LEGISLATURE OF NEBRASKA ONE HUNDRED EIGHTH LEGISLATURE FIRST SESSION

LEGISLATIVE BILL 756

Introduced by Vargas, 7. Read first time January 18, 2023 Committee:

1	A BILL FOR AN ACT relating to the Nebraska Job Creation and Mainstreet
2	Revitalization Act; to amend sections 77-2902, 77-2903, 77-2904,
3	77-2905, 77-2910, and 77-2912, Reissue Revised Statutes of Nebraska;
4	to redefine terms; to change provisions relating to local
5	preservation ordinances or resolutions, tax credits, and joint
6	reports; to change certain deadlines for applications and the use of
7	tax credits; to harmonize provisions; and to repeal the original
8	sections.

9 Be it enacted by the people of the State of Nebraska,

Section 1. Section 77-2902, Reissue Revised Statutes of Nebraska, is
 amended to read:

3 77-2902 For purposes of the Nebraska Job Creation and Mainstreet
4 Revitalization Act:

5 (1) Department means the Department of Revenue;

6 (2) Eligible expenditure means any cost incurred for the improvement 7 of historically significant real property located in the State of 8 Nebraska, including, but not limited to, qualified rehabilitation 9 expenditures as defined in section 47(c)(2) of the Internal Revenue Code 10 of 1986, as amended, and the related regulations thereunder, if such 11 improvement is in conformance with the standards;

(3) Historically significant real property means a building or <u>an</u>
<u>at-grade or aboveground</u> structure used for any purpose, except for a
single-family detached residence, which, at the time of final approval of
the work by the officer pursuant to section 77-2906, is:

(a) Individually listed in the National Register of Historic Places;
 (b)(i) Located within a district listed in the National Register of
 Historic Places; and

(ii) Determined by the officer as being historically significant tosuch district;

(c)(i) Individually designated pursuant to a landmark ordinance or
resolution enacted by a political subdivision of the state, which
ordinance or resolution has been approved by the officer; and

24 (ii) Determined by the officer as being historically significant; or 25 (d)(i) Located within a district designated pursuant to a preservation ordinance or resolution enacted by a county, city, 26 or village of the state or political body comprised thereof providing for 27 28 the rehabilitation, preservation, or restoration of historically significant real property, which ordinance or resolution has been 29 approved by the officer; and 30

31 (ii) Determined by the officer as contributing to the historical

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significance or economic viability of such district or to its economic
viability;

3 (4) Improvement means a rehabilitation, preservation, or restoration 4 project that contributes to the basis, functionality, or value of the 5 historically significant real property and has a total cost which equals 6 or exceeds <u>five thousand dollars; the following:</u>

7 (a) For historically significant real property that is not located
8 in a city of the metropolitan or primary class, twenty-five thousand
9 dollars; or

10 (b) For historically significant real property that is located in a 11 city of the metropolitan or primary class, the greater of (i) twenty-five 12 thousand dollars or (ii) twenty-five percent of the historically 13 significant real property's assessed value;

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(5) Officer means the State Historic Preservation Officer;

(6) Person means any natural person, political subdivision, limited
liability company, partnership, private domestic or private foreign
corporation, or domestic or foreign nonprofit corporation certified
pursuant to section 501(c)(3) of the Internal Revenue Code of 1986, as
amended;

(7) Placed in service means that either (a) a temporary or final certificate of occupancy has been issued for the improvement or (b) the improvement is sufficiently complete to allow for the intended use of the improvement; and

(8) Standards means (a) the Secretary of the Interior's Standards for the Treatment of Historic Properties as promulgated by the United States Department of the Interior or (b) specific standards for the rehabilitation, preservation, and restoration of historically significant real property contained in a duly adopted local preservation ordinance or resolution that has been approved by the officer pursuant to section 30 77-2903.

31 Sec. 2. Section 77-2903, Reissue Revised Statutes of Nebraska, is

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1 amended to read:

77-2903 For purposes of establishing standards under subdivision (8)
(b) of section 77-2902, the officer shall approve a duly adopted local
preservation ordinance or resolution if such ordinance or resolution
meets the following requirements:

6 (1) The ordinance or resolution provides for specific standards and 7 requirements <u>regarding building exteriors</u> that reflect the heritage, 8 values, and character of the political subdivision adopting such 9 ordinance or resolution; and

10 (2) The ordinance or resolution requires that any building to be rehabilitated, preserved, or restored shall have been originally 11 constructed at least fifty years prior to the proposed rehabilitation, 12 13 preservation, or restoration and the facade of such building shall not undergone material structural alteration since its original 14 have construction, unless the rehabilitation, preservation, or restoration to 15 16 be performed proposes to restore the facade to substantially its original 17 condition.

18 Sec. 3. Section 77-2904, Reissue Revised Statutes of Nebraska, is 19 amended to read:

20 77-2904 (1) Any person incurring eligible expenditures may receive a 21 nonrefundable credit against any income tax imposed by the Nebraska 22 Revenue Act of 1967 or any tax imposed pursuant to sections 44-101 to 23 44-165, 77-907 to 77-918, or 77-3801 to 77-3807 for the year the 24 historically significant real property is placed in service. The amount 25 of the credit shall be equal to twenty percent of eligible expenditures 26 up to a maximum credit of one million dollars.

27 (2) For historically significant real property located in a county
 28 that includes a city of the metropolitan class or a city of the primary
 29 class, the credit shall be equal to twenty-five percent of eligible
 30 expenditures. For historically significant real property located in any
 31 other county, the credit shall be equal to thirty percent of eligible

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LB756 2023 1 <u>expenditures. In all cases, the maximum credit allocated to any one</u> 2 project shall be two million dollars.

3 (3) Any taxpayer that claims a tax credit shall not be required to 4 pay any additional retaliatory tax under section 44-150 as a result of 5 claiming such tax credit. Any tax credit claimed under this section shall 6 be considered a payment of tax for purposes of subsection (1) of section 7 77-2734.03.

8 <u>(4)</u> (2) To claim the credit authorized under this section, a person 9 must first apply and receive an allocation of credits and application 10 approval under section 77-2905 and then request and receive final 11 approval under section 77-2906.

12 (5) (3) Interest shall not be allowed on any refund paid under the
 13 Nebraska Job Creation and Mainstreet Revitalization Act.

14 Sec. 4. Section 77-2905, Reissue Revised Statutes of Nebraska, is 15 amended to read:

16 77-2905 (1) Prior to commencing work on the historically significant 17 real property, a person shall file an application for credits under the Nebraska Job Creation and Mainstreet Revitalization Act containing all 18 19 required information with the officer on a form prescribed by the officer and shall include an application fee established by the officer pursuant 20 to section 77-2907. The officer shall not accept any application for 21 22 credits prior to January 1, 2015. The application shall include plans and specifications, an estimate of the cost of the project prepared by a 23 licensed architect, licensed engineer, or licensed contractor, and a 24 request for a specific amount of credits based on such estimate. The 25 officer shall review the application and, within twenty-one days after 26 receiving the application, shall determine whether the information 27 28 contained therein is complete. The officer shall notify the applicant in writing of the determination within five business days after making the 29 determination. If the officer fails to provide such notification as 30 required, the application shall be deemed complete as of the twenty-first 31

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day after the application is received by the officer. If the officer 1 determines the application is complete or if the application is deemed 2 complete pursuant to this section, the officer shall reserve for the 3 benefit of the applicant an allocation of credits in the amount specified 4 in the application and determined by the officer to be reasonable and 5 shall notify the applicant in writing of the amount of the allocation. 6 7 The allocation does not entitle the applicant to an issuance of credits until the applicant complies with all other requirements of the Nebraska 8 9 Job Creation and Mainstreet Revitalization Act for the issuance of credits. The date the officer determines the application is complete or 10 the date the application is deemed complete pursuant to this section 11 shall constitute the applicant's priority date for purposes of allocating 12 credits under this section. For complete applications receiving an 13 14 allocation under this section, the officer shall determine whether the application conforms to the standards, and, if so, the officer shall 15 16 approve such application or approve such application with conditions. If 17 the application does not conform to the standards, the officer shall deny such application. The officer shall promptly provide the person filing 18 the application and the department with written notice of the officer's 19 determination. If the officer does not provide a written notice of his or 20 her determination within thirty days after the date the application is 21 determined or deemed to be complete pursuant to this section, the 22 application shall be deemed approved. The officer shall notify the 23 24 department of any applications that are deemed approved pursuant to this section. If the officer denies the application, the credits allocated to 25 the applicant under this subsection shall be added to the annual amount 26 available for allocation under subsection (2) of this section. Any denial 27 28 of an application by the officer pursuant to this section may be appealed, and the appeal shall be in accordance with the Administrative 29 Procedure Act. 30

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(2) For calendar years beginning before January 1, 2017, the total

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amount of credits that may be allocated by the officer under this section 1 2 in any calendar year shall be limited to fifteen million dollars. For calendar years beginning before January 1, 2024 on or after January 1, 3 2017, the total amount of credits that may be allocated by the officer 4 5 under this section in any calendar year shall be limited to fifteen million dollars, of which four million dollars shall be reserved for 6 applications seeking an allocation of credits of less than one hundred 7 thousand dollars. For calendar years beginning on or after January 1, 8 9 2024, the total amount of credits that may be allocated by the officer under this section in any calendar year shall be limited to twelve 10 million dollars, of which four million dollars shall be reserved for 11 applications seeking an allocation of credits of less than one hundred 12 13 thousand dollars. If the amount of credits allocated in any calendar year is less than the maximum amount of credits available under this section 14 for that year fifteen million dollars, the unused amount shall be carried 15 forward to subsequent years and shall be available for allocation in 16 17 subsequent years until fully utilized, except as otherwise provided in section 77-2912. If the amount of credits reserved for applications 18 seeking an allocation of credits of less than one hundred thousand 19 dollars is not allocated by April 1 of any calendar year, such 20 unallocated credits for the calendar year shall be available for any 21 application seeking an allocation of credits based upon the applicant's 22 priority date as determined by the officer. The officer shall allocate 23 24 credits based on priority date, from earliest to latest. If the officer 25 determines that the complete applications for credits in any calendar year exceed the maximum amount of credits available under this section 26 for that year, only those applications with a priority date on or before 27 28 the date on which the officer makes that determination may receive an allocation in that year, and the officer shall not make additional 29 allocations until sufficient credits are available. If the officer 30 suspends allocations of credits pursuant to this section, applications 31

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1 with priority dates on or before the date of such suspension shall retain 2 their priority dates. Once additional credits are available for 3 allocation, the officer shall once again allocate credits based on 4 priority date, from earliest to latest, even if the priority dates are 5 from a prior calendar year.

(3) Prior to December 1 of any year, the holder of an allocation of 6 7 credits under this section who has not commenced the improvements in his or her approved application shall notify the officer of his or her intent 8 9 to retain or release the allocation. Any released allocation shall be 10 added to the aggregate amount of credits available for allocation in the following year. Any holder of an allocation who fails to timely notify 11 the officer of such intent shall be deemed to have released the 12 13 allocation.

(3) (4) The holder of an allocation of credits whose application was 14 approved under this section shall start substantial work pursuant to the 15 approved application within twenty-four months after receiving notice of 16 approval of the application or, if no notice of approval is sent by the 17 officer, within twenty-four months after the application is deemed 18 approved pursuant to this section. Failure to comply with this subsection 19 shall result in forfeiture of the allocation of credits received under 20 this section. Any such forfeited allocation shall be added to the 21 22 aggregate amount of credits available for allocation for the year in which the forfeiture occurred. 23

24 (4) (5) Notwithstanding subsection (1) of this section, the person applying for the credit under this section may, at its own risk, incur 25 eligible expenditures up to six months prior to the submission of the 26 application required under subsection (1) of this section if such 27 28 eligible expenditures are limited to architectural <u>fees</u>, engineering, accounting, and legal fees, and any costs generally related to the 29 historically significant 30 protection of real property from the deterioration. 31

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Sec. 5. Section 77-2910, Reissue Revised Statutes of Nebraska, is
 amended to read:

3 77-2910 (1) The Nebraska State Historical Society and the department
4 may each adopt and promulgate rules and regulations to carry out the
5 Nebraska Job Creation and Mainstreet Revitalization Act.

(2) The Nebraska State Historical Society and the department shall 6 7 annually issue a joint report electronically to the Revenue Committee of the Legislature no later than December 31 of each year , 2017. The report 8 9 shall include, but not be limited to, (a) the total number of applications submitted under the Nebraska Job Creation and Mainstreet 10 Revitalization Act, (b) the number of applications 11 approved or conditionally approved, (c) the number of applications outstanding, if 12 13 any, (d) the number of applications denied and the basis for denial, (e) the total amount of eligible expenditures approved, (f) the total amount 14 of credits issued, claimed, and still available for use, (g) the total 15 amount of fees collected, (h) the name and address location of each 16 historically significant real property identified in each application, 17 whether approved or denied, (i) the total amount of credits transferred, 18 19 sold, and assigned and a certification of the ownership of the credits, (j) the total amount of credits claimed against each tax type by 20 category, and (k) the total amount of credits recaptured, if any. No 21 22 information shall be provided in the report that is protected by state or federal confidentiality laws. 23

24 Sec. 6. Section 77-2912, Reissue Revised Statutes of Nebraska, is 25 amended to read:

77-2912 There shall be no new applications filed under the Nebraska
Job Creation and Mainstreet Revitalization Act after December 31, 2030
2022. All applications and all credits pending or approved before such
date shall continue in full force and effect, except that no credits
shall be allocated under section 77-2905, issued under section 77-2906,
or used on any tax return or similar filing after December 31, 2035 2027.

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2 77-2910, and 77-2912, Reissue Revised Statutes of Nebraska, are repealed.