LEGISLATURE OF NEBRASKA

ONE HUNDRED EIGHTH LEGISLATURE

FIRST SESSION

LEGISLATIVE BILL 476

Introduced by Wayne, 13.

Read first time January 17, 2023

Committee:

- 1 A BILL FOR AN ACT relating to investment by public entities; to adopt the
- 2 Public Entities Investment Trust Act.
- 3 Be it enacted by the people of the State of Nebraska,

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- 1 Section 1. Sections 1 to 5 of this act shall be known and may be
- 2 <u>cited as the Public Entities Investment Trust Act.</u>
- 3 Sec. 2. The purpose of the Public Entities Investment Trust Act is
- 4 to authorize the creation of trusts to provide an investment pool open to
- 5 all public entities in the State of Nebraska without favor to one type of
- 6 entity. Further, the act permits participating entities to commingle
- 7 funds with other entities to take advantage of economies of scale and
- 8 professional management, and to provide for investment earnings while
- 9 maintaining safety and liquidity for all participants. When prudent, such
- 10 trusts are encouraged to deposit a portion of its funds with banks,
- 11 <u>capital stock financial institutions, and qualifying mutual financial</u>
- 12 <u>institutions as defined in section 77-2387.</u>
- 13 Sec. 3. For purposes of the Public Entities Investment Trust Act:
- 14 (1) Eligible entity means any governmental, public, or quasi-public
- 15 entity, the University of Nebraska, state college, community college,
- 16 joint public agency created pursuant to the Joint Public Agency Act, the
- 17 Nebraska Investment Council, or entity created pursuant to the Interlocal
- 18 Cooperation Act, located in this state, including, but not limited to,
- 19 entities designated as political subdivisions, vested with taxing
- 20 authority, or whose membership is wholly comprised by such entities and
- 21 <u>funds created by such entities</u>. Except as otherwise provided in this
- 22 subsection, eligible entity does not include the State of Nebraska or any
- 23 <u>department</u>, <u>division</u>, <u>office</u>, <u>commission</u>, <u>court</u>, <u>board</u>, <u>or elected</u>,
- 24 <u>appointed</u>, or constitutional officer thereof;
- 25 (2)(a) Eligible investment means an investment not prohibited by
- 26 Article XI, section 1, of the Constitution of Nebraska, including, but
- 27 not limited to:
- 28 <u>(i) Obligations, including letters of credit, of any agency or</u>
- 29 <u>instrumentality of the United States, including bonds, debentures, or</u>
- 30 <u>notes issued by the Federal Home Loan Bank System;</u>
- 31 (ii) Direct obligations of or other obligations the principal of and

- 1 interest on which are guaranteed by the United States or its agencies or
- 2 instrumentalities, including collateralized mortgage obligations and
- 3 <u>obligations</u> that are fully guaranteed or insured by the Federal Deposit
- 4 Insurance Corporation or by the full faith and credit of the United
- 5 States;
- 6 (iii) Direct obligations of the state, its agencies, and
- 7 instrumentalities receiving an investment quality rating by a nationally
- 8 recognized investment rating firm not less than A or its equivalent at
- 9 the time of purchase;
- 10 (iv) Obligations of other states, agencies, counties, cities, and
- 11 political subdivisions of any state receiving an investment quality
- 12 <u>rating by a nationally recognized investment rating firm not less than A</u>
- 13 <u>or its equivalent at the time of purchase;</u>
- 14 (v) Commercial paper, if such commercial paper:
- 15 (A) Has a stated maturity of three hundred ninety days or fewer from
- 16 its date of issuance; and
- 17 <u>(B) Receives an investment quality rating of not less than A-1 or</u>
- 18 P-1, or an equivalent rating, by a nationally recognized investment
- 19 <u>rating firm;</u>
- 20 (vi) Money market mutual funds whose shares are sold without fees,
- 21 commissions, or other sales charges, that have a fixed net asset value of
- 22 one dollar, and are comprised of obligations of the United States, its
- 23 agencies, or instrumentalities;
- 24 (vii) Fully collateralized repurchase agreements, if such
- 25 agreements:
- 26 (A) Have a defined termination date;
- 27 (B) Are secured by a combination of cash and obligations of the
- 28 United States, its agencies, or its instrumentalities;
- 29 <u>(C) Require securities purchased by the trust or cash held by the</u>
- 30 trust to be pledged to the trust, held in the trust's name, and deposited
- 31 at the time the investment is made with the trust or with a third party

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- 1 selected and approved by the trust; and
- 2 (D) Are invested through a primary government securities dealer, as
- 3 defined by the Board of Governors of the Federal Reserve System, or a
- 4 financial institution;
- 5 (viii) Overnight and time deposits made in state or national banks,
- 6 capital stock financial institutions, or qualifying mutual financial
- 7 institutions doing business in the state, if such deposits are:
- 8 <u>(A) Guaranteed or insured by the Federal Deposit Insurance</u>
- 9 Corporation or its successor or the National Credit Union Share Insurance
- 10 Fund or its successor, including deposits meeting the requirements of the
- 11 Public Funds Deposit Security Act; or
- 12 <u>(B) If in excess of the amount insured or guaranteed by the Federal</u>
- 13 <u>Deposit Insurance Corporation, secured by furnishing the collateral</u>
- 14 described in subdivision (14) of section 77-2387 or in any other manner
- 15 approved by the board of trustees in accordance with national standards
- 16 for public funds;
- 17 (ix) Any other allowable investments permitted under state law.
- 18 (b) Eliqible investments do not include funds created pursuant to
- 19 the federal Employee Retirement Income Security Act of 1974, 29 U.S.C.
- 20 1001 et seg.; and
- 21 (3) State means a state of the United States and the District of
- 22 Columbia.
- 23 Sec. 4. (1) A trust created pursuant to the Public Entities
- 24 Investment Trust Act shall be established within the office and oversight
- 25 of the State Treasurer and the State Treasurer shall administer the
- 26 trust.
- 27 (2) The State Treasurer shall establish the trust in conformance
- 28 with common law principles and register the trust pursuant to section
- 29 30-3816. Following such registration and creation of a declaration of
- 30 trust, eligible entities may invest funds for purpose of deposit,
- 31 investment, or reinvestment of such funds by the trustee or trustees.

- 1 Sec. 5. A declaration of trust shall establish policies to ensure
- 2 <u>the efficient administration, investment management, and accounting for</u>
- 3 the trust. A declaration of trust shall include policies which allow for:
- 4 (1) Election of a board of trustees whose membership shall include
- 5 the treasurer and at least two representatives chosen from the
- 6 participating eligible entities;
- 7 (2) The board of trustees to contract with fund administrators,
- 8 <u>accountants</u>, attorneys, registered investment advisors, and other finance
- 9 and investment professionals to make investments and provide for public
- 10 <u>accounting and legal compliance necessary to ensure the safety,</u>
- 11 <u>liquidity</u>, and yield of the trust;
- 12 (3) Daily liquidity, including a prohibition on establishing a
- 13 <u>minimum time for which funds from eligible entities must be retained by</u>
- 14 the trust;
- 15 (4) Remittance of earnings derived in excess of expenses to
- 16 participating eligible entities in a manner that equitably reflects the
- 17 proportion of the investment of each eligible entity in the fund;
- 18 <u>(5) Establishment of multiple accounts within the trust by</u>
- 19 participating eligible entities;
- 20 (6) Regular reporting, including daily transactional confirmations,
- 21 monthly statements, and other such reporting as is necessary to inform
- 22 participating eligible entities of investment activity and portfolio
- 23 <u>composition and performance;</u>
- 24 (7) Auditing, at least on an annual basis, by an independent
- 25 auditing firm registered as an accounting firm with the Public Company
- 26 Accounting Oversight Board, the results of which must be provided to the
- 27 <u>board of trustees within sixty days after the fiscal year end;</u>
- 28 (8) Development of reports and other procedures necessary to ensure
- 29 the safety, liquidity, and yield of the trust; and
- 30 (9) The board of trustees to contract with a third-party to maintain
- 31 custody of or physical control over funds or other property provided for

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1 <u>investment by the eligible entities</u>. Any contract with a custodian shall

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- 2 <u>contain any provisions that the board of trustees believes to be</u>
- 3 necessary or appropriate to safeguard and secure all invested funds or

4 <u>other property.</u>