## SECOND REGULAR SESSION HOUSE COMMITTEE SUBSTITUTE FOR SENATE BILL NO. 780

## 99TH GENERAL ASSEMBLY

5178H.03C

D. ADAM CRUMBLISS, Chief Clerk

## AN ACT

To repeal sections 67.398, 67.410, and 84.510, RSMo, and to enact in lieu thereof four new sections relating to political subdivisions.

Be it enacted by the General Assembly of the state of Missouri, as follows:

Section A. Sections 67.398, 67.410, and 84.510, RSMo, are repealed and four new sections enacted in lieu thereof, to be known as sections 67.398, 67.410, 82.462, and 84.510, to read as follows:

67.398. 1. The governing body of any city or village, or any county having a charter form of government, or any county of the first classification that contains part of a city with a 2 3 population of at least three hundred thousand inhabitants, may enact ordinances to provide for the abatement of a condition of any lot or land that has the presence of a nuisance including, but 4 not limited to, debris of any kind, weed cuttings, cut, fallen, or hazardous trees and shrubs, 5 overgrown vegetation and noxious weeds which are seven inches or more in height, rubbish and 6 7 trash, lumber not piled or stacked twelve inches off the ground, rocks or bricks, tin, steel, parts 8 of derelict cars or trucks, broken furniture, any flammable material which may endanger public 9 safety or any material or condition which is unhealthy or unsafe and declared to be a public nuisance. 10

2. The governing body of any home rule city with more than four hundred thousand
inhabitants and located in more than one county may enact ordinances for the abatement of a
condition of any lot or land that has vacant buildings or structures open to entry.

14 3. Any ordinance authorized by this section shall provide for service to the owner of the

15 property [and, if the property is not owner-occupied, to any occupant of the property] of a written

16 notice specifically describing each condition of the lot or land declared to be a public nuisance,

17 and which notice shall identify what action will remedy the public nuisance. Unless a condition

EXPLANATION — Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

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presents an immediate, specifically identified risk to the public health or safety, the notice shall

provide a reasonable time, not less than ten days, in which to abate or commence removal of each condition identified in the notice. Written notice may be given by personal service or by first-class mail to [both the occupant of the property at the property address and] the owner at the last known address of the owner[, if not the same]. Upon a failure of the owner to pursue the removal or abatement of such nuisance without unnecessary delay, the building commissioner or designated officer may cause the condition which constitutes the nuisance to be removed or abated. If the building commissioner or designated officer causes such condition to be removed

26 or abated, the cost of such removal or abatement and the proof of notice to the owner of the 27 property shall be certified to the city clerk or officer in charge of finance who shall cause the 28 certified cost to be included in a special tax bill or added to the annual real estate tax bill, at the 29 collecting official's option, for the property and the certified cost shall be collected by the city 30 collector or other official collecting taxes in the same manner and procedure for collecting real 31 estate taxes. If the certified cost is not paid, the tax bill shall be considered delinquent, and the collection of the delinquent bill shall be governed by the laws governing delinquent and back 32 33 taxes. The tax bill from the date of its issuance shall be deemed a personal debt against the 34 owner and shall also be a lien on the property from the date the tax bill is delinquent until paid.

67.410. 1. Except as provided in subsection 3 of this section, any ordinance enacted 2 pursuant to section 67.400 shall:

3 (1) Set forth those conditions detrimental to the health, safety or welfare of the residents
4 of the city, town, village, or county the existence of which constitutes a nuisance;

5 (2) Provide for duties of inspectors with regard to such buildings or structures and shall 6 provide for duties of the building commissioner or designated officer or officers to supervise all 7 inspectors and to hold hearings regarding such buildings or structures;

8 (3) Provide for service of adequate notice of the declaration of nuisance, which notice shall specify that the property is to be vacated, if such be the case, reconditioned or removed, 9 10 listing a reasonable time for commencement; and may provide that such notice be served either by personal service [or], by certified mail, return receipt requested, or by a private delivery 11 12 service that is substantially equivalent to certified mail, but if service cannot be had by either 13 of these modes of service, then service may be had by publication. The ordinances shall further 14 provide that the owner, occupant, lessee, mortgagee, agent, and all other persons having an interest in the building or structure as shown by the land records of the recorder of deeds of the 15 county wherein the land is located shall be made parties; 16

(4) Provide that upon failure to commence work of reconditioning or demolition within
the time specified or upon failure to proceed continuously with the work without unnecessary
delay, the building commissioner or designated officer or officers shall call and have a full and

20 adequate hearing upon the matter, giving the affected parties at least ten days' written notice of 21 the hearing. Any party may be represented by counsel, and all parties shall have an opportunity 22 to be heard. After the hearings, if the evidence supports a finding that the building or structure 23 is a nuisance or detrimental to the health, safety, or welfare of the residents of the city, town, 24 village, or county, the building commissioner or designated officer or officers shall issue an order making specific findings of fact, based upon competent and substantial evidence, which shows 25 26 the building or structure to be a nuisance and detrimental to the health, safety, or welfare of the 27 residents of the city, town, village, or county and ordering the building or structure to be 28 demolished and removed, or repaired. If the evidence does not support a finding that the 29 building or structure is a nuisance or detrimental to the health, safety, or welfare of the residents 30 of the city, town, village, or county, no order shall be issued;

31 (5) Provide that if the building commissioner or other designated officer or officers issue 32 an order whereby the building or structure is demolished, secured, or repaired, or the property 33 is cleaned up, the cost of performance shall be certified to the city clerk or officer in charge of 34 finance, who shall cause a special tax bill or assessment therefor against the property to be 35 prepared and collected by the city collector or other official collecting taxes, unless the building or structure is demolished, secured or repaired by a contractor pursuant to an order issued by the 36 37 city, town, village, or county and such contractor files a mechanic's lien against the property 38 where the dangerous building is located. The contractor may enforce this lien as provided in 39 sections 429.010 to 429.360. Except as provided in subsection 3 of this section, at the request 40 of the taxpayer the tax bill may be paid in installments over a period of not more than ten years. 41 The tax bill from date of its issuance shall be deemed a personal debt against the property owner 42 and shall also be a lien on the property until paid. A city not within a county or a city with a 43 population of at least four hundred thousand located in more than one county, notwithstanding 44 any charter provision to the contrary, may, by ordinance, provide that upon determination by the 45 city that a public benefit will be gained the city may discharge the special tax bill, including the 46 costs of tax collection, accrued interest and attorneys fees, if any.

2. If there are proceeds of any insurance policy based upon a covered claim payment made for damage or loss to a building or other structure caused by or arising out of any fire, explosion, or other casualty loss, the ordinance may establish a procedure for the payment of up to twenty-five percent of the insurance proceeds, as set forth in this subsection. The order or ordinance shall apply only to a covered claim payment which is in excess of fifty percent of the face value of the policy covering a building or other structure:

(1) The insurer shall withhold from the covered claim payment up to twenty-five percent
 of the covered claim payment, and shall pay such moneys to the city to deposit into an interest-

bearing account. Any named mortgagee on the insurance policy shall maintain priority over any
 obligation under the order or ordinance;

57 (2) The city or county shall release the proceeds and any interest which has accrued on such proceeds received under subdivision (1) of this subsection to the insured or as the terms of 58 the policy and endorsements thereto provide within thirty days after receipt of such insurance 59 moneys, unless the city or county has instituted legal proceedings under the provisions of 60 61 subdivision (5) of subsection 1 of this section. If the city or county has proceeded under the 62 provisions of subdivision (5) of subsection 1 of this section, all moneys in excess of that 63 necessary to comply with the provisions of subdivision (5) of subsection 1 of this section for the removal, securing, repair and cleanup of the building or structure, and the lot on which it is 64 65 located, less salvage value, shall be paid to the insured;

66 (3) If there are no proceeds of any insurance policy as set forth in this subsection, at the 67 request of the taxpayer, the tax bill may be paid in installments over a period of not more than 68 ten years. The tax bill from date of its issuance shall be a lien on the property until paid;

69 (4) This subsection shall apply to fire, explosion, or other casualty loss claims arising70 on all buildings and structures;

(5) This subsection does not make the city or county a party to any insurance contract,
and the insurer is not liable to any party for any amount in excess of the proceeds otherwise
payable under its insurance policy.

3. The governing body of any city not within a county and the governing body of any city with a population of three hundred fifty thousand or more inhabitants which is located in more than one county may enact their own ordinances pursuant to section 67.400 and are exempt from subsections 1 and 2 of this section.

4. Notwithstanding the provisions of section 82.300, any city may prescribe and enforce and collect fines and penalties for a breach of any ordinance enacted pursuant to section 67.400 or this section and to punish the violation of such ordinance by a fine or imprisonment, or by both fine and imprisonment. Such fine may not exceed one thousand dollars, unless the owner of the property is not also a resident of the property, then such fine may not exceed two thousand dollars.

5. The ordinance may also provide that a city not within a county or a city with a population of at least three hundred fifty thousand located in more than one county may seek to recover the cost of demolition prior to the occurrence of demolition, as described in this subsection. The ordinance may provide that if the building commissioner or other designated officer or officers issue an order whereby the building or structure is ordered to be demolished, secured or repaired, and the owner has been given an opportunity for a hearing to contest such order, then the building commissioner or other designated officer or officers may solicit no less

91 than two independent bids for such demolition work. The amount of the lowest bid, including 92 offset for salvage value, if any, plus reasonable anticipated costs of collection, including 93 attorney's fees, shall be certified to the city clerk or officer in charge of finance, who shall cause 94 a special tax bill to be issued against the property owner to be prepared and collected by the city collector or other official collecting taxes. The municipal clerk or other officer in charge of 95 finance shall discharge the special tax bill upon documentation by the property owner of the 96 97 completion of the ordered repair or demolition work. Upon determination by the municipal clerk 98 or other officer in charge of finance that a public benefit is secured prior to payment of the 99 special tax bill, the municipal clerk or other officer in charge of finance may discharge the special tax bill upon the transfer of the property. The payment of the special tax bill shall be held 100 101 in an interest-bearing account. Upon full payment of the special tax bill, the building 102 commissioner or other designated officer or officers shall, within one hundred twenty days thereafter, cause the ordered work to be completed, and certify the actual cost thereof, including 103 104 the cost of tax bill collection and attorney's fees, to the city clerk or other officer in charge of 105 finance who shall, if the actual cost differs from the paid amount by greater than two percent of 106 the paid amount, refund the excess payment, if any, to the payor, or if the actual amount is 107 greater, cause a special tax bill or assessment for the difference against the property to be 108 prepared and collected by the city collector or other official collecting taxes. If the building 109 commissioner or other designated officer or officers shall not, within one hundred twenty days 110 after full payment, cause the ordered work to be completed, then the full amount of the payment, 111 plus interest, shall be repaid to the payor. Except as provided in subsection 2 of this section, at 112 the request of the taxpayer the tax bill for the difference may be paid in installments over a 113 period of not more than ten years. The tax bill for the difference from the date of its issuance 114 shall be deemed a personal debt against the property owner and shall also be a lien on the 115 property until paid.

82.462. 1. Except as provided in subsection 3 of this section, a person who is not
the owner of the real property or who is a creditor holding a lien interest on the property,
and who suspects that the real property may be abandoned, may enter upon the premises
of the real property to do the following:

5 (1) Without entering any structure located on the real property, visually inspect the
6 real property to determine whether the real property may be abandoned;

- 7 (2) Upon a good faith determination based upon the inspection that the property 8 is abandoned, perform any of the following actions:
- 9 (a) Secure the real property;

10 **(b)** Remove trash or debris from the grounds of the real property;

11 (c) Landscape, maintain, or mow the grounds of the real property;

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(d) Remove or paint over graffiti on the real property.2. A person who enters upon the premises and conducts the actions permitted in

2. A person who enters upon the premises and conducts the actions permitted in subsection 1 of this section and who makes a good faith determination based upon the inspection that the property is abandoned is immune from claims of civil and criminal trespass and all other civil liability therefor, unless the act or omission constitutes gross negligence or willful, wanton, or intentional misconduct.

3. In the case of real property that is subject to a mortgage or deed of trust, the creditor holding the debt secured by the mortgage or deed of trust may not enter upon the premises of the real property under subsection 1 of this section if entry is barred by an automatic stay issued by a bankruptcy court.

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4. For purposes of this section, "abandoned" property means:

(1) A vacant, unimproved lot zoned residential or commercial for which the owner
is in violation of a municipal nuisance or property maintenance code; or

(2) With respect to actions taken pursuant to this section by a creditor holding a
lien interest in the property, a property that contains a structure or building that has been
continuously unoccupied by persons legally entitled to possession for at least six months
prior to entry under this section and the creditor's debt secured by such lien interest has
been continuously delinquent for not less than three months; or

30 (3) With respect to actions taken pursuant to this section by persons other than 31 creditors, a property that contains a structure or building that has been continuously 32 unoccupied by persons legally entitled to possession for at least six months prior to entry 33 under this section, and for which the owner is in violation of a municipal nuisance or 34 property maintenance code, and for which either:

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(a) Ad valorum property taxes are delinquent; or

(b) The property owner has failed to comply with any municipal ordinance
 requiring registration of vacant property, or the municipality has determined the structure
 to be uninhabitable due to deteriorated conditions.

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5. This section shall apply only to real property located in any home rule city.

84.510. 1. For the purpose of operation of the police department herein created, the chief
of police, with the approval of the board, shall appoint such number of police department
employees, including police officers and civilian employees as the chief of police from time to
time deems necessary.

5 2. The base annual compensation of police officers shall be as follows for the several 6 ranks:

7 (1) Lieutenant colonels, not to exceed five in number, at not less than seventy-one
8 thousand nine hundred sixty-nine dollars, nor more than [one hundred thirty-three thousand eight

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9 hundred eighty-eight] one hundred forty-six thousand one hundred twenty-four dollars per
 10 annum each;

(2) Majors at not less than sixty-four thousand six hundred seventy-one dollars, nor more
than [one hundred twenty-two thousand one hundred fifty-three] one hundred thirty-three
thousand three hundred twenty dollars per annum each;

(3) Captains at not less than fifty-nine thousand five hundred thirty-nine dollars, nor
more than [one hundred eleven thousand four hundred thirty-four] one hundred twenty-one
thousand six hundred eight dollars per annum each;

17 (4) Sergeants at not less than forty-eight thousand six hundred fifty-nine dollars, nor
18 more than [ninety-seven thousand eighty-six] one hundred six thousand five hundred sixty
19 dollars per annum each;

(5) Master patrol officers at not less than fifty-six thousand three hundred four dollars,
nor more than [eighty-seven thousand seven hundred one] ninety-four thousand three hundred
thirty-two dollars per annum each;

(6) Master detectives at not less than fifty-six thousand three hundred four dollars, nor
 more than [eighty-seven thousand seven hundred one] ninety-four thousand three hundred
 thirty-two dollars per annum each;

(7) Detectives, investigators, and police officers at not less than twenty-six thousand six
 hundred forty-three dollars, nor more than [eighty-two thousand six hundred nineteen] eighty seven thousand six hundred thirty-six dollars per annum each.

3. The board of police commissioners has the authority by resolution to effect a
comprehensive pay schedule program to provide for step increases with separate pay rates within
each rank, in the above-specified salary ranges from police officers through chief of police.

4. Officers assigned to wear civilian clothes in the performance of their regular duties
may receive an additional one hundred fifty dollars per month clothing allowance. Uniformed
officers may receive seventy-five dollars per month uniform maintenance allowance.

5. The chief of police, subject to the approval of the board, shall establish the total regular working hours for all police department employees, and the board has the power, upon recommendation of the chief, to pay additional compensation for all hours of service rendered in excess of the established regular working period, but the rate of overtime compensation shall not exceed one and one-half times the regular hourly rate of pay to which each member shall normally be entitled. No credit shall be given nor deductions made from payments for overtime for the purpose of retirement benefits.

6. The board of police commissioners, by majority affirmative vote, including the mayor,
has the authority by resolution to authorize incentive pay in addition to the base compensation
as provided for in subsection 2 of this section, to be paid police officers of any rank who they

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determine are assigned duties which require an extraordinary degree of skill, technical
knowledge and ability, or which are highly demanding or unusual. No credit shall be given nor
deductions made from these payments for the purpose of retirement benefits.

The board of police commissioners may effect programs to provide additional
compensation for successful completion of academic work at an accredited college or university.
No credit shall be given nor deductions made from these payments for the purpose of retirement
benefits.

8. The additional pay increments provided in subsections 6 and 7 of this section shall not
be considered a part of the base compensation of police officers of any rank and shall not exceed
ten percent of what the officer would otherwise be entitled to pursuant to subsections 2 and 3 of
this section.

9. Not more than twenty-five percent of the officers in any rank who are receiving the maximum rate of pay authorized by subsections 2 and 3 of this section may receive the additional pay increments authorized by subsections 6 and 7 of this section at any given time. However, any officer receiving a pay increment provided pursuant to the provisions of subsections 6 and 7 of this section shall not be deprived of such pay increment as a result of the limitations of this subsection.

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