LEGISLATURE OF NEBRASKA

ONE HUNDRED THIRD LEGISLATURE

FIRST SESSION

LEGISLATIVE BILL 503

Introduced by Coash, 27.

Read first time January 23, 2013

Committee:

A BILL

1	FOR AN ACT	relating to child abuse or neglect; to amend sections
2		28-710, 28-713, 28-714, 28-715, 28-716, 28-717, 28-719,
3		28-723, 28-725, 28-727, 29-4304, and 43-2932, Reissue
4		Revised Statutes of Nebraska, and sections 28-711,
5		28-713.01, 28-720, 28-726, 28-728, 43-4318, and 43-4331,
6		Revised Statutes Cumulative Supplement, 2012; to rename
7		the Child Protection Act; to provide for alternative
8		response to a report of child abuse or neglect; to define
9		terms; to state intent; to provide for demonstration
10		projects and expansion; to provide duties for the
11		Department of Health and Human Services; to harmonize
12		provisions; and to repeal the original sections.

13 Be it enacted by the people of the State of Nebraska,

1 Section 1. Section 28-710, Reissue Revised Statutes of

- 2 Nebraska, is amended to read:
- 3 28-710 (1) Sections 28-710 to 28-727 <u>and sections 2 to 7</u>
- 4 of this act shall be known and may be cited as the Child Protection
- 5 and Family Safety Act.
- 6 (2) For purposes of the Child Protection and Family
- 7 <u>Safety Act:</u>
- 8 (a) Alternative response means a comprehensive assessment
- 9 of (i) the risk of subsequent child abuse or neglect, (ii) family
- 10 strengths and needs, and (iii) the provision of or referral for
- 11 <u>necessary services</u>. Alternative response does not include an
- 12 investigation or a formal determination as to whether child abuse or
- 13 <u>neglect has occurred;</u>
- 14 (b) Assessment means a comprehensive assessment of child
- 15 <u>safety, risk of subsequent child abuse or neglect, and family</u>
- 16 strengths and needs that is applied to a child abuse or neglect
- 17 report that does not allege knowing or intentional child abuse or
- 18 neglect. Assessment does not include a determination as to whether
- 19 the child abuse or neglect occurred but does determine the need for
- 20 <u>services to address the safety of family members and the risk of</u>
- 21 <u>subsequent abuse or neglect;</u>
- 22 (a) (c) Child abuse or neglect means knowingly,
- 23 intentionally, or negligently causing or permitting a minor child to
- 24 be:
- 25 (i) Placed in a situation that endangers his or her life

- 1 or physical or mental health;
- 2 (ii) Cruelly confined or cruelly punished;
- 3 (iii) Deprived of necessary food, clothing, shelter, or
- 4 care;
- 5 (iv) Left unattended in a motor vehicle if such minor
- 6 child is six years of age or younger;
- 7 (v) Sexually abused; or
- 8 (vi) Sexually exploited by allowing, encouraging, or
- 9 forcing such person to solicit for or engage in prostitution,
- 10 debauchery, public indecency, or obscene or pornographic photography,
- 11 films, or depictions;
- 12 (b) (d) Department means the Department of Health and
- 13 Human Services;
- 14 (e) Investigation means fact gathering related to the
- 15 current safety of a child and the risk of subsequent child abuse or
- 16 neglect that determines whether child abuse or neglect has occurred
- and whether child protective services are needed;
- 18 $\frac{(c)}{(f)}$ Law enforcement agency means the police
- 19 department or town marshal in incorporated municipalities, the office
- 20 of the sheriff in unincorporated areas, and the Nebraska State
- 21 Patrol;
- 22 (d) (g) Out-of-home child abuse or neglect means child
- 23 abuse or neglect occurring in day care homes, foster homes, day care
- 24 centers, group homes, and other child care facilities or
- 25 institutions; and

(e) (h) Subject of the report of child abuse or neglect 1 2 means the person or persons identified in the report as responsible 3 for the child abuse or neglect. 4 Sec. 2. (1) The Legislature declares that the public 5 policy of the State of Nebraska is to protect children whose health or welfare may be jeopardized by abuse or neglect. The Legislature 6 7 recognizes that most families want to keep their children safe, but 8 circumstances or conditions sometimes interfere with their ability to 9 do so. Families and children are best served by interventions that 10 engage their protective capacities and address immediate safety concerns and ongoing risks of child abuse or neglect. In furtherance 11 12 of this public policy and the family policy and principles set forth 13 in sections 43-532 and 43-533, it is the intent of the Legislature to 14 strengthen the family and make the home, school, and community safe for children by promoting responsible child care in all settings and 15 16 to provide, when necessary, a safe temporary or permanent home 17 environment for abused or neglected children. 18 (2) In addition, it is the policy of this state to 19 require the reporting of child abuse or neglect in home, school, and 20 community settings; to provide for alternative response, when 21 appropriate, as the preferred response to reports not alleging 22 substantial child abuse or neglect; to require an investigation when the report alleges substantial child abuse or neglect; and to provide 23 protective services, family support, and family preservation services 24 25 in appropriate cases.

Sec. 3. (1) The department, in consultation with the 1 2 Nebraska Children's Commission, shall develop an alternative response implementation plan in accordance with sections 2 to 7 of this act. 3 4 When the alternative response implementation plan has been developed, 5 the department may begin using alternative response in up to five 6 alternative response demonstration project locations that are 7 designated by the department in consultation with the commission. The 8 department shall provide a report of an evaluation done pursuant to 9 subsection (2) of this section to the Legislature and the commission by December 15, 2014. The department may begin using alternative 10 response in up to five additional alternative response demonstration 11 12 project locations on January 1, 2015. The department shall provide a 13 report of another evaluation done pursuant to subsection (2) of this section to the Legislature and the commission by November 15, 2015. 14 15 The department may continue using alternative response until May 15, 16 2016. Continued use of alternative response thereafter requires 17 approval of the Legislature. 18 (2) The department shall contract with an independent entity to evaluate the alternative response demonstration projects. 19 20 The evaluation shall include, but is not limited to, data on impact 21 on child safety and the recurrence of child abuse or neglect, family 22 access to services, and entry of children into out-of-home care and the costs of the implementation and use of alternative response. 23 (3) The Nebraska Children's Commission shall advise the 24 25 department on:

1 (a) The development of the alternative response 2 implementation plan for alternative response demonstration projects; 3 (b) Oversight and monitoring of the alternative response 4 implementation plan; 5 (c) Consulting with child welfare stakeholders, service 6 providers, and other community partners for feedback and 7 recommendations on the alternative response implementation plan; 8 (d) Defining the scope of the independent evaluation of 9 the implementation of alternative response; and 10 (e) Defining the scope of the ongoing evaluation of the 11 alternative response. 12 (4) The department shall adopt and promulgate rules and 13 regulations governing the use of alternative response, the transfer of cases between investigation and alternative response, the rights 14 15 of families offered alternative response, the provision of voluntary 16 services, and the collection, sharing, and reporting of data prior to 17 the use of alternative response. 18 Sec. 4. (1) This section applies to alternative response 19 demonstration projects designated under section 3 of this act. 20 (2) When any physician, any medical institution, any 21 nurse, any school employee, any social worker, the Inspector General 22 appointed under section 43-4317, or any other person has reasonable 23 cause to believe that a child has been subjected to child abuse or neglect or observes such child being subjected to conditions or 24

circumstances which reasonably would result in child abuse or

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1 neglect, he or she shall report or cause a report of such incident to 2 be made to the department on the toll-free telephone number described 3 in subsection (3) of this section or the department may request such 4 report in writing. The reporter shall provide his or her name and 5 address, and to the extent available the address and age of the abused or neglected child, the address of the person or persons 6 7 having custody of the abused or neglected child, the nature and 8 extent of the child abuse or neglect or the conditions and circumstances which would reasonably result in such child abuse or 9 neglect, any evidence of previous child abuse or neglect including 10 the nature and extent, and any other information which in the opinion 11 12 of the reporter may be helpful in establishing the cause of such 13 child abuse or neglect and the identity of the perpetrator or 14 perpetrators. If a law enforcement agency rather than the department 15 receives an initial report of child abuse or neglect and immediate 16 action is required under the circumstances, the law enforcement 17 agency shall immediately proceed with an investigation and notify the 18 department as soon as possible. (3) The department shall maintain a statewide toll-free 19 20 telephone number to be used by any person any hour of the day or 21 night, any day of the week, to make reports of child abuse or 22 neglect. 23 Sec. 5. (1) This section applies to alternative response 24 demonstration projects designated under section 3 of this act. (2) Upon the receipt of a report of child abuse and 25

1 neglect by telephone or in writing required by section 4 of this act, 2 the department shall immediately determine the response to the report 3 of child abuse or neglect. The department shall not use alternative 4 response if: The report includes allegations of physical abuse that 5 has resulted in serious bodily injury, as defined in section 28-109, 6 to a child; bodily injury, as defined in section 28-109, to a child 7 sustained during the commission of a domestic assault under section 8 28-323; sexual assault of a child under section 28-319.01 or 9 28-320.01; neglect resulting in bodily injury, as defined in section 10 28-109, to a child; a child death in which the alleged perpetrator 11 resides with other children in the home; the manufacture, as defined 12 in section 28-401, of methamphetamine; a positive methamphetamine 13 screen or test during the term of a pregnancy; child contact with 14 methamphetamine including, but not limited to, a positive meconium or hair follicle screen test; a report of an adult or caretaker, as 15 16 defined in section 71-6721, residing in the home with a child where 17 such adult or caretaker has previously had his or her parental rights terminated; abuse or neglect in a household where an active 18 investigation by the Division of Children and Family Services of the 19 20 Department of Health and Human Services is occurring of one or more 2.1 individuals residing in the home; abuse or neglect in a household 22 where an individual or family is currently receiving services through the Protection and Safety section of the Division of Children and 23 Family Services; or a child has been recovered from a kidnapping. 2.4 25 Alternative response shall not be used for out-of-home child abuse

1 <u>and neglect reports.</u>

2 (3) If the response is an investigation, the department 3 shall notify the appropriate law enforcement agency to immediately 4 investigate the report, take immediate steps to protect the child, 5 and institute legal proceedings, if appropriate. In situations of 6 alleged out-of-home child abuse or neglect if the person or persons 7 to be notified have not already been notified and the person to be 8 notified is not the subject of the report of child abuse or neglect, 9 the law enforcement agency shall immediately notify the person or 10 persons having custody of each child who has allegedly been abused or neglected that such report of alleged child abuse or neglect has been 11 12 made and shall provide such person or persons with information of the 13 nature of the alleged child abuse or neglect. The law enforcement 14 agency may request assistance from the department during 15 investigation for purposes of assessing risk of harm to the child 16 involved. The department shall also provide services as are necessary 17 and appropriate under the circumstances to protect and assist the child and to preserve the family. The law enforcement agency shall, 18 19 by the next working day after the investigative response, notify the 20 department as to whether or not an investigation is being undertaken 21 by the law enforcement agency. The law enforcement agency shall 22 provide the department with a copy of each investigation done under 23 this section. 24 (4) In the case of alternative response, the department may complete the assessment described in subdivision (2)(b) of 25

section 28-710. The department shall transfer a subject of a report 1 2 being given alternative response to a law enforcement agency for 3 investigation if the department determines that a child's safety is compromised. Participation in services offered to a subject of a 4 5 report being given alternative response is voluntary on the part of the subject. A subject of a report being given alternative response 6 7 shall not be transferred to a law enforcement agency for 8 investigation based upon his or her failure to enroll or participate 9 in such services. When the response to the report of child abuse or 10 neglect is alternative response, there shall be no formal determination of the case and the subject of the report shall not be 11 12 entered into the central register of child protection cases 13 maintained pursuant to section 28-718. 14 (5) The department shall, by the next working day after receipt of a report of child abuse and neglect or notification by a 15 16 law enforcement agency as provided in section 4 of this act, enter in 17 the tracking system of child protection cases maintained pursuant to section 28-715 all reports of child abuse or neglect received under 18 this section that are opened for investigation or alternative 19 20 response and any action taken. 21 (6) The department shall, upon request, make available to 22 the appropriate investigating law enforcement agency and the county attorney a copy of all reports relative to a case of suspected child 23 abuse or neglect subject to investigation. Aggregate, non-identifying 24 25 reports of child abuse or neglect being given alternative response

shall be made available quarterly to requesting agencies outside the 1 2 department. Such alternative response case data shall include, but 3 not be limited to, the nature of the initial child abuse or neglect 4 report, the nature of services offered, the location of the cases, 5 the number of cases per month, and the number of alternative response cases that were transferred for investigation. Agencies other than 6 7 the department and the Office of the Inspector General of Nebraska 8 Child Welfare shall not be provided specific, identifying reports of 9 child abuse or neglect being given alternative response. The office 10 shall have access to all reports relative to cases of suspected child 11 abuse or neglect subject to investigation and those subject to 12 alternative response. The department and the office shall develop 13 procedures allowing for the Inspector General's review of cases 14 subject to alternative response. The Inspector General shall include 15 in the report pursuant to section 43-4331 a summary of all cases 16 reviewed pursuant to this subsection. 17 Sec. 6. (1) This section applies to alternative response 18 demonstration projects designated under section 3 of this act. (2) Upon completion of investigation done pursuant to 19 20 section 5 of this act: 21 (a) In situations of alleged out-of-home child abuse or 22 neglect, the person or persons having custody of the allegedly abused or neglected child or children shall be given written notice of the 23 results of the investigation and any other information the law 24 25 enforcement agency or department deems necessary. Such notice and

- 1 information shall be sent by first-class mail; and
- 2 (b) The subject of the report of child abuse or neglect
- 3 shall be given written notice of the determination of the case and
- 4 whether the subject of the report of child abuse or neglect will be
- 5 entered into the central register of child protection cases
- 6 maintained pursuant to section 28-718 under the criteria provided in
- 7 <u>section 28-720.</u>
- 8 (3) If the subject of the report will be entered into the
- 9 central register, the notice to the subject shall be sent by
- 10 <u>certified mail with return receipt requested or first-class mail to</u>
- 11 the last-known address of the subject of the report of child abuse or
- 12 <u>neglect and shall include:</u>
- 13 <u>(a) The nature of the report;</u>
- (b) The classification of the report under section
- 15 <u>28-720; and</u>
- 16 (c) Notification of the right of the subject of the
- 17 report of child abuse or neglect to request the department to amend
- 18 or expunge identifying information from the report or to remove the
- 19 substantiated report from the central register in accordance with
- 20 section 28-723.
- 21 (4) If the subject of the report will not be entered into
- 22 the central register, the notice to the subject shall be sent by
- 23 <u>first-class mail and shall include:</u>
- 24 (a) The nature of the report; and
- 25 (b) The classification of the report under section

 $1 \quad 28-720.$

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- 2 Sec. 7. Section 28-711, Revised Statutes Cumulative
- 3 Supplement, 2012, is amended to read:
- 4 28-711 <u>If section 4 of this act does not apply:</u>
- 5 (1) When any physician, any medical institution, any 6 nurse, any school employee, any social worker, the Inspector General 7 appointed under section 43-4317, or any other person has reasonable 8 cause to believe that a child has been subjected to child abuse or neglect or observes such child being subjected to conditions or 9 circumstances which reasonably would result in child abuse 10 11 neglect, he or she shall report such incident or cause a report of 12 child abuse or neglect to be made to the proper law enforcement 13 agency or to the department on the toll-free number established by 14 subsection subdivision (2) of this section. Such report may be made orally by telephone with the caller giving his or her name and 15 address, shall be followed by a written report, and to the extent 16 17 available shall contain the address and age of the abused or neglected child, the address of the person or persons having custody 18 of the abused or neglected child, the nature and extent of the child 19 20 abuse or neglect or the conditions and circumstances which would reasonably result in such child abuse or neglect, any evidence of 21 previous child abuse or neglect including the nature and extent, and 22 23 any other information which in the opinion of the person may be helpful in establishing the cause of such child abuse or neglect and 24

the identity of the perpetrator or perpetrators. Law enforcement

1 agencies receiving any reports of child abuse or neglect under this

- 2 subsection shall notify the department pursuant to section 28-718 on
- 3 the next working day by telephone or mail; and -
- 4 (2) The department shall establish a statewide toll-free
- 5 number to be used by any person any hour of the day or night, any day
- 6 of the week, to make reports of child abuse or neglect. Reports of
- 7 child abuse or neglect not previously made to or by a law enforcement
- 8 agency shall be made immediately to such agency by the department.
- 9 Sec. 8. Section 28-713, Reissue Revised Statutes of
- 10 Nebraska, is amended to read:
- 11 28-713 Upon—If section 5 of this act does not apply, upon
- 12 the receipt of a call reporting child abuse and neglect as required
- 13 by section 28-711:
- 14 (1) It is the duty of the law enforcement agency to
- 15 investigate the report, to take immediate steps to protect the child,
- 16 and to institute legal proceedings if appropriate. In situations of
- 17 alleged out-of-home child abuse or neglect if the person or persons
- 18 to be notified have not already been notified and the person to be
- 19 notified is not the subject of the report of child abuse or neglect,
- 20 the law enforcement agency shall immediately notify the person or
- 21 persons having custody of each child who has allegedly been abused or
- 22 neglected that such report of alleged child abuse or neglect has been
- 23 made and shall provide such person or persons with information of the
- 24 nature of the alleged child abuse or neglect. The law enforcement
- 25 agency may request assistance from the department during the

1 investigation and shall, by the next working day, notify either the

- 2 hotline or the department of receipt of the report, including whether
- 3 or not an investigation is being undertaken by the law enforcement
- 4 agency. A copy of all reports, whether or not an investigation is
- 5 being undertaken, shall be provided to the department;
- 6 (2) In situations of alleged out-of-home child abuse or
- 7 neglect if the person or persons to be notified have not already been
- 8 notified and the person to be notified is not the subject of the
- 9 report of child abuse or neglect, the department shall immediately
- 10 notify the person or persons having custody of each child who has
- 11 allegedly been abused or neglected that such report of alleged child
- 12 abuse or neglect has been made and shall provide such person or
- 13 persons with information of the nature of the alleged child abuse or
- 14 neglect and any other information that the department deems
- 15 necessary. The department shall investigate for the purpose of
- 16 assessing each report of child abuse or neglect to determine the risk
- 17 of harm to the child involved. The department shall also provide such
- 18 social services as are necessary and appropriate under the
- 19 circumstances to protect and assist the child and to preserve the
- 20 family;
- 21 (3) The department may make a request for further
- 22 assistance from the appropriate law enforcement agency or take such
- 23 legal action as may be appropriate under the circumstances;
- 24 (4) The department shall, by the next working day after
- 25 receiving a report of child abuse or neglect under subdivision (1) of

1 this section, make a written report or a summary on forms provided by

- 2 the department to the proper law enforcement agency in the county and
- 3 enter in the tracking system of child protection cases maintained
- 4 pursuant to section 28-715 all reports of child abuse or neglect
- 5 opened for investigation and any action taken; and
- 6 (5) The department shall, upon request, make available to
- 7 the appropriate investigating law enforcement agency and the county
- 8 attorney a copy of all reports relative to a case of suspected child
- 9 abuse or neglect.
- 10 Sec. 9. Section 28-713.01, Revised Statutes Cumulative
- 11 Supplement, 2012, is amended to read:
- 12 28-713.01 <u>If section 6 of this act does not apply:</u>
- 13 (1) Upon completion of the investigation pursuant to
- 14 section 28-713:
- 15 (a) In situations of alleged out-of-home child abuse or
- 16 neglect, the person or persons having custody of the allegedly abused
- 17 or neglected child or children shall be given written notice of the
- 18 results of the investigation and any other information the law
- 19 enforcement agency or department deems necessary. Such notice and
- 20 information shall be sent by first-class mail; and
- 21 (b) The subject of the report of child abuse or neglect
- 22 shall be given written notice of the determination of the case and
- 23 whether the subject of the report of child abuse or neglect will be
- 24 entered into the central register of child protection cases
- 25 maintained pursuant to section 28-718 under the criteria provided in

- 1 section 28-720: -
- 2 (2) If the subject of the report will be entered into the
- 3 central register, the notice to the subject shall be sent by
- 4 certified mail with return receipt requested or first-class mail to
- 5 the last-known address of the subject of the report of child abuse or
- 6 neglect and shall include:
- 7 (a) The nature of the report;
- 8 (b) The classification of the report under section
- 9 28-720; and
- 10 (c) Notification of the right of the subject of the
- 11 report of child abuse or neglect to request the department to amend
- 12 or expunge identifying information from the report or to remove the
- 13 substantiated report from the central register in accordance with
- 14 section 28-723; and -
- 15 (3) If the subject of the report will not be entered into
- 16 the central register, the notice to the subject shall be sent by
- 17 first-class mail and shall include:
- 18 (a) The nature of the report; and
- 19 (b) The classification of the report under section
- 20 28-720.
- 21 Sec. 10. Section 28-714, Reissue Revised Statutes of
- 22 Nebraska, is amended to read:
- 23 28-714 The privileged communication between patient and
- 24 physician, between client and professional counselor, and between
- 25 husband and wife shall not be a ground for excluding evidence in any

1 judicial proceeding resulting from a report of child abuse or neglect

- 2 required by section 28-711 or section 4 of this act.
- 3 Sec. 11. Section 28-715, Reissue Revised Statutes of
- 4 Nebraska, is amended to read:
- 5 28-715 The department shall retain all information from
- 6 all reports of suspected child abuse or neglect required by section
- 7 28-711 or section 4 of this act and all records generated as a result
- 8 of such reports in a tracking system of child protection cases. The
- 9 tracking system shall be used for statistical purposes as well as a
- 10 reference for future investigations if subsequent reports of child
- 11 abuse or neglect are made involving the same victim or subject of a
- 12 report of child abuse or neglect.
- Sec. 12. Section 28-716, Reissue Revised Statutes of
- 14 Nebraska, is amended to read:
- 15 28-716 Any person participating in an investigation or
- 16 the making of a report of child abuse or neglect required by section
- 17 28-711 or section 4 of this act pursuant to or participating in a
- 18 judicial proceeding resulting therefrom shall be immune from any
- 19 liability, civil or criminal, that might otherwise be incurred or
- 20 imposed, except for maliciously false statements.
- 21 Sec. 13. Section 28-717, Reissue Revised Statutes of
- 22 Nebraska, is amended to read:
- 23 28-717 Any person who willfully fails to make any report
- of child abuse or neglect required by section 28-711 or section 4 of
- 25 <u>this act</u> shall be guilty of a Class III misdemeanor.

1 Sec. 14. Section 28-719, Reissue Revised Statutes of

- 2 Nebraska, is amended to read:
- 3 28-719 Upon complying with identification requirements
- 4 established by regulation of the department, or when ordered by a
- 5 court of competent jurisdiction, any person legally authorized by
- 6 section 28-722, 28-726, or 28-727 to have access to records relating
- 7 to child abuse and neglect may request and shall be immediately
- 8 provided the information requested in accordance with the requirement
- 9 of the Child Protection and Family Safety Act. Such information shall
- 10 not include the name and address of the person making the report of
- 11 child abuse or neglect. The names and other identifying data and the
- 12 dates and the circumstances of any persons requesting or receiving
- 13 information from the central register of child protection cases
- 14 maintained pursuant to section 28-718 shall be entered in such
- 15 register record.
- 16 Sec. 15. Section 28-720, Revised Statutes Cumulative
- 17 Supplement, 2012, is amended to read:
- 18 28-720 All cases entered into the central register of
- 19 child protection cases maintained pursuant to section 28-718 shall be
- 20 classified as one of the following:
- 21 (1) Court substantiated, if a court of competent
- 22 jurisdiction has entered a judgment of guilty against the subject of
- 23 the report of child abuse or neglect upon a criminal complaint,
- 24 indictment, or information or there has been an adjudication of
- 25 jurisdiction of a juvenile court over the child under subdivision (3)

1 (a) of section 43-247 which relates or pertains to the report of

- 2 child abuse or neglect;
- 3 (2) Court pending, if a criminal complaint, indictment,
- 4 or information or a juvenile petition under subdivision (3)(a) of
- 5 section 43-247, which relates or pertains to the subject of the
- 6 report of abuse or neglect, has been filed and is pending in a court
- 7 of competent jurisdiction; or
- 8 (3) Agency substantiated, if the department's
- 9 determination of child abuse or neglect against the subject of the
- 10 report of child abuse or neglect was supported by a preponderance of
- 11 the evidence and based upon an investigation pursuant to section
- 12 28-713 or section 5 of this act.
- Sec. 16. Section 28-723, Reissue Revised Statutes of
- 14 Nebraska, is amended to read:
- 15 28-723 At any time subsequent to the completion of the
- 16 department's investigation, the subject of the report of child abuse
- 17 or neglect may request the department to amend, expunge identifying
- 18 information from, or remove the record of the report from the central
- 19 register of child protection cases maintained pursuant to section
- 20 28-718. If the department refuses to do so or does not act within
- 21 thirty days, the subject of the report of child abuse or neglect
- 22 shall have the right to a fair hearing within the department to
- 23 determine whether the record of the report of child abuse or neglect
- 24 should be amended, expunged, or removed on the grounds that it is
- 25 inaccurate or that it is being maintained in a manner inconsistent

with the Child Protection and Family Safety Act. Such fair hearing 1 2 shall be held within a reasonable time after the subject's request 3 and at a reasonable place and hour. In such hearings, the burden of proving the accuracy and consistency of the record shall be on the 4 5 department. A juvenile court finding of child abuse or child neglect shall be presumptive evidence that the report was not unfounded. The 6 7 hearing shall be conducted by the head chief executive officer of the 8 department or his or her designated agent, who is hereby authorized 9 and empowered to order the amendment, expunction, or removal of the record to make it accurate or consistent with the requirements of the 10 act. The decision shall be made in writing, at the close of the 11 12 hearing, or within thirty days thereof, and shall state the reasons 13 upon which it is based. Decisions of the department may be appealed 14 under the provisions of the Administrative Procedure Act. Sec. 17. Section 28-725, Reissue Revised Statutes of 15 Nebraska, is amended to read: 16 17 28-725 All information of the department concerning reports of child abuse or neglect of noninstitutional children, 18 including information in the tracking system of child protection 19 20 cases maintained pursuant to section 28-715 or records in the central register of child protection cases maintained pursuant to section 21 28-718, and all information of the department generated as a result 22 23 of such reports or records, shall be confidential and shall not be disclosed except as specifically authorized by the Child Protection 24 and Family Safety Act and section 81-3126 or other applicable law. 25

1 The subject of the report of child abuse or neglect may authorize any

- 2 individual or organization to receive the following information from
- 3 the central register of child protection cases maintained pursuant to
- 4 section 28-718 which relates or pertains to him or her: (1) The date
- 5 of the alleged child abuse or neglect; and (2) the classification of
- 6 the case pursuant to section 28-720. Permitting, assisting, or
- 7 encouraging the unauthorized release of any information contained in
- 8 such reports or records shall be a Class V misdemeanor.
- 9 Sec. 18. Section 28-726, Revised Statutes Cumulative
- 10 Supplement, 2012, is amended to read:
- 11 28-726 Except as provided in this section and sections
- 12 28-722 and 81-3126, no person, official, or agency shall have access
- 13 to information in the tracking system of child protection cases
- 14 maintained pursuant to section 28-715 or in records in the central
- 15 register of child protection cases maintained pursuant to section
- 16 28-718 unless in furtherance of purposes directly connected with the
- 17 administration of the Child Protection and Family Safety Act. Such
- 18 persons, officials, and agencies having access to such information
- 19 shall include, but not be limited to:
- 20 (1) A law enforcement agency investigating a report of
- 21 known or suspected child abuse or neglect;
- 22 (2) A county attorney in preparation of a child abuse or
- 23 neglect petition or termination of parental rights petition;
- 24 (3) A physician who has before him or her a child whom he
- or she reasonably suspects may be abused or neglected;

1 (4) An agency having the legal responsibility or

- 2 authorization to care for, treat, or supervise an abused or neglected
- 3 child or a parent, a guardian, or other person responsible for the
- 4 abused or neglected child's welfare who is the subject of the report
- 5 of child abuse or neglect;
- 6 (5) Any person engaged in bona fide research or auditing.
- 7 No information identifying the subjects of the report of child abuse
- 8 or neglect shall be made available to the researcher or auditor;
- 9 (6) The Foster Care Review Office and the designated
- 10 local foster care review board when the information relates to a
- 11 child in a foster care placement as defined in section 43-1301. The
- 12 information provided to the office and local board shall not include
- 13 the name or identity of any person making a report of suspected child
- 14 abuse or neglect;
- 15 (7) The designated protection and advocacy system
- 16 authorized pursuant to the Developmental Disabilities Assistance and
- 17 Bill of Rights Act of 2000, 42 U.S.C. 15001, as the act existed on
- 18 January 1, 2005, and the Protection and Advocacy for Mentally Ill
- 19 Individuals Act, 42 U.S.C. 10801, as the act existed on September 1,
- 20 2001, acting upon a complaint received from or on behalf of a person
- 21 with developmental disabilities or mental illness;
- 22 (8) The person or persons having custody of the abused or
- 23 neglected child in situations of alleged out-of-home child abuse or
- 24 neglect; and
- 25 (9) For purposes of licensing providers of child care

- 1 programs, the Department of Health and Human Services.
- 2 Sec. 19. Section 28-727, Reissue Revised Statutes of
- 3 Nebraska, is amended to read:
- 4 28-727 Upon request, a physician or the person in charge
- 5 of an institution, school, facility, or agency making a legally
- 6 mandated report of child abuse or neglect pursuant to section 28-711
- 7 or section 4 of this act shall receive a summary of the findings of
- 8 and actions taken by the department in response to his or her report.
- 9 The amount of detail such summary contains shall depend on the source
- 10 of the report of child abuse or neglect and shall be established by
- 11 regulations of the department.
- 12 Sec. 20. Section 28-728, Revised Statutes Cumulative
- 13 Supplement, 2012, is amended to read:
- 14 28-728 (1) The Legislature finds that child abuse and
- 15 neglect are community problems requiring a coordinated response by
- 16 law enforcement, child advocacy centers, prosecutors, the Department
- 17 of Health and Human Services, and other agencies or entities designed
- 18 to protect children. It is the intent of the Legislature to create a
- 19 child abuse and neglect investigation team in each county or
- 20 contiguous group of counties and to create a child abuse and neglect
- 21 treatment team in each county or contiguous group of counties.
- 22 (2) Each county or contiguous group of counties will be
- 23 assigned by the Department of Health and Human Services to a child
- 24 advocacy center. The purpose of a child advocacy center is to provide
- 25 a child-focused location for conducting forensic interviews and

1 medical evaluations for alleged child victims of abuse and neglect

- 2 and for coordinating a multidisciplinary team response that supports
- 3 the physical, emotional, and psychological needs of children who are
- 4 alleged victims of abuse or neglect. Each child advocacy center shall
- 5 meet accreditation criteria set forth by the National Children's
- 6 Alliance. Nothing in this section shall prevent a child from
- 7 receiving treatment or other services at a child advocacy center
- 8 which has received or is in the process of receiving accreditation.
- 9 (3) Each county attorney or the county attorney
- 10 representing a contiguous group of counties is responsible for
- 11 convening the child abuse and neglect investigation team and ensuring
- 12 that protocols are established and implemented. A representative of
- 13 the child advocacy center assigned to the team shall assist the
- 14 county attorney in facilitating case review, developing and updating
- 15 protocols, and arranging training opportunities for the team. Each
- 16 team must have protocols which, at a minimum, shall include
- 17 procedures for:
- 18 (a) Mandatory reporting of child abuse and neglect as
- 19 outlined in section 28-711 and section 4 of this act to include
- 20 training to professionals on identification and reporting of abuse;
- 21 (b) Assigning roles and responsibilities between law
- 22 enforcement and the Department of Health and Human Services for the
- 23 initial response;
- 24 (c) Outlining how reports will be shared between law
- 25 enforcement and the Department of Health and Human Services under

- 1 section 28-713 and section 5 of this act;
- 2 (d) Coordinating the investigative response including,
- 3 but not limited to:
- 4 (i) Defining cases that require a priority response;
- 5 (ii) Contacting the reporting party;
- 6 (iii) Arranging for a video-recorded forensic interview
- 7 at a child advocacy center for children who are three to eighteen
- 8 years of age and are alleged to be victims of sexual abuse or serious
- 9 physical abuse or neglect, have witnessed a violent crime, are found
- 10 in a drug-endangered environment, or have been recovered from a
- 11 kidnapping;
- 12 (iv) Assessing the need for and arranging, when
- 13 indicated, a medical evaluation of the alleged child victim;
- 14 (v) Assessing the need for and arranging, when indicated,
- 15 appropriate mental health services for the alleged child victim or
- 16 nonoffender caregiver;
- 17 (vi) Conducting collateral interviews with other persons
- 18 with information pertinent to the investigation including other
- 19 potential victims;
- 20 (vii) Collecting, processing, and preserving physical
- 21 evidence including photographing the crime scene as well as any
- 22 physical injuries as a result of the alleged child abuse and neglect;
- 23 and
- 24 (viii) Interviewing the alleged perpetrator;
- 25 (e) Reducing the risk of harm to alleged child abuse and

- 1 neglect victims;
- 2 (f) Ensuring that the child is in safe surroundings,
- 3 including removing the perpetrator when necessary or arranging for
- 4 temporary custody of the child when the child is seriously endangered
- 5 in his or her surroundings and immediate removal appears to be
- 6 necessary for the child's protection as provided in section 43-248;
- 7 (g) Sharing of case information between team members; and
- 8 (h) Outlining what cases will be reviewed by the
- 9 investigation team including, but not limited to:
- 10 (i) Cases of sexual abuse, serious physical abuse and
- 11 neglect, drug-endangered children, and serious or ongoing domestic
- 12 violence;
- 13 (ii) Cases determined by the Department of Health and
- 14 Human Services to be high or very high risk for further maltreatment;
- 15 and
- 16 (iii) Any other case referred by a member of the team
- 17 when a system-response issue has been identified.
- 18 (4) Each county attorney or the county attorney
- 19 representing a contiguous group of counties is responsible for
- 20 convening the child abuse and neglect treatment team and ensuring
- 21 that protocols are established and implemented. A representative of
- 22 the child advocacy center appointed to the team shall assist the
- 23 county attorney in facilitating case review, developing and updating
- 24 protocols, and arranging training opportunities for the team. Each
- 25 team must have protocols which, at a minimum, shall include

- 1 procedures for:
- 2 (a) Case coordination and assistance, including the
- 3 location of services available within the area;
- 4 (b) Case staffings and the coordination, development,
- 5 implementation, and monitoring of treatment or safety plans
- 6 particularly in those cases in which ongoing services are provided by
- 7 the Department of Health and Human Services or a contracted agency
- 8 but the juvenile court is not involved;
- 9 (c) Reducing the risk of harm to child abuse and neglect
- 10 victims;
- 11 (d) Assisting those child abuse and neglect victims who
- 12 are abused and neglected by perpetrators who do not reside in their
- 13 homes; and
- 14 (e) Working with multiproblem status offenders and
- 15 delinquent youth.
- 16 (5) For purposes of this section, forensic interview
- 17 means a video-recorded interview of an alleged child victim conducted
- 18 at a child advocacy center by a professional with specialized
- 19 training designed to elicit details about alleged incidents of abuse
- 20 or neglect, and such interview may result in intervention in criminal
- 21 or juvenile court.
- Sec. 21. Section 29-4304, Reissue Revised Statutes of
- 23 Nebraska, is amended to read:
- 24 29-4304 (1) A victim does not waive the protections
- 25 afforded by sections 29-4301 to 29-4304 by testifying in court about

- 1 the offense, except that:
- 2 (a) If the victim partially discloses the contents of a
- 3 confidential communication in the course of testifying, then either
- 4 party may request the court to rule that justice requires the
- 5 protections afforded by sections 29-4301 to 29-4304 be waived to the
- 6 extent the protections apply to that portion of the confidential
- 7 communication; and
- 8 (b) Any waiver shall apply only to the extent necessary
- 9 to require any witness to respond to counsel's questions concerning a
- 10 confidential communication that is relevant to the case.
- 11 (2) An advocate cannot waive the protections afforded a
- 12 victim under sections 29-4301 to 29-4304. However, if a victim brings
- 13 suit against an advocate or the agency, business, or organization in
- 14 which the advocate was employed or served as a volunteer at the time
- 15 of the advocacy relationship, the advocate may testify or produce
- 16 records regarding confidential communications with the victim and is
- not in violation of sections 29-4301 to 29-4304.
- 18 (3) Sections 29-4301 to 29-4304 shall not relieve an
- 19 advocate of any duty to report suspected adult abuse or neglect as
- 20 required by section 28-372 or suspected child abuse or neglect as
- 21 required by section 28-711 or section 5 of this act or any other
- 22 legal duty to report a criminal or unlawful act.
- 23 (4) Sections 29-4301 to 29-4304 shall not be construed to
- 24 limit any other testimonial privilege available to any person under
- 25 the laws of this state.

1 Sec. 22. Section 43-2932, Reissue Revised Statutes of

- 2 Nebraska, is amended to read:
- 3 43-2932 (1) When the court is required to develop a
- 4 parenting plan:
- 5 (a) If a preponderance of the evidence demonstrates, the
- 6 court shall determine whether a parent who would otherwise be
- 7 allocated custody, parenting time, visitation, or other access to the
- 8 child under a parenting plan:
- 9 (i) Has committed child abuse or neglect;
- 10 (ii) Has committed child abandonment under section
- 11 28-705;
- 12 (iii) Has committed domestic intimate partner abuse; or
- 13 (iv) Has interfered persistently with the other parent's
- 14 access to the child, except in the case of actions taken for the
- 15 purpose of protecting the safety of the child or the interfering
- 16 parent or another family member, pending adjudication of the facts
- 17 underlying that belief; and
- 18 (b) If a parent is found to have engaged in any activity
- 19 specified by subdivision (1)(a) of this section, limits shall be
- 20 imposed that are reasonably calculated to protect the child or
- 21 child's parent from harm. The limitations may include, but are not
- 22 limited to:
- 23 (i) An adjustment of the custody of the child, including
- 24 the allocation of sole legal custody or physical custody to one
- 25 parent;

1 (ii) Supervision of the parenting time, visitation, or

- 2 other access between a parent and the child;
- 3 (iii) Exchange of the child between parents through an
- 4 intermediary or in a protected setting;
- 5 (iv) Restraints on the parent from communication with or
- 6 proximity to the other parent or the child;
- 7 (v) A requirement that the parent abstain from possession
- 8 or consumption of alcohol or nonprescribed drugs while exercising
- 9 custodial responsibility and in a prescribed period immediately
- 10 preceding such exercise;
- 11 (vi) Denial of overnight physical custodial parenting
- 12 time;
- 13 (vii) Restrictions on the presence of specific persons
- 14 while the parent is with the child;
- 15 (viii) A requirement that the parent post a bond to
- 16 secure return of the child following a period in which the parent is
- 17 exercising physical custodial parenting time or to secure other
- 18 performance required by the court; or
- 19 (ix) Any other constraints or conditions deemed necessary
- 20 to provide for the safety of the child, a child's parent, or any
- 21 person whose safety immediately affects the child's welfare.
- 22 (2) A court determination under this section shall not be
- 23 considered a report for purposes of inclusion in the central register
- of child protection cases pursuant to the Child Protection and Family
- 25 <u>Safety</u> Act.

1 (3) If a parent is found to have engaged in any activity

- 2 specified in subsection (1) of this section, the court shall not
- 3 order legal or physical custody to be given to that parent without
- 4 making special written findings that the child and other parent can
- 5 be adequately protected from harm by such limits as it may impose
- 6 under such subsection. The parent found to have engaged in the
- 7 behavior specified in subsection (1) of this section has the burden
- 8 of proving that legal or physical custody, parenting time,
- 9 visitation, or other access to that parent will not endanger the
- 10 child or the other parent.
- 11 Sec. 23. Section 43-4318, Revised Statutes Cumulative
- 12 Supplement, 2012, is amended to read:
- 13 43-4318 (1) The office shall investigate:
- 14 (a) Allegations or incidents of possible misconduct,
- 15 misfeasance, malfeasance, or violations of statutes or of rules or
- 16 regulations of the department by an employee of or person under
- 17 contract with the department, a private agency, a licensed child care
- 18 facility, a foster parent, or any other provider of child welfare
- 19 services or which may provide a basis for discipline pursuant to the
- 20 Uniform Credentialing Act; and
- 21 (b) Death or serious injury in foster homes, private
- 22 agencies, child care facilities, and other programs and facilities
- 23 licensed by or under contract with the department and death or
- 24 serious injury in any case in which services are provided by the
- 25 department to a child or his or her parents or any case involving an

investigation under the Child Protection and Family Safety Act, which 1 2 case has been open for one year or less. The department shall report 3 all cases of death or serious injury of a child in a foster home, 4 private agency, child care facility or program, or other program or 5 facility licensed by the department to the Inspector General as soon as reasonably possible after the department learns of such death or 6 7 serious injury. For purposes of this subdivision, serious injury 8 means an injury or illness caused by suspected abuse, neglect, or

10 (2) Any investigation conducted by the Inspector General
11 shall be independent of and separate from an investigation pursuant
12 to the Child Protection and Family Safety Act. The Inspector General
13 and his or her staff are subject to the reporting requirements of the
14 Child Protection and Family Safety Act.

maltreatment which leaves a child in critical or serious condition.

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15 (3) Notwithstanding the fact that criminal investigation, a criminal prosecution, or both are in progress, all 16 law enforcement agencies and prosecuting attorneys shall cooperate 17 with any investigation conducted by the Inspector General and shall, 18 immediately upon request by the Inspector General, provide the 19 20 Inspector General with copies of all law enforcement reports which are relevant to the Inspector General's investigation. All law 21 22 enforcement reports which have been provided to the Inspector General 23 pursuant to this section are not public records for purposes of sections 84-712 to 84-712.09 and shall not be subject to discovery by 24 25 any other person or entity. Except to the extent that disclosure of

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information is otherwise provided for in the Office of Inspector 2 General of Nebraska Child Welfare Act, the Inspector General shall 3 maintain the confidentiality of all law enforcement reports received pursuant to its request under this section. Law enforcement agencies 4 5 and prosecuting attorneys shall, when requested by the Inspector 6 General, collaborate with the Inspector General regarding all other 7 information relevant to the Inspector General's investigation. If the 8 Inspector General in conjunction with the Public Counsel determines 9 it appropriate, the Inspector General may, when requested to do so by 10 a law enforcement agency or prosecuting attorney, investigation by the office until a criminal investigation or 11 12 prosecution is completed or has proceeded to a point that, in the 13 judgment of the Inspector General, reinstatement of the Inspector 14 General's investigation will not impede or infringe upon the criminal 15 investigation or prosecution. Under no circumstance shall the Inspector General interview any minor 16 who has already been interviewed by a law enforcement agency, personnel of the Division of 17 Children and Family Services of the department, or staff of a child 18 19 advocacy center in connection with a relevant ongoing investigation 20 of a law enforcement agency. 21 Sec. 24. Section 43-4331, Revised Statutes Cumulative Supplement, 2012, is amended to read: 22 23 43-4331 On or before September 15 of each year, the

Inspector General shall provide to the Health and Human Services

Committee of the Legislature and the Governor a summary of reports

1 and investigations made under the Office of Inspector General of

2 Nebraska Child Welfare Act for the preceding year. The summaries

3 shall detail recommendations and the status of implementation of

4 recommendations and may also include recommendations to the committee

5 regarding issues discovered through investigation, audits,

6 inspections, and reviews by the office that will increase

7 accountability and legislative oversight of the Nebraska child

8 welfare system, improve operations of the department and the Nebraska

9 child welfare system, or deter and identify fraud, abuse, and illegal

10 acts. Such summary shall include summaries of alternative response

11 cases under alternative response demonstration projects implemented

12 <u>in accordance with sections 2 to 7 of this act reviewed by the</u>

13 <u>Inspector General.</u> The summaries shall not contain any confidential

14 or identifying information concerning the subjects of the reports and

15 investigations.

16 Sec. 25. Original sections 28-710, 28-713, 28-714,

17 28-715, 28-716, 28-717, 28-719, 28-723, 28-725, 28-727, 29-4304, and

18 43-2932, Reissue Revised Statutes of Nebraska, and sections 28-711,

19 28-713.01, 28-720, 28-726, 28-728, 43-4318, and 43-4331, Revised

20 Statutes Cumulative Supplement, 2012, are repealed.