## LEGISLATURE OF NEBRASKA ONE HUNDRED SIXTH LEGISLATURE

FIRST SESSION

## **LEGISLATIVE BILL 134**

Introduced by Stinner, 48.

Read first time January 10, 2019

## Committee:

- 1 A BILL FOR AN ACT relating to revenue and taxation; to amend section
- 2 77-3442, Reissue Revised Statutes of Nebraska, and section 2-3225,
- 3 Revised Statutes Cumulative Supplement, 2018; to provide certain
- 4 levy authority and duties for natural resources districts; to
- 5 harmonize provisions; and to repeal the original sections.
- 6 Be it enacted by the people of the State of Nebraska,

- 1 Section 1. Section 2-3225, Revised Statutes Cumulative Supplement,
- 2 2018, is amended to read:
- 3 2-3225 (1)(a) Each district shall have the power and authority to
- 4 levy a tax of not to exceed four and one-half cents on each one hundred
- 5 dollars of taxable valuation annually on all of the taxable property
- 6 within such district unless a higher levy is authorized pursuant to
- 7 section 77-3444.
- 8 (b) Each district shall also have the power and authority to levy a
- 9 tax equal to the dollar amount by which its restricted funds budgeted to
- 10 administer and implement ground water management activities and
- 11 integrated management activities under the Nebraska Ground Water
- 12 Management and Protection Act exceed its restricted funds budgeted to
- 13 administer and implement ground water management activities and
- 14 integrated management activities for FY2003-04, not to exceed one cent on
- 15 each one hundred dollars of taxable valuation annually on all of the
- 16 taxable property within the district.
- 17 (c) In addition to the power and authority granted in subdivisions
- 18 (1)(a) and (b) of this section, each district located in a river basin,
- 19 subbasin, or reach that has been determined to be fully appropriated
- 20 pursuant to section 46-714 or designated overappropriated pursuant to
- 21 section 46-713 by the Department of Natural Resources shall also have the
- 22 power and authority to levy a tax equal to the dollar amount by which its
- 23 restricted funds budgeted to administer and implement ground water
- 24 management activities and integrated management activities under the
- 25 Nebraska Ground Water Management and Protection Act exceed its restricted
- 26 funds budgeted to administer and implement ground water management
- 27 activities and integrated management activities for FY2005-06, not to
- 28 exceed three cents on each one hundred dollars of taxable valuation on
- 29 all of the taxable property within the district for FY2020-21 fiscal year
- 30 2006-07 and each fiscal year thereafter through FY2027-28 fiscal year
- 31 <del>2017-18</del>. Each district shall keep separate records on the funds raised

- 1 pursuant to this subdivision and shall document how such funds are
- 2 <u>expended to administer and implement ground water management activities</u>
- 3 <u>and integrated management activities under the Nebraska Ground Water</u>
- 4 Management and Protection Act.
- 5 (d) In addition to the power and authority granted in subdivisions
- 6 (a) through (c) of this subsection, a district with jurisdiction that
- 7 includes a river subject to an interstate compact among three or more
- 8 states and that also includes one or more irrigation districts within the
- 9 compact river basin may annually levy a tax not to exceed ten cents per
- one hundred dollars of taxable valuation of all taxable property in the
- 11 district. The proceeds of such tax may be used for the payment of
- 12 principal and interest on bonds and refunding bonds issued pursuant to
- 13 section 2-3226.01. Such levy is not includable in the computation of
- 14 other limitations upon the district's tax levy.
- 15 (2) The proceeds of the tax levies authorized in subdivisions (1)(a)
- 16 through (c) of this section shall be used, together with any other funds
- 17 which the district may receive from any source, for the operation of the
- 18 district. When adopted by the board, the tax levies authorized in
- 19 subdivisions (1)(a) through (d) of this section shall be certified by the
- 20 secretary to the county clerk of each county which in whole or in part is
- 21 included within the district. Such levy shall be handled by the counties
- 22 in the same manner as other levies, and proceeds shall be remitted to the
- 23 district treasurer. Such levy shall not be considered a part of the
- 24 general county levy and shall not be considered in connection with any
- 25 limitation on levies of such counties.
- Sec. 2. Section 77-3442, Reissue Revised Statutes of Nebraska, is
- 27 amended to read:
- 28 77-3442 (1) Property tax levies for the support of local governments
- 29 for fiscal years beginning on or after July 1, 1998, shall be limited to
- 30 the amounts set forth in this section except as provided in section
- 31 77-3444.

- 1 (2)(a) Except as provided in subdivisions (2)(b) and (2)(e) of this 2 section, school districts and multiple-district school systems may levy a 3 maximum levy of one dollar and five cents per one hundred dollars of 4 taxable valuation of property subject to the levy.
- (b) For each fiscal year prior to fiscal year 2017-18, learning communities may levy a maximum levy for the general fund budgets of member school districts of ninety-five cents per one hundred dollars of taxable valuation of property subject to the levy. The proceeds from the levy pursuant to this subdivision shall be distributed pursuant to section 79-1073.
- (c) Except as provided in subdivision (2)(e) of this section, for 11 each fiscal year prior to fiscal year 2017-18, school districts that are 12 members of learning communities may levy for purposes of such districts' 13 general fund budget and special building funds a maximum combined levy of 14 the difference of one dollar and five cents on each one hundred dollars 15 16 of taxable property subject to the levy minus the learning community levy 17 pursuant to subdivision (2)(b) of this section for such learning community. 18
- (d) Excluded from the limitations in subdivisions (2)(a) and (2)(c)19 of this section are (i) amounts levied to pay for current and future sums 20 agreed to be paid by a school district to certificated employees in 21 exchange for a voluntary termination of employment occurring prior to 22 September 1, 2017, (ii) amounts levied by a school district otherwise at 23 24 the maximum levy pursuant to subdivision (2)(a) of this section to pay 25 for current and future qualified voluntary termination incentives for certificated teachers pursuant to subsection (3) of section 79-8,142 that 26 are not otherwise included in an exclusion pursuant to subdivision (2)(d) 27 28 of this section, (iii) amounts levied by a school district otherwise at the maximum levy pursuant to subdivision (2)(a) of this section to pay 29 for seventy-five percent of the current and future sums agreed to be paid 30 to certificated employees in exchange for a voluntary termination of 31

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1 employment occurring between September 1, 2017, and August 31, 2018, as a result of a collective-bargaining agreement in force and effect on 2 3 September 1, 2017, that are not otherwise included in an exclusion 4 pursuant to subdivision (2)(d) of this section, (iv) amounts levied by a 5 school district otherwise at the maximum levy pursuant to subdivision (2) (a) of this section to pay for fifty percent of the current and future 6 7 sums agreed to be paid to certificated employees in exchange for a 8 voluntary termination of employment occurring between September 1, 2018, 9 and August 31, 2019, as a result of a collective-bargaining agreement in force and effect on September 1, 2017, that are not otherwise included in 10 an exclusion pursuant to subdivision (2)(d) of this section, (v) amounts 11 levied by a school district otherwise at the maximum levy pursuant to 12 subdivision (2)(a) of this section to pay for twenty-five percent of the 13 current and future sums agreed to be paid to certificated employees in 14 exchange for a voluntary termination of employment occurring between 15 16 September 1, 2019, and August 31, 2020, as a result of a collective-17 bargaining agreement in force and effect on September 1, 2017, that are not otherwise included in an exclusion pursuant to subdivision (2)(d) of 18 19 this section, (vi) amounts levied in compliance with sections 79-10,110 and 79-10,110.02, and (vii) amounts levied to pay for special building 20 funds and sinking funds established for projects commenced prior to April 21 1, 1996, for construction, expansion, or alteration of school district 22 buildings. For purposes of this subsection, commenced means any action 23 24 taken by the school board on the record which commits the board to expend district funds in planning, constructing, or carrying out the project. 25

(e) Federal aid school districts may exceed the maximum levy prescribed by subdivision (2)(a) or (2)(c) of this section only to the extent necessary to qualify to receive federal aid pursuant to Title VIII of Public Law 103-382, as such title existed on September 1, 2001. For purposes of this subdivision, federal aid school district means any school district which receives ten percent or more of the revenue for its

- 1 general fund budget from federal government sources pursuant to Title
- 2 VIII of Public Law 103-382, as such title existed on September 1, 2001.
- 3 (f) For each fiscal year, learning communities may levy a maximum
- 4 levy of one-half cent on each one hundred dollars of taxable property
- 5 subject to the levy for elementary learning center facility leases, for
- 6 remodeling of leased elementary learning center facilities, and for up to
- 7 fifty percent of the estimated cost for focus school or program capital
- 8 projects approved by the learning community coordinating council pursuant
- 9 to section 79-2111.
- 10 (g) For each fiscal year, learning communities may levy a maximum
- 11 levy of one and one-half cents on each one hundred dollars of taxable
- 12 property subject to the levy for early childhood education programs for
- 13 children in poverty, for elementary learning center employees, for
- 14 contracts with other entities or individuals who are not employees of the
- 15 learning community for elementary learning center programs and services,
- 16 and for pilot projects, except that no more than ten percent of such levy
- 17 may be used for elementary learning center employees.
- 18 (3) For each fiscal year, community college areas may levy the
- 19 levies provided in subdivisions (2)(a) through (c) of section 85-1517, in
- 20 accordance with the provisions of such subdivisions. A community college
- 21 area may exceed the levy provided in subdivision (2)(b) of section
- 22 85-1517 by the amount necessary to retire general obligation bonds
- 23 assumed by the community college area or issued pursuant to section
- 24 85-1515 according to the terms of such bonds or for any obligation
- 25 pursuant to section 85-1535 entered into prior to January 1, 1997.
- 26 (4)(a) Natural resources districts may levy a maximum levy of four
- 27 and one-half cents per one hundred dollars of taxable valuation of
- 28 property subject to the levy.
- 29 (b) Natural resources districts shall also have the power and
- 30 authority to levy a tax equal to the dollar amount by which their
- 31 restricted funds budgeted to administer and implement ground water

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- 1 management activities and integrated management activities under the
- 2 Nebraska Ground Water Management and Protection Act exceed their
- 3 restricted funds budgeted to administer and implement ground water
- 4 management activities and integrated management activities for FY2003-04,
- 5 not to exceed one cent on each one hundred dollars of taxable valuation

(c) In addition, natural resources districts located in a river

- 6 annually on all of the taxable property within the district.
- basin, subbasin, or reach that has been determined to be fully 8 9 appropriated pursuant to section 46-714 or designated as overappropriated pursuant to section 46-713 by the Department of Natural Resources shall 10 also have the power and authority to levy a tax equal to the dollar 11 amount by which their restricted funds budgeted to administer and 12 13 implement ground water management activities and integrated management 14 activities under the Nebraska Ground Water Management and Protection Act exceed their restricted funds budgeted to administer and implement ground 15 water management activities and integrated management activities for 16 17 FY2005-06, not to exceed three cents on each one hundred dollars of taxable valuation on all of the taxable property within the district for 18 19 FY2020-21 fiscal year 2006-07 and each fiscal year thereafter through FY2027-28 fiscal year 2017-18. Each district shall keep separate records 20 on the funds raised pursuant to this subdivision and shall document how 21
- (5) Any educational service unit authorized to levy a property tax pursuant to section 79-1225 may levy a maximum levy of one and one-half cents per one hundred dollars of taxable valuation of property subject to the levy.

Nebraska Ground Water Management and Protection Act.

such funds are expended to administer and implement ground water

management activities and integrated management activities under the

(6)(a) Incorporated cities and villages which are not within the boundaries of a municipal county may levy a maximum levy of forty-five cents per one hundred dollars of taxable valuation of property subject to

- 1 the levy plus an additional five cents per one hundred dollars of taxable
- 2 valuation to provide financing for the municipality's share of revenue
- 3 required under an agreement or agreements executed pursuant to the
- 4 Interlocal Cooperation Act or the Joint Public Agency Act. The maximum
- 5 levy shall include amounts levied to pay for sums to support a library
- 6 pursuant to section 51-201, museum pursuant to section 51-501, visiting
- 7 community nurse, home health nurse, or home health agency pursuant to
- 8 section 71-1637, or statue, memorial, or monument pursuant to section
- 9 80-202.
- 10 (b) Incorporated cities and villages which are within the boundaries
- of a municipal county may levy a maximum levy of ninety cents per one
- 12 hundred dollars of taxable valuation of property subject to the levy. The
- 13 maximum levy shall include amounts paid to a municipal county for county
- 14 services, amounts levied to pay for sums to support a library pursuant to
- 15 section 51-201, a museum pursuant to section 51-501, a visiting community
- 16 nurse, home health nurse, or home health agency pursuant to section
- 17 71-1637, or a statue, memorial, or monument pursuant to section 80-202.
- 18 (7) Sanitary and improvement districts which have been in existence
- 19 for more than five years may levy a maximum levy of forty cents per one
- 20 hundred dollars of taxable valuation of property subject to the levy, and
- 21 sanitary and improvement districts which have been in existence for five
- 22 years or less shall not have a maximum levy. Unconsolidated sanitary and
- 23 improvement districts which have been in existence for more than five
- 24 years and are located in a municipal county may levy a maximum of eighty-
- 25 five cents per hundred dollars of taxable valuation of property subject
- 26 to the levy.
- 27 (8) Counties may levy or authorize a maximum levy of fifty cents per
- one hundred dollars of taxable valuation of property subject to the levy,
- 29 except that five cents per one hundred dollars of taxable valuation of
- 30 property subject to the levy may only be levied to provide financing for
- 31 the county's share of revenue required under an agreement or agreements

1 executed pursuant to the Interlocal Cooperation Act or the Joint Public 2 Agency Act. The maximum levy shall include amounts levied to pay for sums to support a library pursuant to section 51-201 or museum pursuant to 3 section 51-501. The county may allocate up to fifteen cents of its 4 authority to other political subdivisions subject to allocation of 5 property tax authority under subsection (1) of section 77-3443 and not 6 specifically covered in this section to levy taxes as authorized by law 7 which do not collectively exceed fifteen cents per one hundred dollars of 8 9 taxable valuation on any parcel or item of taxable property. The county may allocate to one or more other political subdivisions subject to 10 allocation of property tax authority by the county under subsection (1) 11 of section 77-3443 some or all of the county's five cents per one hundred 12 dollars of valuation authorized for support of an agreement or agreements 13 14 to be levied by the political subdivision for the purpose of supporting that political subdivision's share of revenue required under an agreement 15 16 or agreements executed pursuant to the Interlocal Cooperation Act or the Joint Public Agency Act. If an allocation by a county would cause another 17 county to exceed its levy authority under this section, the second county 18 may exceed the levy authority in order to levy the amount allocated. 19

- (9) Municipal counties may levy or authorize a maximum levy of one dollar per one hundred dollars of taxable valuation of property subject to the levy. The municipal county may allocate levy authority to any political subdivision or entity subject to allocation under section 77-3443.
- (10) Beginning July 1, 2016, rural and suburban fire protection districts may levy a maximum levy of ten and one-half cents per one hundred dollars of taxable valuation of property subject to the levy if (a) such district is located in a county that had a levy pursuant to subsection (8) of this section in the previous year of at least forty cents per one hundred dollars of taxable valuation of property subject to the levy or (b) for any rural or suburban fire protection district that

- 1 had a levy request pursuant to section 77-3443 in the previous year, the
- 2 county board of the county in which the greatest portion of the valuation
- 3 of such district is located did not authorize any levy authority to such
- 4 district in the previous year.
- 5 (11) Property tax levies (a) for judgments, except judgments or
- 6 orders from the Commission of Industrial Relations, obtained against a
- 7 political subdivision which require or obligate a political subdivision
- 8 to pay such judgment, to the extent such judgment is not paid by
- 9 liability insurance coverage of a political subdivision, (b) for
- 10 preexisting lease-purchase contracts approved prior to July 1, 1998, (c)
- 11 for bonds as defined in section 10-134 approved according to law and
- 12 secured by a levy on property except as provided in section 44-4317 for
- 13 bonded indebtedness issued by educational service units and school
- 14 districts, and (d) for payments by a public airport to retire interest-
- 15 free loans from the Division of Aeronautics of the Department of
- 16 Transportation in lieu of bonded indebtedness at a lower cost to the
- 17 public airport are not included in the levy limits established by this
- 18 section.
- 19 (12) The limitations on tax levies provided in this section are to
- 20 include all other general or special levies provided by law.
- 21 Notwithstanding other provisions of law, the only exceptions to the
- 22 limits in this section are those provided by or authorized by sections
- 23 77-3442 to 77-3444.
- 24 (13) Tax levies in excess of the limitations in this section shall
- 25 be considered unauthorized levies under section 77-1606 unless approved
- 26 under section 77-3444.
- 27 (14) For purposes of sections 77-3442 to 77-3444, political
- 28 subdivision means a political subdivision of this state and a county
- 29 agricultural society.
- 30 (15) For school districts that file a binding resolution on or
- 31 before May 9, 2008, with the county assessors, county clerks, and county

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- 1 treasurers for all counties in which the school district has territory
- 2 pursuant to subsection (7) of section 79-458, if the combined levies,
- 3 except levies for bonded indebtedness approved by the voters of the
- 4 school district and levies for the refinancing of such bonded
- 5 indebtedness, are in excess of the greater of (a) one dollar and twenty
- 6 cents per one hundred dollars of taxable valuation of property subject to
- 7 the levy or (b) the maximum levy authorized by a vote pursuant to section
- 8 77-3444, all school district levies, except levies for bonded
- 9 indebtedness approved by the voters of the school district and levies for
- 10 the refinancing of such bonded indebtedness, shall be considered
- 11 unauthorized levies under section 77-1606.
- 12 Sec. 3. Original section 77-3442, Reissue Revised Statutes of
- 13 Nebraska, and section 2-3225, Revised Statutes Cumulative Supplement,
- 14 2018, are repealed.