LEGISLATURE OF NEBRASKA

ONE HUNDRED SEVENTH LEGISLATURE

SECOND SESSION

LEGISLATIVE BILL 1186

Introduced by Bostar, 29.

Read first time January 19, 2022

Committee:

- 1 A BILL FOR AN ACT relating to the Oil Pipeline Reclamation Act; to amend 2 sections 57-1405, 76-3301, 76-3302, 76-3303, 76-3304, 76-3305, and 3 76-3306, Reissue Revised Statutes of Nebraska; to rename the act; to 4 define and redefine terms; to restate legislative intent; to provide reclamation duties for pipeline carriers; to provide for reversion 5 6 of an abandoned pipeline right-of-way; to provide for recovery of 7 costs; to create a fund; to provide duties for the Department of 8 Environment and Energy; to harmonize provisions; and to repeal the 9 original sections.
- 10 Be it enacted by the people of the State of Nebraska,

- 1 Section 1. Section 57-1405, Reissue Revised Statutes of Nebraska, is
- 2 amended to read:
- 3 57-1405 (1) If a pipeline carrier proposes to construct a major oil
- 4 pipeline to be placed in operation in Nebraska after November 23, 2011,
- 5 and the pipeline carrier has submitted a route for an oil pipeline
- 6 within, through, or across Nebraska but the route is not approved by the
- 7 Governor pursuant to section 57-1503, the pipeline carrier shall file an
- 8 application with the commission and receive approval pursuant to section
- 9 57-1408 prior to beginning construction of the major oil pipeline within
- 10 Nebraska. If a pipeline carrier proposes a substantive change to the
- 11 route of a major oil pipeline and the pipeline carrier has submitted a
- 12 route for an oil pipeline within, through, or across Nebraska but the
- 13 route is not approved by the Governor pursuant to section 57-1503, the
- 14 pipeline carrier shall file an application for the proposed change with
- 15 the commission and receive approval pursuant to section 57-1408 prior to
- 16 beginning construction relating to the proposed change. The applicant
- 17 shall also file a copy of the application with the agencies listed in
- 18 subsection (3) of section 57-1407.
- (2) The application shall be accompanied by written agreement to pay
- 20 expenses assessed pursuant to section 57-1406 and written testimony and
- 21 exhibits in support of the application. The application shall include:
- 22 (a) The name and address of the pipeline carrier;
- 23 (b) A description of the nature and proposed route of the major oil
- 24 pipeline and evidence of consideration of alternative routes;
- (c) A statement of the reasons for the selection of the proposed
- 26 route of the major oil pipeline;
- 27 (d) A list of the governing bodies of the counties and
- 28 municipalities through which the proposed route of the major oil pipeline
- 29 would be located;
- 30 (e) A description of the product or material to be transported
- 31 through the major oil pipeline;

- 1 (f) The person who will own the major oil pipeline;
- 2 (g) The person who will manage the major oil pipeline;
- 3 (h) A plan to comply with the <u>Hazardous Liquid</u> Oil Pipeline
- 4 Reclamation Act; and
- 5 (i) A list of planned methods to minimize or mitigate the potential
- 6 impacts of the major oil pipeline to land areas and connected natural
- 7 resources other than with respect to oil spills.
- 8 (3) The applicant shall publish notice of the application in at
- 9 least one newspaper of general circulation in each county in which the
- 10 major oil pipeline is to be constructed and forward a copy of such notice
- 11 to the commission. The applicant shall serve notice of the application
- 12 upon the governing bodies of the counties and municipalities specified
- 13 pursuant to subdivision (2)(d) of this section.
- 14 Sec. 2. Section 76-3301, Reissue Revised Statutes of Nebraska, is
- 15 amended to read:
- 16 76-3301 Sections 76-3301 to 76-3308 and sections 8 to 11 of this act
- 17 shall be known and may be cited as the <u>Hazardous Liquid</u> Oil Pipeline
- 18 Reclamation Act.
- 19 Sec. 3. Section 76-3302, Reissue Revised Statutes of Nebraska, is
- 20 amended to read:
- 21 76-3302 For purposes of the <u>Hazardous Liquid</u> Oil Pipeline
- 22 Reclamation Act:
- 23 (1) Abandoned pipeline means a pipeline (a) after it has been
- 24 permanently removed from service in accordance with the federal Pipeline
- 25 Safety Act, 49 U.S.C. 60101 et seq., if applicable, (b) that is not used
- 26 <u>or operated for a period of two consecutive years, or (c) for which</u>
- 27 <u>construction has been commenced and work has ceased and has not in good</u>
- 28 faith resumed for five years. The term does not include a pipeline or a
- 29 pipeline right-of-way transporting product, in use as a conduit for
- 30 communications or other commercial purpose, or actively maintained with a
- 31 reasonable anticipation of a future use;

- 1 (2) <u>Hazardous liquid</u> (1) Oil means petroleum of any kind or in any
- 2 form, including crude oil or any fraction of crude oil, and liquefied
- 3 <u>carbon dioxide</u>;
- 4 (3) (2) Pipeline carrier means a person that engages in owning,
- 5 operating, or managing a pipeline or part of a pipeline for the
- 6 transportation of <u>hazardous liquids</u> oil but does not include an entity
- 7 under the jurisdiction of the Nebraska Oil and Gas Conservation
- 8 Commission for in-field flow-lines and gathering lines;
- 9 (4) (3) Reclamation means restoration of the areas through which a
- 10 pipeline is constructed as close as reasonably practicable to the
- 11 condition, contour, and vegetation that existed prior to construction;
- 12 and
- 13 (5) (4) Reclamation costs include, but are not limited to, the costs
- 14 of restoration of real and personal property, the costs of restoration of
- 15 natural resources, the costs of rehabilitation of habitat or wildlife,
- 16 and the costs of revegetation, and the costs of mitigating the impacts of
- 17 <u>an abandoned pipeline including, but not limited to, cleaning, cathodic</u>
- 18 protection, plugging, grouting, segmenting, and removal.
- 19 Sec. 4. Section 76-3303, Reissue Revised Statutes of Nebraska, is
- 20 amended to read:
- 21 76-3303 (1) The purpose of the <u>Hazardous Liquid</u> Oil Pipeline
- 22 Reclamation Act is to ensure that a pipeline carrier which owns,
- 23 constructs, operates, or manages a pipeline through this state for the
- 24 transportation of <u>hazardous liquids</u> oil is financially responsible for
- 25 reclamation costs relating to the construction, operation, and
- 26 management, or abandonment of the pipeline in this state as prescribed in
- 27 the Hazardous Liquid Pipeline Reclamation Act act.
- 28 (2) It is the intent of the Legislature that proper reclamation is
- 29 accomplished as part of the oil pipeline construction or abandonment
- 30 process, including restoration of areas through which a pipeline is
- 31 constructed or abandoned as close as reasonably practicable to the

- 1 condition, contour, and vegetation that existed prior to construction or
- 2 <u>abandonment</u>, including stabilizing disturbed areas, establishing a
- 3 diverse plant environment of native grasses and forbs to create a safe
- 4 and stable landscape, restoring active cropland to its previous
- 5 productive capability, mitigating noxious weeds, and managing invasive
- 6 plants, unless otherwise agreed to by the landowner.
- 7 Sec. 5. Section 76-3304, Reissue Revised Statutes of Nebraska, is
- 8 amended to read:
- 9 76-3304 (1) A pipeline carrier owning, operating, or managing a
- 10 pipeline or part of a pipeline for the transportation of hazardous
- 11 liquids oil in this state shall be responsible for all reclamation costs
- 12 necessary as a result of constructing the pipeline as well as reclamation
- 13 costs resulting from operating or abandoning the pipeline, except to the
- 14 extent another party is determined to be responsible.
- 15 (2) The pipeline carrier shall commence reclamation of the area
- 16 through which a pipeline is constructed as soon as reasonably practicable
- 17 after backfill as provided in sections 76-3307 and 76-3308.
- 18 (3) A pipeline carrier's obligation for reclamation and maintenance
- 19 of the pipeline right-of-way shall continue until the pipeline is
- 20 permanently decommissioned or removed in accordance with the Hazardous
- 21 <u>Liquid Pipeline Reclamation Act</u>.
- 22 (4) A pipeline carrier operating in this state shall (a) comply with
- 23 any post-decommissioning reclamation requirements adopted by the local
- 24 governmental entities having jurisdiction over an abandoned pipeline and
- 25 (b) submit a decommissioning plan to the Department of Environment and
- 26 Energy obligating the pipeline carrier to bear all costs related to
- 27 mitigating the post-decommissioning reclamation costs of an abandoned
- 28 pipeline and requiring that the pipeline carrier establish a fund in
- 29 trust in an amount sufficient to ensure payment of reclamation costs for
- 30 <u>an abandoned pipeline owned, operated, or managed by the pipeline</u>
- 31 carrier. When a pipeline is abandoned, such sufficient trust fund amount

- 1 shall be paid by the pipeline carrier to the Department of Environment
- 2 <u>and Energy to be used as provided in section 10 of this act for</u>
- 3 reimbursement of reclamation costs.
- 4 Sec. 6. Section 76-3305, Reissue Revised Statutes of Nebraska, is
- 5 amended to read:
- 6 76-3305 Nothing in the Hazardous Liquid Oil Pipeline Reclamation Act
- 7 prohibits a state agency, county board, city council, or village board
- 8 from pursuing reclamation costs for the maintenance and repair of roads,
- 9 bridges, or other infrastructure related to the construction,
- 10 maintenance, or operation, or abandonment of a pipeline by a pipeline
- 11 carrier who is subject to the act.
- 12 Sec. 7. Section 76-3306, Reissue Revised Statutes of Nebraska, is
- 13 amended to read:
- 14 76-3306 The <u>Hazardous Liquid</u> Oil Pipeline Reclamation Act provides
- 15 the minimum standards to be met by a pipeline carrier. The act is not
- 16 meant to affect the obligations of a pipeline carrier provided for in a
- 17 negotiated agreement with a landowner and is not to affect the duties of
- 18 a pipeline carrier under applicable federal law or permits.
- 19 Sec. 8. <u>(1) Within thirty days of abandonment of a pipeline, a</u>
- 20 pipeline carrier shall provide written notice of abandonment to all
- 21 <u>owners or holders of real estate in which the pipeline carrier owns a</u>
- 22 right-of-way easement for the abandoned pipeline. The notice shall
- 23 include (a) the name and address of the pipeline carrier, (b) the name,
- 24 <u>address, and contact information for the pipeline</u> carrier's
- 25 representative, (c) the location of the easement, (d) the date of
- 26 pipeline abandonment, (e) a description of the right of the real estate
- 27 <u>owners or holders to reclamation of the right-of-way following</u>
- 28 <u>abandonment, (f) a description of the right of the real estate owners or</u>
- 29 holders to reversion of the right-of-way easement following abandonment,
- 30 (g) a description of reclamation options including, at a minimum,
- 31 abandonment in place, pipeline segmentation, pipeline capping, pipeline

- 1 grouting, and complete or partial removal of abandoned pipe and other
- 2 carrier equipment, and (h) a description of the right to consult on
- 3 reclamation options with an independent engineer paid for by the pipeline
- 4 carrier.
- 5 (2) Upon request by a real estate owner or holder described in this
- 6 section, a pipeline carrier shall:
- 7 (a) Within thirty days of such request, provide such real estate
- 8 owner or holder with a list of independent engineers qualified to provide
- 9 professional advice on reclamation options following pipeline
- 10 <u>abandonment</u>, together with a form agreement by which the pipeline carrier
- 11 will agree to pay for the reasonable cost of such engineer;
- 12 (b) Within sixty days of such request, enter into good faith
- 13 <u>discussions</u> to <u>identify</u> reclamation options following pipeline
- 14 abandonment; and
- 15 (c) Complete all reasonable reclamation activities chosen by the
- 16 real estate owner or holder within three years of such request.
- 17 (3) Upon completion of all reclamation activities, the pipeline
- 18 carrier shall execute and record a release of easement to revert its
- 19 right-of-way to the real estate owner or holder, and provide notice of
- 20 <u>such recording to the real estate owner or holder.</u>
- 21 (4) The real estate owner or holder shall provide reasonable access
- 22 to the pipeline carrier in order to carry out its responsibilities under
- 23 the Hazardous Liquid Pipeline Reclamation Act.
- 24 Sec. 9. (1) In the event a pipeline carrier for any reason fails to
- 25 comply fully with section 8 of this act, an owner or holder of real
- 26 <u>estate whose property contains an abandoned pipeline may undertake</u>
- 27 <u>reclamation following abandonment and cause reversion of the pipeline</u>
- 28 <u>carrier's right-of-way easement in accordance with this section.</u>
- 29 (2) To effect a reversion on nonuse of right-of-way, the real estate
- 30 owner or holder of purported fee title to such real estate shall serve
- 31 notice upon the owner of such right-of-way easement and, if filed of

- 1 record, successors in interest and upon any party in possession of the
- 2 real estate. The written notice shall (a) accurately describe the real
- 3 estate and easement in question, (b) set out the facts concerning
- 4 ownership of fee title, ownership of the right-of-way easement, and the
- 5 period of abandonment or nonuse, and (c) notify the parties that such
- 6 <u>reversion shall be complete and final, and that the easement or other</u>
- 7 right shall be forfeited unless the parties shall, within one hundred
- 8 twenty days after the completed service of notice, file an affidavit with
- 9 the county recorder of the county in which the real estate is located
- 10 disputing the facts contained in the notice.
- 11 (3) The notice shall be served in the same manner as an original
- 12 notice under the rules of civil procedure. If an affidavit disputing the
- 13 facts contained in the notice is not filed within one hundred twenty
- 14 days, the party serving the notice may file for record in the office of
- 15 the county recorder a copy of the notice with proofs of service attached
- 16 and endorsed, and when so recorded, the record shall be constructive
- 17 <u>notice to all persons of the abandonment, reversion, and forfeiture of</u>
- 18 such right-of-way.
- 19 (4) Upon reversion of the easement, the real estate owner or holder
- 20 may require the pipeline company to perform reasonable reclamation
- 21 activities chosen by the real estate owner or holder, or if the pipeline
- 22 carrier fails to perform such activities, the real estate owner or holder
- 23 may perform the reclamation activities and recover reclamation costs from
- 24 the pipeline carrier and its successors and assigns, or to the extent the
- 25 pipeline carrier does not pay such costs, from the Abandoned Pipeline
- 26 <u>Cash Fund.</u>
- 27 Sec. 10. The Abandoned Pipeline Cash Fund is created. The fund
- 28 shall be administered by the Department of Environment and Energy for use
- 29 in funding abandoned pipeline reclamation costs under the Hazardous
- 30 Liquid Pipeline Reclamation Act. The fund shall consist of amounts paid
- 31 by pipeline operators upon abandoning a pipeline as provided in section

- 1 76-3304 and collected by the department and remitted to the State
- 2 <u>Treasurer for credit to the fund. A pipeline carrier may make application</u>
- 3 to the department to seek reimbursement from the fund for reclamation
- 4 costs incurred under sections 8 and 9 of this act. A real estate owner or
- 5 <u>holder may make application to the department to seek reimbursement from</u>
- 6 the fund for reclamation costs incurred under section 9 of this act. Any
- 7 money in the fund available for investment shall be invested by the state
- 8 <u>investment officer pursuant to the Nebraska Capital Expansion Act and the</u>
- 9 <u>Nebraska State Funds Investment Act.</u>
- 10 Sec. 11. The Department of Environment and Energy shall adopt and
- 11 promulgate rules and regulations to carry out sections 8 to 10 of this
- 12 act.
- 13 Sec. 12. Original sections 57-1405, 76-3301, 76-3302, 76-3303,
- 14 76-3304, 76-3305, and 76-3306, Reissue Revised Statutes of Nebraska, are
- 15 repealed.