#### FIRST REGULAR SESSION

# SENATE BILL NO. 52

#### 99TH GENERAL ASSEMBLY

INTRODUCED BY SENATOR NASHEED.

Pre-filed December 1, 2016, and ordered printed.

0715S.01I

ADRIANE D. CROUSE, Secretary.

### AN ACT

To repeal sections 610.100 and 610.200, RSMo, and to enact in lieu thereof six new sections relating to suicide awareness and prevention, with an emergency clause for certain sections.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 610.100 and 610.200, RSMo, are repealed and six new

- 2 sections enacted in lieu thereof, to be known as sections 9.154, 173.1200, 191.594,
- 3 191.596, 610.100, and 610.200, to read as follows:
  - 9.154. 1. August 28, 2017, and thereafter the date designated by
- 2 the show-me compassionate medical education research project
- 3 committee established in section 191.596, shall be designated as "Show-
- 4 Me Compassionate Medical Education Day" in Missouri. The citizens of
- 5 the state of Missouri are encouraged to participate in appropriate
- 6 activities and events to increase awareness regarding medical
- 7 education, medical student well-being, and measures that have been
- 8 shown to be effective, are currently being evaluated for effectiveness,
- 9 and are being proposed for effectiveness in positively impacting
- 10 medical student well-being and education.
- 11 2. The director of the department of mental health shall notify
- 12 the revisor of statutes of the date selected by the show-me
- 13 compassionate medical education research project committee for the
- 14 show-me compassionate medical education day.
  - 173.1200. 1. Each public institution of higher education shall
  - develop and implement a policy to advise students and staff on suicide
  - 3 prevention programs available on and off campus that includes, but is

4 not limited to:

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- 5 (1) Crisis intervention access, which includes information for 6 national, state, and local suicide prevention hotlines;
- 7 (2) Mental health program access, which provides information on 8 the availability of local mental health clinics, student health services, 9 and counseling services;
- 10 (3) Multimedia application access, which includes crisis hotline 11 contact information, suicide warning signs, resources offered, and free-12 of-cost applications;
- 13 (4) Student communication plans, which consist of creating 14 outreach plans regarding educational and outreach activities on 15 suicide prevention; and
  - (5) Post intervention plans, which include creating a strategic plan to communicate effectively with students, staff, and parents after the loss of a student to suicide.
- 2. Such policy shall also advise students, faculty, and staff, including residence hall staff, of the proper procedures for identifying and addressing the needs of students exhibiting suicidal tendencies or behavior, and shall provide for training, where appropriate.
  - 3. Each public institution of higher education shall provide all incoming students with information about depression and suicide prevention resources available to students. The information provided to students shall include available mental health services and other support services, including student-run organizations for individuals at risk of or affected by suicide.
  - 4. The information prescribed by subdivisions (1) through (4) of subsection 1 of this section shall be posted on the website of each institution of higher education in this state.
  - 5. Any applicable free-of-cost prevention materials or programs shall be posted on the websites of the public institutions of higher education and the department of higher education.
  - 6. (1) Each public institution of higher education shall establish and maintain methods of anonymous reporting concerning unsafe, potentially harmful, dangerous, violent, or criminal activities, or the threat of such activities.
- 39 (2) Such methods shall ensure that the identity of the reporting 40 party remains unknown to all persons and entities, including law

41 enforcement officers and employees or other persons, except when

- 42 criminal, civil, or administrative action is initiated regarding unsafe,
- 43 potentially harmful, dangerous, violent, or criminal activities, or the
- 44 threat of such activities.

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- 191.594. 1. Sections 191.594 to 191.596 shall be known and may 2 be cited as the "Show-Me Compassionate Medical Education Act".
- 2. No medical school in this state shall prohibit, discourage, or otherwise restrict a medical student organization or medical organization from undertaking or conducting a study of the prevalence of depression and suicide or other mental health issues among medical students. No medical school in this state shall penalize, discipline, or otherwise take any adverse action against a student or a medical student organization in connection with such student's or medical student organization's participation in, planning, or conducting a study of the prevalence of depression and suicide or other mental health issues among medical students.
  - 3. For purposes of this section, the following terms shall mean:
- 14 (1) "Medical organization" includes, but is not limited to, 15 organizations such as the Missouri State Medical Association and the 16 Missouri Association of Osteopathic Physicians and Surgeons;
- 17 (2) "Medical school", any allopathic or osteopathic school of 18 medicine in this state;
  - (3) "Medical student organization" includes, but is not limited to, organizations such as the American Medical Student Association, the Student Osteopathic Medical Association, and any medical student section of a medical organization.
- 191.596. 1. Medical schools in this state may, in collaboration with the show-me compassionate medical education research project committee, conduct a single center or multicenter study or studies, which, if conducted, shall be known as the "Show-Me Compassionate Medical Education Research Project", in order to facilitate the collection of data and implement practices and protocols to minimize stress and reduce the risk of depression and suicide for medical students in this state.
- 2. There is hereby established the "Show-Me Compassionate Medical Education Research Project Committee", which shall consist of representatives from each of the medical schools in this state and the

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12 director of the department of mental health, or the director's 13 designee. The committee shall:

- 14 (1) Conduct an initial meeting on August 28, 2017, to organize, 15 and meet as necessary thereafter to implement any research project 16 conducted; and
- 17 (2) Set the date for the show-me compassionate medical 18 education day designated under section 9.154. The date selected shall 19 be for 2018 and every year thereafter.
  - 3. Any single center or multicenter study undertaken by the committee or its member schools may include, but need not be limited to, the following:
- 23 (1) Development of study protocols designed to identify the root 24 causes that contribute to the risk of depression and suicide for medical 25 students;
- 26 (2) Examination of the culture and academic program of medical 27 schools that may contribute to the risk of depression and suicide for 28 medical students;
- (3) Collection of any relevant additional data including, but not limited to, consultation and collaboration with mental health professionals and mental health resources in the communities where medical schools are located;
  - (4) Collaboration between the medical schools in this state in order to share information and to identify and make recommendations under subdivision (5) of this subsection; and
- 36 (5) Based on the data and findings under subdivisions (1) to (3) 37 of this subsection:
- (a) Identification of the best practices to be implemented at each medical school designed to address the root causes and changes in medical school culture in order to minimize stress and reduce the risk of depression and suicide for medical students;
- 42 (b) Recommendation of any statutory or regulatory changes 43 regarding licensure of medical professionals and recommendation of 44 any changes to common practices associated with medical training or 45 medical practice that the committee believes will accomplish the goals 46 set out in this section.
- 47 4. The committee shall prepare an annual report that shall 48 include any information under subdivision (5) of subsection 3 of this

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section and any measures reported by any medical school as a result of the findings under this section. The report shall be made available annually on each medical school's website and to the Missouri general assembly.

- 610.100. 1. As used in sections 610.100 to 610.150, the following words 2 and phrases shall mean:
- 3 (1) "Arrest", an actual restraint of the person of the defendant, or by his 4 or her submission to the custody of the officer, under authority of a warrant or 5 otherwise for a criminal violation which results in the issuance of a summons or 6 the person being booked;
- 7 (2) "Arrest report", a record of a law enforcement agency of an arrest and 8 of any detention or confinement incident thereto together with the charge 9 therefor;
- 10 (3) "Inactive", an investigation in which no further action will be taken 11 by a law enforcement agency or officer for any of the following reasons:
  - (a) A decision by the law enforcement agency not to pursue the case;
- 13 (b) Expiration of the time to file criminal charges pursuant to the 14 applicable statute of limitations, or ten years after the commission of the offense; 15 whichever date earliest occurs;
  - (c) Finality of the convictions of all persons convicted on the basis of the information contained in the investigative report, by exhaustion of or expiration of all rights of appeal of such persons;
  - (4) "Incident report", a record of a law enforcement agency consisting of the date, time, specific location, name of the victim and immediate facts and circumstances surrounding the initial report of a crime or incident, including any logs of reported crimes, accidents and complaints maintained by that agency;
  - (5) "Investigative report", a record, other than an arrest or incident report, prepared by personnel of a law enforcement agency, inquiring into a crime or suspected crime, either in response to an incident report or in response to evidence developed by law enforcement officers in the course of their duties;
- 27 (6) "Mobile video recorder", any system or device that captures visual 28 signals that is capable of installation and being installed in a vehicle or being 29 worn or carried by personnel of a law enforcement agency and that includes, at 30 minimum, a camera and recording capabilities;
- 31 (7) "Mobile video recording", any data captured by a mobile video recorder, 32 including audio, video, and any metadata;

- 33 (8) "Nonpublic location", a place where one would have a reasonable 34 expectation of privacy, including, but not limited to a dwelling, school, or medical 35 facility.
- 2. (1) Each law enforcement agency of this state, of any county, and of any municipality shall maintain records of all incidents reported to the agency, investigations and arrests made by such law enforcement agency. All incident reports and arrest reports shall be open records.
  - (2) Notwithstanding any other provision of law other than the provisions of subsections [4, 5 and 6] 5, 6, and 7 of this section or section 320.083, mobile video recordings and investigative reports of all law enforcement agencies are closed records until the investigation becomes inactive.
  - (3) If any person is arrested and not charged with an offense against the law within thirty days of the person's arrest, the arrest report shall thereafter be a closed record except that the disposition portion of the record may be accessed and except as provided in section 610.120.
  - (4) Except as provided in subsections 3 and [5] 6 of this section, a mobile video recording that is recorded in a nonpublic location is authorized to be closed, except that any person who is depicted in the recording or whose voice is in the recording, a legal guardian or parent of such person if he or she is a minor, a family member of such person within the first degree of consanguinity if he or she is deceased or incompetent, an attorney for such person, or insurer of such person, upon written request, may obtain a complete, unaltered, and unedited copy of a recording under and pursuant to this section.
  - 3. Except as provided in subsections [4, 5, 6 and 7] 5, 6, 7, and 8 of this section, if any portion of a record or document of a law enforcement officer or agency, other than an arrest report, which would otherwise be open, contains information that is reasonably likely to pose a clear and present danger to the safety of any victim, witness, undercover officer, or other person; or jeopardize a criminal investigation, including records which would disclose the identity of a source wishing to remain confidential or a suspect not in custody; or which would disclose techniques, procedures or guidelines for law enforcement investigations or prosecutions, that portion of the record shall be closed and shall be redacted from any record made available pursuant to this chapter.
  - 4. (1) Notwithstanding any other provision of this section or law to the contrary, any portion of a record or document of a law enforcement officer or agency, or public institution of higher

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69 education, involving a suicide or attempted suicide shall be a closed 70 record for thirty days after the suicide or attempted suicide.

- (2) Notwithstanding the provisions of subsection 1 of this section, if a suicide occurred, such records shall be released prior to thirty days to any relative of the individual within the second degree of consanguinity or affinity upon request.
- (3) Notwithstanding the provisions of subsection 1 of this section, in the case of an attempted suicide, such records shall be released to the individual who attempted to commit suicide at the individual's request or upon the request of the individual's parent or guardian if the individual is a minor, or the individual's spouse or relative within the second degree of consanguinity or affinity if the individual is incapacitated.
- (4) Notwithstanding the provisions of subsection 1 of this section, in the case of suicide or attempted suicide, such records may be released for the following purposes:
  - (a) Criminal, civil, administrative, or other legal proceedings;
  - (b) Law enforcement investigative or other purposes;
- (c) To any covered entity, as defined in the Health Insurance Portability and Accountability Act of 1996, as amended, that is providing or may provide services to any individual or his or her relative within the second degree of consanguinity or affinity; or
- (d) If the release of such information is immediately necessary for the preservation of the health and safety of any individual or for public health and welfare.
- 94 5. Any person, including a legal guardian or a parent of such person if he 95 or she is a minor, family member of such person within the first degree of 96 consanguinity if such person is deceased or incompetent, attorney for a person, or insurer of a person involved in any incident or whose property is involved in 97 an incident, may obtain any records closed pursuant to this section or section 98 610.150 for purposes of investigation of any civil claim or defense, as provided by 99 this subsection. Any individual, legal guardian or parent of such person if he or 100 she is a minor, his or her family member within the first degree of consanguinity 101 102 if such individual is deceased or incompetent, his or her attorney or insurer, 103 involved in an incident or whose property is involved in an incident, upon written 104 request, may obtain a complete unaltered and unedited incident report concerning 105 the incident, and may obtain access to other records closed by a law enforcement

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106 agency pursuant to this section. Within thirty days of such request, the agency 107 shall provide the requested material or file a motion pursuant to this subsection 108 with the circuit court having jurisdiction over the law enforcement agency stating that the safety of the victim, witness or other individual cannot be reasonably 109 ensured, or that a criminal investigation is likely to be jeopardized. If, based on 110 such motion, the court finds for the law enforcement agency, the court shall either 111 112 order the record closed or order such portion of the record that should be closed to be redacted from any record made available pursuant to this subsection. 113

- [5.] 6. (1) Any person may bring an action pursuant to this section in the circuit court having jurisdiction to authorize disclosure of a mobile video recording or the information contained in an investigative report of any law enforcement agency, which would otherwise be closed pursuant to this section. The court may order that all or part of a mobile video recording or the information contained in an investigative report be released to the person bringing the action.
- (2) In making the determination as to whether information contained in an investigative report shall be disclosed, the court shall consider whether the benefit to the person bringing the action or to the public outweighs any harm to the public, to the law enforcement agency or any of its officers, or to any person identified in the investigative report in regard to the need for law enforcement agencies to effectively investigate and prosecute criminal activity.
- (3) In making the determination as to whether a mobile video recording shall be disclosed, the court shall consider:
- (a) Whether the benefit to the person bringing the action or the benefit to the public outweighs any harm to the public, to the law enforcement agency or any of its officers, or to any person identified in the mobile video recording in regard and with respect to the need for law enforcement agencies to effectively investigate and prosecute criminal activity;
- 134 (b) Whether the mobile video recording contains information that is 135 reasonably likely to disclose private matters in which the public has no legitimate 136 concern;
- 137 (c) Whether the mobile video recording is reasonably likely to bring shame 138 or humiliation to a person of ordinary sensibilities; and
- 139 (d) Whether the mobile video recording was taken in a place where a 140 person recorded or depicted has a reasonable expectation of privacy.
- 141 (4) The mobile video recording or investigative report in question may be

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142 examined by the court in camera.

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- 143 (5) If the disclosure is authorized in whole or in part, the court may make 144 any order that justice requires, including one or more of the following:
- 145 (a) That the mobile video recording or investigative report may be 146 disclosed only on specified terms and conditions, including a designation of the 147 time or place;
- 148 (b) That the mobile video recording or investigative report may be had 149 only by a method of disclosure other than that selected by the party seeking such 150 disclosure and may be disclosed to the person making the request in a different 151 manner or form as requested;
  - (c) That the scope of the request be limited to certain matters;
  - (d) That the disclosure occur with no one present except persons designated by the court;
  - (e) That the mobile video recording or investigative report be redacted to exclude, for example, personally identifiable features or other sensitive information;
  - (f) That a trade secret or other confidential research, development, or commercial information not be disclosed or be disclosed only in a designated way.
  - (6) The court may find that the party seeking disclosure of the mobile video recording or the investigative report shall bear the reasonable and necessary costs and attorneys' fees of both parties, unless the court finds that the decision of the law enforcement agency not to open the mobile video recording or investigative report was substantially unjustified under all relevant circumstances, and in that event, the court may assess such reasonable and necessary costs and attorneys' fees to the law enforcement agency.
- 167 [6.] 7. Any person may apply pursuant to this subsection to the circuit 168 court having jurisdiction for an order requiring a law enforcement agency to open 169 incident reports and arrest reports being unlawfully closed pursuant to this 170 section. If the court finds by a preponderance of the evidence that the law 171 enforcement officer or agency has knowingly violated this section, the officer or 172 agency shall be subject to a civil penalty in an amount up to one thousand 173 dollars. If the court finds that there is a knowing violation of this section, the 174 court may order payment by such officer or agency of all costs and attorneys' fees, 175 as provided by section 610.027. If the court finds by a preponderance of the 176 evidence that the law enforcement officer or agency has purposely violated this 177 section, the officer or agency shall be subject to a civil penalty in an amount up

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- to five thousand dollars and the court shall order payment by such officer or agency of all costs and attorney fees, as provided in section 610.027. The court shall determine the amount of the penalty by taking into account the size of the jurisdiction, the seriousness of the offense, and whether the law enforcement officer or agency has violated this section previously.
- 183 **[7.] 8.** The victim of an offense as provided in chapter 566 may request that his or her identity be kept confidential until a charge relating to such incident is filed.
- 186 [8.] 9. Any person who requests and receives a mobile video recording 187 that was recorded in a nonpublic location under and pursuant to this section is 188 prohibited from displaying or disclosing the mobile video recording, including any 189 description or account of any or all of the mobile video recording, without first 190 providing direct third-party notice to each person not affiliated with a law enforcement agency or each non-law enforcement agency individual whose image 191 192 or sound is contained in the recording, and affording, upon receiving such notice, each person appearing and whose image or sound is contained in the mobile video 193 194 recording no less than ten days to file and serve an action seeking an order from a court of competent jurisdiction to enjoin all or some of the intended display, 195 disclosure, description, or account of the recording. Any person who fails to 196 197 comply with the provisions of this subsection is subject to damages in a civil 198 action proceeding.

## 610.200. 1. Except as provided in subsection 2 of this section, all

- 2 law enforcement agencies that maintain a daily log or record that lists suspected
- 3 crimes, accidents, or complaints shall make available the following information
- 4 for inspection and copying by the public:

- 5 (1) The time, substance, and location of all complaints or requests for 6 assistance received by the agency;
- 7 (2) The time and nature of the agency's response to all complaints or 8 requests for assistance; and
  - (3) If the incident involves an alleged crime or infraction:
- 10 (a) The time, date, and location of occurrence;
- 11 (b) The name and age of any victim, unless the victim is a victim of a 12 crime under chapter 566;
- 13 (c) The factual circumstances surrounding the incident; and
- 14 (d) A general description of any injuries, property or weapons involved.
- 15 2. Notwithstanding any other provision of law to the contrary,

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no law enforcement agency or public institution of higher education shall release any portion of a record or document of a law enforcement officer or agency involving a suicide or attempted suicide unless such release complies with the requirements of subsection 4 of section 610.100.

Section B. Because immediate action is necessary to ensure the well-being of medical students in this state, the enactment of sections 9.154, 191.594, and 191.596 of section A of this act is deemed necessary for the immediate preservation of the public health, welfare, peace, and safety, and is hereby declared to be an emergency act within the meaning of the constitution, and the enactment of sections 9.154, 191.594, and 191.596 of section A of this act shall be in full force and effect upon its passage and approval.

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Bill

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