FIRST REGULAR SESSION

SENATE BILL NO. 362

100TH GENERAL ASSEMBLY

INTRODUCED BY SENATOR RIDDLE.

Read 1st time February 7, 2019, and ordered printed.

1799S.01I

ADRIANE D. CROUSE, Secretary.

AN ACT

To repeal sections 208.909, 208.918, and 208.924, RSMo, and to enact in lieu thereof four new sections relating to in-home services.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 208.909, 208.918, and 208.924, RSMo, are repealed

- 2 and four new sections enacted in lieu thereof, to be known as sections 208.896,
- 3 208.909, 208.918, and 208.924, to read as follows:
 - 208.896. 1. To ensure the availability of comprehensive and cost-
- effective choices for MO HealthNet participants who have been
- 3 diagnosed with Alzheimer's disease or related disorders, as defined in
- 4 section 172.800, to live at home in the community of their choice and to
- 5 receive support from the caregivers of their choice, the department of
- 6 social services shall apply to the U.S. Secretary of Health and Human
- 7 Services for a structured family caregiver waiver under Section 1915(c)
- 8 of the federal Social Security Act. Federal approval of the waiver shall
- 9 be necessary to implement the provisions of this section. Structured
- 10 family caregiving shall be considered an agency-directed model, and no
- 11 financial management services shall be required.
- 12 **2.** The structured family caregiver waiver shall include:
- 13 (1) A choice for participants of qualified and credentialed 14 caregivers, including family caregivers;
- 15 (2) A choice for participants of community settings in which they
- 16 receive structured family caregiving. A caregiver may provide
- 17 structured family caregiving services in the caregiver's home or the
- 18 participant's home, but the caregiver shall reside full time in the same

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19 home as the participant;

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- 20 (3) A requirement that caregivers under this section shall be 21added to the family care safety registry and comply with the provisions 22 of sections 210.900 to 210.936;
- 23 (4) A requirement that all caregivers and organizations serving as structured family caregiving agencies shall be subject to the 24 provisions of section 660.023; 25
 - (5) A cap of three hundred participants to receive structured family caregiving;
- (6) A requirement that all organizations serving as structured 29 family caregiving agencies shall be considered in-home service provider agencies and shall be accountable for documentation of 30 services delivered, meeting the requirements set forth for these 31 provider agencies, qualification and requalification of caregivers and 32homes, caregiver training, providing a case manager or registered nurse to create a service plan tailored to each participant's needs, 34 35 professional staff support for eligible people, ongoing monitoring and support through monthly home visits, deployment of electronic daily 36 notes, and remote consultation with families;
 - (7) Caregivers shall be accountable for providing for the participant's personal care needs. This shall include, but shall not be limited to, laundry, housekeeping, shopping, transportation, and assistance with activities of daily living;
 - (8) A daily payment rate for services that is adequate to pay stipends to caregivers and pay provider agencies for the cost of providing professional staff support as required under this section and administrative functions required of in-home services provider agencies. The payment to the provider agency shall not exceed thirtyfive percent of the daily reimbursement rate; and
 - (9) Daily payment rates for structured family caregiving services shall be tier-based on medical necessity criteria determined by the department. The maximum daily payment rate for structured family caregiving services shall not exceed seventy-five percent of the daily nursing home cost cap established by the state each year.
- 3. (1) Within ninety days of August 28, 2019, the department of 53 social services shall, if necessary to implement the provisions of this 54section, apply to the U.S. Secretary of Health and Human Services for

a structured family caregiver waiver. The department of social services shall request an effective date before July 2, 2020, and shall, by such date, take all administrative actions necessary to ensure timely and equitable availability of structured family caregiving services for homeand community-based care participants.

- (2) Upon receipt of an approved waiver under subdivision (1) of this subsection, the department of health and senior services shall promulgate rules to implement the provisions of this section. Any rule or portion of a rule, as that term is defined in section 536.010 that is created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions of chapter 536, and, if applicable, section 536.028. This section and chapter 536 are nonseverable and if any of the powers vested with the general assembly pursuant to chapter 536, to review, to delay the effective date, or to disapprove and annul a rule are subsequently held unconstitutional, then the grant of rulemaking authority and any rule proposed or adopted after August 28, 2019, shall be invalid and void.
- 208.909. 1. Consumers receiving personal care assistance services shall 2 be responsible for:
 - (1) Supervising their personal care attendant;
 - (2) Verifying wages to be paid to the personal care attendant;
- 5 (3) Preparing and submitting time sheets, signed by both the consumer 6 and personal care attendant, to the vendor on a biweekly basis;
- 7 (4) Promptly notifying the department within ten days of any changes in 8 circumstances affecting the personal care assistance services plan or in the 9 consumer's place of residence;
- 10 (5) Reporting any problems resulting from the quality of services rendered 11 by the personal care attendant to the vendor. If the consumer is unable to resolve 12 any problems resulting from the quality of service rendered by the personal care 13 attendant with the vendor, the consumer shall report the situation to the 14 department; [and]
 - (6) Providing the vendor with all necessary information to complete required paperwork for establishing the employer identification number; and
 - (7) Allowing the vendor to comply with its quality assurance and supervision process, which shall include, but not be limited to, biannual face-to-face home visits and monthly case management activities.

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- 20 2. Participating vendors shall be responsible for:
- 21 (1) Collecting time sheets or reviewing reports of delivered services and 22 certifying the accuracy thereof;
- 23 (2) The Medicaid reimbursement process, including the filing of claims 24 and reporting data to the department as required by rule;
- 25 (3) Transmitting the individual payment directly to the personal care 26 attendant on behalf of the consumer;
 - (4) Monitoring the performance of the personal care assistance services plan. Such monitoring shall occur during the biannual face-to-face home visits under section 208.918. The vendor shall document whether the attendant was present and if services are being provided to the consumer as set forth in the plan of care.
 - 3. No state or federal financial assistance shall be authorized or expended to pay for services provided to a consumer under sections 208.900 to 208.927, if the primary benefit of the services is to the household unit, or is a household task that the members of the consumer's household may reasonably be expected to share or do for one another when they live in the same household, unless such service is above and beyond typical activities household members may reasonably provide for another household member without a disability.
- 4. No state or federal financial assistance shall be authorized or expended to pay for personal care assistance services provided by a personal care attendant who has not undergone the background screening process under section 192.2495.

 If the personal care attendant has a disqualifying finding under section 192.2495, no state or federal assistance shall be made, unless a good cause waiver is first obtained from the department in accordance with section 192.2495.
 - 5. (1) All vendors shall, by July 1, 2015, have, maintain, and use a telephone tracking system for the purpose of reporting and verifying the delivery of consumer-directed services as authorized by the department of health and senior services or its designee. [Use of such a system prior to July 1, 2015, shall be voluntary.] The telephone tracking system shall be used to process payroll for employees and for submitting claims for reimbursement to the MO HealthNet division. At a minimum, the telephone tracking system shall:
 - (a) Record the exact date services are delivered;
- 53 (b) Record the exact time the services begin and exact time the services 54 end;
- (c) Verify the telephone number from which the services are registered;

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56 (d) Verify that the number from which the call is placed is a telephone 57 number unique to the client;

- (e) Require a personal identification number unique to each personal care attendant;
- (f) Be capable of producing reports of services delivered, tasks performed, client identity, beginning and ending times of service and date of service in summary fashion that constitute adequate documentation of service; and
- (g) Be capable of producing reimbursement requests for consumer approval that assures accuracy and compliance with program expectations for both the consumer and vendor.
- (2) [The department of health and senior services, in collaboration with other appropriate agencies, including centers for independent living, shall establish telephone tracking system pilot projects, implemented in two regions of the state, with one in an urban area and one in a rural area. Each pilot project shall meet the requirements of this section and section 208.918. The department of health and senior services shall, by December 31, 2013, submit a report to the governor and general assembly detailing the outcomes of these pilot projects. The report shall take into consideration the impact of a telephone tracking system on the quality of the services delivered to the consumer and the principles of self-directed care.
- (3) As new technology becomes available, the department may allow use of a more advanced tracking system, provided that such system is at least as capable of meeting the requirements of this subsection.
- 79 [(4)] (3) The department of health and senior services shall promulgate 80 by rule the minimum necessary criteria of the telephone tracking system. Any rule or portion of a rule, as that term is defined in section 536.010, that is created 81 under the authority delegated in this section shall become effective only if it 82 complies with and is subject to all of the provisions of chapter 536 and, if 83 applicable, section 536.028. This section and chapter 536 are nonseverable and if any of the powers vested with the general assembly pursuant to chapter 536 to 85 review, to delay the effective date, or to disapprove and annul a rule are 86 subsequently held unconstitutional, then the grant of rulemaking authority and 88 any rule proposed or adopted after August 28, 2010, shall be invalid and void.
 - [6. In the event that a consensus between centers for independent living and representatives from the executive branch cannot be reached, the telephony report issued to the general assembly and governor shall include a minority

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92 report which shall detail those elements of substantial dissent from the main 93 report.

- 7. No interested party, including a center for independent living, shall be required to contract with any particular vendor or provider of telephony services nor bear the full cost of the pilot program.
- 208.918. 1. In order to qualify for an agreement with the department, the vendor shall have a philosophy that promotes the consumer's ability to live independently in the most integrated setting or the maximum community inclusion of persons with physical disabilities, and shall demonstrate the ability to provide, directly or through contract, the following services:
 - (1) Orientation of consumers concerning the responsibilities of being an employer[,] and supervision of personal care attendants including the preparation and verification of time sheets. Such orientation shall include notifying consumers that falsification of personal care attendant time sheets shall be considered fraud and shall be reported to the department;
- 12 (2) Training for consumers about the recruitment and training of personal 13 care attendants;
- 14 (3) Maintenance of a list of persons eligible to be a personal care 15 attendant;
- 16 (4) Processing of inquiries and problems received from consumers and 17 personal care attendants;
 - (5) Ensuring the personal care attendants are registered with the family care safety registry as provided in sections 210.900 to [210.937] **210.936**; and
- 20 (6) The capacity to provide fiscal conduit services through a telephone 21 tracking system by the date required under section 208.909.
- 22 2. In order to maintain its agreement with the department, a vendor shall comply with the provisions of subsection 1 of this section and shall:
- 24 (1) Demonstrate sound fiscal management as evidenced on accurate 25 quarterly financial reports [and annual audit] submitted to the department; [and]
 - (2) Attest that adequate documentation for all information is provided on reports, and billing records have sufficient documentation to support the amounts claimed;
- 29 (3) Demonstrate a positive impact on consumer outcomes regarding the 30 provision of personal care assistance services as evidenced on accurate quarterly 31 and annual service reports submitted to the department;

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32 **[**(3)**] (4)** Implement a quality assurance and supervision process that 33 ensures program compliance and accuracy of records:

- (a) The department of health and senior services shall promulgate by rule a consumer-directed services division provider certification manager course; and
- (b) The vendor shall perform with the consumer at least biannual face-to-face home visits to provide ongoing monitoring of the provision of services in the plan of care and assess the quality of care being delivered. The biannual face-to-face home visits do not preclude the vendor's responsibility from its ongoing diligence of case management oversight; [and]
- 43 (4)] (5) Comply with all provisions of sections 208.900 to 208.927, and the 44 regulations promulgated thereunder; and
- 45 (6) Maintain a proper business location, the criteria for which 46 shall be defined by the department of health and senior services by 47 rule.
- 3. No state or federal funds shall be authorized or expended if the owner, primary operator, certified manager, or any direct employee of the consumer-directed services vendor is also the personal care attendant.
- 208.924. A consumer's personal care assistance services may be 2 discontinued under circumstances such as the following:
- 3 (1) The department learns of circumstances that require closure of a 4 consumer's case, including one or more of the following: death, admission into a 5 long-term care facility, no longer needing service, or inability of the consumer to 6 consumer-direct personal care assistance service;
- 7 (2) The consumer has falsified records; provided false information of 8 his or her condition, functional capacity, or level of care needs; or 9 committed fraud;
- 10 (3) The consumer is noncompliant with the plan of care. Noncompliance 11 requires persistent actions by the consumer which negate the services provided 12 in the plan of care;
- 13 (4) The consumer or member of the consumer's household threatens or 14 abuses the personal care attendant or vendor to the point where their welfare is 15 in jeopardy and corrective action has failed;
 - (5) The maintenance needs of a consumer are unable to continue to be met

- 17 because the plan of care hours exceed availability; and
- 18 (6) The personal care attendant is not providing services as set forth in
- 19 the personal care assistance services plan and attempts to remedy the situation
- 20 have been unsuccessful.

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