## LEGISLATURE OF NEBRASKA

## ONE HUNDRED FOURTH LEGISLATURE

FIRST SESSION

## **LEGISLATIVE BILL 333**

Introduced by Gloor, 35; Campbell, 25; Crawford, 45; Ebke, 32; Friesen, 34; Howard, 9; Morfeld, 46; Nordquist, 7; Pansing Brooks, 28; Scheer, 19; Schumacher, 22; Seiler, 33; Williams, 36.

Read first time January 15, 2015

Committee: Health and Human Services

- 1 A BILL FOR AN ACT relating to health care; to adopt the Health Care
- 2 Services Transformation Act.
- 3 Be it enacted by the people of the State of Nebraska,

33 LB333 5 2015

1 Section 1. Sections 1 to 14 of this act shall be known and may be

- 2 <u>cited as the Health Care Services Transformation Act.</u>
- 3 Sec. 2. For purposes of the Health Care Services Transformation
- 4 Act:
- 5 (1) Advisory commission means the Health Care Services
- 6 Transformation Advisory Commission;
- 7 (2) Insurer means any insurance company as defined in section 44-103
- 8 or health maintenance organization as defined in section 44-32,105
- 9 authorized to transact health insurance business in the state; and
- 10 <u>(3) Patient-centered medical home means a health care services</u>
- 11 <u>delivery model in which a patient establishes an ongoing relationship</u>
- 12 with a physician-directed team to provide comprehensive, accessible, and
- 13 continuous evidence-based primary and preventive health care and to
- 14 coordinate the patient's health care needs across the health care system
- in order to improve quality, safety, access, and health outcomes in a
- 16 cost-effective manner.
- 17 Sec. 3. (1) The Legislature finds that (a) health care services
- 18 delivery processes, such as patient-centered medical homes and similar
- 19 initiatives, are transforming the delivery of primary medical care
- 20 services to a team-based, patient-centered method of delivering health
- 21 care services, (b) this team-based, patient-centered method of delivering
- 22 health care services is used in primary health care settings and certain
- 23 specialty care clinics and needs to be coordinated with other medical,
- 24 <u>dental, and behavioral health care providers, public health entities</u>, and
- 25 other community-based support services, (c) the triple aim of the use of
- 26 patient-centered medical homes is to improve patient experience and
- 27 individual health outcomes while improving population health and
- 28 containing health care costs through appropriate use of services, and (d)
- 29 this unprecedented systemwide transformation of health care services
- 30 <u>delivery processes necessitates the cooperation and collaboration of</u>
- 31 federal and state governmental entities along with health care providers,

1 <u>insurers</u>, and <u>self-insured</u> <u>businesses</u> as <u>purchasers</u> of <u>health</u> care

- 2 <u>services and health insurance, among others.</u>
- 3 (2) The Legislature further finds that (a) the health care industry
- 4 is a vital component of the economic base of Nebraska, (b) maintenance
- 5 and enhancement of this industry can play a significant role in efforts
- 6 to further the economic development of rural and urban communities of the
- 7 state, and (c) the state, as an employer and provider of health care
- 8 <u>insurance coverage</u>, has the unique ability to effect change and progress
- 9 in the transformation of the health care systems within the state.
- 10 (3) It is the intent of the Legislature that the state participate
- 11 in and collaborate with public and private entities to assist in the
- 12 transformation of primary health care services and the integration of
- 13 appropriate related health care services, including behavioral health
- 14 <u>services and dental health services, and related health care payment</u>
- 15 systems for the residents of Nebraska.
- 16 Sec. 4. The purposes of the Health Care Services Transformation Act
- 17 are (1) to create the Health Care Services Transformation Advisory
- 18 Commission and establish its powers and duties, (2) to provide powers and
- 19 duties for the Division of Public Health and the Office of Rural Health
- 20 of the Department of Health and Human Services, (3) to provide powers and
- 21 duties for the Department of Insurance, and (4) to authorize the Division
- 22 of Medicaid and Long-Term Care of the Department of Health and Human
- 23 Services and the Department of Administrative Services to participate in
- 24 innovative health care programs such as patient-centered medical homes.
- 25 Sec. 5. (1) The Program of Health Care Transformation is hereby
- 26 created within the Department of Health and Human Services. The program
- 27 shall be administered by the Division of Public Health of the department
- 28 in consultation with the Office of Rural Health of the department.
- 29 (2) The division, in consultation with the advisory commission,
- 30 shall:
- 31 (a) Assist residents of Nebraska in obtaining high quality health

1 care and assist health care providers in transforming their services to

- 2 provide high quality, patient-centered care in an atmosphere of continual
- 3 safety and quality improvement, including, but not limited to, providing
- 4 or facilitating learning opportunities for health care providers, public
- 5 <u>health entities</u>, behavioral health service providers, and community
- 6 health care workers on:
- 7 (i) Patient-centered care;
- 8 (ii) Care coordination;
- 9 <u>(iii) Chronic care initiatives;</u>
- 10 (iv) Patient-centered medical homes; and
- 11 <u>(v) Other similar initiatives;</u>
- 12 (b) Identify statewide and regional opportunities to meet changing
- 13 <u>health care needs due to changing demographics, changing technology, and</u>
- 14 changing business models in the provision of health care services;
- 15 (c) Establish liaison with other state agencies to ensure that the
- 16 programs of the division and the Office of Rural Health are appropriately
- 17 coordinated with the Program of Health Care Transformation;
- 18 (d) Assist in the collaboration of various data-sharing systems or
- 19 programs to enable the analysis of public health data and to evaluate the
- 20 <u>effectiveness of programs and demonstration projects;</u>
- 21 (e) Develop and approve standards and measures for patient-centered
- 22 medical homes in Nebraska, taking into account the work begun by the
- 23 members of the Legislature and stakeholders in the Participation
- 24 Agreement to recognize and reform payment structures to support Patient-
- 25 Centered Medical Home, signed on December 18, 2013;
- 26 (f) Provide a forum for discussion and collaboration among
- 27 stakeholders, health care providers, insurers, consumers, public health
- 28 systems, self-insured businesses, and others to take advantage of changes
- 29 in the health care landscape and federal health care programs in order to
- 30 improve the provision of health care for the residents of Nebraska and to
- 31 advance safety and quality improvement initiatives and the transformation

- 1 and integration of health care services. Since the transformation of
- 2 <u>health care services and reform of the insurance mechanisms involved in</u>
- 3 payment of services are intricately linked, this forum may be provided in
- 4 cooperation with the discussion forums of the Department of Insurance for
- 5 insurers and self-insured businesses under section 10 of this act; and
- 6 (g) Provide support staff to the advisory commission.
- 7 (3) The department may seek outside funds and grants and may
- 8 <u>collaborate with other resources for education and transformation</u>
- 9 activities.
- 10 (4) The division shall submit an annual report to the Governor and
- 11 <u>electronically to the Legislature regarding the activities of the</u>
- 12 <u>advisory commission.</u>
- 13 Sec. 6. <u>The Health Care Services Transformation Advisory Commission</u>
- 14 <u>is created. The advisory commission shall consist of the following</u>
- 15 members:
- 16 <u>(1) The chairperson of the Health and Human Services Committee of</u>
- 17 the Legislature or his or her designee as a nonvoting member;
- 18 (2) The Director of Public Health of the Division of Public Health
- 19 of the Department of Health and Human Services or his or her designee;
- 20 (3) The Director of Medicaid and Long-Term Care of the Division of
- 21 Medicaid and Long-Term Care of the Department of Health and Human
- 22 Services or his or her designee;
- 23 (4) One representative of the Office of Rural Health of the
- 24 Department of Health and Human Services, designated by the Governor;
- 25 (5) One representative from the benefits section of the personnel
- 26 <u>division of the Department of Administrative Services, designated by the</u>
- 27 Governor;
- 28 (6) One representative from the Department of Insurance, designated
- 29 by the Governor;
- 30 (7) One representative of each accredited medical school located in
- 31 the state;

1 (8) One representative of a local public health department as

- 2 defined in section 71-1626;
- 3 (9) One representative of each insurer that insures more than five
- 4 percent of the residents of Nebraska;
- 5 (10) One representative from a self-insured business with over two
- 6 hundred fifty employees;
- 7 (11) One physician providing primary care in a patient-centered
- 8 <u>medical home practicing in an urban area of the state;</u>
- 9 (12) One representative from the College of Public Health of the
- 10 <u>University of Nebraska Medical Center;</u>
- 11 (13) One representative from a self-insured business with two
- 12 <u>hundred fifty or fewer employees;</u>
- 13 (14) One physician providing primary care in a patient-centered
- 14 medical home practicing in a rural area of the state;
- 15 (15) One pediatrician providing care in a patient-centered medical
- 16 home in the state;
- 17 (16) One nurse providing care in a patient-centered medical home in
- 18 the state;
- 19 <u>(17) One hospital administrator;</u>
- 20 (18) One licensed psychologist practicing in the state;
- 21 <u>(19) One licensed dentist practicing in the state;</u>
- 22 (20) One member of the public who is a consumer of health care
- 23 services in the state;
- 24 (21) Three members that are stakeholders or interested parties as
- 25 <u>determined by the Governor.</u>
- 26 The members designated in subdivisions (4) through (21) of this
- 27 section shall be appointed by the Governor with the advice and consent of
- 28 <u>the Legislature.</u>
- 29 Sec. 7. (1) The members of the advisory commission shall be
- 30 citizens and residents of Nebraska. Appointed members shall serve for
- 31 three-year terms, except that initial members appointed pursuant to

- 1 subdivisions (12) through (16) of section 6 of this act shall be
- 2 appointed for two-year terms and initial members appointed pursuant to
- 3 subdivisions (17) through (21) of section 6 of this act shall be
- 4 appointed for one-year terms. When a vacancy occurs among the appointed
- 5 <u>members</u>, the Governor shall appoint a member with the same qualifications
- 6 to fill the vacancy for the remainder of the term.
- 7 (2) The advisory commission shall annually elect from among its
- 8 members a chairperson and vice-chairperson.
- 9 (3) Members of the advisory commission shall be reimbursed for their
- 10 actual and necessary expenses as provided in sections 81-1174 to 81-1177
- 11 from the Health Care Services Transformation Fund.
- 12 Sec. 8. (1) The purposes of the advisory commission are to advise
- 13 the Department of Health and Human Services, the Legislature, the
- 14 Governor, the University of Nebraska, and the residents of Nebraska
- 15 regarding aspects of transformation of the health care services system
- 16 and to advise the Division of Public Health of the department and the
- 17 Office of Rural Health of the department regarding the administration of
- 18 the Health Care Services Transformation Act.
- 19 (2) The advisory commission shall receive assistance from the staff
- 20 of the office.
- 21 (3) The advisory commission shall hold up to six meetings a year, at
- 22 times and places fixed by the advisory commission. A majority of the
- 23 members of the advisory commission shall constitute a quorum.
- Sec. 9. <u>The advisory commission shall:</u>
- 25 (1) Advise the Department of Health and Human Services regarding
- 26 policies and programs in the development and implementation of a
- 27 statewide transformation in primary health care services and the
- 28 integration of related health care services in Nebraska, including
- 29 behavioral health services and dental health services, in the education
- 30 and training of health care providers in Nebraska with regard to team-
- 31 <u>based, patient-centered primary care, in the regulation of health care</u>

2015

- 1 providers and health care facilities in Nebraska to assure they are
- 2 consistent with new delivery transformation, and in any other matters
- 3 relating to health care transformation;
- 4 (2) Advise the department and other appropriate parties in all
- 5 <u>matters relating to transforming and modernizing primary health care and</u>
- 6 the integration and coordination of dental health, behavioral health, and
- 7 other related services;
- 8 (3) Serve as an advocate for transformation in health care issues
- 9 and related payment mechanisms;
- 10 (4) Advise the Division of Public Health of the department on the
- 11 <u>development of a set of common health outcome measures, standards for</u>
- 12 <u>evaluation of patient-centered medical homes in Nebraska, and common</u>
- 13 payment structures taking into consideration the work begun by members of
- 14 the Legislature and stakeholders in the Participation Agreement to
- 15 recognize and reform payment structures to support Patient-Centered
- 16 Medical Home, signed on December 18, 2013;
- 17 (5) Advise the division in identifying statewide and regional
- 18 opportunities to meet changing health care needs due to changing
- 19 <u>demographics</u>, changing technology, and changing business models in the
- 20 provision of health care services;
- 21 (6) Advise the division in developing collaborations with
- 22 stakeholders, health care providers, insurers, consumers, public health
- 23 systems, self-insured businesses, and others to take advantage of changes
- 24 in the health care landscape and federal health care programs in order to
- 25 improve the provision of health care for the residents of Nebraska and to
- 26 <u>assist in the transformation of primary health care services and</u>
- 27 integration of related services;
- 28 (7) Maintain liaison with all agencies, groups, and organizations
- 29 concerned with transforming health care in order to facilitate
- 30 <u>integration of efforts and commonality of goals; and</u>
- 31 (8) Advise the department regarding the intent, goals, and

- 1 implementation of the Health Care Services Transformation Act.
- 2 Sec. 10. <u>The Department of Insurance shall provide a forum for</u>
- 3 discussion among insurers and self-insured businesses regarding alignment
- 4 of payment reforms, quality improvement of health care services and
- 5 <u>health outcomes, price transparency, and data base collaboration. Since</u>
- 6 the transformation of health care services and reform of the payment
- 7 mechanisms involved in payment for health care services are intricately
- 8 <u>linked, this forum may be provided in cooperation with the health care</u>
- 9 provider forums conducted by the Department of Health and Human Services
- 10 under section 5 of this act.
- 11 Sec. 11. <u>The Department of Insurance may develop and implement</u>
- 12 programs in which insurers collaborate on value-based payment mechanisms
- 13 for patient-centered care, patient-centered medical homes, and other
- 14 forms of safety and quality improvement initiatives for the delivery of
- 15 health care services.
- 16 Sec. 12. The Department of Administrative Services may use
- 17 insurance products for employees and retirees that incorporate patient-
- 18 <u>centered care, patient-centered medical homes, similar initiatives, and</u>
- 19 <u>value-based payment mechanisms for health care services.</u>
- 20 Sec. 13. The Division of Medicaid and Long-term Care of the
- 21 Department of Health and Human Services may implement programs that use
- 22 patient-centered care, patient-centered medical homes, chronic care
- 23 <u>initiatives</u>, and <u>similar quality</u> and <u>safety improvement initiatives</u> and
- 24 <u>value-based payment mechanisms for health care services.</u>
- 25 Sec. 14. The Health Care Services Transformation Cash Fund is
- 26 created. The fund shall include money appropriated by the Legislature and
- 27 any grant funds and donations. The fund shall be used for the
- 28 implementation and administration of the Health Care Services
- 29 Transformation Act. Any money in the fund available for investment shall
- 30 be invested by the state investment officer pursuant to the Nebraska
- 31 Capital Expansion Act and the Nebraska State Funds Investment Act.

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1	It is the intent of the Legislature to appropriate one hundred fifty
2	thousand dollars from the General Fund for each of the initial two fiscal
3	years to the Department of Health and Human Services to enable the
4	<u>Division of Public Health and the Office of Rural Health of the</u>
5	department to carry out the duties and purposes of the Health Care
6	Services Transformation Act, which may include expenditures for
7	personnel.

LB333