## FIRST REGULAR SESSION

## SENATE BILL NO. 36

## 102ND GENERAL ASSEMBLY

INTRODUCED BY SENATOR WILLIAMS.

1048S.01I KRISTINA MARTIN, Secretary

## **AN ACT**

To repeal sections 43.504, 43.507, 488.650, and 610.140, RSMo, and to enact in lieu thereof three new sections relating to expungement.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 43.504, 43.507, 488.650, and 610.140,

- 2 RSMo, are repealed and three new sections enacted in lieu
- 3 thereof, to be known as sections 43.504, 43.507, and 610.140,
- 4 to read as follows:
  - 43.504. 1. Notwithstanding section 610.120, the
- 2 sheriff of any county, the sheriff of the City of St. Louis,
- 3 and the judges of the circuit courts of this state may make
- 4 available, for review, information obtained from the central
- 5 repository to private entities responsible for probation
- 6 supervision pursuant to sections 559.600 to 559.615, as well
- 7 as to expungement clinics or legal aid organizations for the
- 8 purposes of pursuing relief under section 610.140. When the
- 9 term of probation is completed or when the material is no
- 10 longer needed for purposes related to the probation or
- 11 expungement, it shall be returned to the court or
- 12 destroyed. Criminal history information obtained from the
- 13 central repository may be made available to private entities
- 14 responsible for providing services associated with drug
- 15 treatment courts under sections 478.001 to 478.008 and to
- 16 expungement clinics or legal aid organizations for the
- 17 purposes of pursuing relief under section 610.140. The

EXPLANATION-Matter enclosed in bold-faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law.

18 private entities shall not use or make this information

- 19 available to any other person for any other purpose.
- 20 2. For the purposes of this section, "expungement
- 21 clinic" means a pro bono service provider established by the
- 22 Missouri Bar, a local or specialty bar association as
- 23 identified by the Missouri Bar, or a nonprofit organization
- 24 located in Missouri providing legal services to indigent
- 25 citizens of Missouri.
  - 43.507. 1. All criminal history information, in the
- 2 possession or control of the central repository, except
- 3 criminal intelligence and investigative information, may be
- 4 made available to qualified persons and organizations for
- 5 research, evaluative and statistical purposes under written
- 6 agreements reasonably designed to ensure the security and
- 7 confidentiality of the information and the protection of the
- 8 privacy interests of the individuals who are subjects of the
- 9 criminal history.
- 10 2. Expungement clinics and legal aid organizations
- 11 which seek to expunge the records of petitioners at no-
- 12 charge, pursuant to the provisions of section 610.140, shall
- 13 have access to all criminal history information in the
- 14 possession or control of the central repository, except
- 15 criminal intelligence and investigation, for each petitioner
- 16 who has executed a written agreement with said clinic or
- 17 organization. In these cases, pro bono clinics and legal
- 18 aid organizations shall not be subject to the provisions of
- 19 subsection 3 of this section.
- 20 3. Prior to such information being made available,
- 21 information that uniquely identifies the individual shall be
- 22 deleted. Organizations receiving such criminal history
- 23 information shall not reestablish the identity of the

- 24 individual and associate it with the criminal history
- 25 information being provided.
- 4. For purposes of this section, "expungement clinic"
- 27 means a pro bono service provider established by the
- 28 Missouri Bar, a local or specialty bar association as
- 29 identified by the Missouri Bar, or a nonprofit organization
- 30 located in Missouri providing legal services to indigent
- 31 citizens of Missouri.
  - 610.140. 1. For the purposes of this section, the
- 2 following terms mean:
- 3 (1) "Court", any Missouri municipal, associate
- 4 circuit, or circuit court;
- 5 (2) "Crime", any offense, violation, or infraction of
- 6 Missouri state, county, municipal, or administrative law;
- 7 (3) "Extended course of criminal conduct", crimes
- 8 which:
- 9 (a) Occur during a period of addiction, however long,
- 10 in which a person suffers from a problematic pattern of use
- 11 of one or more intoxicating controlled substances leading to
- 12 significant impairment or distress that would be
- 13 characterized as moderate or severe by the most recently
- 14 published Diagnostic and Statistical Manual of Mental
- 15 Disorders (DSM). A clinical diagnosis of addiction is not
- 16 required to prove addiction; or
- 17 (b) Occur while a person is between the ages of
- 18 sixteen to twenty-five;
- 19 (4) "Prosecutor" or "prosecuting attorney", the
- 20 prosecuting attorney, circuit attorney, or municipal
- 21 prosecuting attorney;
- 22 (5) "Same course of criminal conduct", crimes which:
- 23 (a) Are charged as counts in the same indictment or
- 24 information; or

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- (b) Occur within a time period suggesting a common connection between the offenses, not to exceed one year.
- 2. Notwithstanding any other provision of law and subject to the provisions of this section, any person may apply to any court in which such person was charged or found guilty of any [offenses, violations, or infractions] crimes for an order to expunge records of such arrest, plea, trial, or conviction.
  - (1) Subject to the limitations of subsection [12]13 of this section, a person may apply to have one or more [offenses, violations, or infractions] crimes expunged if each such [offense, violation, or infraction] crime occurred within the state of Missouri and was prosecuted under the jurisdiction of a Missouri [municipal, associate circuit, or circuit] court, so long as such person lists all the [offenses, violations, and infractions] crimes he or she is seeking to have expunged in the petition and so long as all such [offenses, violations, and infractions] crimes are not excluded under subsection [2]3 of this section.
- If the [offenses, violations, or infractions were 44 (2) charged as counts in the same indictment or information 45 or]crimes sought to be expunded were committed as part of 46 the same course of criminal conduct, the person may include 47 48 all the **such** related [offenses, violations, and 49 infractions crimes in the petition, regardless of the limits of subsection [12]13 of this section, and [the 50 petition] those related crimes shall only count as [a 51 petition for expundement of] the highest level [violation or 52 offense contained in the petition] for the purpose of 53

determining current and future eligibility for expungement.

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(3) If the crimes sought to be expunded were committed as part of an extended course of criminal conduct, the person may include all such related crimes in the petition:

- (a) The person may include all crimes that were committed during that period in the petition for those crimes committed during a period of addiction as defined in subsection 1 of this section, regardless of the limits of subsection 13 of this section, and those crimes shall count only as the highest level among them for the purpose of determining current and future eligibility for expungement.
- (b) The person may include all crimes that were committed during that period in the petition for those crimes committed while a person was between the ages of sixteen and twenty-five, regardless of the limits of subsection 13 of this section, and those crimes shall count only as the highest level among them for the purpose of determining current and future eligibility for expungement.
- 72 [2.]3. The following [offenses, violations, and
  73 infractions]crimes shall not be eligible for expungement
  74 under this section:
  - (1) Any class A felony offense;
- 76 (2) Any dangerous felony as that term is defined in 77 section 556.061;
- 78 (3) Any offense at the time of conviction that 79 requires registration as a sex offender;
- 80 (4) Any felony offense where death is an element of the offense:
- 82 (5) Any felony offense of assault; misdemeanor or 83 felony offense of domestic assault; or felony offense of 84 kidnapping;
- 85 (6) Any offense listed, [or] previously listed, or is 86 a successor to an offense in chapter 566 or section 105.454,

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105.478, 115.631, 130.028, 188.030, 188.080, 191.677,
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     194.425, [217.360,]217.385, 334.245, 375.991, 389.653,
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     455.085, 455.538, 557.035, [565.084, 565.085, 565.086,
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     565.095, 365.120, 565.130, 565.156, 565.200,
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     565.214, ]566.093, 566.111, 566.115, 566.116, 568.020,
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     568.030, 568.032, 568.045, 568.060, 568.065, [568.080,
     568.090, ] 568.175, [569.030, 569.035, ] 569.040, 569.050,
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     569.055, 569.060, 569.065, 569.067, 569.072, 569.160,
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     570.025, [570.090,]570.180, 570.223, 570.224,
     [570.310,]571.020, 571.060, 571.063, 571.070, 571.072,
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     571.150, 573.200, 573.205, 574.070, 574.105, 574.115,
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     574.120, 574.130, 574.140,575.040, 575.095, 575.153,
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     575.155, 575.157, 575.159, 575.195, 575.200, 575.210,
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     575.220, 575.230, 575.240, [575.350,]575.353, 577.078,
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     577.703, 577.706, [578.008, 578.305, 578.310,] or 632.520;
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               Any offense eligible for expungement under section
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     [577.054 or]610.130;
               Any intoxication-related traffic or boating
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     offense as defined in section 577.001, or any offense of
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     operating an aircraft with an excessive blood alcohol
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     content or while in an intoxicated condition;
          (9) Any ordinance violation that is the substantial
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     equivalent of any offense that is not eligible for
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     expungement under this section;
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               Any violation of any state law or county or
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     municipal ordinance regulating the operation of motor
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     vehicles when committed by an individual who has been issued
     a commercial driver's license or is required to possess a
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     commercial driver's license issued by this state or any
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     other state; and
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          (11) Any felony offense of section 571.030, except any
     offense under subdivision (1) of subsection 1 of section
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- 571.030 where the person was convicted or found guilty prior to January 1, 2017, or any offense under subdivision (4) of
- subsection 1 of section 571.030.
- 122 [3.]4. The petition shall name as defendants all law
- 123 enforcement agencies, courts, prosecuting or circuit
- 124 attorneys, [municipal prosecuting attorneys,] central state
- 125 repositories of criminal records, or others who the
- 126 petitioner has reason to believe may possess the records
- subject to expungement for each of the [offenses,
- violations, and infractions] crimes listed in the petition.
- 129 The court's order of expungement shall not affect any person
- or entity not named as a defendant in the action.
- 131 [4.]5. The petition shall include the following
- 132 information:
- 133 (1) The petitioner's:
- 134 (a) Full name;
- 135 (b) Sex;
- 136 (c) Race;
- 137 (d) Driver's license number, if applicable; and
- 138 (e) Current address;
- 139 (2) Each [offense, violation, or infraction] crime for
- 140 which the petitioner is requesting expungement;
- 141 (3) The approximate date the petitioner was charged
- 142 for each [offense, violation, or infraction] crime; and
- 143 (4) The name of the county where the petitioner was
- 144 charged for each [offense, violation, or infraction] crime
- and if any of the [offenses, violations, or
- 146 infractions]crimes occurred in a municipality, the name of
- the municipality for each [offense, violation, or
- infraction]crime; and
- 149 (5) The case number and name of the court for each
- 150 [offense] crime.

[5.]6. The clerk of the court shall give notice of the 151 152 filing of the petition to the office of the prosecuting attorney[,]or circuit attorney[, or municipal prosecuting 153 154 attorney] that prosecuted the [offenses, violations, or infractions crimes listed in the petition. 155 156 prosecuting attorney, circuit attorney, or municipal 157 prosecuting attorney objects to the petition for expungement, he or she shall do so in writing within thirty 158 days after receipt of service. Unless otherwise agreed upon 159 160 by the parties, the court shall hold a hearing within sixty days after any written objection is filed, giving reasonable 161 notice of the hearing to the petitioner. If no objection 162 163 has been filed within thirty days after receipt of service, the court may set a hearing on the matter and shall give 164 reasonable notice of the hearing to each entity named in the 165 petition. At any hearing, the court may accept evidence and 166 hear testimony on, and may consider, the following criteria 167 for each of the [offenses, violations, or infractions]crimes 168 169 listed in the petition for expungement: 170 At the time the petition is filed, it has been at least three years if the offense is a felony, or at least 171 one year if the offense is a misdemeanor, municipal 172 173 [offense] violation, or infraction, from the date the 174 petitioner completed any authorized disposition imposed under section 557.011 for each [offense, violation, or 175 176 infraction crime listed in the petition; At the time the petition is filed, it has been at 177 178 least ten years from the date on which the authorized 179 dispositions imposed under section 557.011 for all crimes 180 committed within the relevant period have been completed if 181 the crimes sought to be expunged were committed as part of 182 the same course of criminal conduct or as part of an

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extended course of criminal conduct under subdivisions (1) 183 and (2) of subsection 2 of this section; 184

- (3) At the time the petition is filed, the person has not been found quilty of any other misdemeanor or felony, not including violations of the traffic regulations provided under chapters 301, 302, 303, 304, and 307, during the time period specified for the underlying [offense, violation, or infraction] crime in subdivision (1) of this subsection or it has been at least three years if the offense is a felony, or at least one year if the offense is a misdemeanor, municipal violation, or infraction, from the date the petitioner completed any authorized disposition imposed under section 557.011 for each crime listed in the petition;
- 196 [(3)](4) The person has satisfied all obligations 197 relating to any such disposition, including the payment of 198 any fines or restitution;
- 199 [(4)](5) The person does not have charges pending;
- The petitioner's habits and conduct 200 [(5)](6) 201 demonstrate that the petitioner is not a threat to the 202 public safety of the state; and
- 203 The expungement is consistent with the public [(6)]**(7)** welfare and the interests of justice warrant the expungement. 204

A pleading by the petitioner that such petitioner meets the 205 206 requirements of subdivisions [(5)](6) and [(6)](7) of this subsection shall create a rebuttable presumption that the 207 208 expungement is warranted so long as the criteria contained 209 in subdivisions (1) to [(4)] (5) of this subsection are 210 otherwise satisfied. The burden shall shift to the 211 prosecuting attorney[,]or circuit attorney[, or municipal 212 prosecuting attorney] to rebut the presumption. A victim of [an offense, violation, or infraction] a crime listed in the

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214 petition shall have an opportunity to be heard at any hearing held under this section[, and the court may make a 215 determination based solely on such victim's testimony]. A 216 court may find that the continuing impact of the offense 217 upon the victim rebuts the presumption that expungement is 218 219 warranted. [6.17. A petition to expunge records related to an 220 arrest for an eligible [offense, violation, or 221 222 infraction] crime may be made in accordance with the 223 provisions of this section to a court of competent 224 jurisdiction in the county where the petitioner was arrested 225 no earlier than [three years]eighteen months from the date of arrest; provided that, during such time, the petitioner 226 227 has not been charged and the petitioner has not been found 228 quilty of any misdemeanor or felony offense. 229 [7.]8. If the court determines that such person meets 230 all the criteria set forth in subsection [5]6 of this section for each of the [offenses, violations, or 231 infractions crimes listed in the petition for expungement, 232 the court shall enter an order of expungement. In all cases 233 under this section, the court shall issue an order of 234 expungement or dismissal within six months of the filing of 235 the petition. A copy of the order of expungement shall be 236 237 provided to the petitioner and each entity possessing 238 records subject to the order, and, upon receipt of the 239 order, each entity shall close any record in its possession relating to any [offense, violation, or infraction] crime 240 listed in the petition, in the manner established by section 241 610.120. The records and files maintained in any 242 243 administrative or court proceeding in a municipal, 244 associate, or circuit court for any [offense, infraction, or

violation]crime ordered expunded under this section shall be

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246 confidential and only available to the parties or by order 247 of the court for good cause shown. The central repository 248 shall request the Federal Bureau of Investigation to expunge the records from its files. 249 250 [8.]9. The order shall not limit any of the 251 petitioner's rights that were restricted as a collateral 252 consequence of such person's criminal record, and such 253 rights shall be restored upon issuance of the order of 254 expungement. Except as otherwise provided under this 255 section, the effect of such order shall be to fully restore 256 the civil rights of such person to the status he or she 257 occupied prior to such arrests, pleas, trials, or 258 convictions as if such events had never taken place. 259 includes fully restoring the civil rights of a person to the 260 right to vote, the right to hold public office, and to serve 261 as a juror. For purposes of 18 U.S.C. Section 262 921(a)(33)(B)(ii), an order [or]of expungement granted pursuant to this section shall be considered a complete 263 264 removal of all effects of the expunded conviction. Except as otherwise provided under this section, the effect of such 265 order shall be to restore such person to the status he or 266 she occupied prior to such arrests, pleas, trials, or 267 convictions as if such events had never taken place. No 268 person as to whom such order has been entered shall be held 269 270 thereafter under any provision of law to be quilty of 271 perjury or otherwise giving a false statement by reason of 272 his or her failure to recite or acknowledge such arrests, pleas, trials, convictions, or expungement in response to an 273 inquiry made of him or her and no such inquiry shall be made 274 275 for information relating to an expungement, except the 276 petitioner shall disclose the expunged [offense, violation,

or infraction crime to any court when asked or upon being

- 278 charged with any subsequent [offense, violation, or
- infraction] crime. The expunged [offense, violation, or
- infraction crime may be considered a prior offense in
- 281 determining a sentence to be imposed for any subsequent
- offense that the person is found guilty of committing.
- [9.]10. Notwithstanding the provisions of subsection
- 284 [8]9 of this section to the contrary, a person granted an
- 285 expungement shall disclose any expunged [offense, violation,
- or infraction] crime when the disclosure of such information
- 287 is necessary to complete any application for:
- 288 (1) A license, certificate, or permit issued by this
- 289 state to practice such individual's profession;
- 290 (2) Any license issued under chapter 313 or permit
- issued under chapter 571;
- 292 (3) Paid or unpaid employment with an entity licensed
- under chapter 313, any state-operated lottery, or any
- 294 emergency services provider, including any law enforcement
- 295 agency;
- 296 (4) Employment with any federally insured bank or
- 297 savings institution or credit union or an affiliate of such
- 298 institution or credit union for the purposes of compliance
- 299 with 12 U.S.C. Section 1829 and 12 U.S.C. Section 1785;
- 300 (5) Employment with any entity engaged in the business
- 301 of insurance or any insurer for the purpose of complying
- 302 with 18 U.S.C. Section 1033, 18 U.S.C. Section 1034, or
- 303 other similar law which requires an employer engaged in the
- 304 business of insurance to exclude applicants with certain
- 305 criminal convictions from employment; or
- 306 (6) Employment with any employer that is required to
- 307 exclude applicants with certain criminal convictions from
- 308 employment due to federal or state law, including
- 309 corresponding rules and regulations.

310 An employer shall notify an applicant of the requirements under subdivisions (4) to (6) of this subsection. 311 312 Notwithstanding any provision of law to the contrary, an expunded [offense, violation, or infraction] crime shall not 313 be grounds for automatic disqualification of an applicant, 314 315 but may be a factor for denying employment, or a professional license, certificate, or permit; except that, 316 317 [an offense, violation, or infraction]a crime expunged under the provisions of this section may be grounds for automatic 318 319 disqualification if the application is for employment under 320 subdivisions (4) to (6) of this subsection. 321 [10.]11. A person who has been granted an expungement of records pertaining to a [misdemeanor or felony offense, 322 an ordinance violation, or an infraction ] crime may answer 323 324 "no" to an employer's inquiry into whether the person has 325 ever been arrested, charged, or convicted of a crime if, 326 after the granting of the expungement, the person has no public record of a [misdemeanor or felony offense, an 327 ordinance violation, or an infraction] crime. The person, 328 however, shall answer such an inquiry affirmatively and 329 330 disclose his or her criminal convictions, including any offense [or violation] expunded under this section or 331 similar law, if the employer is required to exclude 332 333 applicants with certain criminal convictions from employment 334 due to federal or state law, including corresponding rules 335 and regulations. [11.]12. If the court determines that the petitioner 336 337 has not met the criteria for any of the [offenses, violations, or infractions] crimes listed in the petition for 338 339 expungement or the petitioner has knowingly provided false information in the petition, the court shall enter an order 340

dismissing the petition. Any person whose petition for

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342 expungement has been dismissed by the court for failure to 343 meet the criteria set forth in subsection [5]6 of this 344 section may not refile another petition until a year has passed since the date of filing for the previous petition. 345 346 [12.]13. A person may be granted more than one 347 expungement under this section provided that during his or her lifetime, the total number of [offenses, violations, or 348 349 infractions] crimes for which orders of expungement are 350 granted to the person shall not exceed the following limits: 351 Not more than [two] three misdemeanor offenses or ordinance violations that have an authorized term of 352 imprisonment; and 353 Not more than [one] two felony [offense] offenses. 354 (2) 355 A person may be granted expungement under this section for any number of infractions. [Nothing in this section shall 356 prevent the court from maintaining records to ensure that an 357 individual has not exceeded the limitations of this 358 359 subsection] A person may not be granted an expungement both 360 under subdivisions (1) and (2) of subsection 2 of this Nothing in this section shall be construed to 361 362 limit or impair in any way the subsequent use of any record expunded under this section of any arrests or findings of 363 guilt by a law enforcement agency, criminal justice agency, 364 prosecuting attorney[,]or circuit attorney[, or municipal 365 prosecuting attorney, ] including its use as a prior 366

[13.]14. The court shall make available a form for pro se petitioners seeking expungement, which shall include the following statement: "I declare under penalty of perjury that the statements made herein are true and correct to the best of my knowledge, information, and belief.".

[offense, violation, or infraction] crime.

173 [14.]15. Nothing in this section shall be construed to limit or restrict the availability of expungement to any person under any other law.

[488.650. There shall be assessed as costs a surcharge in the amount of two hundred fifty dollars on all petitions for expungement filed under the provisions of section 610.140. The judge may waive the surcharge if the petitioner is found by the judge to be indigent and unable to pay the costs. Such surcharge shall be collected and disbursed by the clerk of the court as provided by sections 488.010 to 488.020. Moneys collected from this surcharge shall be payable to the general revenue fund.]

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