SECOND REGULAR SESSION

SENATE BILL NO. 875

101ST GENERAL ASSEMBLY

INTRODUCED BY SENATOR ARTHUR.

ADRIANE D. CROUSE, Secretary

3336S.01I

AN ACT

To repeal sections 115.277, 115.279, 115.283, and 115.291, RSMo, and to enact in lieu thereof four new sections relating to absentee voting, with existing penalty provisions.

Be it enacted by the General Assembly of the State of Missouri, as follows: Section A. Sections 115.277, 115.279, 115.283, 2 115.291, RSMo, are repealed and four new sections enacted in 3 lieu thereof, to be known as sections 115.277, 115.279, 115.283, and 115.291, to read as follows: 4 115.277. 1. Except as provided in subsections 2, 3, 2 4, and 5 of this section, any registered voter of this state may vote by absentee ballot for all candidates and issues 3 for which such voter [would be] is eligible to vote at the 4 5 polling place [if such voter expects to be prevented from going to the polls to vote on election day due to: 6 7 Absence on election day from the jurisdiction of 8 the election authority in which such voter is registered to 9 vote; Incapacity or confinement due to illness or 10 11 physical disability, including a person who is primarily responsible for the physical care of a person who is 12 13 incapacitated or confined due to illness or disability; 14 (3) Religious belief or practice; 15 Employment as an election authority, as a member of an election authority, or by an election authority at a 16

EXPLANATION-Matter enclosed in bold-faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law.

location other than such voter's polling place;

18 (5) Incarceration, provided all qualifications for voting are retained;

20 (6) Certified participation in the address

21 confidentiality program established under sections 589.660

to 589.681 because of safety concerns; or

- (7) For an election that occurs during the year 2020,
- the voter has contracted or is in an at-risk category for
- 25 contracting or transmitting severe acute respiratory
- 26 syndrome coronavirus 2. This subdivision shall expire on
- 27 December 31, 2020].
- 28 2. Any covered voter who is eligible to register and
- 29 vote in this state may vote in any election for federal
- 30 office, statewide office, state legislative office, or
- 31 statewide ballot initiatives by submitting a federal
- 32 postcard application to apply to vote by absentee ballot or
- 33 by submitting a federal postcard application at the polling
- 34 place even though the person is not registered. A federal
- 35 postcard application submitted by a covered voter pursuant
- 36 to this subsection shall also serve as a voter registration
- 37 application under section 115.908 and the election authority
- 38 shall, if satisfied that the applicant is entitled to
- 39 register, place the voter's name on the voter registration
- 40 file. Each covered voter may vote by absentee ballot or,
- 41 upon submitting an affidavit that the person is qualified to
- 42 vote in the election, may vote at the person's polling place.
- 43 3. Any interstate former resident may vote by absentee
- 44 ballot for presidential and vice presidential electors.
- 4. Any intrastate new resident may vote by absentee
- 46 ballot at the election for presidential and vice
- 47 presidential electors, United States senator, representative
- 48 in Congress, statewide elected officials and statewide
- 49 questions, propositions and amendments from such resident's

new jurisdiction of residence after registering to vote in such resident's new jurisdiction of residence.

- 52 5. Any new resident may vote by absentee ballot for 53 presidential and vice presidential electors after 54 registering to vote in such resident's new jurisdiction of 55 residence.
- [6. For purposes of this section, the voters who are in an at-risk category for contracting or transmitting severe acute respiratory syndrome coronavirus 2 are voters who:
- (1) Are sixty-five years of age or older;
- 61 (2) Live in a long-term care facility licensed under 62 chapter 198;
- 63 (3) Have chronic lung disease or moderate to severe asthma;
- (4) Have serious heart conditions;
- (5) Are immunocompromised;
- 67 (6) Have diabetes;

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- 68 (7) Have chronic kidney disease and are undergoing dialysis; or
- 70 (8) Have liver disease.]
- 115.279. 1. Application for an absentee ballot may be made by the applicant in person, or by mail, or for the

applicant, in person, by his or her guardian or a relative

- 4 within the second degree by consanguinity or affinity. The
- 5 election authority shall accept applications by facsimile
- 6 transmission and by electronic mail within the limits of its
- 7 telecommunications capacity.
- 8 2. Each application shall be made to the election
- 9 authority of the jurisdiction in which the person is or
- 10 would be registered. Each application shall be in writing
- 11 and shall state the applicant's name, address at which he or

she is or would be registered, [his or her reason for voting 12 13 an absentee ballot] whether the applicant is incapacitated 14 or confined due to illness or physical disability or is a person who is primarily responsible for the physical care of 15 a person who is incapacitated or confined due to illness or 16 17 physical disability, the address to which the ballot is to 18 be mailed, if mailing is requested, and for absent uniformed 19 services and overseas applicants, the applicant's email 20 address if electronic transmission is requested. 21 [reason for the applicant voting absentee is due to the reasons established under subdivision (6) of subsection 1 of 22 23 section 115.277] applicant is a certified participant in the 24 address confidentiality program established under sections 589.660 to 589.681, the applicant shall state the voter's 25 identification information provided by the address 26 27 confidentiality program in lieu of the applicant's name, address at which he or she is or would be registered, and 28 29 address to which the ballot is to be mailed, if mailing is 30 requested. Each application to vote in a primary election 31 shall also state which ballot the applicant wishes to receive. If any application fails to designate a ballot, 32 the election authority shall, within three working days 33 after receiving the application, notify the applicant by 34 mail that it will be unable to deliver an absentee ballot 35 until the applicant designates which political party ballot 36 37 he or she wishes to receive. If the applicant does not 38 respond to the request for political party designation, the election authority is authorized to provide the voter with 39 40 that part of the ballot for which no political party designation is required. 41 42 [Except as provided in subsection 3 of section

115.281,] All applications for absentee ballots received

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44 prior to the sixth Tuesday before an election shall be stored at the office of the election authority until such 45 46 time as the applications are processed in accordance with section 115.281. No application for an absentee ballot 47 received in the office of the election authority by mail, by 48 49 facsimile transmission, by electronic mail, or by a guardian or relative after 5:00 p.m. on the second Wednesday 50 51 immediately prior to the election shall be accepted by any election authority. No application for an absentee ballot 52 53 submitted by the applicant in person after 5:00 p.m. on the day before the election shall be accepted by any election 54 authority, except as provided in subsections 6, 8 and 9 of 55 this section. 56

- Each application for an absentee ballot shall be 57 signed by the applicant or, if the application is made by a 58 59 guardian or relative pursuant to this section, the 60 application shall be signed by the guardian or relative, who shall note on the application his or her relationship to the 61 62 applicant. If an applicant, quardian or relative is blind, unable to read or write the English language or physically 63 incapable of signing the application, he or she shall sign 64 by mark, witnessed by the signature of an election official 65 or person of his or her own choosing. Any person who 66 knowingly makes, delivers or mails a fraudulent absentee 67 ballot application shall be quilty of a class one election 68 69 offense.
- 70 5. (1) Notwithstanding any law to the contrary, any 71 resident of the state of Missouri who resides outside the 72 boundaries of the United States or who is on active duty 73 with the Armed Forces of the United States or members of 74 their immediate family living with them may request an

75 absentee ballot for both the primary and subsequent general
76 election with one application.

- 77 (2) The election authority shall provide each absent 78 uniformed services voter and each overseas voter who submits 79 a voter registration application or an absentee ballot 80 request, if the election authority rejects the application 81 or request, with the reasons for the rejection.
- (3) Notwithstanding any other law to the contrary, if a standard oath regarding material misstatements of fact is adopted for uniformed and overseas voters pursuant to the Help America Vote Act of 2002, the election authority shall accept such oath for voter registration, absentee ballot, or other election-related materials.
- Not later than sixty days after the date of each 88 regularly scheduled general election for federal office, 89 90 each election authority which administered the election 91 shall submit to the secretary of state in a format 92 prescribed by the secretary a report on the combined number 93 of absentee ballots transmitted to, and returned by, absent uniformed services voters and overseas voters for the 94 election. The secretary shall submit to the Election 95 Assistance Commission a combined report of such information 96 not later than ninety days after the date of each regularly 97 98 scheduled general election for federal office and in a 99 standardized format developed by the commission pursuant to 100 the Help America Vote Act of 2002. The secretary shall make 101 the report available to the general public.
 - (5) As used in this section, the terms "absent uniformed services voter" and "overseas voter" shall have the meaning prescribed in 52 U.S.C. Section 20310.
- 105 6. An application for an absentee ballot by a new 106 resident shall be submitted in person by the applicant in

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| 107 | the office of the election authority in the election |
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| 108 | jurisdiction in which such applicant resides. The |
| 109 | application shall be received by the election authority no |
| 110 | later than 7:00 p.m. on the day of the election. Such |
| 111 | application shall be in the form of an affidavit, executed |
| 112 | in duplicate in the presence of the election authority or |
| 113 | any authorized officer of the election authority, and in |
| 114 | substantially the following form: |
| 115 | "STATE OF |
| 116 | COUNTY OF, ss. |
| 117 | I,, do solemnly swear that: |
| 118 119 120 121 | <pre>(1) Before becoming a resident of this state, I resided at (residence address) in (town, township, village or city) of County in the state of;</pre> |
| 122 123 124 125 | (2) I moved to this state after the last day to register to vote in such general presidential election and I am now residing in the county of , state of Missouri; |
| 126 127 128 | (3) I believe I am entitled pursuant to the laws of this state to vote in the presidential election to be held November, (year); |
| 129 130 131 132 | (4) I hereby make application for a presidential and vice presidential ballot. I have not voted and shall not vote other than by this ballot at such election. |
| 133 | Signed |
| 134 | (Applicant) |
| 135 | |
| 136 | (Residence Address) |
| 137 138 | Subscribed and sworn to before me this day of, |
| 139 | Signed |

(Title and name of officer authorized to 140 administer oaths)" 141 The election authority in whose office an 142 143 application is filed pursuant to subsection 6 of this 144 section shall immediately send a duplicate of such application to the appropriate official of the state in 145 146 which the new resident applicant last resided and shall file the original of such application in its office. 147 8. An application for an absentee ballot by an 148 intrastate new resident shall be made in person by the 149 150 applicant in the office of the election authority in the election jurisdiction in which such applicant resides. 151 application shall be received by the election authority no 152 later than 7:00 p.m. on the day of the election. 153 application shall be in the form of an affidavit, executed 154 in duplicate in the presence of the election authority or an 155 156 authorized officer of the election authority, and in 157 substantially the following form: 158 "STATE OF COUNTY OF , ss. 159 160 I, , do solemnly swear that: (1) Before becoming a resident of this election 161 162 jurisdiction, I resided at (residence address) in _____ (town, township, village or 163 city) of county in the state of ; 164 (2) I moved to this election jurisdiction after the 165 last day to register to vote in such election; 166 167 (3) I believe I am entitled pursuant to the laws of this state to vote in the election to be held 168 ____ (date); 169 170 (4) I hereby make application for an absentee 171 ballot for candidates and issues on which I am

172 entitled to vote pursuant to the laws of this 173 state. I have not voted and shall not vote 174 other than by this ballot at such election. 175 Signed 176 (Applicant) 177 178 (Residence Address) Subscribed and sworn to before me this day 179 180 of ____, ____ 181 Signed 182 (Title and name of officer authorized to 183 administer oaths)" 9. An application for an absentee ballot by an 184 185 interstate former resident shall be received in the office of the election authority where the applicant was formerly 186 187 registered by 5:00 p.m. on the second Wednesday immediately 188 prior to the election, unless the application is made in person by the applicant in the office of the election 189 190 authority, in which case such application shall be made no 191 later than 7:00 p.m. on the day of the election. 115.283. 1. Each ballot envelope shall bear a statement on which the voter shall state the voter's name, 2 the voter's voting address, and the voter's mailing address 3 4 [and the voter's reason for voting an absentee ballot]. the [reason for the voter voting absentee is due to the 5 6 reasons established under subdivision (6) of subsection 1 of 7 section 115.277] applicant is a certified participant in the 8 address confidentiality program established under sections **589.660 to 589.681**, the voter shall state the voter's 9 identification information provided by the address 10 11 confidentiality program in lieu of the applicant's name,

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12 voting address, and mailing address. On the form, the voter shall also state under penalties of perjury that the voter 13 14 is qualified to vote in the election, that the voter has not previously voted and will not vote again in the election, 15 that the voter has personally marked the voter's ballot in 16 secret or supervised the marking of the voter's ballot if 17 the voter is unable to mark it, that the ballot has been 18 placed in the ballot envelope and sealed by the voter or 19 20 under the voter's supervision if the voter is unable to seal 21 it, and that all information contained in the statement is 22 In addition, any person providing assistance to the absentee voter shall include a statement on the envelope 23 24 identifying the person providing assistance under penalties of perjury. Persons authorized to vote only for federal and 25 statewide officers shall also state their former Missouri 26 residence. 27 2. The statement for persons voting absentee ballots 28 who are registered voters shall be in substantially the 29 30 following form: State of Missouri 31 32 County (City) of I, (print name), a registered voter of 33 County (City of St. Louis, Kansas City), declare 34 35 under the penalties of perjury [that I expect to be prevented from going to the polls on election day 36 due to (check one): 37 38 absence on election day from the jurisdiction of the election authority in 39 which I am registered; 40 41 incapacity or confinement due to illness or physical disability, including caring 42 43 for a person who is incapacitated or 44 confined due to illness or disability;

| 45 | religious beli | ef or practice; | | | |
|----------|---|---|--|--|--|
| 46 | employment as | an election authority or by | | | |
| 47 | | thority at a location other | | | |
| 48 | than my pollin | g place; | | | |
| 49 | | although I have retained | | | |
| 50 | | ary qualifications for | | | |
| 51 | voting; | | | | |
| 52 | | icipation in the address | | | |
| 53 | | y program established under | | | |
| 54 55 | safety concern | 60 to 589.681 because of | | | |
| | | | | | |
| 56 57 | | alties of perjury] that I am s election; I have not voted | | | |
| 58 | - | than by this ballot at this | | | |
| 59 | | e that I marked the enclosed | | | |
| 60 | ballot in secret or that | I am blind, unable to read | | | |
| 61 | or write English, or phy | sically incapable of marking | | | |
| 62 | - | the ballot, and the person of my choosing indicated | | | |
| 63 | below marked the ballot at my direction; all of the | | | | |
| 64 | knowledge and belief, tr | ement is, to the best of my | | | |
| 65 | knowledge and bellel, th | ue. | | | |
| 66 | | | | | |
| 67 | Signature of Voter | Signature of Person | | | |
| 68 | | Assisting Voter | | | |
| 69 | | (if applicable) | | | |
| 70 | Signed | Subscribed and sworn | | | |
| 71 | Signed | to before me this | | | |
| 72 | Address of Voter | day of , | | | |
| 73 | | | | | |
| 7 4 | | | | | |
| 75 | | | | | |
| 76 | | | | | |
| 10 | Mailing addresses | Signature of notary | | | |
| 76 77 | Mailing addresses | Signature of notary or | | | |

| 79 | authorized to |
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| 80 | administer oaths |
| 81 82 83 84 | 3. The statement for persons voting absentee ballots pursuant to the provisions of subsection 2, 3, 4, or 5 of section 115.277 without being registered shall be in substantially the following form: |
| 85 | State of Missouri |
| 86 | County (City) of |
| 87 88 89 90 91 92 93 94 95 | I, (print name), declare under the penalties of perjury that I am a citizen of the United States and eighteen years of age or older. I am not adjudged incapacitated by any court of law, and if I have been convicted of a felony or of a misdemeanor connected with the right of suffrage, I have had the voting disabilities resulting from such conviction removed pursuant to law. I hereby state under penalties of perjury that I am qualified to vote at this election. |
| 97 | I am (check one): |
| 98 99 100 101 102 | a resident of the state of Missouri and a registered voter in County and moved from that county to County, Missouri, after the last day to register to vote in this election. |
| 103 104 105 106 | an interstate former resident of Missouri and authorized to vote for presidential and vice presidential electors. |
| 107 108 109 110 111 112 113 | I further state under penalties of perjury that I have not voted and will not vote other than by this ballot at this election; I marked the enclosed ballot in secret or am blind, unable to read or write English, or physically incapable of marking the ballot, and the person of my choosing indicated below marked the ballot at my direction; all of the |

| 114 115 | information on this statement is, to the best of my knowledge and belief, true. | | | | |
|------------|--|--|--|--|--|
| 116 | | Subscribed to and | | | |
| 117 118 | Signature of Voter | sworn before me this | | | |
| 119 | | day of | | | |
| 120 | | | | | |
| 121 | | | | | |
| 122 | | | | | |
| 123 | Address of Voter | Signature of notary | | | |
| 124 | | or other officer | | | |
| 125 | | authorized to | | | |
| 126 | | administer oaths | | | |
| 127 | | | | | |
| 128 | Mailing Address (if different) | | | | |
| 129 | | | | | |
| 130 | | | | | |
| 131 | Signature of Person | Address of Last | | | |
| 132 | Assisting Voter | Missouri Residence | | | |
| 133 | | (if applicable) | | | |
| 134 | 4. The statement for persons v | voting absentee ballots | | | |
| 135 | who are entitled to vote at the elec | who are entitled to vote at the election pursuant to the | | | |
| 136 | provisions of subsection 2 of section | on 115.137 shall be in | | | |
| 137 | substantially the following form: | | | | |
| 138 | State of Missouri | State of Missouri | | | |
| 139 | County (City) of | | | | |
| 140 141 | <pre>I, (print name), declare under the penalties of perjury [that I expect to be prevented from</pre> | | | | |

| 142 143 | <pre>going to one):</pre> | the polls on election | day due to (check |
|--|---|--|---|
| 144 145 146 | | absence on election da jurisdiction of the el which I am directed to | ection authority in |
| 147 148 149 150 | | incapacity or confinem or physical disability for a person who is in confined due to illnes | , including caring capacitated or |
| 151 | | religious belief or pr | actice; |
| 152 153 154 | | <pre>employment as an elect an election authority than my polling place;</pre> | at a location other |
| 155 156 157 | | <pre>incarceration, althoug all the necessary qual voting;</pre> | |
| 158 159 160 161 | | certified participatio confidentiality progra sections 589.660 to 58 safety concerns. | m established under |
| 162 163 164 165 166 167 168 169 170 171 | own prop qualifie voted an at this enclosed unable t incapabl my choos directio | state under penalties erty in the dist d to vote at this elect d will not vote other telection. I further staballot in secret or the oread and write Englise of marking the ballot ing indicated below marn; all of the information he best of my knowledge. | crict and am cion; I have not than by this ballot ate that I marked the nat I am blind, sh, or physically t, and the person of the the ballot at my ton on this statement |
| 173 174 175 | | | Subscribed and sworn |
| 176 | Signatur | e of Voter | to before me this |
| 177 | | | day of |
| 178 | | | |
| 179 | | | |

|) | | |
|---|---|--|
| 1 | Address Signature of notary | |
| 2 | or other officer | |
| 3 | authorized to | |
| 1 | administer oaths | |
| 5 | | |
| | Signature of Person | |
| | Assisting Voter | |
| } | (if applicable) | |
|) | 5. The statement for persons providing assistance to | |
| 0 | absentee voters shall be in substantially the following form: | |
| | The voter needed assistance in marking the ballot | |
| | and signing above, because of blindness, other | |
| | physical disability, or inability to read or to | |
| | read English. I marked the ballot enclosed in this | |
| | envelope at the voter's direction, when I was | |
| | alone with the voter, and I had no other | |
| | communication with the voter as to how he or she | |
| | was to vote. The voter swore or affirmed the voter | |
| | affidavit above and I then signed the voter's name | |
| | and completed the other voter information above. | |
| | Signed under the penalties of perjury. | |
| | Reason why voter needed assistance: | |
| | ASSISTING PERSON SIGN HERE | |
| | 1 (signature of assisting person) | |
| | 2 (assisting person's name printed) | |
| | 3 (assisting person's residence) | |
| | 4 (assisting person's home city or town). | |
| | 6. [The election authority shall, for an election held | |
| | during 2020, adjust the forms described in this section to | |
| | account for voters voting absentee due to the reason | |

established pursuant to subdivision (7) of subsection 1 of section 115.277.

- 7.] Notwithstanding any other provision of this section, any covered voter as defined in section 115.902 or persons who have declared themselves to be permanently disabled pursuant to section 115.284, otherwise entitled to vote, shall not be required to obtain a notary seal or signature on his or her absentee ballot.
- 219 [8.] 7. Notwithstanding any other provision of this 220 section or section 115.291 to the contrary, the 221 subscription, signature and seal of a notary or other 222 officer authorized to administer oaths shall not be required 223 on any ballot, ballot envelope, or statement required by this section if the [reason for the] voter voting absentee 224 225 is [due to the reasons established pursuant to subdivision 226 (2) or (7) of subsection 1 of section 115.277] incapacitated 227 or confined due to illness or physical disability, including a person who is primarily responsible for the physical care 228 of a person who is incapacitated or confined due to illness 229 230 or physical disability.
- [9.] 8. No notary shall charge or collect a fee for notarizing the signature on any absentee ballot or absentee voter registration.
- [10.] 9. A notary public who charges more than the maximum fee specified or who charges or collects a fee for notarizing the signature on any absentee ballot or absentee voter registration is guilty of official misconduct.

115.291. 1. Upon receiving an absentee ballot by

mail, the voter shall mark the ballot in secret, place the

ballot in the ballot envelope, seal the envelope and fill

out the statement on the ballot envelope. The affidavit of

each person voting an absentee ballot shall be subscribed

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    and sworn to before the election official receiving the
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    ballot, a notary public or other officer authorized by law
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    to administer oaths, unless the voter is voting absentee due
    to incapacity or confinement due to the provisions of
9
    section 115.284, illness or physical disability, [for an
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    election that occurs during the year 2020, the voter has
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    contracted or is in an at-risk category for contracting or
13
    transmitting severe acute respiratory syndrome coronavirus
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    2, as defined in section 115.277,] or the voter is a covered
15
    voter as defined in section 115.902. If the voter is blind,
16
    unable to read or write the English language, or physically
    incapable of voting the ballot, the voter may be assisted by
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    a person of the voter's own choosing. Any person assisting
    a voter who is not entitled to such assistance, and any
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    person who assists a voter and in any manner coerces or
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    initiates a request or a suggestion that the voter vote for
21
22
    or against or refrain from voting on any question, ticket or
23
    candidate, shall be guilty of a class one election offense.
24
    If, upon counting, challenge or election contest, it is
    ascertained that any absentee ballot was voted with unlawful
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    assistance, the ballot shall be rejected. [For purposes of
26
    this subsection, the voters who are in an at-risk category
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    for contracting or transmitting severe acute respiratory
28
29
    syndrome coronavirus 2 are voters who:
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              Sixty-five years of age or older;
         (1)
31
         (2) Live in a long-term care facility licensed under
32
    chapter 198;
              Have chronic lung disease or moderate to severe
33
         (3)
34
    asthma;
              Have serious heart conditions;
35
         (4)
         (5)
              Are immunocompromised;
36
              Have diabetes;
37
         (6)
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38 (7) Have chronic kidney disease and are undergoing dialysis; or

(8) Have liver disease.]

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- Except as provided in subsection 4 of this section, 41 each absentee ballot that is not cast by the voter in person 42 in the office of the election authority shall be returned to 43 44 the election authority in the ballot envelope and shall only be returned by the voter in person, or in person by a 45 relative of the voter who is within the second degree of 46 47 consanguinity or affinity, by mail or registered carrier or by a team of deputy election authorities; except that 48 covered voters, when sent from a location determined by the 49 50 secretary of state to be inaccessible on election day, shall be allowed to return their absentee ballots cast by use of 51 facsimile transmission or under a program approved by the 52 Department of Defense for electronic transmission of 53 54 election materials.
 - 3. In cases of an emergency declared by the President of the United States or the governor of this state where the conduct of an election may be affected, the secretary of state may provide for the delivery and return of absentee ballots by use of a facsimile transmission device or system. Any rule promulgated pursuant to this subsection shall apply to a class or classes of voters as provided for by the secretary of state.
- 4. No election authority shall refuse to accept and process any otherwise valid marked absentee ballot submitted in any manner by a covered voter solely on the basis of restrictions on envelope type.

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