LEGISLATURE OF NEBRASKA

ONE HUNDRED THIRD LEGISLATURE

FIRST SESSION

LEGISLATIVE BILL 66

Introduced by Schilz, 47.
Read first time January 10, 2013
Committee:

A BILL

1	FOR AN ACT relating to cities of the first class; to amend sections
2	16-117, 16-120, and 16-130, Reissue Revised Statutes of
3	Nebraska; to authorize annexation of certain
4	noncontiguous property as prescribed; to change
5	provisions relating to the extension of city services;
6	and to repeal the original sections.
7	Be it enacted by the people of the State of Nebraska,

1 Section 1. Section 16-117, Reissue Revised Statutes of

- 2 Nebraska, is amended to read:
- 3 16-117 (1)(a) Except as provided in sections 13-1111 to
- 4 13-1120 and 16-130 and subject to this section, the mayor and city
- 5 council of a city of the first class may by ordinance at any time
- 6 include within the corporate limits of such city (i) any contiguous
- 7 or adjacent lands, lots, tracts, streets, or highways as are urban or
- 8 suburban in character and in such direction as may be deemed proper
- 9 and (ii) any noncontiguous lands, lots, or tracts that are owned by
- 10 such city.
- 11 <u>(b)</u> Such grant of power shall not be construed as
- 12 conferring power upon the mayor and city council to extend the limits
- 13 of a city of the first class over any agricultural lands which are
- 14 rural in character.
- 15 (2) Any owner of property which constitutes part of a
- 16 redevelopment project area so designated by a city of the first class
- 17 or its community redevelopment authority in accordance with the
- 18 provisions of the Community Development Law and sections 18-2145 to
- 19 18-2154 may by petition request that such property be included within
- 20 the corporate limits of such city if such annexation is for the
- 21 purpose of implementing a lawfully adopted redevelopment plan
- 22 containing a provision dividing ad valorem taxes as provided in
- 23 subsection (1) of section 18-2147 and which will involve any
- 24 construction or development of a commercial or industrial nature,
- 25 notwithstanding that such property is not contiquous or adjacent or

is not urban or suburban in character. Such city shall not, in 1 2 consequence of the annexation under this subsection of any 3 noncontiguous land, exercise the authority granted to it by statute 4 to extend its jurisdiction beyond its corporate boundaries for 5 purposes of planning, zoning, or subdivision development without the 6 agreement of any other city, village, or county currently exercising 7 such jurisdiction over the area surrounding the annexed redevelopment 8 project area. The annexation of any noncontiguous land undertaken 9 pursuant to this subsection shall not result in any change in the 10 service area of any electric utility without the express agreement of the electric utility serving the annexed noncontiguous area at the 11 12 time of annexation, except that at such time following the annexation 13 of the noncontiquous area as the city lawfully annexes sufficient 14 intervening territory so as to directly connect the noncontiguous area to the main body of the city, such noncontiguous area shall, 15 16 solely for the purposes of section 70-1008, be treated as if it had been annexed by the city on the date upon which the connecting 17 18 intervening territory had been formally annexed. 19 $\frac{(2)-(3)}{(3)}$ The invalidity of the annexation of any tract of 20 land in one ordinance shall not affect the validity of the remaining 21 tracts of land which are annexed by the ordinance and which otherwise 22 conform to state law. 23 (3) The city council proposing to annex land under the authority of this section shall first adopt both a resolution 24 25 stating that the city is proposing the annexation of the land and a

1 plan for extending city services to the land. The resolution shall

- 2 state:
- 3 (a) The time, date, and location of the public hearing
- 4 required by subsection (5) of this section;
- 5 (b) A description of the boundaries of the land proposed
- 6 for annexation; and
- 7 (c) That the plan of the city for the extension of city
- 8 services to the land proposed for annexation is available for
- 9 inspection during regular business hours in the office of the city
- 10 clerk.
- 11 $\frac{(4)}{(5)}$ The plan adopted by the city council shall
- 12 contain sufficient detail to provide a reasonable person with a full
- 13 and complete understanding of the proposal for extending city
- 14 services to the land proposed for annexation. The plan shall (a)
- 15 state the estimated cost impact of providing the services to such
- 16 land, (b) state the method by which the city plans to finance the
- 17 extension of services to the land and how any services already
- 18 provided to the land will be maintained, (c) include a timetable for
- 19 extending services to the land proposed for annexation, and (d)
- 20 include a map drawn to scale clearly delineating the land proposed
- 21 for annexation, the current boundaries of the city, the proposed
- 22 boundaries of the city after the annexation, and the general land-use
- 23 pattern in the land proposed for annexation.
- 24 (5) (6) A public hearing on the proposed annexation shall
- 25 be held within sixty days following the adoption of the resolution

1 proposing to annex land to allow the city council to receive

- 2 testimony from interested persons. The city council may recess the
- 3 hearing, for good cause, to a time and date specified at the hearing.
- 4 $\frac{(6)}{(7)}$ A copy of the resolution providing for the public
- 5 hearing shall be published in the official newspaper in the city at
- 6 least once not less than ten days preceding the date of the public
- 7 hearing. A map drawn to scale delineating the land proposed for
- 8 annexation shall be published with the resolution. A copy of the
- 9 resolution providing for the public hearing shall be sent by first-
- 10 class mail following its passage to the school board of any school
- 11 district in the land proposed for annexation.
- 12 (7) (8) Any owner of property contiguous or adjacent to a
- 13 city of the first class may by petition request that such property be
- 14 included within the corporate limits of such city. The mayor and city
- 15 council may include such property within the corporate limits of the
- 16 city without complying with subsections $\frac{(3)}{(4)}$ through $\frac{(6)}{(7)}$ of
- 17 this section.
- 18 $\frac{(8)}{(9)}$ Notwithstanding the requirements of this section,
- 19 the mayor and city council are not required to approve any petition
- 20 requesting annexation or any resolution or ordinance proposing to
- 21 annex land pursuant to this section.
- 22 Sec. 2. Section 16-120, Reissue Revised Statutes of
- 23 Nebraska, is amended to read:
- 24 16-120 The (1) Except as provided in subsection (2) of
- 25 <u>this section, the inhabitants of territories annexed to such a city</u>

1 of the first class shall receive substantially the services of other

- 2 inhabitants of such city as soon as practicable. Adequate plans and
- 3 necessary city council action to furnish such services shall be
- 4 adopted not later than one year after the date of annexation, and
- 5 such inhabitants shall be subject to the ordinances and regulations
- 6 of such city, except that the one-year period shall be tolled pending
- 7 final court decision in any court action to contest such annexation.
- 8 (2) For property annexed to a city of the first class
- 9 pursuant to subsection (2) of section 16-117 or subsection (3) of
- 10 section 16-130, the city and the owner of such property shall
- 11 negotiate and enter into an agreement to determine which city
- 12 services will be provided to such property and when such services
- will be provided. The terms of the agreement shall be included within
- 14 the city ordinance authorizing such annexation.
- 15 (3) The inhabitants of territories annexed to a city of
- 16 the first class shall be subject to the ordinances and regulations of
- 17 <u>such city.</u>
- 18 Sec. 3. Section 16-130, Reissue Revised Statutes of
- 19 Nebraska, is amended to read:
- 20 16-130 (1) The provisions of this section shall govern
- 21 annexation by a city of the first class located in whole or in part
- 22 within the boundaries of a county having a population in excess of
- 23 one hundred thousand inhabitants but less than two hundred thousand
- 24 inhabitants.
- 25 (2)(a) Except as provided in sections 13-1111 to 13-1120

1 and subject to this section, the mayor and city council of a city of

- 2 the first class described in subsection (1) of this section may by
- 3 ordinance at any time include within the corporate limits of such
- 4 city (i) any contiguous or adjacent lands, lots, tracts, streets, or
- 5 highways as are urban or suburban in character and in such direction
- 6 as may be deemed proper and (ii) any noncontiquous lands, lots, or
- 7 tracts that are owned by such city.
- 8 (b) Such grant of power shall not be construed as
- 9 conferring power upon the mayor and city council to extend the limits
- 10 of such a city over any agricultural lands which are rural in
- 11 character.
- 12 (3) Any owner of property which constitutes part of a
- 13 redevelopment project area so designated by a city of the first class
- 14 <u>described</u> in <u>subsection</u> (1) of this <u>section</u> or its <u>community</u>
- 15 redevelopment authority in accordance with the provisions of the
- 16 Community Development Law and sections 18-2145 to 18-2154 may by
- 17 petition request that such property be included within the corporate
- 18 limits of such city if such annexation is for the purpose of
- 19 <u>implementing a lawfully adopted redevelopment plan containing a</u>
- 20 provision dividing ad valorem taxes as provided in subsection (1) of
- 21 section 18-2147 and which will involve any construction or
- 22 development of a commercial or industrial nature, notwithstanding
- 23 that such property is not contiguous or adjacent or is not urban or
- 24 <u>suburban in character. Such city shall not, in consequence of the</u>
- 25 <u>annexation under this subsection of any noncontiquous land, exercise</u>

the authority granted to it by statute to extend its jurisdiction 1 2 beyond its corporate boundaries for purposes of planning, zoning, or 3 subdivision development without the agreement of any other city, 4 village, or county currently exercising such jurisdiction over the 5 area surrounding the annexed redevelopment project area. The annexation of any noncontiguous land undertaken pursuant to this 6 7 subsection shall not result in any change in the service area of any 8 electric utility without the express agreement of the electric 9 utility serving the annexed noncontiguous area at the time of 10 annexation, except that at such time following the annexation of the 11 noncontiguous area as the city lawfully annexes sufficient 12 intervening territory so as to directly connect the noncontiguous 13 area to the main body of the city, such noncontiquous area shall, solely for the purposes of section 70-1008, be treated as if it had 14 15 been annexed by the city on the date upon which the connecting 16 intervening territory had been formally annexed. (3) (4) The invalidity of the annexation of any tract of 17 land in one ordinance shall not affect the validity of the remaining 18 19 tracts of land which are annexed by the ordinance and which otherwise 20 conform to state law. 21 (4) (5) Any owner of property contiguous or adjacent to

24 (5)—(6) Notwithstanding the requirements of this section,

within the corporate limits of such city.

such a city may by petition request that such property be included

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23

25 the mayor and city council are not required to approve any petition

1 requesting annexation or any resolution or ordinance proposing to

- 2 annex land pursuant to this section.
- (6) Not later than fourteen days prior to the public
- 4 hearing before the planning commission on a proposed annexation by
- 5 the city, the city clerk shall send notice of the proposed annexation
- 6 by certified mail, return receipt requested, to any of the following
- 7 entities serving customers in such city or in the area proposed for
- 8 annexation: Any natural gas public utility as defined in section
- 9 66-1802; any natural gas utility owned or operated by the city; any
- 10 metropolitan utilities district; any public power district; any
- 11 public power and irrigation district; any municipality; any electric
- 12 cooperative; and any other governmental entity providing electric
- 13 service. Such notice shall include a copy of the proposed annexation
- 14 ordinance, the date, time, and place of the public hearing before the
- 15 planning commission on the proposed annexation ordinance, and a map
- 16 showing the boundaries of the area proposed for annexation.
- 17 $\frac{(7)-(8)}{(7)}$ Prior to the final adoption of the annexation
- 18 ordinance, the minutes of the city council meeting at which such
- 19 final adoption was considered shall reflect formal compliance with
- 20 the provisions of subsection $\frac{(6)}{(7)}$ of this section.
- 21 $\frac{(8)}{(9)}$ No additional or further notice beyond that
- 22 required by subsection $\frac{(6)}{(7)}$ of this section shall be necessary in
- 23 the event (a) that the scheduled city council public hearing on the
- 24 proposed annexation is adjourned, continued, or postponed until a
- 25 later date or (b) that subsequent to providing such notice the

1 ordinance regarding such proposed annexation was amended, changed, or

- 2 rejected by action of the city council prior to formal passage of the
- 3 annexation ordinance.
- 4 $\frac{(9)-(10)}{(9)}$ Except for a willful or deliberate failure to
- 5 cause notice to be given, no annexation decision made by a city
- 6 either to accept or reject a proposed annexation, either in whole or
- 7 in part, shall be void, invalidated, or affected in any way because
- 8 of any irregularity, defect, error, or failure on the part of the
- 9 city or its employees to cause notice to be given as required by this
- 10 section if a reasonable attempt to comply with this section was made.
- 11 $\frac{(10)}{(11)}$ Except for a willful or deliberate failure to
- 12 cause notice to be given, the city and its employees shall not be
- 13 liable for any damage to any person resulting from any failure to
- 14 cause notice to be given as required by this section when a
- 15 reasonable attempt was made to provide such notice. No action for
- 16 damages resulting from the failure to cause notice to be provided as
- 17 required by this section shall be filed more than one year following
- 18 the date of the formal acceptance or rejection of the proposed
- 19 annexation, either in whole or in part, by the city council.
- 20 $\frac{(11)-(12)}{(12)}$ No action to challenge the validity of the
- 21 acceptance or rejection of a proposed annexation on the basis of this
- 22 section shall be filed more than one year following the date of the
- 23 formal acceptance or rejection of the annexation by the city council.
- 24 Sec. 4. Original sections 16-117, 16-120, and 16-130,
- 25 Reissue Revised Statutes of Nebraska, are repealed.