LEGISLATURE OF NEBRASKA

ONE HUNDRED SEVENTH LEGISLATURE

FIRST SESSION

LEGISLATIVE BILL 654

Introduced by Wayne, 13.

Read first time January 20, 2021

Committee:

- 1 A BILL FOR AN ACT relating to public funds; to adopt the Public Entities
- 2 Investment Trust Act.
- 3 Be it enacted by the people of the State of Nebraska,

- 1 Section 1. Sections 1 to 5 of this act shall be known and may be
- 2 cited as the Public Entities Investment Trust Act.
- 3 Sec. 2. The purpose of the Public Entities Investment Trust Act is
- 4 to authorize the creation of trusts to provide an investment pool open to
- 5 <u>all public entities in the State of Nebraska without favor to one type of</u>
- 6 <u>entity</u>. Further, the act permits participating entities to commingle
- 7 funds with other entities to take advantage of economies of scale and
- 8 professional management, and to provide for investment earnings while
- 9 maintaining safety and liquidity for all participants.
- 10 Sec. 3. For purposes of the Public Entities Investment Trust Act:
- 11 (1) Eligible entities means all public, governmental, or quasi-
- 12 public entities, joint public agencies created pursuant to the Joint
- 13 Public Agency Act, and entities created pursuant to the Interlocal
- 14 Cooperation Act located in Nebraska, including, but not limited to,
- 15 entities designated as political subdivisions, vested with taxing
- 16 authority, or whose membership is wholly comprised by such entities and
- 17 funds created by such entities. Eligible entities shall not include the
- 18 State of Nebraska or any department, agency, division, office,
- 19 <u>commission</u>, <u>court</u>, <u>board</u>, <u>or elected</u>, <u>appointed</u>, <u>or constitutional</u>
- 20 <u>officer thereof;</u>
- 21 (2)(a) Eligible investments means those not prohibited by Article
- 22 XI, section 1, of the Constitution of Nebraska, including, but not
- 23 limited to:
- 24 (i) Obligations, including letters of credit, of any agency or
- 25 instrumentality of the United States government, including bonds,
- 26 <u>debentures</u>, or notes issued by the Federal Home Loan Bank system;
- 27 (ii) Direct obligations of or other obligations the principal of and
- 28 interest on which are guaranteed by the United States government or its
- 29 <u>agencies</u> or <u>instrumentalities</u>, <u>including</u> <u>collateralized</u> <u>mortgage</u>
- 30 obligations and obligations that are fully guaranteed or insured by the
- 31 Federal Deposit Insurance Corporation or by the explicit full faith and

- 1 credit of the United States;
- 2 (iii) Direct obligations of the state, its agencies, and
- 3 instrumentalities receiving an investment quality rate by a nationally
- 4 recognized investment rating firm not less than A or its equivalent at
- 5 <u>the time of purchase;</u>
- 6 (iv) Obligations of other states, agencies, counties, cities, and
- 7 political subdivisions of any state receiving an investment quality rate
- 8 <u>by a nationally recognized investment rating firm not less than A or its</u>
- 9 equivalent at the time of purchase;
- 10 (v) Commercial paper, if such commercial paper:
- 11 (A) Has a stated maturity of three hundred sixty-five days or fewer
- 12 <u>from its date of issuance; and</u>
- 13 (B) Receives an investment quality rating of not less than A-1 or
- 14 P-1, or an equivalent rating, by a nationally recognized investment
- 15 rating firm;
- 16 (vi) Money market mutual funds whose shares are sold without fees,
- 17 commissions, or other sales charges, that have a fixed net asset value of
- 18 <u>one dollar, and are comprised of obligations of the Unites States, its</u>
- 19 <u>agencies</u>, or instrumentalities;
- 20 <u>(vii) Fully collateralized repurchase agreements, if such</u>
- 21 <u>agreements:</u>
- 22 (A) Have a defined termination date;
- 23 (B) Are secured by a combination of cash and obligations of the
- 24 Unites States, its agencies and or instrumentalities;
- 25 (C) Require securities purchased by the trust or cash held by the
- 26 trust to be pledged to the trust, held in the trust's name, and deposited
- 27 at the time the investment is made with the trust or with a third party
- 28 selected and approved by the trust; and
- 29 (D) Are invested through a primary government securities dealer, as
- 30 <u>defined by the Board of Governors of the Federal Reserve System, or a</u>
- 31 financial institution;

- 1 (viii) Overnight and time deposits made in state or national banks,
- 2 capital stock financial institutions, or qualifying mutual financial
- 3 institutions doing business in the state, if such deposits are:
- 4 (A) Guaranteed or insured by the Federal Deposit Insurance
- 5 Corporation or its successor or the National Credit Union Share Insurance
- 6 Fund or its successor, including deposits meeting the requirements of the
- 7 Public Funds Deposit Security Act; or
- 8 (B) If in excess of the amount insured or guaranteed by the Federal
- 9 Deposit Insurance Corporation, secured by furnishing the securities
- 10 <u>described in subdivision (14) of section 77-2387; or</u>
- 11 (ix) Any other allowable investments permitted under state law.
- 12 (b) Eligible investments does not include funds created pursuant to
- 13 the federal Employee Retirement Income Security Act of 1974, 29 U.S.C.
- 14 <u>1001 et seq.</u>; and
- 15 (3) State means a state of the United States and the District of
- 16 Columbia.
- 17 Sec. 4. (1) A trust created pursuant to the Public Entities
- 18 Investment Trust Act shall be established within the office and oversight
- 19 <u>of the State Treasurer and the State Treasurer shall administer the</u>
- 20 <u>trust.</u>
- 21 (2) The State Treasurer shall establish the trust in conformance
- 22 with common law principles and register the trust pursuant to section
- 23 <u>30-3816</u>. Following such registration and creation of a declaration of
- 24 trust, eligible entities may invest funds for purpose of deposit,
- 25 investment, or reinvestment of such funds by the trustee or trustees.
- Sec. 5. <u>A declaration of trust for a trust shall establish policies</u>
- 27 <u>to ensure the efficient administration, investment management, and</u>
- 28 accounting for the trust. A declaration of trust shall include policies
- 29 which allow for:
- 30 (1) Election of a board of trustees whose membership shall include
- 31 the treasurer and two or more representatives chosen from the

- 1 participating eligible entities;
- 2 (2) The board of trustees to contract with fund administrators,
- 3 accountants, attorneys, registered investment advisors, and other finance
- 4 and investment professionals to make investments and provide for public
- 5 accounting and legal compliance necessary to ensure the safety,
- 6 <u>liquidity</u>, and yield of the trust;
- 7 (3) Daily liquidity, including a prohibition on establishing a
- 8 <u>minimum time for which funds from eligible entities must be retained by</u>
- 9 the trust;
- 10 (4) Remittance of earnings derived in excess of expenses to
- 11 participating eligible entities in a manner that equitably reflects the
- 12 proportion of each eligible entities' investment in the fund;
- 13 <u>(5) Establishment of multiple accounts within the trust by</u>
- 14 participating eligible entities;
- 15 (6) Regular reporting, including daily transactional confirmations,
- 16 monthly statements, and other such reporting as is necessary to inform
- 17 participating eligible entities of investment activity and portfolio
- 18 composition and performance;
- 19 (7) Auditing, at least on an annual basis, by an independent
- 20 <u>auditing firm registered as an accounting firm with the Public Company</u>
- 21 Accounting Oversight Board, the results of which must be provided to the
- 22 board of trustees within sixty days after the fiscal year end;
- 23 (8) Development of reports and other procedures necessary to ensure
- 24 the safety, liquidity, and yield of the trust;
- 25 (9) The board of trustees to contract with a third-party to maintain
- 26 <u>custody of or physical control over funds or other property provided for</u>
- 27 <u>investment by the eligible entities. Any contract with a custodian shall</u>
- 28 <u>contain any provisions that the board of trustees believes to be</u>
- 29 <u>necessary or appropriate to safeguard and secure all invested funds or</u>
- 30 <u>other property; and</u>
- 31 <u>(10) An established percentage of trust assets which must be</u>

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1 <u>deposited with banks, capital stock financial institutions, and</u>

- 2 qualifying mutual funds as defined in section 77-2387, including deposits
- 3 with banks, capital stock financial institutions, and qualifying mutual
- 4 <u>funds whose total assets do not exceed one billion dollars.</u>