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SENATE BILL DRS15007-MHfp-26A

Short Title: Volunteer Fire Department Preservation Act. (Public)

Sponsors: Senators Daniel, Britt, and McInnis (Primary Sponsors).

Referred to:

1 A BILL TO BE ENTITLED  
2 AN ACT TO ENACT THE VOLUNTEER FIRE DEPARTMENT PRESERVATION ACT OF  
3 2021.

4 The General Assembly of North Carolina enacts:

5  
6 **PART I. TITLE**

7 **SECTION 1.** This act shall be known and may be cited as the "Volunteer Fire  
8 Department Preservation Act of 2021."

9  
10 **PART II. NORTH CAROLINA FIREFIGHTERS FELLOWS PROGRAM**

11 **SECTION 2.(a)** G.S. 58-78-1 through G.S. 58-78-20 are recodified as Part 1 of  
12 Article 78 of Chapter 58 of the General Statutes and entitled "General Provisions."

13 **SECTION 2.(b)** Article 78 of Chapter 58 of the General Statutes is amended by  
14 adding the following new Part to read:

15 "Part 2. North Carolina Firefighters Fellows Program.

16 **§ 58-78-25. Definitions.**

17 The following definitions apply in this Part:

- 18 (1) NCSFA. – The North Carolina State Firefighters' Association.  
19 (2) Commission. – The North Carolina Fire and Rescue Commission established  
20 in Part 1 of this Article.  
21 (3) Committee. – The North Carolina Firefighters Fellows Committee.  
22 (4) Community college. – Defined in G.S. 115D-2.  
23 (5) State roster. – Roster maintained by the North Carolina State Firefighters'  
24 Association and the North Carolina Department of State Treasurer as provided  
25 in G.S. 58-86-25.  
26 (6) Eligible fire department. – Defined in G.S. 58-86-2.  
27 (7) Eligible firefighter professions. – State Firefighters on the official State roster  
28 maintained by the North Carolina State Firefighters' Association.  
29 (8) Program. – The North Carolina Firefighters Fellows Program.  
30 (9) Recipient. – An individual selected by the Committee to receive a forgivable  
31 loan under the Program.

32 **§ 58-78-30. North Carolina Firefighters Fellows Committee established; membership.**

33 (a) Committee Established. – There is established the North Carolina Firefighters  
34 Fellows Committee. The Committee shall oversee Program components, including forgivable  
35 loan recipient selection criteria, selection procedures, and selection of recipients to receive  
36 forgivable loans.



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1       **(b) Membership.** – The Committee shall consist of 10 members who shall be appointed  
2 by the chair of the Commission as follows:

3           **(1) Two members of the Commission.**

4           **(2) Two members representing the NCSFA.**

5           **(3) Two members representing the North Carolina Association of Fire Chiefs.**

6           **(4) Three at-large members representing three different regions of the State as**  
7 **defined by the NCSFA.**

8           **(5) The President of the North Carolina Community College System or the**  
9 **President's designee, ex officio.**

10       **(c) Terms of Office.** – Appointments to the Committee shall be for two-year terms,  
11 commencing July 1, 2021.

12       **(d) Chair; Meetings.** – The chair of the Commission shall call the first meeting of the  
13 Committee. The Committee members shall elect a chair and a vice-chair from the membership  
14 of the Committee pursuant to the Commission's bylaws to serve one-year terms. The Committee  
15 shall meet regularly at times and places deemed necessary by the chair or, in the absence of the  
16 chair, by the vice-chair.

17       **(e) Expenses.** – Committee members shall receive per diem, subsistence, and travel  
18 allowances in accordance with G.S. 138-5 or G.S. 138-6, as appropriate.

19       **(f) Vacancies.** – If a vacancy occurs in the membership of the Committee, the chair of  
20 the Commission shall appoint another person meeting the same qualifications to serve for the  
21 balance of the unexpired term.

22 **"§ 58-78-35. North Carolina Firefighters Fellows Program established; administration;**  
23 **criteria.**

24       **(a) Program.** – There is established the North Carolina Firefighters Fellows Program to  
25 be administered by the Committee with the assistance of the Office of State Fire Marshal. The  
26 purpose of the Program is to increase the number of fire service professionals by providing  
27 forgivable loans to exceptional individuals to obtain applied associate degrees in fire protection  
28 or other Committee-approved related fields of study as preparation to enter a fire service  
29 profession or provide volunteer service to their community.

30       **(b) Program Administrator.** – The Commissioner shall select a staff member from the  
31 Office of State Fire Marshal, with the consent of the Committee, to serve as the Program  
32 administrator. The Program administrator will be responsible for all administrative duties and  
33 oversight of the Program as established by the Committee. The Program administrator's duties  
34 shall include conduct of the following recruitment activities:

35           **(1) Targeted visits to eligible departments.**

36           **(2) Identification of high school graduates who, due to economic or other**  
37 **circumstances, are displaced, unemployed, or underemployed.**

38           **(3) Identification of high school seniors who demonstrate an interest in becoming**  
39 **a fire service professional or providing volunteer service in their community.**

40           **(4) Engagement with fire service professionals and leaders in eligible departments**  
41 **for input regarding the Program and identification of potential loan recipients.**

42           **(5) Attendance of high school career days, job fairs, and other activities to recruit**  
43 **qualified individuals into the Program.**

44       **(c) Awards of Forgivable Loans.** – The Program shall provide forgivable loans of up to  
45 three thousand one hundred fifty-two dollars (\$3,152) per year for up to two years to selected  
46 individuals. The funds from the forgivable loans may be used for tuition, fees, and the cost of  
47 books. The Committee may determine the maximum amount of loan proceeds that may be  
48 applied to community college fees and course textbooks. The number of forgivable loans  
49 awarded annually shall not exceed 100, and the total number of recipients in the Program each  
50 year shall not exceed 200. The Committee shall select recipients no later than June 1 of each  
51 year.

1 (d) Eligibility Criteria. – An applicant must be on the State roster of an eligible  
2 department at the time of application, a resident for tuition purposes as defined in G.S. 116-143.1,  
3 a high school graduate or a high school senior who will graduate from high school by the end of  
4 the current academic year, and demonstrate the intent upon completion of the Program to be  
5 employed or volunteer for an eligible department. An applicant who has been convicted of any  
6 of the following is ineligible to receive a forgivable loan:

7 (1) A felony.

8 (2) A crime for which the punishment could have been imprisonment for more  
9 than two years.

10 (e) Application Process. – The Committee may specify required application materials,  
11 including a certified State and local background check for applicants who are at least 18 years of  
12 age. Application materials and Committee deliberations are confidential and are not a public  
13 record as defined in G.S. 132-1. The Committee shall publish application, award, and notification  
14 deadlines and provide written notification to applicants regarding the outcome of the Committee's  
15 deliberations.

16 (f) Award of Forgivable Loan. – The Committee shall adopt standards for awarding  
17 forgivable loans based on measures the Committee deems appropriate, including the following,  
18 and the selection of recipients by the Committee shall be final:

19 (1) Scholastic Profile as determined by SAT or ACT scores, grade point average,  
20 and class rank when available.

21 (2) Potential for excellence in a firefighting profession.

22 (3) School and community service.

23 (4) At least two references.

24 (5) Demonstrated writing ability.

25 (g) Administration of Forgivable Loan Awards. – Upon the naming of recipients by the  
26 Committee, the Office of State Fire Marshal shall perform all administrative functions necessary  
27 to implement this Article, which functions shall include dissemination of information,  
28 disbursement, receipt, liaison with participating community colleges, determination of the  
29 acceptability of service repayment agreements, and all other functions necessary for the  
30 execution, payment, and enforcement of promissory notes required under this Article.

31 (h) Recipient Obligations. – A recipient must become and remain a student at a North  
32 Carolina community college in an applied associate degree in fire protection or in a  
33 Committee-approved related field of study at all times during each of the recipient's two  
34 academic years of community college study and continuously pursue studies that will qualify the  
35 recipient to be employed or volunteer in an eligible fire service department upon graduation. The  
36 recipient must maintain a minimum cumulative 2.0 GPA throughout the course of study and also  
37 maintain appropriate credit hours for each semester to obtain an applied associate degree in fire  
38 protection or Committee-approved field of study within three years. The recipient must also  
39 remain on the State roster in an eligible department as a fire service volunteer or professional for  
40 at least four out of five years following graduation. The Committee may adopt additional  
41 recipient obligations it deems appropriate.

42 (i) Annual Report. – The Program administrator, in coordination with the Committee,  
43 shall report no later than January 1, 2023, and annually thereafter, to the North Carolina Fire and  
44 Rescue Commission:

45 (1) The number of forgivable loans awarded for each academic year  
46 disaggregated by geographic area and other demographic information.

47 (2) Aggregated student performance, retention, and graduation rates.

48 (3) Forgiveness, termination, default, and repayment rates.

49 (4) Retention rates of recipients within eligible departments disaggregated by  
50 department, county, and region.

51 **§ 58-78-40. Terms of forgivable loans; repayment; default.**

1       (a) Forgivable Loans. – All forgivable loans shall be evidenced by notes made payable  
2 to the Program that bear interest at a rate not to exceed ten percent (10%) per year as set by the  
3 Committee and beginning on the first day of September after the completion of the Program or  
4 60 days after termination of the forgivable loan, whichever is earlier. The forgivable loan may  
5 be terminated upon the recipient's withdrawal from school, by the recipient's failure to meet the  
6 standards set by the Committee, or by the recipient's default based on conditions set by the  
7 Committee. The Committee may only disburse funds to the community college where the  
8 recipient is enrolled and may not disburse funds directly to a recipient.

9       (b) Forgiveness. – The Committee shall forgive the loan and any interest accrued on the  
10 loan if, within five years after obtaining an applied associate degree in fire protection or  
11 Committee-approved field of study, the recipient is a volunteer or employed on a full-time basis  
12 for a period of at least four years in an eligible department. The recipient shall provide the  
13 Committee within 60 days of completion of the Program verification of the recipient's intent to  
14 maintain or seek membership or employment as a firefighter in an eligible department. The  
15 recipient's verification of employment or volunteer status shall be maintained on the official  
16 annual State roster each year until the obligation is satisfied. The Committee shall also forgive  
17 the loan if it finds that it is impossible for the recipient to meet the terms of the loan due to death  
18 or permanent disability of the recipient.

19       (c) Extension. – The Committee may extend repayment of the loan for up to two years  
20 on a year-to-year basis for each year if (i) the recipient is on active duty with the Armed Forces  
21 of the United States or (ii) the Committee determines that circumstances warrant an extension.

22       (d) Repayment. – If the recipient notifies the Committee that the recipient intends to  
23 forego forgiveness of the loan after completion of the Program, the Committee shall provide the  
24 recipient with the conditions of repayment, and the recipient will have 60 days to begin  
25 repayment of all funds distributed, including interest. The recipient will have up to 60 months to  
26 repay all funds distributed, including interest.

27       (e) Default. – The Committee shall determine the events that constitute a default during  
28 the Program, including, but not limited to, failure by the recipient to comply with the obligations  
29 set out in this Part. In the event of default during the Program, the Committee may declare the  
30 entire unpaid amount of indebtedness evidenced by the note, including interest, immediately due  
31 and payable. A default shall preclude further participation by the recipient in the Program. Upon  
32 default, the Committee shall notify the recipient, in writing, by certified mail, return receipt  
33 requested, addressed to the recipient at the last address on file with the Committee. Refusal or  
34 nondelivery at that address will be deemed delivered after seven days. The Committee may allow  
35 a recipient who is in default to repay all funds distributed, including interest. If the Committee  
36 approves repayment, the recipient will receive the conditions of repayment and will have 60 days  
37 to begin repayment of all funds distributed, including interest. The recipient will have up to 60  
38 months to repay all funds distributed, including interest."

39       **SECTION 2.(c)** This section becomes effective July 1, 2021, and applies to the  
40 award of forgivable loans beginning with the 2022-2023 academic year.

### 41 42 **PART III. TAX INCENTIVE**

43       **SECTION 3.(a)** G.S. 105-275 reads as rewritten:

44 **"§ 105-275. Property classified and excluded from the tax base.**

45       The following classes of property are designated special classes under Article V, Sec. 2(2),  
46 of the North Carolina Constitution and are excluded from tax:

47       ...

48       (50) Twenty-five percent (25%) of the assessed value of housing together with the  
49 necessary land therefor, owned and used as a primary residence by an unpaid  
50 member of a volunteer fire department who (i) is on the certified roster, (ii)  
51 attended at least 36 hours of fire department drills and meetings during the

1 taxable year, and (iii) has more than five years of volunteer fire service, as  
2 verified from the certified roster. For purposes of this subdivision, "certified  
3 roster" means the listing of firefighters meeting the eligibility criteria for the  
4 North Carolina Firefighters' and Rescue Squad Workers' Pension Fund  
5 maintained by the North Carolina State Firefighters' Association and the North  
6 Carolina Department of State Treasurer as provided in G.S. 58-86-25."

7 **SECTION 3.(b)** This section is effective for taxes imposed for taxable years  
8 beginning on or after July 1, 2021.

9  
10 **PART IV. INCREASE PENSION FUND MEMBER PAYMENTS**

11 **SECTION 4.(a)** G.S. 58-86-35 reads as rewritten:

12 **"§ 58-86-35. Firefighters' application for membership in fund; monthly payments by**  
13 **members; payments credited to separate accounts of members; termination of**  
14 **membership.**

15 Those firefighters who are eligible pursuant to G.S. 58-86-25 may apply to the board for  
16 membership. Each firefighter upon becoming a member of the fund shall pay the director of the  
17 fund the sum of ~~ten dollars (\$10.00)~~ twenty dollars (\$20.00) per month; each payment shall be  
18 made no later than March 31 subsequent to the end of the calendar year in which the month  
19 occurred. The Pension Fund shall not award fully credited service based on payments received  
20 later than March 31 subsequent to the end of the calendar year in which the month occurred  
21 unless the payment is applied as provided in G.S. 58-86-45(a1). The monthly payments shall be  
22 credited to the separate account of the member and shall be kept by the custodian so it is available  
23 for payment on withdrawal from membership or retirement.

24 A member may elect to terminate membership in the fund at any time and request the refund  
25 of payments previously made to the fund. However, a member's delinquency in making the  
26 monthly payments required by this section does not result in the termination of membership  
27 without such an election by the member."

28 **SECTION 4.(b)** G.S. 58-86-40 reads as rewritten:

29 **"§ 58-86-40. Rescue squad worker's application for membership in funds; monthly**  
30 **payments by members; payments credited to separate accounts of members;**  
31 **termination of membership.**

32 Those rescue squad workers eligible pursuant to G.S. 58-86-30 may apply to the board for  
33 membership. Each eligible rescue squad worker upon becoming a member shall pay the director  
34 of the fund the sum of ~~ten dollars (\$10.00)~~ twenty dollars (\$20.00) per month; each payment shall  
35 be made no later than March 31 subsequent to the end of the calendar year in which the month  
36 occurred. The Pension Fund shall not award fully credited service based on payments received  
37 later than March 31 subsequent to the end of the calendar year in which the month occurred  
38 unless the payment is applied as provided in G.S. 58-86-45(a1). The monthly payments shall be  
39 credited to the separate account of the member and shall be kept by the custodian so it is available  
40 for payment on withdrawal from membership or retirement.

41 A member may elect to terminate membership in the fund at any time and request the refund  
42 of payments previously made to the fund. However, a member's delinquency in making the  
43 monthly payments required by this section does not result in the termination of membership  
44 without such an election by the member."

45 **SECTION 4.(c)** G.S. 58-86-45 reads as rewritten:

46 **"§ 58-86-45. Additional retroactive membership.**

47 ...

48 (b) An eligible firefighter or rescue squad worker who is not yet 35 years old may apply  
49 to the board of trustees for membership in the fund at any time. Upon becoming a member, the  
50 worker may make a lump sum payment of ~~ten dollars (\$10.00)~~ twenty dollars (\$20.00) per month  
51 retroactively to the time the worker first became eligible to become a member, plus interest at an

1 annual rate to be set by the board upon advice from actuary for each year of retroactive payments.  
2 Upon making this lump sum payment, the worker shall be given credit for all prior service in the  
3 same manner as if the worker had applied for membership upon first becoming eligible.

4 (c) A member of the Pension Fund who is not yet 35 years old may receive credit for the  
5 prior service upon making a lump sum payment of ~~ten dollars (\$10.00)~~ twenty dollars (\$20.00)  
6 for each month since the worker first became eligible, plus interest at an annual rate to be set by  
7 the board for each year of retroactive payments. Upon making this lump sum payment, the date  
8 of membership shall be the same as if the worker had applied for membership upon first  
9 becoming eligible. This provision for the payment of a lump sum for service "not otherwise  
10 creditable" shall apply, inter alia, to all purchases of service credits for months as to which timely  
11 payments were not previously made pursuant to G.S. 58-86-35 or G.S. 58-86-40, whichever is  
12 applicable, for any firefighter or rescue squad worker who is not yet 35 years of age or older and  
13 who is a current or former member of a fire department or rescue squad chartered by the State of  
14 North Carolina."

15 **SECTION 4.(d)** G.S. 58-86-55 reads as rewritten:

16 "**§ 58-86-55. Monthly pensions upon attaining the age of 55 years.**

17 (a) Any member who has served 20 years as an "eligible firefighter" or "eligible rescue  
18 squad worker" in the State of North Carolina, as provided in G.S. 58-86-25 and G.S. 58-86-30,  
19 and who has attained the age of 55 years is entitled to be paid a monthly pension from this fund.  
20 The monthly pension shall be in the amount of ~~one hundred seventy dollars (\$170.00)~~ one  
21 hundred eighty dollars (\$180.00) per month. Any retired firefighter receiving a pension shall,  
22 effective ~~July 1, 2008,~~ July 1, 2021, receive a pension of ~~one hundred seventy dollars (\$170.00)~~  
23 one hundred eighty dollars (\$180.00) per month.

24 (b) Members shall pay ~~ten dollars (\$10.00)~~ twenty dollars (\$20.00) per month as required  
25 by G.S. 58-86-35 and G.S. 58-86-40 for a period of no longer than 20 years. No "eligible rescue  
26 squad member" shall receive a pension prior to July 1, 1983.

27 (c) A member who is totally and permanently disabled while in the discharge of the  
28 member's official duties as a result of bodily injuries sustained or as a result of extreme exercise  
29 or extreme activity experienced in the course and scope of those official duties and who leaves  
30 the fire or rescue squad service because of this disability shall be entitled to be paid from the fund  
31 a monthly benefit in an amount of ~~one hundred seventy dollars (\$170.00)~~ one hundred eighty  
32 dollars (\$180.00) per month beginning the first month after the member's fifty-fifth birthday. All  
33 applications for disability are subject to the approval of the board who may appoint physicians  
34 to examine and evaluate the disabled member prior to approval of the application, and annually  
35 thereafter. Any disabled member shall not be required to make the monthly payment of ~~ten dollars~~  
36 ~~(\$10.00)~~ twenty dollars (\$20.00) as required by G.S. 58-86-35 and G.S. 58-86-40.

37 (d) A member who is totally and permanently disabled for any cause, other than line of  
38 duty, who leaves the fire or rescue squad service because of this disability and who has at least  
39 10 years of service with the pension fund, may be permitted to continue making a monthly  
40 contribution of ~~ten dollars (\$10.00)~~ twenty dollars (\$20.00) to the fund until the member has  
41 made contributions for a total of 240 months. The member shall upon attaining the age of 55  
42 years be entitled to receive a pension as provided by this section. All applications for disability  
43 are subject to the approval of the board who may appoint physicians to examine and evaluate the  
44 disabled member prior to approval of the application and annually thereafter.

45 (d1) Benefits shall be paid in the following manner when a member is killed in the line of  
46 duty and the requirements of Article 12A of Chapter 143 of the General Statutes are met:

47 (1) If the member had been receiving a monthly pension fund benefit prior to  
48 being killed in the line of duty, there shall be paid to the member's principal  
49 beneficiary, if only one principal beneficiary is eligible and has not accepted  
50 a return of contributions, an amount of ~~one hundred seventy dollars (\$170.00)~~

- 1                   one hundred eighty dollars (\$180.00) per month beginning the month  
 2 following the member's month of death, payable until the beneficiary's death.  
 3           (2) If the member had been receiving a monthly pension fund benefit prior to  
 4 being killed in the line of duty and the beneficiary is not payable as described  
 5 in subdivision (1) of this subsection, a lump sum payment equal to the  
 6 difference between the amount paid into the member's separate account by or  
 7 on behalf of the member and the amount received by the member as a  
 8 pensioner will be paid to the eligible beneficiaries, or if there are no eligible  
 9 beneficiaries, shall be paid to the member's estate.  
 10           (3) If the member had not yet begun receiving a monthly benefit prior to being  
 11 killed in the line of duty, there shall be paid to the member's principal  
 12 beneficiary, if only one principal beneficiary is eligible and has not accepted  
 13 a return of contributions, an amount of ~~one hundred seventy dollars (\$170.00)~~  
 14 one hundred eighty dollars (\$180.00) per month beginning the month  
 15 following the month the member would have attained age 55, or if the member  
 16 had already attained age 55, beginning the month following the member's  
 17 month of death, payable until the beneficiary's death.  
 18           (4) If the member had not begun receiving a monthly benefit prior to being killed  
 19 in the line of duty and the beneficiary is not payable as described in  
 20 subdivision (3) of this subsection, a lump sum payment equal to the member's  
 21 contributions will be paid to the eligible beneficiaries, or if there are no  
 22 eligible beneficiaries, a return of the contributions shall be paid to the  
 23 member's estate.

24           A beneficiary under this subsection shall not be required to make the monthly payment of ~~ten~~  
 25 ~~dollars (\$10.00)~~ twenty dollars (\$20.00) as required by G.S. 58-86-35 and G.S. 58-86-40 after  
 26 the member has been killed in the line of duty.

27           (d2) Repealed by Session Laws 2016-108, s. 1(f), effective July 1, 2018.

28           (e) A member who, because the member's residence is annexed by a city under Part 2 or  
 29 Part 3 of Article 4A of Chapter 160A of the General Statutes, or whose department is closed  
 30 because of an annexation by a city under Part 2 or Part 3 of Article 4A of Chapter 160A of the  
 31 General Statutes, or whose volunteer department is taken over by a city or county, and because  
 32 of such annexation or takeover is unable to perform as a firefighter or rescue squad worker of  
 33 any status, and if the member has at least 10 years of service with the pension fund, may be  
 34 permitted to continue making a monthly contribution of ~~ten dollars (\$10.00)~~ twenty dollars  
 35 (\$20.00) to the fund until the member has made contributions for a total of 240 months. The  
 36 member upon attaining the age of 55 years and completion of such contributions shall be entitled  
 37 to receive a pension as provided by this section. Any application to make monthly contributions  
 38 under this section shall be subject to a finding of eligibility by the Board of Trustees upon  
 39 application of the member.

40           ...."

41                   **SECTION 4.(e)** Subsections (a) through (d) of this section become effective January  
 42 1, 2022, and apply to monthly payments into the Firefighters' and Rescue Squad Workers'  
 43 Pension Fund for months of service on or after that date.

#### 44           **PART V. SEVERABILITY CLAUSE AND EFFECTIVE DATE**

45                   **SECTION 5.1.** If any section or provision of this act is declared unconstitutional or  
 46 invalid by the courts, it does not affect the validity of this act as a whole or any part other than  
 47 the part declared to be unconstitutional or invalid.

48                   **SECTION 5.2.** Except as otherwise provided, this act is effective when it becomes  
 49 law.  
 50