LEGISLATURE OF NEBRASKA

ONE HUNDRED THIRD LEGISLATURE

FIRST SESSION

LEGISLATIVE BILL 206

Introduced by Schumacher, 22.

Read first time January 15, 2013

Committee:

A BILL

1	FOR AN ACT	relating to elections; to amend sections 32-103, 32-202,
2		32-813, 32-916, 32-936, 32-949, 32-950, 32-953, 32-954,
3		32-957, 32-1006, 32-1027, and 32-1030, Reissue Revised
4		Statutes of Nebraska, and sections 32-101, 32-809,
5		32-816, 32-915, 32-947, and 32-1002, Revised Statutes
6		Cumulative Supplement, 2012; to require secret-ballot
7		envelopes for certain ballots; to change provisions
8		relating to voting and counting votes; to harmonize
9		provisions; to provide an operative date; and to repeal
10		the original sections.

11 Be it enacted by the people of the State of Nebraska,

1 Section 1. Section 32-101, Revised Statutes Cumulative

- 2 Supplement, 2012, is amended to read:
- 3 32-101 Sections 32-101 to 32-1551 <u>and sections 3 and 4 of</u>
- 4 this act shall be known and may be cited as the Election Act.
- 5 Sec. 2. Section 32-103, Reissue Revised Statutes of
- 6 Nebraska, is amended to read:
- 7 32-103 For purposes of the Election Act, the definitions
- 8 found in sections 32-104 to 32-120 and sections 3 and 4 of this act
- 9 shall be used.
- 10 Sec. 3. Return envelope means the envelope delivered to a
- 11 registered voter in which he or she places the secret-ballot envelope
- 12 <u>and accompanying materials.</u>
- Sec. 4. <u>Secret-ballot envelope means the envelope (1)</u>
- 14 that is provided to the voter by the election commissioner or county
- 15 clerk, (2) that bears no characteristics which would identify the
- 16 voter, and (3) into which a registered voter may place his or her
- 17 voted ballot before placing it in the return envelope to return the
- 18 <u>ballot to the election commissioner or county clerk.</u>
- 19 Sec. 5. Section 32-202, Reissue Revised Statutes of
- 20 Nebraska, is amended to read:
- 21 32-202 In addition to any other duties prescribed by law,
- 22 the Secretary of State shall:
- 23 (1) Supervise the conduct of primary and general
- 24 elections in this state;
- 25 (2) Provide training for election commissioners, county

1 clerks, and other election officials in providing for registration of

- 2 voters and the conduct of elections;
- 3 (3) Enforce the Election Act;
- 4 (4) With the assistance and advice of the Attorney
- 5 General, make uniform interpretations of the act;
- 6 (5) Provide periodic training for the agencies and their
- 7 agents and contractors in carrying out their duties under sections
- 8 32-308 to 32-310;
- 9 (6) Develop and print forms for use as required by
- 10 sections 32-308, 32-310, 32-320, 32-329, 32-947, 32-956, and 32-958;
- 11 (7) Contract with the Department of Administrative
- 12 Services for storage and distribution of the forms;
- 13 (8) Require reporting to ensure compliance with sections
- 14 32-308 to 32-310;
- 15 (9) Prepare and transmit reports as required by the
- 16 National Voter Registration Act of 1993, 42 U.S.C. 1973gg et seq.;
- 17 (10) Develop and print a manual describing the
- 18 requirements of the initiative and referendum process and distribute
- 19 the manual to election commissioners and county clerks for
- 20 distribution to the public upon request;
- 21 (11) Develop and print pamphlets described in section
- 22 32-1405.01;
- 23 (12) Adopt and promulgate rules and regulations for
- 24 elections conducted under sections 32-952 to 32-959; and
- 25 (13) Adopt and promulgate rules and regulations regarding

1 the procedure to remove secret-ballot envelopes from return envelopes

- 2 after verification of information on the return envelopes, remove
- 3 ballots from secret-ballot envelopes and return envelopes if a voter
- 4 did not use the secret-ballot envelope, and count the ballots in a
- 5 manner that does not impair the anonymity of the voter; and
- $\frac{(13)}{(14)}$ Establish a free access system, such as a toll-
- 7 free telephone number or an Internet web site, that any voter who
- 8 casts a provisional ballot may access to discover whether the vote of
- 9 that voter was counted and, if the vote was not counted, the reason
- 10 that the vote was not counted. The Secretary of State shall establish
- 11 and maintain reasonable procedures necessary to protect the security,
- 12 confidentiality, and integrity of personal information collected,
- 13 stored, or otherwise used by the free access system. Access to
- 14 information about an individual provisional ballot shall be
- 15 restricted to the individual who cast the ballot.
- 16 Sec. 6. Section 32-809, Revised Statutes Cumulative
- 17 Supplement, 2012, is amended to read:
- 18 32-809 (1) The form of the official ballot at the
- 19 statewide primary election shall be prescribed by the Secretary of
- 20 State. At the top of the ballot and over all else shall be printed in
- 21 boldface type the name of the political party, Official
- 22 Ballot, Primary Election 20... Each division containing the names of
- 23 the office and a list of candidates for such office shall be
- 24 separated from other groups by a bold line. The ballot shall list at-
- 25 large candidates and subdistrict candidates under appropriate

1 headings.

2 (2) All proposals for constitutional amendments, 3 candidates for delegates to the national political party conventions, 4 and candidates on the nonpartisan ballot shall be submitted on a 5 ballot where bold lines separate one office or issue from another. Proposals for constitutional amendments proposed by the Legislature 6 7 shall be placed on the ballot as provided in sections 49-201 to 8 49-211. Each candidate for delegate to the national political party convention shall have his or her preference for the candidacy for the 9 office of President of the United States or the fact that he or she 10 is uncommitted shown on the ballot in parenthesis and indented on the 11 12 line immediately below the name of the candidate. All constitutional 13 amendments shall be placed on a separate ballot when a paper ballot is used which requires the ballot after being voted to be folded 14 15 before being deposited in a ballot box. When an optical-scan ballot 16 is used which requires a ballot envelope or secret-ballot envelope or ballot sleeve in which the ballot after being voted is placed before 17 being deposited in a ballot box, constitutional amendments may be 18 printed on either side of the ballot and shall be separated from 19 20 other offices or issues by a bold line. Constitutional amendments so 21 arranged shall constitute a separate ballot. (3) Except as otherwise provided in section 32-811, the 22 23 statewide primary election ballot shall contain the name of every 24 candidate filing or recognized under subsection (1) of section 32-606 and sections 32-611, 32-613, and 32-614 and no other names. No name 25

of a candidate for member of the Legislature or an elective office 1 2 described in Article IV, section 1, of the Constitution of Nebraska 3 shall appear on any ballot or any series of ballots at any primary 4 election more than once except for the names of candidates for the 5 office of delegate to a county, state, or national political party convention. When two or more of the last names of candidates for the 6 7 same office at the primary election are the same in spelling or 8 sound, the official ballots may, on the request of any such candidate, have his or her address printed immediately below his or 9 10 her name in capital and lowercase letters in lightface type of the 11 same size as the type in which the name of the candidate is printed. 12 Sec. 7. Section 32-813, Reissue Revised Statutes of 13 Nebraska, is amended to read: 32-813 (1) The names of all candidates and all proposals 14 15 to be voted upon at the general election shall be arranged upon the 16 ballot in parts separated from each other by bold lines in the order the offices and proposals are set forth in this section. If any 17 18 office is not subject to the upcoming election, the office shall be omitted from the ballot and the remaining offices shall move up so 19 20 that the same relative order is preserved. The order of any offices may be altered to allow for the best utilization of ballot space in 21 order to avoid printing a second ballot when one ballot would be 22 sufficient if an optical-scan ballot is used. All proposals on the 23 ballot shall remain separate from the offices, and the proposals 24 25 shall follow all offices on the ballot.

1 (2)(a) If the election is in a year in which a President

- 2 of the United States is to be elected, the names and spaces for
- 3 voting for candidates for President and Vice President shall be
- 4 entitled Presidential Ticket in boldface type.
- 5 (b) The names of candidates for President and Vice
- 6 President for each political party shall be grouped together, and
- 7 each group shall be enclosed with brackets with the political party
- 8 name next to the brackets and one square or oval opposite the names
- 9 in which the voter indicates his or her choice.
- 10 (c) The names of candidates for President and Vice
- 11 President who have successfully petitioned on the ballot for the
- 12 general election shall be grouped together with the candidates
- 13 appearing on the same petition being grouped together, and each group
- 14 shall be enclosed with brackets with the words "By Petition" next to
- 15 the brackets and one square or oval opposite the names in which the
- 16 voter indicates his or her choice.
- 17 (d) Beneath the names of the candidates for President and
- 18 Vice President certified by the officers of the national political
- 19 party conventions pursuant to section 32-712 and beneath the names of
- 20 all candidates for President and Vice President placed on the general
- 21 election ballot by petition, two write-in lines shall be provided in
- 22 which the voter may fill in the names of the candidates of his or her
- 23 choice. The lines shall be enclosed with brackets with one square or
- 24 oval opposite the names in which the voter indicates his or her
- 25 choice. The name appearing on the top line shall be considered to be

1 the candidate for President, and the name appearing on the second

- 2 line shall be considered to be the candidate for Vice President.
- 3 (3) The names and spaces for voting for candidates for
- 4 United States Senator if any are to be elected shall be entitled
- 5 United States Senatorial Ticket in boldface type.
- 6 (4) The names and spaces for voting for candidates for
- 7 Representatives in Congress shall be entitled Congressional Ticket in
- 8 boldface type. Above the candidates' names, the office shall be
- 9 designated For Representative in Congress District.
- (5) The names and spaces for voting for candidates for 10 11 the various state officers shall be entitled State Ticket in boldface 12 type. Each set of candidates shall be separated by lines across the column, and above each set of candidates shall be designated the 13 14 office for which they are candidates, arranged in the order prescribed by the Secretary of State. The candidates for Governor of 15 16 each political party receiving the highest number of votes in the primary election shall be grouped together with their respective 17 18 candidates for Lieutenant Governor. Each group shall be enclosed with 19 brackets with the political party name next to the brackets and one 20 square or oval opposite the names in which the voter indicates his or her choice for Governor and Lieutenant Governor jointly. The 21 candidates for Governor and Lieutenant Governor who have successfully 22 petitioned on the general election ballot shall be grouped together 23 with the candidates appearing on the same petition being grouped 24 25 together. Each group shall be enclosed with brackets with the words

"By Petition" next to the brackets and one square or oval opposite 1 2 the names in which the voter indicates his or her choice for Governor 3 and Lieutenant Governor jointly. Beneath the names of the candidates for Governor nominated at a primary election by political party and 4 5 their respective candidates for Lieutenant Governor and beneath the names of all candidates for Governor and Lieutenant Governor placed 6 7 on the general election ballot by petition, one write-in line shall 8 be provided in which the registered voter may fill in the name of the candidate for Governor of his or her choice and one square or oval 9 opposite the line in which the voter indicates his or her choice for 10 11 Governor. 12 (6) The names and spaces for voting for nonpartisan 13 candidates shall be entitled Nonpartisan Ticket in boldface type. The names of all nonpartisan candidates shall appear in the order listed 14 15 in this subsection, except that when using an optical-scan ballot, 16 the order of offices may be altered to allow for the best utilization of ballot space to avoid printing a second ballot when one ballot 17 would be sufficient: 18 19 (a) Legislature; 20 (b) State Board of Education; (c) Board of Regents of the University of Nebraska; 21 (d) Chief Justice of the Supreme Court; 22 23 (e) Judge of the Supreme Court; (f) Judge of the Court of Appeals; 24 25 (g) Judge of the Nebraska Workers' Compensation Court;

- 1 (h) Judge of the District Court;
- 2 (i) Judge of the Separate Juvenile Court;
- 3 (j) Judge of the County Court; and
- 4 (k) County officers in the order prescribed by the
- 5 election commissioner or county clerk.
- 6 (7) The names and spaces for voting for the various
- 7 county offices and for measures submitted to the county vote only or
- 8 in only a part of the county shall be entitled County Ticket in
- 9 boldface type. If the election commissioner or county clerk deems it
- 10 advisable, the measures may be submitted on a separate ballot if
- 11 using a paper ballot or on either side of an optical-scan ballot if
- 12 the ballot is placed in a ballot envelope or secret-ballot envelope
- or ballot sleeve before being deposited in a ballot box.
- 14 (8) The candidates for office in the precinct only or in
- 15 the city or village only shall be printed on the ballot, except that
- 16 if the election commissioner or county clerk deems it advisable,
- 17 candidates for these offices may be submitted on a separate ballot if
- 18 using a paper ballot or on either side of an optical-scan ballot if
- 19 the ballot is placed in a ballot envelope or secret-ballot envelope
- 20 or ballot sleeve before being deposited in a ballot box.
- 21 (9) All proposals submitted by initiative or referendum
- 22 and proposals for constitutional amendments shall be placed on a
- 23 separate ballot when a paper ballot is used which requires that the
- 24 ballot after being voted be folded before being deposited in a ballot
- 25 box. When an optical-scan ballot is used which requires a ballot

1 envelope or secret-ballot envelope or ballot sleeve in which the

- 2 ballot after being voted is placed before being deposited in a ballot
- 3 box, initiative or referendum proposals and proposals for
- 4 constitutional amendments may be placed on either side of the ballot,
- 5 shall be separated by a bold line, and shall follow all other offices
- 6 placed on the same side of the ballot. Initiative or referendum
- 7 proposals and constitutional amendments so arranged shall constitute
- 8 a separate ballot. Proposals for constitutional amendments proposed
- 9 by the Legislature shall be placed on the ballot as provided in
- 10 sections 49-201 to 49-211.
- 11 Sec. 8. Section 32-816, Revised Statutes Cumulative
- 12 Supplement, 2012, is amended to read:
- 13 32-816 (1) A blank space shall be provided at the end of
- 14 each office division on the ballot for registered voters to fill in
- 15 the name of any person for whom they wish to vote and whose name is
- 16 not printed upon the ballot, except that at the primary election
- 17 there shall be no write-in space for delegates to the county
- 18 political party convention or delegates to the national political
- 19 party convention. A square or oval shall be printed opposite each
- 20 write-in space similar to the square or oval placed opposite other
- 21 candidates and issues on the ballot. The square or oval shall be
- 22 marked to vote for a write-in candidate whose name appears in the
- 23 write-in space provided.
- 24 (2) The Secretary of State shall approve write-in space
- 25 for optical-scan ballots and electronic voting systems. Adequate

1 provision shall be made for write-in votes sufficient to allow one

- 2 write-in space for each office to be elected at any election except
- 3 offices for which write-in votes are specifically prohibited. The
- 4 write-in ballot shall clearly identify the office for which such
- 5 write-in vote is cast. The write-in space shall be a part of the
- 6 official ballot, may be on the <u>secret-ballot</u> envelope or a separate
- 7 piece of paper from the printed portion of the ballot, and shall
- 8 allow the voter adequate space to fill in the name of the candidate
- 9 for whom he or she desires to cast his or her ballot.
- 10 Sec. 9. Section 32-915, Revised Statutes Cumulative
- 11 Supplement, 2012, is amended to read:
- 12 32-915 (1) A person whose name does not appear on the
- 13 precinct list of registered voters at the polling place for the
- 14 precinct in which he or she resides, whose name appears on the
- 15 precinct list of registered voters at the polling place for the
- 16 precinct in which he or she resides at a different residence address
- 17 as described in section 32-914.02, or whose name appears with a
- 18 notation that he or she received a ballot for early voting may vote a
- 19 provisional ballot if he or she:
- 20 (a) Claims that he or she is a registered voter who has
- 21 continuously resided in the county in which the precinct is located
- 22 since registering to vote;
- 23 (b) Is not entitled to vote under section 32-914.01 or
- 24 32-914.02;
- 25 (c) Has not registered to vote or voted in any other

1 county since registering to vote in the county in which the precinct

- 2 is located;
- 3 (d) Has appeared to vote at the polling place for the
- 4 precinct to which the person would be assigned based on his or her
- 5 residence address; and
- 6 (e) Completes and signs a registration application before
- 7 voting.
- 8 (2) A voter whose name appears on the precinct list of
- 9 registered voters for the polling place with a notation that the
- 10 voter is required to present identification pursuant to section
- 11 32-318.01 but fails to present identification may vote a provisional
- 12 ballot if he or she completes and signs a registration application
- 13 before voting.
- 14 (3) Each person voting by provisional ballot shall
- 15 <u>enclose seal</u> his or her ballot in <u>an a secret-ballot envelope. The</u>
- 16 voter shall place the secret-ballot envelope in a return envelope
- 17 marked Provisional Ballot and shall, by signing the certification on
- 18 the front of the return envelope or a separate form attached to the
- 19 <u>return</u> envelope, certify to the following facts:
- 20 (a) I am a registered voter in County;
- 21 (b) My name or address did not correctly appear on the
- 22 precinct list of registered voters;
- 23 (c) I registered to vote on or about this
- 24 date;
- 25 (d) I registered to vote

1 in person at the election office or a voter

- 2 registration site,
- 3 by mail,
- 4 on a form through the Department of Motor Vehicles,
- 5 on a form through another state agency,
- 6 in some other way;
- 7 (e) I have not resided outside of this county or voted
- 8 outside of this county since registering to vote in this county;
- 9 (f) My current address is shown on the registration
- 10 application completed as a requirement for voting by provisional
- 11 ballot; and
- 12 (g) I am eligible to vote in this election and I have not
- 13 voted and will not vote in this election except by this ballot.
- 14 (4) The voter shall sign the certification under penalty
- 15 of election falsification. The following statements shall be on the
- 16 front of the return envelope or on the attached form: By signing the
- 17 front of this <u>return</u> envelope or the attached form you are certifying
- 18 to the information contained on this <u>return</u> envelope or the attached
- 19 form under penalty of election falsification. Election falsification
- 20 is a Class IV felony and may be punished by up to five years
- 21 imprisonment, a fine of up to ten thousand dollars, or both.
- 22 (5) If the person's name does not appear on the precinct
- 23 list of registered voters for the polling place and the judge or
- 24 clerk of election determines that the person's residence address is
- 25 located in another precinct within the same county, the judge or

1 clerk of election shall direct the person to his or her correct

- 2 polling place to vote.
- 3 Sec. 10. Section 32-916, Reissue Revised Statutes of
- 4 Nebraska, is amended to read:
- 5 32-916 (1) Two judges of election or a precinct inspector
- 6 and a judge of election shall affix their initials to the official
- 7 ballots. The judge of election shall deliver a ballot to each
- 8 registered voter after complying with section 32-914.
- 9 (2) After voting the ballot, the registered voter shall,
- 10 as directed by the judge of election, fold his or her ballot or place
- 11 the ballot in the ballot envelope or secret-ballot envelope or ballot
- 12 sleeve so as to conceal the voting marks and to expose the initials
- 13 affixed on the ballot. The registered voter shall, without delay and
- 14 without exposing the voting marks upon the ballot, deliver the ballot
- 15 to the judge of election before leaving the enclosure in which the
- 16 voting booths are placed.
- 17 (3) The judge of election shall, without exposing the
- 18 voting marks on the ballot, approve the exposed initials upon the
- 19 ballot and deposit the ballot in the ballot box in the presence of
- 20 the registered voter. No judge of election shall deposit any ballot
- 21 in a ballot box unless the ballot has been identified as having the
- 22 appropriate initials. Any ballot not properly identified shall be
- 23 rejected in the presence of the voter, the judge of election shall
- 24 make a notation on the ballot Rejected, not properly identified, and
- 25 another ballot shall be issued to the voter and the voter shall then

be permitted to cast his or her ballot. If the ballot is in order,
the judge shall deposit the ballot in the ballot box in the presence

3 of the voter and the voter shall promptly leave the polling place.

4 The judges of election shall maintain the secrecy of the rejected

5 ballots and shall cause the rejected ballots to be made up in a

6 sealed packet. The judges of election shall endorse the packet with

the words Rejected Ballots and the designation of the precinct. The

8 judges of election shall sign the endorsement label and shall return

9 the packet to the election commissioner or county clerk with a

10 statement by the judges of election showing the number of ballots

11 rejected.

7

12 (4) Upon receiving a provisional ballot as provided in 13 section 32-915, the judge of election shall give the voter written information that states that the voter may determine if his or her 14 vote was counted and, if not, the reason that the vote was not 15 counted by accessing the system created pursuant to section 32-202 16 and the judge of election shall ensure that the appropriate 17 information is on the outside of the return envelope in which the 18 secret-ballot envelope containing the ballot is enclosed or attached 19 20 to the return envelope, attach the statement required by section 21 32-915 if not contained on the return envelope, and place the entire return envelope into the ballot box. Upon receiving a provisional 22 ballot as provided in section 32-915.01, the judge of election shall 23 comply with the requirements for a provisional ballot under this 24 25 subsection, except that a provisional ballot cast pursuant to section

1 32-915.01 shall be kept separate from the other ballots cast at the

- 2 election.
- 3 Sec. 11. Section 32-936, Reissue Revised Statutes of
- 4 Nebraska, is amended to read:
- 5 32-936 If satisfied that the application is proper and
- 6 that the applicant is qualified to vote under section 32-933, the
- 7 election commissioner or county clerk shall deliver to the applicant
- 8 a ballot for President and Vice President of the United States. After
- 9 voting the ballot, the voter shall securely seal the ballot in $\frac{an}{a}$
- 10 secret-ballot envelope and place the secret-ballot envelope in a
- 11 return envelope furnished by the election commissioner or county
- 12 clerk. On the back of the return envelope shall be imprinted a
- 13 statement substantially as follows:
- 14 Certification of New (or Former) Resident Voter
- I have qualified as a new (or former) resident voter in
- 16 this state or county. I have not applied nor do I intend to apply for
- 17 a ballot for early voting from the state, county in Nebraska, or
- 18 District of Columbia from which I have moved. I have not voted and I
- 19 will not vote otherwise than by this ballot.
- 20 The voter shall sign and date the certification upon the
- 21 <u>return</u> envelope. The election commissioner or county clerk shall keep
- 22 the return envelope in his or her office until delivered by him or
- 23 her to the counting board under section 32-1027.
- Sec. 12. Section 32-947, Revised Statutes Cumulative
- 25 Supplement, 2012, is amended to read:

1 32-947 (1) Upon receipt of an application or other 2 request for a ballot to vote early, the election commissioner or 3 county clerk shall determine whether the applicant is a registered voter and is entitled to vote as requested. If the election 4 5 commissioner or county clerk determines that the applicant is a 6 registered voter entitled to vote early and the application was 7 received at or before 4 p.m. on the Wednesday preceding the election, 8 the election commissioner or county clerk shall deliver a ballot to 9 the applicant in person or by mail, postage paid. The election

- 10 commissioner or county clerk or any employee of the election
- 11 commissioner or county clerk shall write or cause to be affixed his
- 12 or her customary signature or initials on the ballot.
- 13 (2) An unsealed identification A secret-ballot envelope
- 14 <u>and a return</u> envelope shall be delivered with the ballot, and upon
- 15 the back of the return envelope shall be printed a form substantially
- 16 as follows:
- 17 VOTER'S OATH
- 18 I, the undersigned voter, declare that the enclosed
- 19 ballot or ballots contained no voting marks of any kind when I
- 20 received them, and I caused the ballot or ballots to be marked,
- 21 enclosed in the identification a secret-ballot envelope and the
- 22 <u>return</u> envelope, and sealed in such envelopes. envelopes.
- To the best of my knowledge and belief, I declare under
- 24 penalty of election falsification that:
- 25 (a) I,, am a registered voter

1 :	in							•	•	•	•	•		•		•	County;
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- 2 (b) I reside in the State of Nebraska
- 3 at;
- 4 (c) I have voted the enclosed ballot and am returning it
- 5 in compliance with Nebraska law; and
- 6 (d) I have not voted and will not vote in this election
- 7 except by this ballot.
- 8 ANY PERSON WHO SIGNS THIS FORM KNOWING THAT ANY OF THE
- 9 INFORMATION IN THE FORM IS FALSE SHALL BE GUILTY OF ELECTION
- 10 FALSIFICATION, A CLASS IV FELONY UNDER SECTION 32-1502 OF THE
- 11 STATUTES OF NEBRASKA. THE PENALTY FOR ELECTION FALSIFICATION IS
- 12 IMPRISONMENT FOR UP TO FIVE YEARS OR A FINE NOT TO EXCEED TEN
- 13 THOUSAND DOLLARS, OR BOTH.
- I also understand that failure to sign below will
- 15 invalidate my ballot.
- 16 Signature
- 17 The primary election ballot, if any, within this envelope
- is a primary election ballot of the party.
- 19 Ballots contained in this envelope are for the
- 20 (primary, general, or special) election to be held on the day
- 21 of 20...
- 22 (3) If the ballot and identification envelope will be
- 23 returned by mail or by someone other than the voter, the The election
- 24 commissioner or county clerk shall include <u>a secret-ballot envelope</u>
- 25 with the ballot an identification envelope upon the face of which and

1 <u>a return envelope. Upon the face of the return envelope</u> shall be

- 2 printed the official title and post office address of the election
- 3 commissioner or county clerk.
- 4 (4) The election commissioner or county clerk shall also
- 5 enclose with the ballot materials:
- 6 (a) A registration application, if the election
- 7 commissioner or county clerk has determined that the applicant is not
- 8 a registered voter pursuant to section 32-945, with instructions that
- 9 failure to return the completed and signed application indicating the
- 10 residence address as it appears on the voter's request for a ballot
- 11 to the election commissioner or county clerk by the close of the
- 12 polls on election day will result in the ballot not being counted;
- 13 (b) A registration application and the oath pursuant to
- 14 section 32-946, if the voter is without a residence address, with
- 15 instructions that the residence address of the voter shall be deemed
- 16 that of the office of the election commissioner or county clerk of
- 17 the county of the voter's prior residence and that failure to return
- 18 the completed and signed application and oath to the election
- 19 commissioner or county clerk by the close of the polls on election
- 20 day will result in the ballot not being counted; or
- 21 (c) Written instructions directing the voter to submit a
- 22 copy of an identification document pursuant to section 32-318.01 if
- 23 the voter is required to present identification under such section
- 24 and advising the voter that failure to submit identification to the
- 25 election commissioner or county clerk by the close of the polls on

- 1 election day will result in the ballot not being counted.
- 2 (5) The election commissioner or county clerk may—shall
- 3 enclose with the ballot materials a $\frac{1}{2}$ return envelope for the
- 4 voter's use in returning his or her identification secret-ballot
- 5 envelope containing the voted ballot, <u>his or her</u> registration
- 6 application, and any other materials that may be required. The return
- 7 <u>envelope shall be of sufficient size that the secret-ballot envelope,</u>
- 8 registration application, and other materials can be conveniently
- 9 placed within it.
- 10 Sec. 13. Section 32-949, Reissue Revised Statutes of
- 11 Nebraska, is amended to read:
- 12 32-949 (1) After a ballot for early voting is received by
- 13 a voter and before placing any marks thereon, the voter shall note
- 14 whether there are any voting marks on the ballot and whether there is
- 15 a signature or initials on the ballot in the space provided for the
- 16 election official's signature or initials. If there are any voting
- 17 marks or no signature or initials, the ballot shall be returned
- 18 immediately to the election commissioner or county clerk. If there
- 19 are no such marks, the voter shall cause the ballot to be marked. If
- 20 the ballot is voted in the office of the election commissioner or
- 21 county clerk, the registered voter shall return the ballot, secret-
- 22 <u>ballot envelope</u>, and identification <u>return</u> envelope to the election
- 23 commissioner or county clerk or an employee of the election
- 24 commissioner or county clerk who shall deposit the secret-ballot
- 25 <u>envelope containing</u> the ballot into a ballot box and place the

- 1 <u>identification_return_envelope</u> in a secure container.
- 2 (2) If the voter is mailing or otherwise delivering the
- 3 ballot to the election commissioner or county clerk, the voter shall:
- 4 (a) Place the marked ballot in the identification the
- 5 secret-ballot envelope and place the secret-ballot envelope in the
- 6 return envelope received for that purpose in such a manner that the
- 7 signature of the issuing officer on the ballot is visible;
- 8 (b) Complete and sign the voter's oath on the outside of
- 9 the identification return envelope under the penalty of election
- 10 falsification;
- 11 (c) Enclose, in the identification envelope or separately
- 12 in the return envelope, if one has been provided, his or her
- 13 completed registration application if one was provided pursuant to
- 14 section 32-945 or 32-946, a copy of his or her identification
- 15 document if such identification has been requested, and the oath
- 16 completed and signed by a voter without a residence address if
- 17 required pursuant to section 32-946;
- 18 (d) Ensure that the secret-ballot envelope and the
- 19 identification envelope or return envelope is are sealed; and
- 20 (e) Mail, deliver, or cause to be delivered the <u>return</u>
- 21 envelope containing the ballots secret-ballot envelope and ballot and
- 22 any required materials to the election commissioner or county clerk
- 23 from whom it was received.
- 24 (3) All postage costs related to returning such the
- 25 ballots and required materials, if any, to the election commissioner

- 1 or county clerk shall be paid by the applicant.
- 2 Sec. 14. Section 32-950, Reissue Revised Statutes of
- 3 Nebraska, is amended to read:
- 4 32-950 Ballots issued under section 32-948 which are
- 5 returned not later than the hour established for the closing of the
- 6 polls shall be accepted for review by the counting board for early
- 7 voting. Such ballots received by the election commissioner or county
- 8 clerk after the close of the polls on election day shall remain
- 9 sealed in the <u>return</u> envelope on which the election commissioner or
- 10 county clerk shall write Rejected, received on, and the date on which
- 11 the ballot was received. If such a ballot was received on election
- 12 day but after the close of the polls, the election commissioner or
- 13 county clerk shall also write on the return envelope the time at
- 14 which the ballot was received. Such rejected ballots shall be
- 15 segregated and stored in a sealed container designated for Rejected
- 16 Early Ballots.
- 17 Sec. 15. Section 32-953, Reissue Revised Statutes of
- 18 Nebraska, is amended to read:
- 19 32-953 The election commissioner or county clerk shall
- 20 mail the official ballot to all registered voters of the political
- 21 subdivision at the addresses appearing on the voter registration
- 22 register on the same day. The ballots shall be mailed by
- 23 nonforwardable first-class mail not sooner than the twentieth day
- 24 before the date set for the election and not later than the tenth day
- 25 before the date set for the election. The election commissioner or

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1 county clerk shall include with the ballot an unsealed identification

- 2 <u>a secret-ballot envelope and a return</u> envelope meeting the
- 3 requirements of subsection (2) of section 32-947 and instructions
- 4 sufficient to describe the voting process.
- 5 Sec. 16. Section 32-954, Reissue Revised Statutes of
- 6 Nebraska, is amended to read:
- 7 32-954 Upon receipt of the official ballot, the
- 8 registered voter shall mark it, seal the ballot in the identification
- 9 the secret-ballot envelope, seal the secret-ballot envelope in the
- 10 <u>return</u> envelope supplied with the ballot, sign the identification
- 11 <u>return</u> envelope, and comply with the instructions provided with the
- 12 ballot. The voter may return the ballot to the election commissioner
- 13 or county clerk by mailing it or by personally delivering it to the
- 14 office of the election commissioner or county clerk. The deadline for
- 15 receipt of the ballot is 5 p.m. on the date set for the election. The
- 16 official ballot must be <u>sealed in the secret-ballot envelope and</u>
- 17 returned in the identification return envelope. The registered voter
- 18 shall, by signing the return envelope, certify to the facts contained
- 19 on the <u>return</u> envelope. The election commissioner or county clerk
- 20 shall keep the identification return envelopes received from
- 21 registered voters unopened in a fireproof safe or other suitable
- 22 location which is locked until delivered to the counting board.
- Sec. 17. Section 32-957, Reissue Revised Statutes of
- 24 Nebraska, is amended to read:
- 25 32-957 An official ballot under section 32-953 shall be

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counted only if it is returned in the identification return envelope,

2 the return envelope is signed by the voter to whom it was issued, and 3 the signature is verified by the election commissioner or county clerk. The election commissioner or county clerk shall verify the 4 5 signature on each identification return envelope received in his or 6 her office with the signature appearing on the voter registration 7 records. If the election commissioner or county clerk is unable to 8 verify a signature, the election commissioner or county clerk shall contact the voter within two days after determining that he or she is 9 unable to verify the signature to ascertain whether the voter cast a 10 ballot. The election commissioner or county clerk may request that 11 12 the registered voter sign and submit a current signature card 13 pursuant to section 32-318. The election commissioner or county clerk may begin verifying the signatures as the return envelopes are 14 received in his or her office. If the election commissioner or county 15 clerk determines that a voter has voted more than once, no ballot 16 cast by that voter in that election shall be counted. The election 17 18 commissioner or county clerk shall not make public any record or list of registered voters who have returned their ballots until the 19 20 election has been certified by the canvassing board. Sec. 18. Section 32-1002, Revised Statutes Cumulative 21 Supplement, 2012, is amended to read: 22 23 32-1002 (1) As the ballots are removed from the ballot

box pursuant to sections 32-1012 to 32-1018, the receiving board

shall separate the return envelopes containing the provisional

1 ballots from the rest of the ballots and deliver them to the election

- 2 commissioner or county clerk.
- 3 (2) Upon receipt of a provisional ballot, the election
- 4 commissioner or county clerk shall verify that the certificate on the
- 5 front of the <u>return</u> envelope or the form attached to the <u>return</u>
- 6 envelope is in proper form and that the certification has been signed
- 7 by the voter.
- 8 (3) The election commissioner or county clerk shall also
- 9 (a) verify that such person has not voted anywhere else in the county
- 10 or been issued a ballot for early voting, (b) investigate whether any
- 11 credible evidence exists that the person was properly registered to
- 12 vote in the county before the deadline for registration for the
- 13 election, (c) investigate whether any information has been received
- 14 pursuant to section 32-309, 32-310, or 32-324 that the person has
- 15 resided, registered, or voted in any other county or state since
- 16 registering to vote in the county, and (d) upon determining that
- 17 credible evidence exists that the person was properly registered to
- 18 vote in the county, make the appropriate changes to the voter
- 19 registration register by entering the information contained in the
- 20 registration application completed by the voter at the time of voting
- 21 a provisional ballot.
- 22 (4) A provisional ballot cast by a voter pursuant to
- 23 section 32-915 shall be counted if:
- 24 (a) Credible evidence exists that the voter was properly
- 25 registered in the county before the deadline for registration for the

- 1 election;
- 2 (b) The voter has resided in the county continuously
- 3 since registering to vote in the county;
- 4 (c) The voter has not voted anywhere else in the county
- 5 or has not otherwise voted early using a ballot for early voting;
- 6 (d) The voter has completed a registration application
- 7 prior to voting as prescribed in subsection (6) of this section and:
- 8 (i) The residence address provided on the registration
- 9 application completed pursuant to subdivision (1)(e) of section
- 10 32-915 is located within the precinct in which the person voted; and
- 11 (ii) If the voter is voting in a primary election, the
- 12 party affiliation provided on the registration application completed
- 13 prior to voting the provisional ballot is the same party affiliation
- 14 that appears on the voter's voter registration record based on his or
- 15 her previous registration application; and
- 16 (e) The certification on the front of the <u>return</u> envelope
- 17 or form attached to the return envelope is in the proper form and
- 18 signed by the voter.
- 19 (5) A provisional ballot cast by a voter pursuant to
- 20 section 32-915 shall not be counted if:
- 21 (a) The voter was not properly registered in the county
- 22 before the deadline for registration for the election;
- 23 (b) Information has been received pursuant to section
- 24 32-309, 32-310, or 32-324 that the voter has resided, registered, or
- 25 voted in any other county or state since registering to vote in the

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- 1 county in which he or she cast the provisional ballot;
- 2 (c) Credible evidence exists that the voter has voted
- 3 elsewhere or has otherwise voted early;
- 4 (d) The voter failed to complete and sign a registration
- 5 application pursuant to subsection (6) of this section and
- 6 subdivision (1)(e) of section 32-915;
- 7 (e) The residence address provided on the registration
- 8 application completed pursuant to subdivision (1)(e) of section
- 9 32-915 is in a different county or in a different precinct than the
- 10 county or precinct in which the voter voted;
- 11 (f) If the voter is voting in a primary election, the
- 12 party affiliation on the registration application completed prior to
- 13 voting the provisional ballot is different than the party affiliation
- 14 that appears on the voter's voter registration record based on his or
- 15 her previous registration application; or
- 16 (g) The voter failed to complete and sign the
- 17 certification on the <u>return</u> envelope or form attached to the <u>return</u>
- 18 envelope pursuant to subsection (3) of section 32-915.
- 19 (6) An error or omission of information on the
- 20 registration application or the certification required under section
- 21 32-915 shall not result in the provisional ballot not being counted
- 22 if:
- 23 (a)(i) The errant or omitted information is contained
- 24 elsewhere on the registration application or certification; or
- 25 (ii) The information is not necessary to determine the

- 1 eligibility of the voter to cast a ballot; and
- 2 (b) Both the registration application and the
- 3 certification are signed by the voter.
- 4 (7) Upon determining that the voter's provisional ballot
- 5 is eligible to be counted, the election commissioner or county clerk
- 6 shall remove the secret-ballot envelope from the return envelope and
- 7 <u>open the secret-ballot envelope and remove the ballot from the</u>
- 8 envelope secret-ballot envelope, or remove the ballot from the return
- 9 envelope if the voter did not use the secret-ballot envelope, without
- 10 exposing the marks on the ballot and shall place the ballot with the
- 11 ballots to be counted by the county canvassing board in a manner that
- 12 does not impair the anonymity of the voter as prescribed by the
- 13 <u>Secretary of State</u>.
- 14 (8) The election commissioner or county clerk shall
- 15 notify the system administrator of the system created pursuant to
- 16 section 32-202 as to whether the ballot was counted and, if not, the
- 17 reason the ballot was not counted.
- 18 (9) The verification and investigation shall be completed
- 19 within seven days after the election.
- 20 Sec. 19. Section 32-1006, Reissue Revised Statutes of
- 21 Nebraska, is amended to read:
- 22 32-1006 If a vote is cast for a candidate whose name is
- 23 printed on the ballot and a name is filled in on the line provided
- 24 for that purpose for the same office, the ballot shall be rejected
- 25 for the office involved. The counting board shall make the following

1 notation on the ballot card and on the ballot_envelope

- 2 if any: Rejected for the office of, overvoted, and the
- 3 counting board shall immediately duplicate the overvoted ballot
- 4 omitting the overvoted portion of the ballot and number the original
- 5 ballot, ballot secret-ballot envelope if any, and duplicate ballot
- 6 with the same identifying number. The identifying number shall be
- 7 assigned in numerical order, and the original ballot shall remain in
- 8 the ballot secret-ballot envelope if any.
- 9 Sec. 20. Section 32-1027, Reissue Revised Statutes of
- 10 Nebraska, is amended to read:
- 11 32-1027 (1) The election commissioner or county clerk
- 12 shall appoint two or more registered voters to the counting board for
- 13 early voting. One registered voter shall be appointed from the
- 14 political party casting the highest number of votes for Governor or
- 15 for President of the United States in the county in the immediately
- 16 preceding general election, and one registered voter shall be
- 17 appointed from the political party casting the next highest vote for
- 18 such office. The election commissioner or county clerk may appoint
- 19 additional registered voters to serve on the counting board and may
- 20 appoint registered voters to serve in case of a vacancy among any of
- 21 the members of the counting board. Such appointees shall be balanced
- 22 between the political parties and may include registered voters
- 23 unaffiliated with any political party. The counting board may begin
- 24 carrying out its duties not earlier than the second Monday before the
- 25 election and shall meet as directed by the election commissioner or

- 1 county clerk.
- 2 (2) The counting board shall place all identification
- 3 <u>return</u> envelopes in order and shall review each returned
- 4 identification return envelope pursuant to verification procedures
- 5 prescribed in subsections (3) and (4) of this section.
- 6 (3) In its review, the counting board shall determine if:
- 7 (a) The voter has provided his or her name, residence
- 8 address, and signature on the voter identification return envelope;
- 9 (b) The ballot has been received from the voter who
- 10 requested it and the residence address is the same address provided
- 11 on the voter's request for a ballot for early voting, by comparing
- 12 the information provided on the $\frac{identification}{return}$ envelope with
- 13 information recorded in the record of early voters or the voter's
- 14 request;
- 15 (c) A completed and signed registration application has
- 16 been received from the voter by the deadline in section 32-302,
- 17 32-321, or 32-325 or by the close of the polls pursuant to section
- 18 32-945;
- 19 (d) An identification document has been received from the
- 20 voter not later than the close of the polls on election day if
- 21 required pursuant to section 32-318.01; and
- 22 (e) A completed and signed registration application and
- 23 oath has been received from the voter by the close of the polls on
- 24 election day if required pursuant to section 32-946.
- 25 (4) On the basis of its review, the counting board shall

1 determine whether the ballot shall be counted or rejected as follows:

- 2 (a) A ballot received from a voter who was properly
- 3 registered on or prior to the deadline for registration pursuant to
- 4 section 32-302 or 32-321 shall be accepted for counting without
- 5 further review if:
- 6 (i) The name on the identification return envelope
- 7 appears to be that of a registered voter to whom a ballot for early
- 8 voting has been issued or sent;
- 9 (ii) The residence address provided on the identification
- 10 <u>return</u> envelope is the same residence address at which the voter is
- 11 registered or is in the same precinct and subdivision of a precinct,
- 12 if any; and
- 13 (iii) The identification return envelope has been signed
- 14 by the voter;
- 15 (b) In the case of a ballot received from a voter who was
- 16 not properly registered prior to the deadline for registration
- 17 pursuant to section 32-302 or 32-321, the ballot shall be accepted
- 18 for counting if:
- 19 (i) A valid registration application completed and signed
- 20 by the voter has been received by the election commissioner or county
- 21 clerk prior to the close of the polls on election day;
- 22 (ii) The name on the identification return envelope
- 23 appears to be that of the person who requested the ballot;
- 24 (iii) The residence address provided on the
- 25 <u>identification return</u> envelope and on the registration application is

1 the same as the residence address as provided on the voter's request

- 2 for a ballot for early voting; and
- 3 (iv) The identification return envelope has been signed
- 4 by the voter;
- 5 (c) In the case of a ballot received from a voter without
- 6 a residence address who requested a ballot pursuant to section
- 7 32-946, the ballot shall be accepted for counting if:
- 8 (i) The name on the <u>identification</u> envelope
- 9 appears to be that of a registered voter to whom a ballot has been
- 10 sent;
- 11 (ii) A valid registration application completed and
- 12 signed by the voter, for whom the residence address is deemed to be
- 13 the address of the office of the election commissioner or county
- 14 clerk pursuant to section 32-946, has been received by the election
- 15 commissioner or county clerk prior to the close of the polls on
- 16 election day;
- 17 (iii) The oath required pursuant to section 32-946 has
- 18 been completed and signed by the voter and received by the election
- 19 commissioner or county clerk by the close of the polls on election
- 20 day; and
- 21 (iv) The <u>identification</u> return envelope has been signed
- 22 by the voter; and
- 23 (d) In the case of a ballot received from a registered
- 24 voter required to present identification before voting pursuant to
- 25 section 32-318.01, the ballot shall be accepted for counting if:

1 (i) The name on the identification return envelope

- 2 appears to be that of a registered voter to whom a ballot has been
- 3 issued or sent;
- 4 (ii) The residence address provided on the identification
- 5 <u>return</u> envelope is the same address at which the voter is registered
- 6 or is in the same precinct and subdivision of a precinct, if any;
- 7 (iii) A copy of an identification document authorized in
- 8 section 32-318.01 has been received by the election commissioner or
- 9 county clerk prior to the close of the polls on election day; and
- 10 (iv) The identification return envelope has been signed
- 11 by the voter.
- 12 (5) In opening the identification envelope or the return
- 13 envelope to determine if registration applications, oaths, or
- 14 identification documents have been enclosed by the voters from whom
- 15 they are required, the counting board shall make a good faith effort
- 16 to ensure that the ballot remains folded in the secret-ballot
- 17 <u>envelope until the processing is complete</u> and that the secrecy of the
- 18 vote is preserved, or if the voter did not use a secret-ballot
- 19 envelope, that the ballot is handled in a manner that does not impair
- 20 the anonymity of the voter, as prescribed by the Secretary of State.
- 21 (6) The counting board may, on the second Monday before
- 22 the election, open all identification secret-ballot envelopes in
- 23 return envelopes which are approved, and if the signature of the
- 24 election commissioner or county clerk or his or her employee is on
- 25 the ballot, the ballot shall be unfolded, flattened for purposes of

1 using the optical scanner, and placed in a sealed container for

- 2 counting as directed by the election commissioner or county clerk. At
- 3 the discretion of the election commissioner or county clerk, the
- 4 counting board may begin counting early ballots no earlier than
- 5 twenty-four hours prior to the opening of the polls on the day of the
- 6 election.
- 7 (7) If an identification a return envelope is rejected,
- 8 the counting board shall not open the identification return envelope.
- 9 The counting board shall write Rejected on the identification return
- 10 envelope and the reason for the rejection. If the ballot is rejected
- 11 after opening the identification return envelope because of the
- 12 absence of the official signature on the ballot, the ballot shall be
- 13 reinserted in the identification the secret-ballot envelope, if any,
- 14 and placed in the return envelope which shall be resealed and marked
- 15 Rejected, no official signature. The counting board shall place the
- 16 rejected identification return envelopes and ballots in a container
- 17 labeled Rejected Ballots and seal it.
- 18 (8) As soon as all ballots have been placed in the sealed
- 19 container and rejected identification return envelopes or ballots
- 20 have been sealed in the Rejected Ballots container, the counting
- 21 board shall count the ballots the same as all other ballots and an
- 22 unofficial count shall be reported to the election commissioner or
- 23 county clerk. No results shall be released prior to the closing of
- 24 the polls on election day.
- 25 Sec. 21. Section 32-1030, Reissue Revised Statutes of

- 1 Nebraska, is amended to read:
- 2 32-1030 All identification envelopes, return envelopes,
- 3 <u>secret-ballot envelopes,</u> voted ballots, and rejected ballots and the
- 4 Rejected Ballots container shall be placed in the container for early
- 5 voting materials, and the container shall be sealed.
- 6 Sec. 22. This act becomes operative on January 1, 2014.
- 7 Sec. 23. Original sections 32-103, 32-202, 32-813,
- 8 32-916, 32-936, 32-949, 32-950, 32-953, 32-954, 32-957, 32-1006,
- 9 32-1027, and 32-1030, Reissue Revised Statutes of Nebraska, and
- 10 sections 32-101, 32-809, 32-816, 32-915, 32-947, and 32-1002, Revised
- 11 Statutes Cumulative Supplement, 2012, are repealed.