SECOND REGULAR SESSION

HOUSE COMMITTEE SUBSTITUTE FOR

SENATE COMMITTEE SUBSTITUTE FOR

SENATE BILL NOS. 946 & 947

99TH GENERAL ASSEMBLY

4458H.05C

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D. ADAM CRUMBLISS, Chief Clerk

AN ACT

To repeal sections 456.985, 456.1035, 456.1080, 456.4-414, and 474.150, RSMo, and to enact in lieu thereof twenty-five new sections relating to estate management.

Be it enacted by the General Assembly of the state of Missouri, as follows:

Section A. Sections 456.985, 456.1035, 456.1080, 456.4-414, and 474.150, RSMo, are

- 2 repealed and twenty-five new sections enacted in lieu thereof, to be known as sections 456.006,
- 3 456.985, 456.1035, 456.1080, 456.4-414, 472.400, 472.405, 472.410, 472.415, 472.420,
- 4 472.425, 472.430, 472.435, 472.440, 472.445, 472.450, 472.455, 472.460, 472.465, 472.470,
- 5 472.475, 472.480, 472.485, 472.490, and 474.150, to read as follows:
 - 456.006. 1. Where a trust or custodial account constitutes a health savings account, as defined in the Internal Revenue Code of 1986, as amended, a trust may be created by any of the following:
 - (1) A transfer of moneys to the trustee or custodian holding such trust or custodial account;
 - (2) The documentation of the creation of such trust or custodial account in the records of the trustee or custodian holding such trust or custodial account; or
- 8 (3) The execution of a trust or custodial agreement with respect to such trust or 9 custodial account.
- 2. In any case, a trust or custodial account shall be deemed to have been established on the first day on which the individual who is the beneficiary of such trust or custodial account is an eligible individual, as defined in the Internal Revenue Code of 1986, as amended, in that calendar year in which such trust or custodial account is created in
- 14 accordance with this section.

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- 456.985. 1. Except as otherwise provided in the terms of an instrument creating or exercising a power of appointment, sections 456.970 to 456.1135 govern powers of appointment.
- 2. The terms of an instrument creating or exercising a power of appointment prevail over any provisions of sections 456.970 to 456.1135 except:
 - (1) The requisites for the creation of a power of appointment under subsections 1 to 4 of section 456.990;
- 7 **(2)** The transferability of a power of appointment by a powerholder under subsection 1 8 of section 456.995;
- 9 [(2)] (3) The limitations on the authority of a donor to extend a general power of appointment beyond the death of a powerholder under subsection 3 of section 456.995;
- 11 [(3)] (4) The power is exclusionary if the permissible appointees of a power of appointment are not defined and limited under subsection 3 of section 456.1005;
- 13 [(4)] (5) The requisites for the exercise of a power of appointment under section 456.1015;
- 15 [(5)] (6) The effect of an impermissible appointment under section 456.1045;
- 16 [(6)] (7) A general power of appointment which is presently exercisable may be reached 17 by the creditors of the powerholder or the powerholder's estate under section 456.1100.
- 456.1035. 1. A powerholder of a general power of appointment that permits appointment to the powerholder or the powerholder's estate may make any appointment, including an appointment in trust or creating a new power of appointment, that the powerholder could make in disposing of the powerholder's own property.
 - 2. A powerholder of a general power of appointment that permits appointment only to the creditors of the powerholder or of the powerholder's estate may appoint only to those creditors.
 - 3. The powerholder of a nongeneral power may:
- 9 (1) Make an appointment in any form, including an appointment in trust, in favor of a permissible appointee;
 - (2) Create a general power or nongeneral power in a permissible appointee; or
- 12 (3) Create a nongeneral power in any person to appoint to one or more of the permissible appointees of the original nongeneral power.
- 456.1080. As provided by sections 469.010 to [469.210] 469.120, a powerholder may disclaim all or part of a power of appointment, and a permissible appointee, appointee, or taker in default of appointment may disclaim all or part of an interest in appointive property.
- 456.4-414. 1. After notice to the qualified beneficiaries, the trustee of a trust consisting of trust property having a total value less than [one hundred thousand] two hundred fifty

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- thousand dollars may terminate the trust if the trustee concludes that the value of the trust
 property is insufficient to justify the cost of administration.
- 2. The court may modify or terminate a trust or remove the trustee and appoint a different trustee if it determines that the value of the trust property is insufficient to justify the cost of administration.
- 8 3. Upon termination of a trust under this section, the trustee shall distribute the trust property in a manner consistent with the purposes of the trust.
 - 4. This section does not apply to an easement for conservation or preservation.
- 472.400. Sections 472.400 to 472.490 shall be known and may be cited as the "Missouri Fiduciary Access to Digital Assets Act".
 - 472.405. As used in sections 472.400 to 472.490, the following terms mean:
 - (1) "Access", includes view, marshal, manage, copy, distribute, or delete;
 - (2) "Account", an arrangement under a terms-of-service agreement in which a custodian carries, maintains, processes, receives, or stores a digital asset of the user or provides goods or services to the user;
 - (3) "Agent", an attorney-in-fact granted authority under a durable or nondurable power of attorney;
 - (4) "Carries", engages in the transmission of electronic communications;
 - (5) "Catalogue of electronic communications", information that identifies each person with which a user has had an electronic communication, the time and date of the communication, and the electronic address of the person;
 - (6) "Conservator", a person appointed by a court to have the care and custody of the estate of a minor or a disabled person. A "limited conservator" is one whose duties or powers are limited. The term "conservator", as used in sections 472.400 to 472.490, includes limited conservator unless otherwise specified or apparent from the context;
 - (7) "Content of an electronic communication", information concerning the substance or meaning of the communication which:
 - (a) Has been sent or received by a user;
- (b) Is in electronic storage by a custodian providing an electronic-communication service to the public or is carried or maintained by a custodian providing a remote-computing service to the public; and
 - (c) Is not readily accessible to the public;
- (8) "Court", any court with competent jurisdiction within this state;
- 24 (9) "Custodian", a person that carries, maintains, processes, receives, or stores a digital asset of a user;

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- 26 (10) "Designated recipient", a person chosen by a user using an online tool to 27 administer digital assets of the user;
- (11) "Digital asset", an electronic record in which an individual has a right or 29 interest. The term does not include an underlying asset or liability unless the asset or liability is itself an electronic record;
- 31 (12) "Electronic", relating to technology having electrical, digital, magnetic, 32 wireless, optical, electromagnetic, or similar capabilities;
- 33 (13) "Electronic communication", the same meaning as set forth in 18 U.S.C. 34 Section 2510(12), as amended;
 - (14) "Electronic communication service", a custodian that provides to a user the ability to send or receive an electronic communication;
- 37 (15) "Fiduciary", an original, additional, or successor personal representative, 38 conservator, agency, or trustee;
- (16) "Information", data, text, images, videos, sounds codes, computer programs, 40 software, databases, or the like;
 - (17) "Online tool", an electronic service provided by a custodian that allows the user, in an agreement distinct from the terms-of-service agreement between the custodian and user, to provide directions for disclosure or nondisclosure of digital assets to a third person;
 - (18) "Person", an individual, estate, trust, business or nonprofit entity, public corporation, government or governmental subdivision, agency, instrumentality, or other legal entity;
 - "Personal representative", executor or administrator, including an (19)administrator with the will annexed, an administrator de bonis non, an administrator pending contest, an administrator during minority or absence, and any other type of administrator of the estate of a decedent whose appointment is permitted, or any person who performs substantially the same function under the law of Missouri, including without limitation an affiant who has filed a small estate affidavit under section 473.097. It does not include an executor de son tort;
- (20) "Power of attorney", a record that grants an agent authority to act in the place 56 of a principal;
- 57 (21) "Principal", an individual who grants authority to an agent in a power of 58 attorney;
- 59 (22) "Protected person", an individual for whom a conservator has been appointed, 60 including a protectee, a disabled person, and an individual for whom an application for the appointment of a conservator is pending; 61

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- 62 (23) "Record", information that is inscribed on a tangible medium or that is stored in an electronic or other medium and is retrievable in perceivable form; 63
- 64 (24) "Remote computing service", a custodian that provides to a user computer processing services or the storage of digital assets by means of an electronic 65 communications system, as defined in 18 U.S.C. Section 2510(14), as amended; 66
- 67 (25) "Terms-of-service agreement", an agreement that controls the relationship 68 between a user and a custodian;
- (26) "Trustee", a fiduciary with legal title to property under an agreement or 70 declaration that creates a beneficial interest in another, including an original, additional, and successor trustee, and a co-trustee;
 - (27) "User", a person that has an account with a custodian;
- 73 (28) "Will", includes a testamentary instrument, a codicil, a testamentary 74 instrument that only appoints an executor, and an instrument that revokes or revises a 75 testamentary instrument.
 - 472.410. 1. Sections 472.400 to 472.490 shall apply to:
- 2 (1) A fiduciary or agent acting under a will or power of attorney executed before, on, or after the effective date of sections 472.400 to 472.490; 3
 - (2) A personal representative acting for a decedent who dies before, on, or after the effective date of sections 472.400 to 472.490;
 - (3) A conservatorship proceeding commenced before, on, or after the effective date of sections 472.400 to 472.490; and
- 8 (4) A trustee acting under a trust created before, on, or after the effective date of 9 sections 472.400 to 472.490.
- 10 2. Sections 472.400 to 472.490 shall apply to a custodian if the user resides in this state or resided in this state at the time of the user's death. 11
 - 3. Sections 472.400 to 472.490 shall not apply to a digital asset of an employer used by an employee in the ordinary course of the employer's business.
- 472.415. 1. A user may use an online tool to direct the custodian to disclose to a 2 designated recipient or not to disclose some or all of the user's digital assets, including the content of electronic communications. If the online tool allows the user to modify or delete a direction at all times, a direction regarding disclosure using an online tool overrides a contrary direction by the user in a will, trust, power of attorney, or other record.
- 6 2. If a user has not used an online tool to give direction under subsection 1 of this section or if the custodian has not provided an online tool, the user may allow or prohibit in a will, trust, power of attorney, or other record, disclosure to a fiduciary of some or all

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of the user's digital assets, including the content of electronic communications sent or 10 received by the user.

- 11 3. A user's direction under subsection 1 or 2 of this section overrides a contrary 12 provision in a terms-of-service agreement that does not require the user to act affirmatively and distinctly from the user's assent to the terms of service. 13
- 472.420. 1. Sections 472.400 to 472.490 shall not change or impair a right of a custodian or a user under a terms-of-service agreement to access and use digital assets of 3 the user.
- 2. Sections 472.400 to 472.490 shall not give a fiduciary or a designated recipient any new or expanded rights other than those held by the user for whom, or for whose estate, the fiduciary or designated recipient acts or represents. 6
 - 3. A fiduciary's or a designated recipient's access to digital assets may be modified or eliminated by a user, by federal law, or by a terms-of-service agreement if the user has not provided direction under section 472.415.
 - 472.425. 1. When disclosing digital assets of a user under sections 472.400 to 472.490, the custodian may, at its sole discretion:
 - (1) Grant a fiduciary or designated recipient full access to the user's account;
- 4 (2) Grant a fiduciary or designated recipient partial access to the user's account sufficient to perform the tasks with which the fiduciary or designated recipient is charged; 6 or
 - (3) Provide a fiduciary or designated recipient a copy in a record of any digital asset that, on the date the custodian received the request for disclosure, the user could have accessed if the user were alive and had full capacity and access to the account.
 - 2. A custodian may assess a reasonable administrative charge for the cost of disclosing digital assets under sections 472.400 to 472.490.
 - 3. A custodian shall not disclose under sections 472.400 to 472.490 a digital asset deleted by a user.
- 14 4. If a user directs or a fiduciary requests a custodian to disclose under sections 15 472.400 to 472.490 some, but not all, of the user's digital assets, the custodian need not disclose the assets if segregation of the assets would impose an undue burden on the 16 17 custodian. If the custodian believes the direction or request imposes an undue burden, the 18 custodian or fiduciary may seek an order from the court to disclose:
 - (1) A subset limited by date of the user's digital assets;
- 20 (2) All of the user's digital assets to the fiduciary or designated recipient;
- 21 (3) None of the user's digital assets; or
- 22 (4) All of the user's digital assets to the court for review in camera.

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- 472.430. If a deceased user consented or a court directs disclosure of the contents
 of electronic communications of the user, the custodian shall disclose to the personal
 representative of the estate of the user the content of an electronic communication sent or
 received by the user if the representative gives the custodian:
 - (1) A written request for disclosure in physical or electronic form;
 - (2) A certified copy of the death certificate of the user;
 - (3) A certified copy of the letters testamentary or letters of administration of the representative or a certified copy of the certificate of clerk in connection with a small-estate affidavit or court order;
- 10 (4) Unless the user provided direction using an online tool, then in the case of user consent to disclosure, a copy of the user's will, trust, power of attorney, or other record evidencing the user's consent to disclosure of the content of electronic communications; and
- 14 **(5)** If requested by the custodian for the purpose of identifying the correct account 15 of the user:
 - (a) A number, username, address, or other unique subscriber or account identifier assigned by the custodian to identify the user's account;
 - (b) Evidence linking the account to the user; or
 - (c) A finding by the court that:
 - a. The user had a specific account with the custodian, identifiable by the information specified in paragraph (a) of this subdivision;
 - b. Disclosure of the content of electronic communications of the user would not violate 18 U.S.C. Section 2701, et seq., as amended, 47 U.S.C. Section 222, as amended, or other applicable law;
 - c. Unless the user provided direction using an online tool, the user consented to disclosure of the content of electronic communications; or
 - d. Disclosure of the content of electronic communications of the user is reasonably necessary for administration of the estate.
- 472.435. Unless the user prohibited disclosure of digital assets or the court directs otherwise, a custodian shall disclose to the personal representative of the estate of a deceased user a catalogue of electronic communications sent or received by the user and digital assets, other than the content of electronic communications, of the user, if the representative gives the custodian:
 - (1) A written request for disclosure in physical or electronic form;
 - (2) A certified copy of the death certificate of the user;

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- 8 (3) A certified copy of the letters testamentary or letters of administration of the 9 representative or a certified copy of certificate of clerk in connection with a small-estate 10 affidavit or court order; and
 - (4) If requested by the custodian for the purpose of identifying the correct account of the correct user:
- 13 (a) A number, username, address, or other unique subscriber or account identifier 14 assigned by the custodian to identify the user's account;
 - (b) Evidence linking the account to the user;
- 16 (c) An affidavit stating that disclosure of the user's digital assets is reasonably necessary for administration of the estate; or
 - (d) A finding by the court that:
- a. The user had a specific account with the custodian, identifiable by the information specified in paragraph (a) of this subdivision; or
- b. Disclosure of the user's digital assets is reasonably necessary for administration of the estate.
 - 472.440. To the extent a power of attorney expressly grants an agent authority over the content of an electronic communication sent or received by the principal and unless directed otherwise by the principal or the court, a custodian shall disclose to the agent the content if the agent gives the custodian:
 - (1) A written request for disclosure in physical or electronic form;
 - (2) An original or copy of the power of attorney expressly granting the agent authority over the content of electronic communications of the principal;
- 8 (3) A certification by the agent, under penalty of perjury, that the power of attorney is in effect; and
 - (4) If requested by the custodian for the purpose of identifying the correct account of the correct user:
- 12 (a) A number, username, address, or other unique subscriber or account identifier 13 assigned by the custodian to identify the principal's account; or
 - (b) Evidence linking the account to the principal.
- 472.445. Unless otherwise ordered by the court, directed by the principal, or provided by a power of attorney, a custodian shall disclose to an agent with specific authority over digital assets or general authority to act on behalf of a principal a catalogue of electronic communications sent or received by the principal and digital assets, other than the content of electronic communications, of the principal if the agent gives the custodian:
 - (1) A written request for disclosure in physical or electronic form;

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- 8 (2) An original or a copy of the power of attorney that gives the agent specific 9 authority over digital assets or general authority to act on behalf of the principal;
- 10 (3) A certification by the agent, under penalty of perjury, that the power of attorney is in effect; and
 - (4) If requested by the custodian for the purpose of identifying the correct account of the correct user:
- 14 (a) A number, username, address, or other unique subscriber or account identifier 15 assigned by the custodian to identify the principal's account; or
 - (b) Evidence linking the account to the principal.
- 472.450. Unless otherwise ordered by the court or provided in a trust, a custodian shall disclose to a trustee that is an original user of an account any digital asset of the account held in trust, including a catalogue of electronic communications of the trustee and the content of the electronic communications.
- 472.455. Unless otherwise ordered by the court, directed by the user, or provided in a trust, a custodian shall disclose to a trustee that is not an original user of an account the content of an electronic communication sent or received by an original or successor user and carried, maintained, processed, received, or stored by the custodian in the account of the trust if the trustee gives the custodian:
 - (1) A written request for disclosure in physical or electronic form;
 - (2) A certified copy of the trust instrument or a certification of the trust under section 456.10-1013 that includes consent to disclosure of the content of electronic communications to the trustee;
- 10 (3) A certification by the trustee, under penalty of perjury, that the trust exists and 11 the trustee is a currently acting trustee of the trust; and
 - (4) If requested by the custodian for the purpose of identifying the correct account of the correct user:
 - (a) A number, username, address, or other unique subscriber or account identifier assigned by the custodian to identify the trust's account; or
 - (b) Evidence linking the account to the trust.
- 472.460. Unless otherwise ordered by the court, directed by the user, or provided in a trust, a custodian shall disclose to a trustee that is not an original user of an account a catalogue of electronic communications sent or received by an original or successor user and stored, carried, or maintained by the custodian in an account of the trust and any digital assets, other than the content of electronic communications, in which the trust has a right or interest if the trustee gives the custodian:
 - (1) A written request for disclosure in physical or electronic form;

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- (2) A certified copy of the trust instrument or a certification of the trust under 9 section 456.10-1013:
- (3) A certification by the trustee, under penalty of perjury, that the trust exists and 10 the trustee is a currently acting trustee of the trust; and 11
 - (4) If requested by the custodian for the purpose of identifying the correct account of the correct user:
- 14 (a) A number, username, address, or other unique subscriber or account identifier 15 assigned by the custodian to identify the trust's account; or
 - (b) Evidence linking the account to the trust.
 - 472.465. 1. After an opportunity for a hearing under Missouri conservatorship law, the court may grant a conservator access to the digital assets of a protected person.
- 2. Unless otherwise ordered by the court or directed by the user, a custodian shall disclose to a conservator the catalogue of electronic communications sent or received by 5 a protected person and any digital assets, other than the content of electronic communications, in which the protected person has a right or interest if the conservator gives the custodian:
- 8 (1) A written request for disclosure in physical or electronic form;
- 9 (2) A certified copy of the court order that gives the conservator authority over the 10 digital assets of the protected person; and
 - (3) If requested by the custodian for the purpose of identifying the correct account of the correct user:
- 13 (a) A number, username, address, or other unique subscriber or account identifier 14 assigned by the custodian to identify the account of the protected person; or
 - (b) Evidence linking the account to the protected person.
- 16 3. A conservator with general authority to manage the assets of a protected person 17 may request a custodian of the digital assets of the protected person to suspend or 18 terminate an account of the protected person for good cause. A request made under this subsection shall be accompanied by a certified copy of the court order giving the 19 20 conservator authority over the protected person's property.
 - 472.470. 1. The legal duties imposed on a fiduciary charged with managing tangible property apply to the management of digital assets, including:
 - (1) The duty of care;
 - (2) The duty of loyalty; and
- 5 (3) The duty of confidentiality.
- 6 2. A fiduciary's or designated recipient's authority with respect to a digital asset of a user:

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- 8 (1) Except as otherwise provided in section 472.415, is subject to the applicable 9 terms-of-service agreement;
 - (2) Is subject to other applicable law, including copyright law;
- 11 (3) In the case of a fiduciary, is limited by the scope of the fiduciary's duties; and
- 12 (4) Shall not be used to impersonate the user.
 - 3. A fiduciary with authority over the property of a decedent, protected person, principal, or settlor has the right to access any digital asset in which the decedent, protected person, principal, or settlor had a right or interest and that is not held by a custodian or subject to a terms-of-service agreement.
 - 4. A fiduciary acting within the scope of the fiduciary's duties is an authorized user of the property of the decedent, protected person, principal, or settlor for the purpose of applicable computer-fraud and unauthorized-computer-access laws, including Missouri law on unauthorized computer access.
 - 5. A fiduciary with authority over the tangible, personal property of a decedent, protected person, principal, or settlor:
 - (1) Has the right to access the property and any digital asset stored in it; and
 - (2) Is an authorized user for the purpose of computer-fraud and unauthorized-computer-access laws, including Missouri law on unauthorized computer access.
 - 6. A custodian may disclose information in an account to a fiduciary of the user when the information is required to terminate an account used to access digital assets licensed to the user.
 - 7. A fiduciary of a user may request a custodian to terminate the user's account. A request for termination shall be in writing, in either physical or electronic form, and accompanied by:
 - (1) If the user is deceased, a certified copy of the death certificate of the user;
 - (2) A certified copy of the letter of testamentary or letters of administration of the representative or a certified copy of the certificate of clerk in connection with a small-estate affidavit or court order, power of attorney, or trust giving the fiduciary authority over the account; and
 - (3) If requested by the custodian for the purpose of identifying the correct account of the correct user:
- 40 (a) A number, username, address, or other unique subscriber or account identifier 41 assigned by the custodian to identify the user's account;
 - (b) Evidence linking the account to the user; or

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- (c) A finding by the court that the user had a specific account with the custodian, identifiable by the information specified in paragraph (a) of this subdivision.
- 472.475. 1. Not later than sixty days after receipt of the information required under sections 472.430 to 472.470, a custodian shall comply with a request under sections 472.400 to 472.490 from a fiduciary or designated recipient to disclose digital assets or terminate an account. If the custodian fails to comply, the fiduciary or designated recipient may apply to the court for an order directing compliance.
 - 2. An order under subsection 1 of this section directing compliance shall contain a finding that compliance is not in violation of 18 U.S.C. Section 2702, as amended.
 - 3. A custodian may notify the user that a request for disclosure or to terminate an account was made under sections 472.400 to 472.490.
- 4. A custodian may deny a request under sections 472.400 to 472.490 from a fiduciary or designated recipient for disclosure of digital assets or to terminate an account if the custodian is aware of any lawful access to the account following the receipt of the fiduciary's request.
 - 5. Sections 472.400 to 472.490 do not limit a custodian's ability to obtain or require a fiduciary or designated recipient requesting disclosure or termination under such sections to obtain a court order which:
 - (1) Specifies that an account belongs to the protected person or principal;
- 18 **(2)** Specifies that there is sufficient consent from the protected person or principal to support the requested disclosure; and
- 20 (3) Contains a finding required by law other than as provided under sections 21 472.400 to 472.490.
- 6. A custodian and its officers, employees, and agents are immune from liability for an act or omission done in good faith in compliance with sections 472.400 to 472.490.
- 472.480. In applying and construing sections 472.400 to 472.490, consideration may
 be given to the need to promote uniformity of the law with respect to its subject matter
 among states that enact similar provisions.
- 472.485. Sections 472.400 to 472.490 modify, limit, or supersede the Electronic Signatures in Global and National Commerce Act, 15 U.S.C. Section 7001, et seq., but do not modify, limit, or supersede Section 101(c) of that act, 15 U.S.C. Section 7001(c), or authorize electronic delivery of any of the notices described in Section 103(b) of that act, 15 U.S.C. Section 7003(b).
- 472.490. If any provision of sections 472.400 to 472.490 or the application of such sections to any person or circumstance is held invalid, the invalidity does not affect other provisions or application of sections 472.400 to 472.490 which can be given effect without

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4 the invalid provision or application, and to this end the provisions of sections 472.400 to 5 472.490 are severable.

474.150. 1. Any gift made by a married person, whether dying testate or intestate, in fraud of the marital rights of [his] the surviving spouse [to share in his estate] to whom the decedent was married at the time of such gift and who may share in the decedent's estate, shall, at the election of [the] such surviving spouse, be treated as a testamentary disposition and may be recovered from the donee and persons taking from [him] the decedent without adequate consideration and applied to the payment of the spouse's share, as in case of his or her election to take against the will.

- 2. Any conveyance of real estate made by a married person at any time without the joinder or other written express assent of [his] such spouse, made at any time, duly acknowledged, is deemed to be in fraud of the marital rights of [his] such spouse, if the spouse becomes a surviving spouse, unless the contrary is shown.
- 3. Any conveyance of the property of the spouse of a disabled person is deemed not to be in fraud of the marital rights of the disabled person if the probate division of the circuit court authorizes the conservator of the disabled person to join in or assent to the conveyance after finding that it is not made in fraud of the marital rights. Any conveyance of the property of a minor or disabled person made by a conservator pursuant to an order of court is deemed not to be in fraud of the marital rights of the spouse of the protectee.

