LEGISLATURE OF NEBRASKA

ONE HUNDRED FOURTH LEGISLATURE

SECOND SESSION

LEGISLATIVE BILL 1095

Introduced by Kintner, 2; Scheer, 19.

Read first time January 20, 2016

Committee:

- 1 A BILL FOR AN ACT relating to revenue and taxation; to amend section
- 2 77-2753, Reissue Revised Statutes of Nebraska; to require employer
- 3 identification numbers and use of the federal immigration
- 4 verification system as prescribed; to harmonize provisions; and to
- 5 repeal the original section.
- 6 Be it enacted by the people of the State of Nebraska,

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Section 1. Section 77-2753, Reissue Revised Statutes of Nebraska, is amended to read:

3 77-2753 (1)(a) Every employer and payor maintaining an office or transacting business within this state and making payment of any wages or 4 other payments as defined in subsection (7 6) of this section which are 5 taxable under the Nebraska Revenue Act of 1967 to any individual shall 6 7 deduct and withhold from such wages for each payroll period and from such payments a tax computed in such manner as to result, so far as 8 9 practicable, in withholding from the employee's wages and payments to the payee during each calendar year an amount substantially equivalent to the 10 tax reasonably estimated to be due from the employee or payee under such 11 act with respect to the amount of such wages and payments included in his 12 13 or her taxable income during the calendar year. The method of determining the amount to be withheld shall be prescribed by rules and regulations of 14 the Tax Commissioner. Such rules and regulations may allow withholding to 15 16 be computed at a percentage of the federal withholding or at a comparable flat percentage for gambling winnings or supplemental payments, including 17 bonuses, commissions, overtime pay, and sales awards which are not paid 18 at the same time as other wages, or payments to independent contractors. 19 Any withholding tables prescribed by the Tax Commissioner shall be 20 provided to the budget division of the Department of Administrative 21 Services and the Legislative Fiscal Analyst for review at least sixty 22 days before the tables become effective. 23

(b) Notwithstanding the amount of federal withholding or the rules and regulations of the Department of Revenue determining the amount of withholding, every employer and payor employing twenty-five or more employees shall withhold at least one and one-half percent of the gross wages minus tax qualified deductions of each employee unless the employee provides satisfactory evidence that a lesser amount of withholding is justified in the employee's particular circumstances. Such satisfactory evidence may include birth certificates or social security information

- 1 for dependents or other evidence that reasonably assures the employer
- 2 that the employee is not improperly or fraudulently evading or defeating
- 3 the income tax by reducing or eliminating withholding.
- 4 (2)(a) Every employer making payment of any wages subject to
- 5 <u>withholding pursuant to this section shall register with the Tax</u>
- 6 Commissioner, on a form prescribed by the Tax Commissioner, and shall be
- 7 assigned an employer identification number. Such registration shall be
- 8 <u>renewed annually. The Tax Commissioner may prescribe a separate</u>
- 9 registration form for renewal purposes.
- 10 (b) It shall be unlawful for any employer making payment of any
- 11 wages subject to withholding to maintain an office or transact business
- 12 within this state after January 1, 2017, unless such employer has
- 13 <u>registered with the Tax Commissioner and been assigned an employer</u>
- 14 <u>identification number as prescribed in this subsection.</u>
- 15 (c) Beginning January 1, 2017, every employer required to register
- 16 with the Tax Commissioner as provided in this subsection shall register
- 17 with and use the federal immigration verification system to determine the
- 18 work eligibility status of new employees subject to withholding under
- 19 this section and physically performing services within the State of
- 20 <u>Nebraska. Such employers shall, after making an offer of employment which</u>
- 21 has been accepted by an employee, determine such employee's work
- 22 eligibility status pursuant to federal law or regulations. Such employers
- 23 shall not knowingly employ an unauthorized alien. Each such employer
- 24 shall file a signed sworn affidavit with the Tax Commissioner stating
- 25 that the employer is in compliance with the requirements of this
- 26 <u>subdivision</u>. An employee hired prior to the date of the employer's
- 27 <u>registration with the federal immigration verification system is exempt</u>
- 28 from the requirements of this subdivision.
- 29 <u>(d) Whenever an employer required to register with the Tax</u>
- 30 Commissioner as provided in this subsection fails to comply with any
- 31 requirement of this subsection, the Tax Commissioner upon hearing, after

- 1 giving the employer twenty days' notice in writing specifying the time
- 2 and place of hearing and requiring such employer to show cause why the
- 3 employer's employer identification number should not be revoked or
- 4 suspended, may revoke or suspend such number. The Tax Commissioner shall
- 5 give to the employer written notice of the suspension or revocation of
- 6 the employer identification number. The notice may be served personally
- 7 or by mail, and if by mail the notice shall be addressed to the employer
- 8 at the employer's address as it appears in the records of the Tax
- 9 Commissioner. In case of service by mail of any notice required by this
- 10 <u>subsection</u>, the service is complete at the time of deposit in the United
- 11 States mail.
- 12 (e) In determining whether an employee is an unauthorized alien, the
- 13 <u>Tax Commissioner shall consider only the federal go</u>vernment's
- 14 <u>determination pursuant to 8 U.S.C. 1373(c). The federal government's</u>
- 15 <u>determination creates a rebuttable presumption of the employee's lawful</u>
- 16 status. The Tax Commissioner may take judicial notice of the federal
- 17 government's determination and may request the federal government to
- 18 provide automated or testimonial verification pursuant to 8 U.S.C.
- 19 1373(c).
- 20 <u>(f) For purposes of this subsection, proof of verifying the</u>
- 21 employment authorization of an employee through the federal immigration
- 22 verification system creates a rebuttable presumption that an employer did
- 23 not knowingly employ an unauthorized alien.
- 24 <u>(g) For purposes of this subsection, an employer who establishes</u>
- 25 that it has complied in good faith with the requirements of 8 U.S.C.
- 26 1324a(b) establishes an affirmative defense that the employer did not
- 27 <u>knowingly employ an unauthorized alien.</u>
- 28 (h) The Tax Commissioner shall have the power to reinstate employer
- 29 identification numbers which have been suspended or revoked under this
- 30 subsection but shall not do so unless the employer has complied with the
- 31 provisions of this subsection relating to verifying the work eligibility

- 1 status of new employees and has filed a signed sworn affidavit with the
- 2 <u>Tax Commissioner stating that the employer has so complied. An employer</u>
- 3 whose employer identification number has been suspended or revoked shall
- 4 pay the Tax Commissioner a fee of fifty dollars for reinstatement of the
- 5 number in the event of any suspension or revocation.
- 6 (i) Actions of the Tax Commissioner under this subsection may be
- 7 appealed by the employer in accordance with the Administrative Procedure
- 8 Act.
- 9 (j) Any report, name, or information which is supplied to the Tax
- 10 Commissioner regarding a violation of this subsection, including the
- 11 <u>identity of the informer, shall be subject to the pertinent provisions</u>
- 12 <u>regarding wrongful disclosure in section 77-27,119.</u>
- 13 <u>(k) For purposes of this subsection:</u>
- 14 (i) Federal immigration verification system means the electronic
- 15 verification of the work authorization program of the Illegal Immigration
- 16 Reform and Immigrant Responsibility Act of 1996, 8 U.S.C. 1324a, known as
- 17 the E-Verify Program, or an equivalent federal program designated by the
- 18 United States Department of Homeland Security or other federal agency
- 19 authorized to verify the work eligibility status of a newly hired
- 20 employee pursuant to the Immigration Reform and Control Act of 1986;
- 21 (ii) Knowingly employ an unauthorized alien means the actions
- 22 described in 8 U.S.C. 1324a. This term shall be interpreted consistently
- 23 with 8 U.S.C. 1324a and any applicable federal rules and regulations; and
- 24 (iii) Unauthorized alien means an alien who does not have the legal
- 25 right or authorization under federal law to work in the United States as
- 26 <u>described in 8 U.S.C. 1324a(h)(3).</u>
- 27 (3)(a) $\frac{(2)(a)}{(2)}$ Every payor who is either (i) making a payment or
- 28 payments in excess of five thousand dollars or (ii) maintaining an office
- 29 or transacting business within this state and making a payment or
- 30 payments related to such business in excess of six hundred dollars, and
- 31 such payment or payments are for personal services performed or to be

- 1 performed substantially within this state, to a nonresident individual,
- 2 other than an employee, who is not subject to withholding on such payment
- 3 under the Internal Revenue Code or a corporation, partnership, or limited
- 4 liability company described in subdivision (c) of this subsection, shall
- 5 be deemed an employer, and the individual performing the personal
- 6 services shall be deemed an employee for the purposes of this section.
- 7 The payor shall deduct and withhold from such payments the percentage of
- 8 such payments prescribed in subdivision (b) of this subsection. If the
- 9 individual performing the personal services provides the payor with a
- 10 statement of the expenses reasonably related to the personal services,
- 11 the total payment or payments may be reduced by the total expenses before
- 12 computing the amount to deduct and withhold, except that such reduction
- 13 shall not be more than fifty percent of such payment or payments.
- (b) For any payment or payments for the same service, award, or
- 15 purse that totals less than twenty-eight thousand dollars, the percentage
- 16 deducted from such payment or payments pursuant to this subsection shall
- 17 be four percent, and for all other payments, the percentage shall be six
- 18 percent.
- 19 (c) For any corporation, partnership, or limited liability company
- 20 that receives compensation for personal services in this state and of
- 21 which all or substantially all of the shareholders, partners, or members
- 22 are the individuals performing the personal services, including, but not
- 23 limited to, individual athletes, entertainers, performers, or public
- 24 speakers performing such personal services, such compensation shall be
- 25 deemed wages of the individuals performing the personal services and
- 26 subject to the income tax imposed on individuals by the Nebraska Revenue
- 27 Act of 1967.
- 28 (d) The withholding required by this subsection shall not apply to
- 29 any payment to a nonresident alien, corporation, partnership, or limited
- 30 liability company if such individual, shareholder, partner, or member
- 31 provides the payor with a statement that the income earned is not subject

- 1 to tax because of a treaty obligation of the United States or if such
- 2 payment is subject to withholding under subsection $(4\ 3)$ of this section.
- $(4 \ 3)(a)$ Every contractor who is maintaining an office or
- 4 transacting business within this state and making a payment or payments
- 5 to any contractor or any person that is not an employee for construction
- 6 services performed within this state shall deduct and withhold five
- 7 percent of such payments.
- 8 (b) The withholding required by this subsection shall not apply to
- 9 any payment made to (i) a person that provides the payor with a statement
- 10 that the income earned is not subject to tax because of a treaty
- 11 obligation of the United States, (ii) a contractor if such a payment or
- 12 payments does not exceed six hundred dollars, or (iii) a contractor when
- 13 the payor contractor determines that the payee contractor is in the data
- 14 base required by section 48-2117.
- 15 (c) Any contractor who determines that a contractor is in the data
- 16 base is relieved from liability for withholding under this subsection for
- 17 any future payments on a contract in existence at the time the
- 18 determination is made or made during the same calendar year as such
- 19 determination is made.
- 20 (d) Withholding required by this subsection shall be considered to
- 21 be withholding of income tax for purposes of the Nebraska Revenue Act of
- 22 1967.
- 23 (e) For purposes of this subsection:
- 24 (i) Construction services means services that are provided as a
- 25 contractor; and
- (ii) Contractor has the same meaning as in section 48-2103.
- 27 $(\underline{5} \ 4)$ The Tax Commissioner may enter into agreements with the tax
- 28 departments of other states, which require income tax to be withheld from
- 29 the payment of wages, salaries, and such other payments, so as to govern
- 30 the amounts to be withheld from the wages and salaries of and other
- 31 payments to residents of such states. Such agreements may provide for

- 1 recognition of anticipated tax credits in determining the amounts to be
- 2 withheld and, under rules and regulations adopted and promulgated by the
- 3 Tax Commissioner, may relieve employers and payors in this state from
- 4 withholding income tax on wages, salaries, and such other payments paid
- 5 to nonresident employees and payees. The agreements authorized by this
- 6 subsection shall be subject to the condition that the tax department of
- 7 such other states grant similar treatment to residents of this state.
- 8 $(\underline{6} \ 5)$ The Tax Commissioner shall enter into an agreement with the
- 9 United States Office of Personnel Management for the withholding of
- 10 income tax imposed on individuals by the Nebraska Revenue Act of 1967 on
- 11 civil service annuity payments for those recipients who voluntarily
- 12 request withholding. The agreement shall be pursuant to 5 U.S.C. 8345 and
- 13 the rules and regulations adopted and promulgated by the Tax
- 14 Commissioner.
- 15 (7 6) Wages and other payments subject to withholding shall mean
- 16 payments that are subject to withholding under the Internal Revenue Code
- of 1986 and are (a) payments made by employers to employees, except such
- 18 payments subject to 26 U.S.C. 3406, (b) payments of gambling winnings,
- 19 (c) pension or annuity payments when the recipient has requested the
- 20 payor to withhold from such payments, or (d) payments to independent
- 21 contractors.
- 22 Sec. 2. Original section 77-2753, Reissue Revised Statutes of
- 23 Nebraska, is repealed.