FIRST REGULAR SESSION

SENATE BILL NO. 349

100TH GENERAL ASSEMBLY

INTRODUCED BY SENATOR O'LAUGHLIN.

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1825S.01I

ADRIANE D. CROUSE, Secretary.

AN ACT

To repeal sections 167.268 and 167.645, RSMo, and to enact in lieu thereof two new sections relating to reading intervention in schools.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 167.268 and 167.645, RSMo, are repealed and two new

- 2 sections enacted in lieu thereof, to be known as sections 167.268 and 167.645, to
- 3 read as follows:
 - 167.268. 1. Each local school district and charter school shall have on
- 2 file a policy for reading [intervention] success plans for any pupils of the district
- and charter school in grades kindergarten through [three] four pursuant to
- 4 the provisions of this section. Such plans shall identify strategies to be followed
- 5 by the district and charter school teachers to raise a pupil identified as
- 6 reading below grade level by recognized methods to reading at grade level by the
- 7 end of the [third] fourth grade. Recognized methods of identification may
- 8 include but need not be limited to the scores of the pupil obtained through any
- 9 established standardized testing program currently administered by the district
- 10 and charter school, observations of classroom teachers, and documented
- 11 classroom performance. The local policy shall be aligned with the
- 12 guidelines developed by the department of elementary and secondary
- 13 education for reading success plans.
- 14 2. The [state board of education] **department** shall develop guidelines
- 15 to assist districts in formulating policies for reading [intervention] success
- 16 plans. Such guidelines may include, but are not limited to, timelines for
- 17 measuring pupil improvement in reading, and information on screening for and
- 18 treatment of [auditory] dyslexia[,] and [information on the Lindamood Auditory

EXPLANATION—Matter enclosed in bold-faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law.

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Conceptualization Test and the Auditory Discrimination in Depth Program] 19 20 other reading deficiencies. Any guidelines for instruction shall meet the needs of the students by ensuring that instruction is explicit and 2122systematic and based on the five areas of reading: phonological 23awareness, phonics, fluency, vocabulary, and comprehension. Pre- and post-assessments shall be conducted to measure student progress. Such 2425 guidelines may also identify performance levels for pupils identified as handicapped or severely handicapped and conditions under which such pupils 26 [are] may be exempt from the provisions of this section. 27

3. Each local school district and charter school enrolling a pupil 29 identified as reading below grade level shall develop an individual plan of reading 30 intervention for such pupil. The individual pupil's plan [may] shall include 31 individual [or] and small group reading development activities. The plan [may] 32shall be developed after consultation with the pupil's parent or legal guardian.

167.645. 1. For purposes of this section, the following terms mean:

- 2 (1) "Dyslexia", as defined in section 633.420;
- 3 (2) "Evidence-based reading instruction", any research validated program that has successful evidence to demonstrate adequate gains in reading achievement where such evidence is: 5
- 6 (a) Objective data that any evaluator would identify and interpret similarly;
 - (b) Valid and reliable data that the tasks children need to accomplish to be successful readers will remain essentially unchanged if collected on a different day or by a different person;
 - (c) Systematic data that is collected according to a rigorous design of either observation or experimentation; and
- 13 (d) Referred data that has been approved for publication by a panel of independent reviewers; 14
- 15 (3) "Reading assessment", a recognized method of judging a student's 16 reading ability, with results expressed as reading at a particular grade level. The 17term reading assessment shall include, but is not limited to, standard checklists 18 designed for use as a student reads out loud, paper-and-pencil tests promulgated 19 by nationally recognized organizations and other recognized methods of determining a student's reading accuracy, expression, fluency and comprehension 20in order to make a determination of the student's grade-level reading 21ability. Assessments which do not give a grade-level result may be used in

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23 combination with other assessments to reach a grade-level 24 determination. [Districts are encouraged but not required to select assessment 25 methods identified pursuant to section 167.346.] Districts **and charter schools** 26 are [also] encouraged to use multiple methods of assessment;

- (4) "Structured literacy", evidence-based reading instruction that addresses phonology, sound symbol association, syllable instruction, morphology, syntax, and semantics. Structured literacy is taught through systematic, cumulative, explicit, and diagnostic methods;
- [(2)] (5) "Summer school", for reading instruction purposes, a minimum of forty hours of reading instruction and practice. A school district **and charter** school may arrange the hours and days of instruction to coordinate with its regular program of summer school.
- 2. For purposes of this section, methods of reading assessment shall be determined by each school district and charter school. Unless a student has been determined in the [current] previous school year to be reading at grade level or above, each school district and charter school shall administer a reading assessment or set of assessments to each student within [forty-five days of the end of the third-grade year] the first thirty days of school for grades one through four, and by January thirty-first for kindergarten, except that the provisions of this subsection shall not apply to students receiving special education services under an individualized education plan pursuant to sections 162.670 to 162.999, to students receiving services pursuant to Section 504 of the Rehabilitation Act of 1973 whose services plan includes an element addressing reading or to students determined to have limited English proficiency or to students who have been determined, prior to the beginning of any school year, to have a cognitive ability insufficient to meet the reading requirement set out in this section, provided that districts and charter schools shall provide reading [improvement] success plans for students with an individualized education plan that have a reading deficiency, for students receiving services pursuant to Section 504 of the Rehabilitation Act of 1973 whose services plan includes an element addressing reading, and to students determined to have such insufficient cognitive ability. The assessment required by this subsection shall also be required for students who enter a school district or charter school in grades four, five or six unless such student has been determined in the current school year to be reading at grade level or above.
 - 3. [Beginning with school year 2002-03, for each student whose

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third-grade reading assessment determines that such student is reading below second-grade level, the school district shall design a reading improvement plan for the student's fourth-grade year. Such reading improvement plan shall include, at al School districts and charter schools shall offer a reading success program to each student in grades kindergarten through four that exhibits a reading deficiency, that has been identified as being at risk for dyslexia in the statewide dyslexia screening requirement, or has a formal diagnosis of dyslexia to ensure students can read at or above grade level by the end of the fourth grade. The reading success program shall be provided in addition to core reading instruction that is provided to all students in the general education classroom. The reading success program shall:

- (1) Be provided to all students in grades kindergarten through four identified with a reading deficiency as determined by local or statewide screening assessments administered within the first thirty days of school for grades one through four, and by January thirty-first for kindergarten;
- 76 (2) Provide explicit and systematic instruction in phonological 77 awareness, phonics, fluency, vocabulary, and comprehension, as 78 applicable to each student;
 - (3) Monitor the reading progress of each student's reading skills throughout the school year and adjust instruction according to the student's needs; and
 - (4) Be implemented during regular school hours.

 Structured literacy reading programs shall be provided to any student with a formal diagnosis of dyslexia or for a student that was found to be at risk for dyslexia in the statewide dyslexia screening.
 - 4. Any student in kindergarten or any grade not higher than the fourth grade who exhibits a deficiency in reading at any time, based upon local or statewide screening assessments, shall receive an individual reading success plan no later than thirty days after the identification of the reading deficiency. The reading success plan shall be created by the teacher and other pertinent school personnel, along with the parent or legal guardian, and shall describe the evidence-based reading intervention services the student shall receive to remedy the deficit. The reading success plan shall specify if a student was found to be at risk for dyslexia in the statewide dyslexia screening

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96 requirement or if the student has a formal diagnosis of dyslexia. Each 97 student shall receive intensive reading intervention until the student 98 no longer has a deficiency in reading.

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- 5. Beginning with the 2020-2021 school year, students who are not reading at grade level by the end of the second grade shall receive intensive reading intervention to remedy the student's specific reading deficiency. The reading intervention services shall include effective instructional strategies to accelerate student progress. Each school district and charter school shall conduct a review of student reading success plans for all students who are not reading at grade level by the end of the second grade. The review shall address additional supports and services, as described in this subsection, needed to remedy the identified area or areas of reading deficiency. The school district and charter school shall provide the following:
- 110 (1) Training to all teachers and instructors of grades 111 kindergarten through four about the screening assessments;
- 112 (2) A highly qualified teacher of reading as demonstrated by 113 teacher certification, professional development, and teacher 114 performance evaluations;
 - (3) Reading intervention services and supports to correct the identified areas of reading deficiency including, but not limited to:
 - (a) Use of reading strategies or programs that are scientifically evidence-based and have proven results in accelerating student reading achievement within the same school year;
- 120 **(b)** Daily, targeted small group reading intervention based on the 121 student's needs;
- 122 (c) Explicit and systematic instruction with more detailed 123 explanations, more extensive opportunities for guided practice, and 124 more opportunities for error correction and feedback;
- 125 (d) Frequent monitoring of the progress of each student's 126 reading skills throughout the school year and adjustment of instruction 127 according to the student's needs;
- 128 (e) A structured literacy reading success program, as described 129 in subsection 3 of this section, shall be used for any student with a 130 formal diagnosis of dyslexia or who has been identified as a student at 131 risk for dyslexia in the statewide dyslexia screening required 132 assessment;

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- 133 (4) Before or after school supplemental evidence-based reading 134 intervention delivered by a teacher or tutor with specialized reading 135 training; and
- 136 (5) A "read at home" plan prepared for parents and legal 137 guardians along with suggestions for parent and legal guardian 138 participation in training workshops or regular parent-guided home 139 reading activities.
- 6. Each school district and charter school shall establish, where applicable, an intensive acceleration class for any student not reading proficient or above on the third grade state assessment. The intensive acceleration class shall include criteria established in subsection 5 of this section; and shall:
- 145 **(1)** At a minimum, **provide** thirty hours of additional reading instruction 146 or practice outside the regular school day during the fourth-grade year;
 - (2) Have a reduced student-teacher ratio;
- 148 (3) Provide explicit and systematic evidence-based reading; and 149 instruction and intervention for the majority of student contact time 150 each day.
- The school district and charter school shall determine the method of reading 151 instruction necessary to enforce this subsection. The school district and charter 153 school may also require the student to attend summer school for reading instruction as a condition of promotion to fourth grade. The department of 154 elementary and secondary education may, from funds appropriated for the 155 purpose, reimburse school districts and charter schools for additional 156 instructional personnel costs incurred in the implementation and execution of the 157 thirty hours of additional reading instruction minus the revenue generated by the 158 school district or charter school through the foundation formula for the 159 160 additional reading instruction average daily attendance.
 - [4.] 7. Each student for whom a reading [improvement plan] success program has been designed pursuant to subsection 3 of this section shall be given another reading assessment, to be administered within forty-five days of the end of such student's fourth-grade year. If such student is determined to be reading below third-grade level, the student shall be required to attend forty hours of summer school to receive reading instruction. [At the end of such summer school instruction, such student shall be given another reading assessment. If such student is determined to be reading below third-grade level,

the district shall notify the student's parents or guardians, and the student shall not be promoted to fifth grade. No student shall be denied promotion more than once solely for inability to meet the reading standards set out in this section.]

- [5.] 8. The process described in subsections [3 and 4] 6 and 7 of this section shall be repeated as necessary [through the end of the sixth grade,] with the target grade level rising accordingly. [Mandatory retention in grade shall not apply to grades subsequent to fourth grade.]
- [6.] 9. The mandatory process of additional reading [instruction] intervention pursuant to this section shall cease [at the end of the sixth grade] once the student's reading deficiency has been remedied and the student is reading on grade level, or upon graduation from high school. The permanent record of students who are determined to be reading below the fifth-grade level at the end of sixth grade shall carry a notation advising that such student has not met minimal reading standards. The notation shall stay on the student's record until such time as the district determines that a student has met minimal reading standards.
- [7.] 10. Each school district and charter school shall be required to offer summer school reading instruction to any student with a reading [improvement] success plan. Districts may fulfill the requirement of this section through cooperative arrangements with neighboring districts or virtual schools as approved pursuant to section 161.670; provided that such districts shall timely make all payments provided pursuant to such cooperative agreements.
- [8.] 11. A school district and charter school may adopt a policy that requires retention in grade of any student who has been determined to require summer school instruction in reading and who does not fulfill the summer school attendance requirement.
- [9.] 12. Nothing in this section shall preclude a school district or charter school from retaining any student in grade when a determination is made in accordance with district or charter school policy that retention is in the best interests of the student.
- [10.] 13. The state board of education shall not incorporate information about the number of students receiving additional instruction pursuant to this section into any element of any standard of the Missouri school improvement program or its successor accreditation program; provided, however, each district and charter school shall make available, upon the request of any parent, patron, advocacy groups, or media outlet [within the district], the number and

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percentage of students receiving remediation pursuant to this section. The 205206 information shall be presented in a way that does not permit personal 207 identification of any student or educational personnel.

- 208 [11.] 14. Each school district and charter school shall make a 209 systematic effort to inform parents of the methods and materials used to teach reading in kindergarten through fourth grade, in terms understandable to a 210 layperson [and shall similarly inform parents of students for whom a reading 211 improvement plan is required pursuant to this section]. The parent or legal 212guardian of any student in grades kindergarten through four who 213exhibits a deficiency in reading at any time during the school year 214shall be notified in writing that their child has a reading deficiency no 215later than thirty days after the identification of the reading deficiency. Such written notification shall include the following:
 - (1) A statement that the student has been identified as having a deficiency in reading and that a reading success plan shall be developed by the teacher and other pertinent school personnel;
- 221 (2) A description of the current services that are provided to the 222 student;
- 223 (3) A description of the proposed evidence-based reading 224 interventions and supplemental instructional services and supports that shall be provided to the student that are designed to remedy the 225 226 identified area or areas of reading deficiency;
- 227 (4) A statement that the parent or legal guardian shall be 228 informed in writing of the student's progress toward grade-level 229 reading on a quarterly basis, at a minimum;
- 230 (5) Strategies that a parent or legal guardian should use at home to help the student succeed in reading. 231
 - 15. The board of each school district and charter school shall annually post, by September first, the following information of the prior school year on their website, in the student and parent handbooks, and near the entrance of each appropriate building:
 - (1) By building, the number and percentage of all students in grades three through eight scoring at each proficiency level on the English language arts statewide assessment;
 - (2) By building, the number and percentage of all students in grades three through eight in each demographic category scoring proficiency level on the English language arts statewide assessment;

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242 (3) By district, the number and percentage of all students in 243 grades three through eight scoring at each proficiency level on the 244 English language arts statewide assessment;

(4) By district, the number and percentage of all students in grades three through eight in each demographic category scoring at each proficiency level on the English language arts statewide assessment.

16. The department of elementary and secondary education shall annually report the information required in subsection 15 of this section in a state-level summary to the state board of education, the public, the governor, and the joint committee on education by October first. Each school district and charter school shall post the data in subsection 15 on their website, in student and parent handbooks at the appropriate grade level, and in a visible location near the entrance of each elementary and middle school and junior high building.

17. Any rule or portion of a rule, as that term is defined in section 536.010 that is created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions of chapter 536, and, if applicable, section 536.028. This section and chapter 536 are nonseverable and if any of the powers vested with the general assembly pursuant to chapter 536, to review, to delay the effective date, or to disapprove and annul a rule are subsequently held unconstitutional, then the grant of rulemaking authority and any rule proposed or adopted after August 28, 2019, shall be invalid and void.

18. The state board of education may recommend that institutions of higher education and the department align literacy and reading instruction course work with knowledge and practice standards from the Center for Effective Reading Instruction.

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