby retailer during the fiscal year
- 24 for which state assistance is calculated minus the amount of state sales
- 25 tax revenue collected by the nearby retailer in the fiscal year that
- 26 ended immediately preceding the project completion date of the eligible
- 27 sports arena facility, except that the amount of state sales tax revenue
- 28 of a nearby retailer shall not be less than zero;
- 29 (10) Multipurpose field means a rectangular field of grass or
- 30 synthetic turf which is primarily used for competitive field sports,
- 31 including, but not limited to, soccer, football, flag football, lacrosse,

- 1 or rugby;
- 2 (11) Nearby parking facility means any parking lot, parking garage,
- 3 or other parking structure that is not directly connected to an eligible
- 4 sports arena facility but which is located, in whole or in part, within
- 5 seven hundred yards of an eligible sports arena facility, measured from
- 6 any point of the exterior perimeter of such facility but not from any
- 7 other parking facility or other structure;
- 8 (12) Nearby retailer means a retailer as defined in section
- 9 77-2701.32 that is located within the program area. The term includes a
- 10 subsequent owner of a nearby retailer operating at the same location;
- 11 (13) New state sales tax revenue means:
- 12 (a) For any eligible sports arena facility that is not a sports
- 13 complex:
- 14 (i) One hundred percent of the state sales tax revenue that (A) is
- 15 collected by a nearby retailer that commenced collecting state sales tax
- 16 during the period of time beginning twenty-four months prior to the
- 17 project completion date of the eligible sports arena facility and ending
- 18 forty-eight months after the project completion date of the eligible
- 19 sports arena facility or, for applications for state assistance approved
- 20 prior to October 1, 2016, forty-eight months after October 1, 2016, and
- 21 (B) is sourced under sections 77-2703.01 to 77-2703.04 to the program
- 22 area; and
- 23 (ii) The increase in state sales tax revenue that (A) is collected
- 24 by a nearby retailer that commenced collecting state sales tax prior to
- 25 twenty-four months prior to the project completion date of the eligible
- 26 sports arena facility and (B) is sourced under sections 77-2703.01 to
- 27 77-2703.04 to the program area; or
- 28 (b) For any eligible sports arena facility that is a sports complex,
- 29 one hundred percent of the state sales tax revenue that (i) is collected
- 30 by a nearby retailer that commenced collecting state sales tax during the
- 31 period of time beginning on the date that the project commenced and

- 1 ending forty-eight months after the project completion date of the
- 2 eligible sports arena facility and (ii) is sourced under sections
- 3 77-2703.01 to 77-2703.04 to the program area;
- 4 (14) Political subdivision means (a) any city, village, or county or
- 5 (b) a joint entity formed under the Interlocal Cooperation Act which
- 6 <u>includes a city, village, or county as a member;</u>
- 7 (15) Program area means:
- 8 (a) For any eligible sports arena facility that is not a sports
- 9 complex:
- (i) For applications for state assistance submitted prior to October
- 11 1, 2016, the area that is located within six hundred yards of an eligible
- 12 sports arena facility, measured from any point of the exterior perimeter
- of the facility but not from any parking facility or other structure; or
- 14 (ii) For applications for state assistance submitted on or after
- 15 October 1, 2016, the area that is located within six hundred yards of an
- 16 eligible sports arena facility, measured from any point of the exterior
- 17 perimeter of the facility but not from any parking facility or other
- 18 structure, except that if twenty-five percent or more of such area is
- 19 unbuildable property, then the program area shall be adjusted so that:
- 20 (A) It avoids as much of the unbuildable property as is practical;
- 21 and
- 22 (B) It contains contiguous property with the same total amount of
- 23 square footage that the program area would have contained had no
- 24 adjustment been necessary; or
- (b) For any eligible sports arena facility that is a sports complex,
- 26 the area that is located within six hundred yards of an eligible sports
- 27 arena facility, measured from any point of the exterior boundary or
- 28 property line of the facility.
- 29 Approval of an application for state assistance by the board
- 30 pursuant to section 13-3106 shall establish the program area as that area
- 31 depicted in the map accompanying the application for state assistance as

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1 submitted pursuant to subdivision (2)(c) of section 13-3104;

- 2 (16) Project completion date means:
- 3 (a) For projects involving the acquisition or construction of an
- 4 eligible sports arena facility, the date of initial occupancy of the
- 5 facility following the completion of such acquisition or construction; or
- 6 (b) For all other projects, the date of completion of the project
- 7 for which state assistance is received;
- 8 (17) Revenue bond means any bond or refunding bond issued by a
- 9 political subdivision which is limited or special rather than a general
- 10 obligation bond of the political subdivision and which is not payable
- 11 from the proceeds of an ad valorem tax;
- 12 (18) Sports complex means a facility that:
- 13 (a) Includes indoor areas, outdoor areas, or both;
- 14 (b) Is primarily used for competitive sports; and
- 15 (c) Contains at least:
- 16 (i) Twelve separate sports venues if such facility is located in a
- 17 city of the metropolitan class;
- 18 (ii) Six separate sports venues if such facility is located in a
- 19 city of the primary class; or
- 20 (iii) Four separate sports venues if such facility is located (A) in
- 21 a city of the first class, city of the second class, or village, (B)
- 22 within a county but outside the corporate limits of any city or village,
- 23 (C) in an economic redevelopment area, or (D) in an opportunity zone
- 24 designated pursuant to the federal Tax Cuts and Jobs Act, Public Law
- 25 115-97;
- 26 (19) Sports venue includes, but is not limited to:
- 27 (a) A baseball field;
- 28 (b) A softball field;
- 29 (c) A multipurpose field;
- 30 (d) An outdoor stadium primarily used for competitive sports;
- 31 (e) An outdoor arena primarily used for competitive sports; or

- 1 (f) An enclosed, temperature-controlled building primarily used for
- 2 competitive sports. If any such building contains more than one
- 3 multipurpose field, court, swimming pool, or other facility primarily
- 4 used for competitive sports, then each such multipurpose field, court,
- 5 swimming pool, or facility shall count as a separate sports venue; and
- 6 (20) Unbuildable property means any real property that is located in
- 7 a floodway, an environmentally protected area, a right-of-way, or a
- 8 brownfield site as defined in 42 U.S.C. 9601 that the political
- 9 subdivision determines is not suitable for the construction or location
- of residential, commercial, or other buildings or facilities.
- 11 Sec. 2. Section 13-3108, Reissue Revised Statutes of Nebraska, is
- 12 amended to read:
- 13 13-3108 (1) The Sports Arena Facility Support Fund is created. Any
- 14 money in the fund available for investment shall be invested by the state
- 15 investment officer pursuant to the Nebraska Capital Expansion Act and the
- 16 Nebraska State Funds Investment Act.
- 17 (2)(a) Upon receiving the certification described in subsection (3)
- 18 of section 13-3107, the State Treasurer shall transfer the amount
- 19 certified to the fund.
- 20 (b) Upon receiving the quarterly certification described in
- 21 subsection (4) of section 13-3107, the State Treasurer shall transfer the
- 22 amount certified to the fund.
- 23 (3)(a) It is the intent of the Legislature to appropriate from the
- 24 fund money to be distributed as provided in subsections (4) and (5) of
- 25 this section to any political subdivision for which an application for
- 26 state assistance under the Sports Arena Facility Financing Assistance Act
- 27 has been approved an amount not to exceed seventy percent of the (i)
- 28 state sales tax revenue collected by retailers doing business at eligible
- 29 sports arena facilities on sales at such facilities, (ii) state sales tax
- 30 revenue collected on primary and secondary box office sales of admissions
- 31 to such facilities, and (iii) new state sales tax revenue collected by

1 nearby retailers and sourced under sections 77-2703.01 to 77-2703.04 to

- 2 the program area.
- 3 (b) The amount to be appropriated for distribution as state
- 4 assistance to a political subdivision under this subsection for any one
- 5 year after the tenth year shall not exceed the highest such amount
- 6 appropriated under subdivision (3)(a) of this section during any one year
- 7 of the first ten years of such appropriation. If seventy percent of the
- 8 state sales tax revenue as described in subdivision (3)(a) of this
- 9 section exceeds the amount to be appropriated under this subdivision,
- 10 such excess funds shall be transferred to the General Fund.
- 11 (4) The amount certified under subsection (3) of section 13-3107
- 12 shall be distributed as state assistance on or before April 15, 2014.
- 13 (5) Beginning in 2014, quarterly distributions and associated
- 14 transfers of state assistance shall be made. Such quarterly distributions
- 15 and transfers shall be based on the certifications provided under
- 16 subsection (4) of section 13-3107 and shall occur within fifteen days
- 17 after receipt of such certification.
- 18 (6) The total amount of state assistance approved for an eligible
- 19 sports arena facility shall not exceed one hundred million dollars.
- 20 (7) State assistance to the political subdivision shall no longer be
- 21 available upon the retirement of the bonds issued to acquire, construct,
- 22 improve, or equip the facility or any subsequent bonds that refunded the
- 23 original issue or when state assistance reaches the amount determined
- 24 under subsection (6) of this section, whichever comes first.
- 25 (8) State assistance shall not be used for an operating subsidy.
- 26 (9) The thirty percent of state sales tax revenue remaining after
- 27 the appropriation and transfer in subsection (3) of this section shall be
- 28 appropriated by the Legislature and transferred quarterly as follows:
- 29 (a) If the revenue relates to an eligible sports arena facility that
- 30 is a sports complex and that is approved for state assistance under
- 31 section 13-3106 on or after May 26, 2021, but prior to the effective date

- 1 of this act, eighty-three percent of such revenue shall be transferred to
- 2 the Support the Arts Cash Fund and seventeen percent of such revenue
- 3 shall be transferred to the Convention Center Support Fund; and
- 4 (b) If the revenue relates to any other eligible sports arena
- 5 facility, such revenue shall be transferred to the Civic and Community
- 6 Center Financing Fund.
- 7 (10) Except as provided in subsection (11) of this section for a
- 8 city of the primary class, any municipality that has applied for and
- 9 received a grant of assistance under the Civic and Community Center
- 10 Financing Act shall not receive state assistance under the Sports Arena
- 11 Facility Financing Assistance Act for the same project for which the
- 12 grant was awarded under the Civic and Community Center Financing Act.
- 13 (11) A city of the primary class shall not be eligible to receive a
- 14 grant of assistance from the Civic and Community Center Financing Act if
- 15 the city has applied for and received a grant of assistance under the
- 16 Sports Arena Facility Financing Assistance Act.
- 17 Sec. 3. Original sections 13-3102 and 13-3108, Reissue Revised
- 18 Statutes of Nebraska, are repealed.
- 19 Sec. 4. Since an emergency exists, this act takes effect when
- 20 passed and approved according to law.