# LEGISLATURE OF NEBRASKA

## ONE HUNDRED SIXTH LEGISLATURE

#### FIRST SESSION

## **LEGISLATIVE BILL 432**

Introduced by Groene, 42.

Read first time January 18, 2019

### Committee:

- A BILL FOR AN ACT relating to school finance; to amend section 77-3442,
  Reissue Revised Statutes of Nebraska, and sections 79-1003 and
  79-1016, Revised Statutes Cumulative Supplement, 2018; to change
  provisions relating to levy authority; to define and redefine terms;
  to change the calculation of adjusted valuation; to harmonize
- 6 provisions; to repeal the original sections; and to declare an
- 7 emergency.
- 8 Be it enacted by the people of the State of Nebraska,

- 1 Section 1. Section 77-3442, Reissue Revised Statutes of Nebraska, is
- 2 amended to read:
- 3 77-3442 (1) Property tax levies for the support of local governments
- 4 for fiscal years beginning on or after July 1, 1998, shall be limited to
- 5 the amounts set forth in this section except as provided in section
- 6 77-3444.
- 7 (2)(a) Except as provided in subdivisions (2)(b) and (2)(e) of this
- 8 section, school districts and multiple-district school systems may levy a
- 9 maximum levy of one dollar and five cents per one hundred dollars of
- 10 taxable valuation of property subject to the levy.
- 11 (b) For each fiscal year prior to fiscal year 2017-18, learning
- 12 communities may levy a maximum levy for the general fund budgets of
- 13 member school districts of ninety-five cents per one hundred dollars of
- 14 taxable valuation of property subject to the levy. The proceeds from the
- 15 levy pursuant to this subdivision shall be distributed pursuant to
- 16 section 79-1073.
- 17 (c) Except as provided in subdivision (2)(e) of this section, for
- 18 each fiscal year prior to fiscal year 2017-18, school districts that are
- 19 members of learning communities may levy for purposes of such districts'
- 20 general fund budget and special building funds a maximum combined levy of
- 21 the difference of one dollar and five cents on each one hundred dollars
- of taxable property subject to the levy minus the learning community levy
- 23 pursuant to subdivision (2)(b) of this section for such learning
- 24 community.
- 25 (d) Excluded from the limitations in subdivisions (2)(a) and (2)(c)
- 26 of this section are (i) amounts levied to pay for current and future sums
- 27 agreed to be paid by a school district to certificated employees in
- 28 exchange for a voluntary termination of employment occurring prior to
- 29 September 1, 2017, (ii) amounts levied by a school district otherwise at
- 30 the maximum levy pursuant to subdivision (2)(a) of this section to pay
- 31 for current and future qualified voluntary termination incentives for

certificated teachers pursuant to subsection (3) of section 79-8,142 that 1 2 are not otherwise included in an exclusion pursuant to subdivision (2)(d) of this section, (iii) amounts levied by a school district otherwise at 3 4 the maximum levy pursuant to subdivision (2)(a) of this section to pay 5 for seventy-five percent of the current and future sums agreed to be paid to certificated employees in exchange for a voluntary termination of 6 employment occurring between September 1, 2017, and August 31, 2018, as a 7 result of a collective-bargaining agreement in force and effect on 8 9 September 1, 2017, that are not otherwise included in an exclusion 10 pursuant to subdivision (2)(d) of this section, (iv) amounts levied by a school district otherwise at the maximum levy pursuant to subdivision (2) 11 (a) of this section to pay for fifty percent of the current and future 12 13 sums agreed to be paid to certificated employees in exchange for a voluntary termination of employment occurring between September 1, 2018, 14 and August 31, 2019, as a result of a collective-bargaining agreement in 15 16 force and effect on September 1, 2017, that are not otherwise included in 17 an exclusion pursuant to subdivision (2)(d) of this section, (v) amounts levied by a school district otherwise at the maximum levy pursuant to 18 subdivision (2)(a) of this section to pay for twenty-five percent of the 19 current and future sums agreed to be paid to certificated employees in 20 exchange for a voluntary termination of employment occurring between 21 September 1, 2019, and August 31, 2020, as a result of a collective-22 23 bargaining agreement in force and effect on September 1, 2017, that are 24 not otherwise included in an exclusion pursuant to subdivision (2)(d) of 25 this section, (vi) amounts levied in compliance with sections 79-10,110 and 79-10,110.02, (vii) for fiscal year 2020-21 and each fiscal year 26 thereafter, amounts levied by a school district up to the amount that 27 28 would have been generated by a levy at the rate levied on taxable property pursuant to subdivision (2)(a) of this section for such fiscal 29 year applied to the tax-increment financing valuation, as defined in 30 31 section 79-1016, if such amounts levied are approved by at least seventy-

- 1 five percent of the school board of such school district and such school
- 2 <u>district</u> is receiving equalization aid pursuant to the Tax Equity and
- 3 Educational Opportunities Support Act for such fiscal year, and (viii)
- 4 (vii) amounts levied to pay for special building funds and sinking funds
- 5 established for projects commenced prior to April 1, 1996, for
- 6 construction, expansion, or alteration of school district buildings. For
- 7 purposes of this subsection, commenced means any action taken by the
- 8 school board on the record which commits the board to expend district
- 9 funds in planning, constructing, or carrying out the project.
- (e) Federal aid school districts may exceed the maximum levy prescribed by subdivision (2)(a) or (2)(c) of this section only to the extent necessary to qualify to receive federal aid pursuant to Title VIII of Public Law 103-382, as such title existed on September 1, 2001. For purposes of this subdivision, federal aid school district means any school district which receives ten percent or more of the revenue for its general fund budget from federal government sources pursuant to Title
- 17 VIII of Public Law 103-382, as such title existed on September 1, 2001.
- 18 (f) For each fiscal year, learning communities may levy a maximum
- 19 levy of one-half cent on each one hundred dollars of taxable property
- 20 subject to the levy for elementary learning center facility leases, for
- 21 remodeling of leased elementary learning center facilities, and for up to
- 22 fifty percent of the estimated cost for focus school or program capital
- 23 projects approved by the learning community coordinating council pursuant
- 24 to section 79-2111.
- 25 (g) For each fiscal year, learning communities may levy a maximum
- 26 levy of one and one-half cents on each one hundred dollars of taxable
- 27 property subject to the levy for early childhood education programs for
- 28 children in poverty, for elementary learning center employees, for
- 29 contracts with other entities or individuals who are not employees of the
- 30 learning community for elementary learning center programs and services,
- 31 and for pilot projects, except that no more than ten percent of such levy

- 1 may be used for elementary learning center employees.
- 2 (3) For each fiscal year, community college areas may levy the
- 3 levies provided in subdivisions (2)(a) through (c) of section 85-1517, in
- 4 accordance with the provisions of such subdivisions. A community college
- 5 area may exceed the levy provided in subdivision (2)(b) of section
- 6 85-1517 by the amount necessary to retire general obligation bonds
- 7 assumed by the community college area or issued pursuant to section
- 8 85-1515 according to the terms of such bonds or for any obligation
- 9 pursuant to section 85-1535 entered into prior to January 1, 1997.
- 10 (4)(a) Natural resources districts may levy a maximum levy of four
- 11 and one-half cents per one hundred dollars of taxable valuation of
- 12 property subject to the levy.
- 13 (b) Natural resources districts shall also have the power and
- 14 authority to levy a tax equal to the dollar amount by which their
- 15 restricted funds budgeted to administer and implement ground water
- 16 management activities and integrated management activities under the
- 17 Nebraska Ground Water Management and Protection Act exceed their
- 18 restricted funds budgeted to administer and implement ground water
- 19 management activities and integrated management activities for FY2003-04,
- 20 not to exceed one cent on each one hundred dollars of taxable valuation
- 21 annually on all of the taxable property within the district.
- 22 (c) In addition, natural resources districts located in a river
- 23 basin, subbasin, or reach that has been determined to be fully
- 24 appropriated pursuant to section 46-714 or designated as overappropriated
- 25 pursuant to section 46-713 by the Department of Natural Resources shall
- 26 also have the power and authority to levy a tax equal to the dollar
- 27 amount by which their restricted funds budgeted to administer and
- 28 implement ground water management activities and integrated management
- 29 activities under the Nebraska Ground Water Management and Protection Act
- 30 exceed their restricted funds budgeted to administer and implement ground
- 31 water management activities and integrated management activities for

- 1 FY2005-06, not to exceed three cents on each one hundred dollars of
- 2 taxable valuation on all of the taxable property within the district for
- 3 fiscal year 2006-07 and each fiscal year thereafter through fiscal year
- 4 2017-18.
- 5 (5) Any educational service unit authorized to levy a property tax
- 6 pursuant to section 79-1225 may levy a maximum levy of one and one-half
- 7 cents per one hundred dollars of taxable valuation of property subject to
- 8 the levy.
- 9 (6)(a) Incorporated cities and villages which are not within the
- 10 boundaries of a municipal county may levy a maximum levy of forty-five
- 11 cents per one hundred dollars of taxable valuation of property subject to
- 12 the levy plus an additional five cents per one hundred dollars of taxable
- 13 valuation to provide financing for the municipality's share of revenue
- 14 required under an agreement or agreements executed pursuant to the
- 15 Interlocal Cooperation Act or the Joint Public Agency Act. The maximum
- 16 levy shall include amounts levied to pay for sums to support a library
- 17 pursuant to section 51-201, museum pursuant to section 51-501, visiting
- 18 community nurse, home health nurse, or home health agency pursuant to
- 19 section 71-1637, or statue, memorial, or monument pursuant to section
- 20 80-202.
- 21 (b) Incorporated cities and villages which are within the boundaries
- 22 of a municipal county may levy a maximum levy of ninety cents per one
- 23 hundred dollars of taxable valuation of property subject to the levy. The
- 24 maximum levy shall include amounts paid to a municipal county for county
- 25 services, amounts levied to pay for sums to support a library pursuant to
- 26 section 51-201, a museum pursuant to section 51-501, a visiting community
- 27 nurse, home health nurse, or home health agency pursuant to section
- 28 71-1637, or a statue, memorial, or monument pursuant to section 80-202.
- 29 (7) Sanitary and improvement districts which have been in existence
- 30 for more than five years may levy a maximum levy of forty cents per one
- 31 hundred dollars of taxable valuation of property subject to the levy, and

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1 sanitary and improvement districts which have been in existence for five

2 years or less shall not have a maximum levy. Unconsolidated sanitary and

3 improvement districts which have been in existence for more than five

4 years and are located in a municipal county may levy a maximum of eighty-

5 five cents per hundred dollars of taxable valuation of property subject

6 to the levy.

- (8) Counties may levy or authorize a maximum levy of fifty cents per 7 one hundred dollars of taxable valuation of property subject to the levy, 8 9 except that five cents per one hundred dollars of taxable valuation of property subject to the levy may only be levied to provide financing for 10 the county's share of revenue required under an agreement or agreements 11 executed pursuant to the Interlocal Cooperation Act or the Joint Public 12 13 Agency Act. The maximum levy shall include amounts levied to pay for sums 14 to support a library pursuant to section 51-201 or museum pursuant to section 51-501. The county may allocate up to fifteen cents of its 15 16 authority to other political subdivisions subject to allocation of property tax authority under subsection (1) of section 77-3443 and not 17 specifically covered in this section to levy taxes as authorized by law 18 19 which do not collectively exceed fifteen cents per one hundred dollars of taxable valuation on any parcel or item of taxable property. The county 20 may allocate to one or more other political subdivisions subject to 21 allocation of property tax authority by the county under subsection (1) 22 of section 77-3443 some or all of the county's five cents per one hundred 23 24 dollars of valuation authorized for support of an agreement or agreements 25 to be levied by the political subdivision for the purpose of supporting that political subdivision's share of revenue required under an agreement 26 or agreements executed pursuant to the Interlocal Cooperation Act or the 27 28 Joint Public Agency Act. If an allocation by a county would cause another county to exceed its levy authority under this section, the second county 29 may exceed the levy authority in order to levy the amount allocated. 30
  - (9) Municipal counties may levy or authorize a maximum levy of one

1 dollar per one hundred dollars of taxable valuation of property subject

- 2 to the levy. The municipal county may allocate levy authority to any
- 3 political subdivision or entity subject to allocation under section
- 4 77-3443.
- 5 (10) Beginning July 1, 2016, rural and suburban fire protection
- 6 districts may levy a maximum levy of ten and one-half cents per one
- 7 hundred dollars of taxable valuation of property subject to the levy if
- 8 (a) such district is located in a county that had a levy pursuant to
- 9 subsection (8) of this section in the previous year of at least forty
- 10 cents per one hundred dollars of taxable valuation of property subject to
- 11 the levy or (b) for any rural or suburban fire protection district that
- 12 had a levy request pursuant to section 77-3443 in the previous year, the
- 13 county board of the county in which the greatest portion of the valuation
- of such district is located did not authorize any levy authority to such
- 15 district in the previous year.
- 16 (11) Property tax levies (a) for judgments, except judgments or
- 17 orders from the Commission of Industrial Relations, obtained against a
- 18 political subdivision which require or obligate a political subdivision
- 19 to pay such judgment, to the extent such judgment is not paid by
- 20 liability insurance coverage of a political subdivision, (b) for
- 21 preexisting lease-purchase contracts approved prior to July 1, 1998, (c)
- 22 for bonds as defined in section 10-134 approved according to law and
- 23 secured by a levy on property except as provided in section 44-4317 for
- 24 bonded indebtedness issued by educational service units and school
- 25 districts, and (d) for payments by a public airport to retire interest-
- 26 free loans from the Division of Aeronautics of the Department of
- 27 Transportation in lieu of bonded indebtedness at a lower cost to the
- 28 public airport are not included in the levy limits established by this
- 29 section.
- 30 (12) The limitations on tax levies provided in this section are to
- 31 include all other general or special levies provided by law.

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- 1 Notwithstanding other provisions of law, the only exceptions to the
- 2 limits in this section are those provided by or authorized by sections
- 3 77-3442 to 77-3444.
- 4 (13) Tax levies in excess of the limitations in this section shall
- 5 be considered unauthorized levies under section 77-1606 unless approved
- 6 under section 77-3444.
- 7 (14) For purposes of sections 77-3442 to 77-3444, political
- 8 subdivision means a political subdivision of this state and a county
- 9 agricultural society.
- 10 (15) For school districts that file a binding resolution on or
- 11 before May 9, 2008, with the county assessors, county clerks, and county
- 12 treasurers for all counties in which the school district has territory
- 13 pursuant to subsection (7) of section 79-458, if the combined levies,
- 14 except levies for bonded indebtedness approved by the voters of the
- 15 school district and levies for the refinancing of such bonded
- 16 indebtedness, are in excess of the greater of (a) one dollar and twenty
- 17 cents per one hundred dollars of taxable valuation of property subject to
- 18 the levy or (b) the maximum levy authorized by a vote pursuant to section
- 19 77-3444, all school district levies, except levies for bonded
- 20 indebtedness approved by the voters of the school district and levies for
- 21 the refinancing of such bonded indebtedness, shall be considered
- 22 unauthorized levies under section 77-1606.
- 23 Sec. 2. Section 79-1003, Revised Statutes Cumulative Supplement,
- 24 2018, is amended to read:
- 25 79-1003 For purposes of the Tax Equity and Educational Opportunities
- 26 Support Act:
- 27 (1) Adjusted general fund operating expenditures means (a) for
- 28 school fiscal years 2013-14 through 2015-16, the difference of the
- 29 general fund operating expenditures as calculated pursuant to subdivision
- 30 (23) of this section increased by the cost growth factor calculated
- 31 pursuant to section 79-1007.10, minus the transportation allowance,

special receipts allowance, poverty allowance, limited English 1 2 proficiency allowance, distance education and telecommunications site 3 allowance, elementary allowance, summer school allowance, instructional time allowance, teacher education allowance, and focus 4 school and program allowance, (b) for school fiscal years 2016-17 through 5 2018-19, the difference of the general fund operating expenditures as 6 calculated pursuant to subdivision (23) of this section increased by the 7 cost growth factor calculated pursuant to section 79-1007.10, minus the 8 9 transportation allowance, special receipts allowance, poverty allowance, 10 limited English proficiency allowance, distance education and telecommunications allowance, elementary site allowance, summer school 11 allowance, and focus school and program allowance, and (c) for school 12 13 fiscal year 2019-20 and each school fiscal year thereafter, difference of the general fund operating expenditures as calculated 14 pursuant to subdivision (23) of this section increased by the cost growth 15 factor calculated pursuant to section 79-1007.10, 16 17 transportation allowance, special receipts allowance, poverty allowance, proficiency allowance, distance 18 limited English education 19 telecommunications allowance, elementary site allowance, summer school allowance, community achievement plan allowance, and focus school and 20 21 program allowance;

(2) Adjusted valuation means the full assessed value, as defined in 22 section 79-1016, for valuation of taxable property of each local system 23 24 in the state, adjusted pursuant to the adjustment factors described in 25 section 79-1016. Adjusted valuation shall be determined means the adjusted valuation for the property tax year ending during the school 26 fiscal year immediately preceding the school fiscal year in which the aid 27 based upon such adjusted valuation that value is to be paid. For purposes 28 29 of determining the local effort rate yield pursuant to section 79-1015.01, adjusted valuation does not include the value of any property 30 which a court, by a final judgment from which no appeal is taken, has 31

- declared to be nontaxable or exempt from taxation;
- 2 (3) Allocated income tax funds means the amount of assistance paid
- 3 to a local system pursuant to section 79-1005.01 as adjusted, for school
- 4 fiscal years prior to school fiscal year 2017-18, by the minimum levy
- 5 adjustment pursuant to section 79-1008.02;
- 6 (4) Average daily membership means the average daily membership for
- 7 grades kindergarten through twelve attributable to the local system, as
- 8 provided in each district's annual statistical summary, and includes the
- 9 proportionate share of students enrolled in a public school instructional
- 10 program on less than a full-time basis;
- 11 (5) Base fiscal year means the first school fiscal year following
- 12 the school fiscal year in which the reorganization or unification
- 13 occurred;
- 14 (6) Board means the school board of each school district;
- 15 (7) Categorical funds means funds limited to a specific purpose by
- 16 federal or state law, including, but not limited to, Title I funds, Title
- 17 VI funds, federal vocational education funds, federal school lunch funds,
- 18 Indian education funds, Head Start funds, and funds from the Education
- 19 Innovation Fund;
- 20 (8) Consolidate means to voluntarily reduce the number of school
- 21 districts providing education to a grade group and does not include
- 22 dissolution pursuant to section 79-498;
- 23 (9) Converted contract means an expired contract that was in effect
- 24 for at least fifteen school years beginning prior to school year 2012-13
- 25 for the education of students in a nonresident district in exchange for
- 26 tuition from the resident district when the expiration of such contract
- 27 results in the nonresident district educating students, who would have
- 28 been covered by the contract if the contract were still in effect, as
- 29 option students pursuant to the enrollment option program established in
- 30 section 79-234;
- 31 (10) Converted contract option student means a student who will be

- 1 an option student pursuant to the enrollment option program established
- 2 in section 79-234 for the school fiscal year for which aid is being
- 3 calculated and who would have been covered by a converted contract if the
- 4 contract were still in effect and such school fiscal year is the first
- 5 school fiscal year for which such contract is not in effect;
- 6 (11) Department means the State Department of Education;
- 7 (12) District means any school district or unified system as defined
- 8 in section 79-4,108;
- 9 (13) Ensuing school fiscal year means the school fiscal year
- 10 following the current school fiscal year;
- 11 (14) Equalization aid means the amount of assistance calculated to
- 12 be paid to a local system pursuant to sections 79-1007.11 to 79-1007.23,
- 13 79-1007.25, 79-1008.01 to 79-1022, and 79-1022.02;
- 14 (15) Fall membership means the total membership in kindergarten
- 15 through grade twelve attributable to the local system as reported on the
- 16 fall school district membership reports for each district pursuant to
- 17 section 79-528;
- 18 (16) Fiscal year means the state fiscal year which is the period
- 19 from July 1 to the following June 30;
- 20 (17) Formula students means:
- 21 (a) For state aid certified pursuant to section 79-1022, the sum of
- 22 the product of fall membership from the school fiscal year immediately
- 23 preceding the school fiscal year in which the aid is to be paid
- 24 multiplied by the average ratio of average daily membership to fall
- 25 membership for the second school fiscal year immediately preceding the
- 26 school fiscal year in which the aid is to be paid and the prior two
- 27 school fiscal years plus sixty percent of the qualified early childhood
- 28 education fall membership plus tuitioned students from the school fiscal
- 29 year immediately preceding the school fiscal year in which aid is to be
- 30 paid minus the product of the number of students enrolled in kindergarten
- 31 that is not full-day kindergarten from the fall membership multiplied by

- 1 0.5; and
- 2 (b) For the final calculation of state aid pursuant to section
- 3 79-1065, the sum of average daily membership plus sixty percent of the
- 4 qualified early childhood education average daily membership plus
- 5 tuitioned students minus the product of the number of students enrolled
- 6 in kindergarten that is not full-day kindergarten from the average daily
- 7 membership multiplied by 0.5 from the school fiscal year immediately
- 8 preceding the school fiscal year in which aid was paid;
- 9 (18) Free lunch and free milk calculated students means, using the most recent data available on November 1 of the school fiscal year 10 immediately preceding the school fiscal year in which aid is to be paid, 11 (a) for schools that did not provide free meals to all students pursuant 12 to the community eligibility provision, students who individually 13 qualified for free lunches or free milk pursuant to the federal Richard 14 B. Russell National School Lunch Act, 42 U.S.C. 1751 et seq., and the 15 federal Child Nutrition Act of 1966, 42 U.S.C. 1771 et seq., as such acts 16 17 and sections existed on January 1, 2015, and rules and regulations adopted thereunder, plus (b) for schools that provided free meals to all 18 19 students pursuant to the community eligibility provision, (i) for school fiscal year 2016-17, the product of the students who attended such school 20 multiplied by the identified student percentage calculated pursuant to 21 such federal provision or (ii) for school fiscal year 2017-18 and each 22 school fiscal year thereafter, the greater of the number of students in 23 24 such school who individually qualified for free lunch or free milk using the most recent school fiscal year for which the school did not provide 25 free meals to all students pursuant to the community eligibility 26 provision or one hundred ten percent of the product of the students who 27 qualified for free meals at such school pursuant to the community 28 eligibility provision multiplied by the identified student percentage 29 calculated pursuant to such federal provision, except that the free lunch 30 and free milk students calculated for any school pursuant to subdivision 31

- 1 (18)(b)(ii) of this section shall not exceed one hundred percent of the
- 2 students qualified for free meals at such school pursuant to the
- 3 community eligibility provision;
- 4 (19) Free lunch and free milk student means, for school fiscal years
- 5 prior to school fiscal year 2016-17, a student who qualified for free
- 6 lunches or free milk from the most recent data available on November 1 of
- 7 the school fiscal year immediately preceding the school fiscal year in
- 8 which aid is to be paid;
- 9 (20) Full-day kindergarten means kindergarten offered by a district
- 10 for at least one thousand thirty-two instructional hours;
- 11 (21) General fund budget of expenditures means the total budget of
- 12 disbursements and transfers for general fund purposes as certified in the
- 13 budget statement adopted pursuant to the Nebraska Budget Act, except that
- 14 for purposes of the limitation imposed in section 79-1023, the general
- 15 fund budget of expenditures does not include any special grant funds,
- 16 exclusive of local matching funds, received by a district;
- 17 (22) General fund expenditures means all expenditures from the
- 18 general fund;
- 19 (23) General fund operating expenditures means for state aid
- 20 calculated for school fiscal years 2012-13 and each school fiscal year
- 21 thereafter, as reported on the annual financial report for the second
- 22 school fiscal year immediately preceding the school fiscal year in which
- 23 aid is to be paid, the total general fund expenditures minus (a) the
- 24 amount of all receipts to the general fund, to the extent that such
- 25 receipts are not included in local system formula resources, from early
- 26 childhood education tuition, summer school tuition, educational entities
- 27 as defined in section 79-1201.01 for providing distance education courses
- 28 through the Educational Service Unit Coordinating Council to such
- 29 educational entities, private foundations, individuals, associations,
- 30 charitable organizations, the textbook loan program authorized by section
- 31 79-734, federal impact aid, and levy override elections pursuant to

1 section 77-3444, (b) the amount of expenditures for categorical funds, 2 tuition paid, transportation fees paid to other districts, 3 education, community services, redemption of the principal portion of 4 general fund debt service, retirement incentive plans authorized by 5 section 79-855, and staff development assistance authorized by section 79-856, (c) the amount of any transfers from the general fund to any bond 6 7 fund and transfers from other funds into the general fund, (d) any legal expenses in excess of fifteen-hundredths of one percent of the formula 8 9 need for the school fiscal year in which the expenses occurred, (e)(i) for state aid calculated for school fiscal years prior to school fiscal 10 year 2018-19, expenditures to pay for sums agreed to be paid by a school 11 12 district to certificated employees in exchange for a voluntary 13 termination occurring prior to July 1, 2009, occurring on or after the 14 last day of the 2010-11 school year and prior to the first day of the 2013-14 school year, or, to the extent that a district has demonstrated 15 16 to the State Board of Education pursuant to section 79-1028.01 that the 17 agreement will result in a net savings in salary and benefit costs to the school district over a five-year period, occurring on or after the first 18 19 day of the 2013-14 school year or (ii) for state aid calculated for school fiscal year 2018-19 and each school fiscal year thereafter, 20 expenditures to pay for incentives agreed to be paid by a school district 21 to certificated employees in exchange for a voluntary termination of 22 23 employment for which the State Board of Education approved an exclusion 24 pursuant to subdivision (1)(h), (i), (j), or (k) of section 79-1028.01, 25 (f)(i) expenditures to pay for employer contributions pursuant to subsection (2) of section 79-958 to the School Employees Retirement 26 System of the State of Nebraska to the extent that such expenditures 27 exceed the employer contributions under such subsection that would have 28 been made at a contribution rate of seven and thirty-five hundredths 29 percent or (ii) expenditures to pay for school district contributions 30 pursuant to subdivision (1)(c)(i) or (1)(d)(i) of section 79-9,113 to the 31

- 1 retirement system established pursuant to the Class V School Employees
- 2 Retirement Act to the extent that such expenditures exceed the school
- 3 district contributions under such subdivision that would have been made
- 4 at a contribution rate of seven and thirty-seven hundredths percent, and
- 5 (g) any amounts paid by the district for lobbyist fees and expenses
- 6 reported to the Clerk of the Legislature pursuant to section 49-1483.
- 7 For purposes of this subdivision (23) of this section, receipts from
- 8 levy override elections shall equal ninety-nine percent of the difference
- 9 of the total general fund levy minus a levy of one dollar and five cents
- 10 per one hundred dollars of taxable valuation multiplied by the taxable
- 11 assessed valuation for school districts that have voted pursuant to
- section 77-3444 to override the maximum levy provided pursuant to section
- 13 77-3442;
- 14 (24) Income tax liability means the amount of the reported income
- 15 tax liability for resident individuals pursuant to the Nebraska Revenue
- 16 Act of 1967 less all nonrefundable credits earned and refunds made;
- 17 (25) Income tax receipts means the amount of income tax collected
- 18 pursuant to the Nebraska Revenue Act of 1967 less all nonrefundable
- 19 credits earned and refunds made;
- 20 (26) Limited English proficiency students means the number of
- 21 students with limited English proficiency in a district from the most
- 22 recent data available on November 1 of the school fiscal year preceding
- 23 the school fiscal year in which aid is to be paid plus the difference of
- 24 such students with limited English proficiency minus the average number
- 25 of limited English proficiency students for such district, prior to such
- 26 addition, for the three immediately preceding school fiscal years if such
- 27 difference is greater than zero;
- 28 (27) Local system means a unified system or a school district;
- 29 (28) Low-income child means (a) for school fiscal years prior to
- 30 2016-17, a child under nineteen years of age living in a household having
- 31 an annual adjusted gross income for the second calendar year preceding

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the beginning of the school fiscal year for which aid is being calculated 1 equal to or less than the maximum household income that would allow a 2 student from a family of four people to be a free lunch and free milk 3 student during the school fiscal year immediately preceding the school 4 fiscal year for which aid is being calculated and (b) for school fiscal 5 year 2016-17 and each school fiscal year thereafter, a child under 6 nineteen years of age living in a household having an annual adjusted 7 gross income for the second calendar year preceding the beginning of the 8 9 school fiscal year for which aid is being calculated equal to or less than the maximum household income pursuant to sections 9(b)(1) and 17(c) 10 (4) of the Richard B. Russell National School Lunch Act, 42 U.S.C. 11 1758(b)(1) and 42 U.S.C. 1766(c)(4), respectively, and sections 3(a)(6)12 and 4(e)(1)(A) of the Child Nutrition Act of 1966, 42 U.S.C. 1772(a)(6) 13

which aid is being calculated;

(29) Low-income students means the number of low-income children
within the district multiplied by the ratio of the formula students in
the district divided by the total children under nineteen years of age
residing in the district as derived from income tax information;

and 42 U.S.C. 1773(e)(1)(A), respectively, as such acts and sections

existed on January 1, 2015, for a household of that size that would have

allowed the child to meet the income qualifications for free meals during

the school fiscal year immediately preceding the school fiscal year for

- (30) Most recently available complete data year means the most recent single school fiscal year for which the annual financial report, fall school district membership report, annual statistical summary, Nebraska income tax liability by school district for the calendar year in which the majority of the school fiscal year falls, and adjusted valuation data are available;
- (31) Poverty students means (a) for school fiscal years prior to 2016-17, the number of low-income students or the number of students who are free lunch and free milk students in a district plus the difference

of the number of low-income students or the number of students who are free lunch and free milk students in a district, whichever is greater, minus the average number of poverty students for such district, prior to such addition, for the three immediately preceding school fiscal years if such difference is greater than zero and (b) for school fiscal year 2016-17 and each school fiscal year thereafter, the unadjusted poverty students plus the difference of such unadjusted poverty students minus the average number of poverty students for such district, prior to such addition, for the three immediately preceding school fiscal years if such difference is greater than zero; 

(32) Qualified early childhood education average daily membership means the product of the average daily membership for school fiscal year 2006-07 and each school fiscal year thereafter of students who will be eligible to attend kindergarten the following school year and are enrolled in an early childhood education program approved by the department pursuant to section 79-1103 for such school district for such school year multiplied by the ratio of the actual instructional hours of the program divided by one thousand thirty-two if: (a) The program is receiving a grant pursuant to such section for the third year; (b) the program has already received grants pursuant to such section for three years; or (c) the program has been approved pursuant to subsection (5) of section 79-1103 for such school year and the two preceding school years, including any such students in portions of any of such programs receiving an expansion grant;

(33) Qualified early childhood education fall membership means the product of membership on October 1 of each school year of students who will be eligible to attend kindergarten the following school year and are enrolled in an early childhood education program approved by the department pursuant to section 79-1103 for such school district for such school year multiplied by the ratio of the planned instructional hours of the program divided by one thousand thirty-two if: (a) The program is

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- 1 receiving a grant pursuant to such section for the third year; (b) the
- 2 program has already received grants pursuant to such section for three
- 3 years; or (c) the program has been approved pursuant to subsection (5) of
- 4 section 79-1103 for such school year and the two preceding school years,
- 5 including any such students in portions of any of such programs receiving
- 6 an expansion grant;
- 7 (34) Regular route transportation means the transportation of
- 8 students on regularly scheduled daily routes to and from the attendance
- 9 center;
- 10 (35) Reorganized district means any district involved in a
- 11 consolidation and currently educating students following consolidation;
- 12 (36) School year or school fiscal year means the fiscal year of a
- 13 school district as defined in section 79-1091;
- 14 (37) Sparse local system means a local system that is not a very
- 15 sparse local system but which meets the following criteria:
- 16 (a)(i) Less than two students per square mile in the county in which
- 17 each high school is located, based on the school district census, (ii)
- 18 less than one formula student per square mile in the local system, and
- 19 (iii) more than ten miles between each high school attendance center and
- 20 the next closest high school attendance center on paved roads;
- 21 (b)(i) Less than one and one-half formula students per square mile
- 22 in the local system and (ii) more than fifteen miles between each high
- 23 school attendance center and the next closest high school attendance
- 24 center on paved roads;
- 25 (c)(i) Less than one and one-half formula students per square mile
- 26 in the local system and (ii) more than two hundred seventy-five square
- 27 miles in the local system; or
- 28 (d)(i) Less than two formula students per square mile in the local
- 29 system and (ii) the local system includes an area equal to ninety-five
- 30 percent or more of the square miles in the largest county in which a high
- 31 school attendance center is located in the local system;

- 1 (38) Special education means specially designed kindergarten through
- 2 grade twelve instruction pursuant to section 79-1125, and includes
- 3 special education transportation;
- 4 (39) Special grant funds means the budgeted receipts for grants,
- 5 including, but not limited to, categorical funds, reimbursements for
- 6 wards of the court, short-term borrowings including, but not limited to,
- 7 registered warrants and tax anticipation notes, interfund loans,
- 8 insurance settlements, and reimbursements to county government for
- 9 previous overpayment. The state board shall approve a listing of grants
- 10 that qualify as special grant funds;
- 11 (40) State aid means the amount of assistance paid to a district
- 12 pursuant to the Tax Equity and Educational Opportunities Support Act;
- 13 (41) State board means the State Board of Education;
- 14 (42) State support means all funds provided to districts by the
- 15 State of Nebraska for the general fund support of elementary and
- 16 secondary education;
- 17 (43) Statewide average basic funding per formula student means the
- 18 statewide total basic funding for all districts divided by the statewide
- 19 total formula students for all districts;
- 20 (44) Statewide average general fund operating expenditures per
- 21 formula student means the statewide total general fund operating
- 22 expenditures for all districts divided by the statewide total formula
- 23 students for all districts;
- 24 (45) Teacher has the definition found in section 79-101;
- 25 (46) Temporary aid adjustment factor means (a) for school fiscal
- 26 years before school fiscal year 2007-08, one and one-fourth percent of
- 27 the sum of the local system's transportation allowance, the local
- 28 system's special receipts allowance, and the product of the local
- 29 system's adjusted formula students multiplied by the average formula cost
- 30 per student in the local system's cost grouping and (b) for school fiscal
- 31 year 2007-08, one and one-fourth percent of the sum of the local system's

- 1 transportation allowance, special receipts allowance, and distance
- 2 education and telecommunications allowance and the product of the local
- 3 system's adjusted formula students multiplied by the average formula cost
- 4 per student in the local system's cost grouping;
- 5 (47) Tuition receipts from converted contracts means tuition
- 6 receipts received by a district from another district in the most
- 7 recently available complete data year pursuant to a converted contract
- 8 prior to the expiration of the contract;
- 9 (48) Tuitioned students means students in kindergarten through grade
- 10 twelve of the district whose tuition is paid by the district to some
- 11 other district or education agency;
- 12 (49) Unadjusted poverty students means, for school fiscal year
- 13 2016-17 and each school fiscal year thereafter, the greater of the number
- 14 of low-income students or the free lunch and free milk calculated
- 15 students in a district; and
- 16 (50) Very sparse local system means a local system that has:
- 17 (a)(i) Less than one-half student per square mile in each county in
- 18 which each high school attendance center is located based on the school
- 19 district census, (ii) less than one formula student per square mile in
- 20 the local system, and (iii) more than fifteen miles between the high
- 21 school attendance center and the next closest high school attendance
- 22 center on paved roads; or
- 23 (b)(i) More than four hundred fifty square miles in the local
- 24 system, (ii) less than one-half student per square mile in the local
- 25 system, and (iii) more than fifteen miles between each high school
- 26 attendance center and the next closest high school attendance center on
- 27 paved roads.
- 28 Sec. 3. Section 79-1016, Revised Statutes Cumulative Supplement,
- 29 2018, is amended to read:
- 30 79-1016 (1) On or before August 20, each the county assessor shall
- 31 certify to the Property Tax Administrator the full assessed total taxable

- 1 value by school district in the county for the current assessment year on
- 2 forms prescribed by the Tax Commissioner. The county assessor may amend
- 3 the filing for changes made to the full assessed value taxable valuation
- 4 of any the school district in the county if corrections or errors on the
- 5 original certification are discovered. Amendments shall be certified to
- 6 the Property Tax Administrator on or before August 31.
- 7 (2) On or before October 10, the Property Tax Administrator shall
- 8 compute and certify to the State Department of Education the adjusted
- 9 valuation for the current assessment year for each class of property in
- 10 each school district and each local system. The adjusted valuation of
- 11 property for each school district and each local system, for purposes of
- 12 determining state aid pursuant to the Tax Equity and Educational
- 13 Opportunities Support Act, shall reflect as nearly as possible state aid
- 14 value as defined in subsection (3) of this section. The Property Tax
- 15 Administrator shall notify each school district and each local system of
- 16 its adjusted valuation for the current assessment year by class of
- 17 property on or before October 10. Establishment of the adjusted valuation
- 18 shall be based on the full assessed taxable value certified by the county
- 19 assessor for each school district in the county adjusted by the
- 20 determination of the level of value for each school district from an
- 21 analysis of the comprehensive assessment ratio study or other studies
- 22 developed by the Property Tax Administrator, in compliance with
- 23 professionally accepted mass appraisal techniques, as required by section
- 24 77-1327.
- 25 The Tax Commissioner shall adopt and promulgate rules and
- 26 regulations setting forth standards for the determination of level of
- 27 value for state aid purposes.
- 28 (3) For purposes of this section:
- 29 (a) Full assessed value means the taxable valuation of the property,
- 30 except that for any real property that is having its ad valorem taxes
- 31 divided under section 18-2147, full assessed value means the taxable

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1 valuation of the property plus the property's tax-increment financing

- 2 valuation;
- 3 <u>(b) State</u>, state aid value means:
- 4 (i) (a) For real property other than agricultural and horticultural
- 5 land, ninety-six percent of actual value;
- 6 (ii) (b) For agricultural and horticultural land, seventy-two
- 7 percent of actual value as provided in sections 77-1359 to 77-1363. For
- 8 agricultural and horticultural land that receives special valuation
- 9 pursuant to section 77-1344, seventy-two percent of special valuation as
- 10 defined in section 77-1343; and
- 11 (iii) (c) For personal property, the net book value as defined in
- 12 section 77-120; and  $\pm$
- 13 <u>(b) Tax-increment financing valuation means the total current</u>
- 14 <u>assessed valuation of any taxable real property which is having its ad</u>
- 15 <u>valorem taxes divided under section 18-2147 minus the redevelopment</u>
- 16 project valuation as defined in section 18-2103 for such property.
- 17 (4) On or before November 10, any local system may file with the Tax
- 18 Commissioner written objections to the adjusted valuations prepared by
- 19 the Property Tax Administrator, stating the reasons why such adjusted
- 20 valuations are not the valuations required by subsection (3) of this
- 21 section. The Tax Commissioner shall fix a time for a hearing. Either
- 22 party shall be permitted to introduce any evidence in reference thereto.
- 23 On or before January 1, the Tax Commissioner shall enter a written order
- 24 modifying or declining to modify, in whole or in part, the adjusted
- 25 valuations and shall certify the order to the State Department of
- 26 Education. Modification by the Tax Commissioner shall be based upon the
- 27 evidence introduced at hearing and shall not be limited to the
- 28 modification requested in the written objections or at hearing. A copy of
- 29 the written order shall be mailed to the local system within seven days
- 30 after the date of the order. The written order of the Tax Commissioner
- 31 may be appealed within thirty days after the date of the order to the Tax

1 Equalization and Review Commission in accordance with section 77-5013.

(5) On or before November 10, any local system or county official 2 3 may file with the Tax Commissioner a written request for a nonappealable correction of the adjusted valuation due to clerical error as defined in 4 section 77-128 or, for agricultural and horticultural land, assessed 5 value changes by reason of land qualified or disqualified for special use 6 valuation pursuant to sections 77-1343 to 77-1347.01. On or before the 7 8 following January 1, the Tax Commissioner shall approve or deny the 9 request and, if approved, certify the corrected adjusted valuations resulting from such action to the State Department of Education. 10

- (6) On or before May 31 of the year following the certification of 11 adjusted valuation pursuant to subsection (2) of this section, any local 12 13 system or county official may file with the Tax Commissioner a written request for a nonappealable correction of the adjusted valuation due to 14 changes to the tax list that change the assessed value of taxable 15 16 property. Upon the filing of the written request, the Tax Commissioner shall require the county assessor to recertify the full assessed value 17 taxable valuation by school district in the county on forms prescribed by 18 the Tax Commissioner. The recertified <u>full assessed value valuation</u> shall 19 be the valuation that was certified on the tax list, pursuant to section 20 77-1613, increased or decreased by changes to the tax list that change 21 the assessed value of taxable property in the school district in the 22 23 county in the prior assessment year and increased by the tax-increment 24 financing valuation of property in such school district. On or before the 25 following July 31, the Tax Commissioner shall approve or deny the request and, if approved, certify the corrected adjusted valuations resulting 26 from such action to the State Department of Education. 27
- 28 (7) No injunction shall be granted restraining the distribution of 29 state aid based upon the adjusted valuations pursuant to this section.
- 30 (8) A school district whose state aid is to be calculated pursuant 31 to subsection (5) of this section and whose state aid payment is

1 postponed as a result of failure to calculate state aid pursuant to such

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- 2 subsection may apply to the state board for lump-sum payment of such
- 3 postponed state aid. Such application may be for any amount up to one
- 4 hundred percent of the postponed state aid. The state board may grant the
- 5 entire amount applied for or any portion of such amount. The state board
- 6 shall notify the Director of Administrative Services of the amount of
- 7 funds to be paid in a lump sum and the reduced amount of the monthly
- 8 payments. The Director of Administrative Services shall, at the time of
- 9 the next state aid payment made pursuant to section 79-1022, draw a
- 10 warrant for the lump-sum amount from appropriated funds and forward such
- 11 warrant to the district.
- 12 Sec. 4. Original section 77-3442, Reissue Revised Statutes of
- 13 Nebraska, and sections 79-1003 and 79-1016, Revised Statutes Cumulative
- 14 Supplement, 2018, are repealed.
- 15 Sec. 5. Since an emergency exists, this act takes effect when
- 16 passed and approved according to law.