## SECOND REGULAR SESSION

## SENATE BILL NO. 917

## 95TH GENERAL ASSEMBLY

INTRODUCED BY SENATOR SCHAEFER.

Read 1st time February 8, 2010, and ordered printed.

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TERRY L. SPIELER, Secretary.

## AN ACT

To amend chapter 191, RSMo, by adding thereto three new sections relating to health care quality data standardization and transparency, with penalty provisions.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Chapter 191, RSMo, is amended by adding thereto three new

- 2 sections, to be known as sections 191.1005, 191.1008, and 191.1011, to read as
- 3 follows:

191.1005. 1. For purposes of sections 191.1005 to 191.1011, the

- following terms shall mean:
- 3 (1) "Insurer", the same meaning as the term "health carrier" is
- 4 defined in section 376.1350, and includes the state of Missouri for
- 5 purposes of the rendering of health care services by providers under
- 6 a medical assistance program of the state and, to the extent authorized
- 7 by federal law, any plan of coverage provided under the Employee
- 8 Retirement Income Security Act of 1974, 29 D.S.C. 1001, et seq.;
- 9 (2) "Provider", the same meaning as such term is defined in
- 10 section 376.1350.
- 2. Programs of insurers that publicly assess and compare the
- 12 quality and cost efficiency of health care providers shall conform to the
- 13 following criteria:
- 14 (1) The insurers shall retain, at their own expense, the services
- 15 of a nationally recognized independent health care quality standard-
- 16 setting organization to review the plan's programs for consumers that
- 17 measure, report, and tier providers based on their performance. Such
- 18 review shall include a comparison to national standards and a report
- 19 detailing the measures and methodologies used by the health plan. The
- 20 scope of the review shall encompass all elements described in this

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21 section and section 191.1008;

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- 22 (2) The program measures shall provide performance 23 information that reflects consumers' health needs. Programs shall 24 clearly describe the extent to which they encompass particular areas 25 of care, including primary care and other areas of specialty care;
- (3) Performance reporting for consumers shall include both quality and cost efficiency information. While quality information may be reported in the absence of cost efficiency, cost efficiency information shall not be reported without accompanying quality information;
  - (4) When any individual measures or groups of measures are combined, the individual scores, proportionate weighting, and any other formula used to develop composite scores shall be disclosed. Such disclosure shall be done both when quality measures are combined and when quality and cost efficiency are combined;
- 36 (5) Consumers or consumer organizations shall be solicited to 37 provide input on the program, including methods used to determine 38 performance strata;
- 39 (6) A clearly defined process for receiving and resolving 40 consumer complaints shall be a component of any program;
- 41 (7) Performance information presented to consumers shall 42 include context, discussion of data limitations, and guidance on how to 43 consider other factors in choosing a provider;
- 44 (8) Relevant providers and provider organizations shall be 45 solicited to provide input on the program, including the methods used 46 to determine performance strata;
- 47 (9) Providers shall be given reasonable prior notice before their 48 individual performance information is publicly released;
- (10) A clearly defined process for providers to request review of their own performance results and the opportunity to present information that supports what they believe to be inaccurate results, within a reasonable time frame, shall be a component of any program. Results determined to be inaccurate after the reconsideration process shall be corrected;
- 55 (11) Information about the comparative performance of 56 providers shall be accessible and understandable to consumers and 57 providers and shall recognize cost factors associated with medical

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education and research, patient characteristics, and specialized 58 59 services;

- 60 (12) Information about factors that might limit the usefulness of results shall be publicly disclosed; 61
- (13) Measures used to assess provider performance and the 62 methodology used to calculate scores or determine rankings shall be 63 published and made readily available to the public. Elements shall be 64 assessed against national standards as defined in subdivision (17) of 65 this subsection. Examples of measurement elements that shall be 66 assessed against national standards include risk and severity 67 adjustment, minimum observations, and statistical standards 68 utilized. Examples of other measurement elements that shall be fully 69 disclosed include data used, how providers' patients are identified, 70 measure specifications and methodologies, known limitations of the 71data, and how episodes are defined;
  - (14) The rationale and methodologies supporting the unit of analysis reported shall be clearly articulated, including a group practice model versus the individual provider;
- 76 (15) Sponsors of provider measurement and reporting shall work 77collaboratively to aggregate data whenever feasible to enhance its 78 consistency, accuracy, and use. Sponsors of provider measurement and reporting shall also work collaboratively to align and harmonize 79 80 measures used to promote consistency and reduce the burden of collection. The nature and scope of such efforts shall be publicly reported;
- 83 (16) The program shall be regularly evaluated to assess its effectiveness, accuracy, reliability, validity, and any unintended 84 consequences, including any effect on access to health care; 85
- (17) All quality measures shall be endorsed by the National 86 Quality Forum (NQF), or its successor organization. Where NQF-87 endorsed measures do not exist, the next level of measures to be 88 89 considered, until such measures are endorsed by the National Quality 90 Forum (NQF), or its successor organization, shall be those endorsed by the Ambulatory Care Quality Alliance, the National Committee for 91 Quality Assurance, or the Joint Commission on the Accreditation of 92Healthcare Organizations, Healthcare Effectiveness and Data

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94 Information Set (HEDIS).

191.1008. 1. Any person who sells or otherwise distributes to the
public health care quality and cost efficiency data for disclosure in
comparative format to the public shall identify the measure source or
evidence-based science behind the measure and the national consensus,
multi-stakeholder, or other peer review process, if any, used to confirm
the validity of the data and its analysis as an objective indicator of
health care quality.

- 2. Articles or research studies on the topic of health care quality
  9 or cost efficiency that are published in peer-reviewed academic
  10 journals that neither receive funding from nor are affiliated with a
  11 health care insurer or by state or local government shall be exempt
  12 from the requirements of subsection 1 of this section.
- 13 3. (1) Upon receipt of a complaint of an alleged violation of this section by a person or entity other than a health carrier, the 14 department of health and senior services shall investigate the 15 complaint and, upon finding that a violation has occurred, shall be 16 authorized to impose a penalty in an amount not to exceed one 17 thousand dollars. The department shall promulgate rules governing its 18 19 processes for conducting such investigations and levying fines 20 authorized by law.
- 21 (2) Any rule or portion of a rule, as that term is defined in 22section 536.010 that is created under the authority delegated in this section shall become effective only if it complies with and is subject to 23all of the provisions of chapter 536, and, if applicable, section 24536.028. This section and chapter 536 are nonseverable and if any of 25the powers vested with the general assembly pursuant to chapter 536, 2627to review, to delay the effective date, or to disapprove and annul a rule are subsequently held unconstitutional, then the grant of rulemaking 28authority and any rule proposed or adopted after August 28, 2010, shall 29 be invalid and void. 30

191.1011. All alleged violations of sections 191.1005 to 191.1008 by a health insurer shall be investigated and enforced by the department of insurance, financial institutions and professional registration under

4 the department's powers and responsibilities to enforce the insurance

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5 laws of this state in accordance with chapter 374.

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