## FIRST REGULAR SESSION

## SENATE BILL NO. 215

## 102ND GENERAL ASSEMBLY

INTRODUCED BY SENATOR ROBERTS.

0566S.01I KRISTINA MARTIN, Secretary

## **AN ACT**

To repeal section 435.014, RSMo, and to enact in lieu thereof five new sections relating to alternative dispute resolution.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Section 435.014, RSMo, is repealed and five

- 2 new sections enacted in lieu thereof, to be known as sections
- 3 435.300, 435.303, 435.306, 435.309, and 435.312, to read as
- 4 follows:
  - 435.300. As used in sections 435.300 to 435.312, the
- 2 following terms mean:
- 3 (1) "Alternative dispute resolution communication", a
- 4 statement, whether communicated orally, in writing, or by
- 5 nonverbal conduct, that is either:
- 6 (a) Related to the subject matter of the dispute and
- 7 made during an alternative dispute resolution process; or
- 8 (b) Made as part of considering, conducting,
- 9 participating in, initiating, continuing, or reconvening an
- 10 alternative dispute resolution process.
- 11 The term "alternative dispute resolution communication"
- 12 shall not include the notifications or reports made pursuant
- 13 to subsection 2 of section 435.303 or subsection 8 of
- 14 section 435.306 or a written agreement as described in
- 15 section 435.312;

EXPLANATION-Matter enclosed in bold-faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law.

- 16 (2) "Alternative dispute resolution process",
  17 mediation, arbitration, or early neutral evaluation used in
  18 conjunction with a pending civil action, and any other
  19 alternative to trial that has been included in a local court
  20 rule applicable to a civil dispute;
- 21 (3) "Arbitration", a procedure in which a neutral or 22 panel of neutrals hears and decides a dispute between two or 23 more parties;
- (4) "Conflict of interest", any direct or indirect
  financial or personal interest in the outcome of a dispute
  or any existing or prior financial, business, professional,
  familial, or social relationship with any participant in an
  alternative dispute resolution process that is likely to
  affect the impartiality of the neutral or that may
  reasonably create an appearance of partiality or bias;
- 31 (5) "Early neutral evaluation", a process in which a 32 neutral provides parties to a dispute with a nonbinding 33 assessment of their dispute;
- 34 (6) "In camera", a proceeding held in a judge's
  35 chambers or in a courtroom from which the public is excluded;
- 36 (7) "Mandated reporter", an individual who is required 37 to report abuse or neglect pursuant to the provisions of 38 section 192.2405, 192.2475, 198.070, 208.912, 210.115, 39 352.400, 630.162, or 630.165;
- 40 (8) "Mediation", a process in which a neutral
  41 facilitates communications among the parties and assists the
  42 parties in their efforts to reach a voluntary agreement
  43 regarding the dispute;
- 44 (9) "Mediator", a neutral who conducts mediation;
- (10) "Neutral", an individual who, acting
  independently and not as a representative, agent, or
  advocate of any of the parties, assists the parties in their

48 efforts to reach a resolution of their dispute through an

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- 49 alternative dispute resolution process;
- 50 (11) "Participant", any person or entity, including
- 51 any neutral or party, who participates in an alternative
- 52 dispute resolution process;
- 53 (12) "Party", an individual or entity named as a party
- in a pending civil action, or in an agreement to use an
- 55 alternative dispute resolution process as described in
- 56 sections 435.309 and 435.312;
- 57 (13) "Person", an individual; a public or private
- 58 corporation, business trust, estate, trust, partnership,
- 59 limited liability company, or insurance company; an
- 60 association; a joint venture; a governmental unit,
- 61 subdivision, agency, or instrumentality of the state; or any
- 62 other legal or commercial entity;
- 63 (14) "Proceeding", a judicial, administrative,
- 64 arbitral, or other adjudicative process, including related
- 65 prehearing and posthearing motions, conferences, hearings,
- 66 and discovery;
- 67 (15) "Writing" or "written", a tangible or electronic
- 68 record of a communication or representation, including
- 69 handwriting, typewriting, printing, photostating,
- 70 photography, audio or video recording, and electronic
- 71 communication;
- 72 (16) "Written agreement", a writing that:
- 73 (a) Contains the essential terms of an agreement; and
- 74 (b) Is signed, executed, or adopted by the parties, by
- 75 any process described in subdivision (15) of this section,
- 76 including electronic signatures as permitted by section
- 77 432.230, with the intent to sign and be bound by the
- 78 writing, and attached to or logically associated with the
- 79 writing.

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435.303. 1. A court may refer any individual civil
case or category of civil cases to mediation or any other
nonbinding alternative dispute resolution process, either by
rule or court order.

- 2. Within thirty days of referral by a court to a nonbinding alternative dispute resolution process pursuant to subsection 1 of this section, or such longer time as may be set by the court, or with leave of the court, the parties may:
- 10 (1) Notify the court that all of the parties have
  11 chosen to pursue an alternative dispute resolution process
  12 different from the nonbinding alternative dispute resolution
  13 process ordered by the court if such choice is evidenced in
  14 a written agreement between the parties;
  - agreed to delay such alternative dispute resolution process until a date certain, which date may be subsequently modified by the court, to allow for the exchange of specified information, the identification of representatives with authority, or any other identified action or event related to the ability of the parties to participate effectively in the alternative dispute resolution process; or
  - (3) If any party, after conferring with all other parties, concludes that referral to a nonbinding alternative dispute resolution process has no reasonable chance of helping the parties to better understand or resolve one or more of the procedural or substantive issues in the matter or there is a compelling circumstance for not participating in the alternative dispute resolution process, the party may file a motion for relief from the referral, setting forth the reasons for not participating. Once a motion for relief has been filed, the alternative dispute resolution process

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ordered by the court shall not occur until the court has
ruled on the motion. If the court grants the motion, the
matter shall not thereafter be referred by the court to an
alternative dispute resolution process without compelling
circumstances, which shall be set out by the court in any
order referring the matter to an alternative dispute
resolution process.

- 3. In an action referred to an alternative dispute resolution process, discovery may proceed as in any other action before, during, and after the alternative dispute resolution process is held. The court may stay discovery in whole or in part during the pendency of an alternative dispute resolution process in order to promote savings in time and expense without sacrificing the quality of justice.
- 4. A neutral who is appointed by the court or requested by the parties to serve in an alternative dispute resolution process pursuant to sections 435.300 to 435.312 shall avoid any conflict of interest. Even if the neutral believes that no disqualifying conflict exists, the neutral shall:
- (1) Make a reasonable inquiry to determine whether there are any facts that would cause a reasonable person to believe that the neutral has an actual or potential conflict of interest before agreeing to serve in a matter;
- (2) Disclose to the parties, as soon as practicable, facts and information relevant to any actual or potential conflicts of interest that are reasonably known to the neutral; and
- (3) If, after accepting a designation by the parties
   or the court, the neutral learns of any previously
   undisclosed information that could reasonably suggest a

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conflict of interest, promptly disclose the information to the parties.

- 5. After the neutral's disclosure of a conflict, the alternative dispute resolution process may proceed if:
- 68 (1) All parties agree in writing to service by the 69 neutral; or
  - (2) An organization independently administering the alternative dispute resolution process pursuant to the rules of procedure that were adopted by a written agreement of the parties determines under such rules that the neutral may continue to serve.
- 75 Any party who believes a court-appointed neutral has a conflict of interest may request that the neutral 76 recuse himself or herself if a conflict is disclosed or 77 78 otherwise discovered. If the neutral declines, the party 79 may timely file a motion with the court for disqualification of the neutral. Failure to file a motion waives that 80 objection. On its own motion, the court may also review the 81 choice of a neutral in any alternative dispute resolution 82 process involving a party that is not represented by counsel 83 84 and require a change of neutral if necessary to protect the rights of the unrepresented party. 85
- 435.306. 1. Alternative dispute resolution 2 communications shall not be admissible as evidence in any 3 proceeding or subject to discovery, except as otherwise provided in subsections 2, 3, and 7 of this section. 4 Exceptions shall be narrowly construed and only the portion 5 of the communication necessary for the application of the 6 7 exception to the general rule of nonadmissibility shall be 8 admitted.
  - 2. Evidence or information that is otherwise admissible or subject to discovery, including information

11 that would be available to the public pursuant to sections

- 12 610.010 to 610.035, shall not become inadmissible or
- 13 protected from discovery solely by reason of its disclosure
- 14 or use in an alternative dispute resolution process.
- 3. A court may admit an alternative dispute resolution
- 16 communication upon motion of a party, which motion shall not
- 17 reveal the substance of the communication, and following a
- 18 hearing, only if the court finds that one or more of the
- 19 exceptions in this subsection applies and that the
- 20 communication is otherwise relevant and admissible. The
- 21 party seeking admission shall ensure that timely notice is
- 22 given to the neutral and parties that participated in the
- 23 alternative dispute resolution process in which the
- 24 alternative dispute resolution communication was made. The
- 25 hearing shall be conducted in camera if requested by a party
- 26 or if the court determines on its own motion that an in
- 27 camera proceeding is necessary to ensure the confidentiality
- 28 of the communications that are the subject to the hearing.
- 29 The only exceptions to the general rule of nonadmissibility
- 30 of alternative dispute resolution communications stated in
- 31 subsection 1 of this section are as follows:
- 32 (1) The alternative dispute resolution communication
- 33 was made in the presence of a mandated reporter and pertains
- 34 to abuse or neglect that such mandated reporter is required
- 35 by state law or regulation to report;
- 36 (2) The alternative dispute resolution communication
- 37 is a substantial threat or statement of a plan to inflict
- 38 bodily injury capable of causing death or substantial bodily
- 39 harm that is reasonably certain to occur;
- 40 (3) The alternative dispute resolution communication
- 41 is intentionally used to plan a crime, attempt to commit a

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42 crime, or to conceal an ongoing crime or ongoing criminal 43 activity; or

- 44 (4)The alternative dispute resolution communication 45 is necessary to establish or defend against a claim of 46 professional misconduct or malpractice that is filed against 47 or on behalf of a participant based on conduct occurring 48 during the alternative dispute resolution process.
- 49 The admission of evidence in a proceeding under any 50 of the exceptions stated in subsection 3 of this section 51 shall not in itself render the evidence or any other 52 alternative dispute resolution communication discoverable or 53 admissible for any other purpose or proceeding.
- Any participant in an alternative dispute 54 5. resolution process has standing to intervene in any proceeding to object to the admissibility of an alternative dispute resolution communication made by that participant 58 during or relating to that alternative dispute resolution process. A neutral who participated in an alternative dispute resolution process also has standing to intervene in any proceeding to object to the admissibility of an 61 62 alternative dispute resolution communication made by the neutral or an agent or employee of a neutral or of an 63 64 organization through which the neutral provided the 65 alternative dispute resolution services for such process, 66 but the neutral is under no requirement to do so.
  - Except as provided in subsection 7 of this section, no neutral, agent or employee of that neutral, or agent or employee of an organization through which the neutral provided alternative dispute resolution services shall be subpoenaed or otherwise compelled to disclose any alternative dispute resolution communication, including any alternative dispute resolution communication that would

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74 otherwise fall within the exceptions identified in 75 subsection 3 of this section. No neutral who is a licensed 76 attorney, nor an agent or employee of such neutral or of an 77 organization through which the neutral provided alternative dispute resolution services pursuant to sections 435.300 to 78 79 435.312, shall be required to disclose any alternative 80 dispute resolution communication to which a reporting 81 obligation might otherwise apply under the rules regulating 82 the professional conduct of attorneys.

- 7. A neutral, an agent or employee of that neutral, or an agent or employee of an organization through which the neutral provided the alternative dispute resolution services may be subpoenaed in an action to enforce a written agreement as described in subsection 2 of section 435.309, but only for the limited purpose of testifying that the written agreement was signed by the parties in the presence of the neutral.
- 8. 91 The court may request that the neutral or the 92 parties provide the court with progress reports on 93 alternative dispute resolution processes related to pending 94 civil actions, except such reports shall be limited to a 95 statement that the matter has been resolved in its entirety, partially resolved, or not resolved and whether future dates 96 97 for an alternative dispute resolution process are 98 scheduled. A neutral may also report to the court that a 99 payment has not been received from one or more parties. 100 court shall not require the disclosure of alternative 101 dispute resolution communication in any such report.
  - 9. The court may order the party or parties seeking admission of an alternative dispute resolution communication to pay the costs and fees of the neutral or other person participating in an alternative dispute resolution process

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who intervenes to contest the disclosure and admission of alternative dispute resolution communication or who responds to a subpoena prohibited by subsection 6 of this section or a subpoena pursuant to subsection 7 of this section.

435.309. 1. Unless the parties have entered into a written agreement providing for entry into a binding alternative dispute resolution process, all alternative dispute resolution processes pursuant to sections 435.300 to 435.312 shall be nonbinding.

- 2. In order to be binding on the parties, a settlement agreement that is reached in an alternative dispute resolution process shall be in a written agreement.
- 9 3. Alternative dispute resolution processes included 10 in consumer contracts for goods or services shall be 11 independently administered.

435.312. 1. Except as provided in subsection 6 of 2 this section, sections 435.300 to 435.312 shall apply only to those alternative dispute resolution processes referred 3 4 by rule or court order, or when the parties enter into a 5 written agreement to resolve their dispute through an 6 alternative dispute resolution process expressly providing 7 that sections 435.300 to 435.312 shall apply to such 8 alternative dispute resolution process.

2. The parties to a dispute may enter into a written agreement to attempt to resolve their differences through an alternative dispute resolution process and may agree that sections 435.300 to 435.312 will apply to such alternative dispute resolution process before the filing of an action or after the entry of a judgment, as well as during the pendency of an action. If the matter resolves and the parties file a case to present the settlement for approval by the court, the case shall be exempted from any local rule

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18 that refers a class of cases to any alternative dispute 19 resolution process.

- Nothing in sections 435.300 to 435.312 shall preclude any court from referring any individual matter to a nonbinding alternative dispute resolution process so as to effectuate the timely, fair, and efficient administration of justice, subject only to the provisions of subsection 2 of section 435.303.
- 26 Nothing in sections 435.300 to 435.312 is intended 27 to undermine the right of litigants to a jury trial in the event that a resolution satisfactory to the parties is not 28 29 achieved through a nonbinding alternative dispute resolution 30 process.
- 31 Nothing in sections 435.300 to 435.312 shall be 32 deemed to require:
  - Any party or party representative who appears at an alternative dispute resolution process in compliance with a court order to settle all or part of any claim; or
- Any party to attend a mediation with counsel if such party is self-represented. 37
- 38 If the court has not referred the case to an alternative dispute resolution process pursuant to section 39 40 435.303 or if the parties do not elect to use sections 435.300 to 435.312, the process shall be regarded as 41 42 settlement negotiations and subject to the rules of confidentiality that generally apply to such negotiations. 43 44 If the parties to the dispute have agreed in writing to submit their dispute to such alternative dispute resolution 45 process but have not invoked the protections of sections 46 47
  - 435.300 to 435.312, no person who serves as a neutral in
- 48 such process, nor any agent or employee of that person or of
- 49 an organization through which the neutral provided the

 alternative dispute resolution process, shall be subpoensed or otherwise compelled to disclose any matter revealed in the process of setting up or conducting such alternative dispute resolution process. All settlement agreements shall be in writing as described in sections 435.300 to 435.312.

[435.014. 1. If all the parties to a dispute agree in writing to submit their dispute to any forum for arbitration, conciliation or mediation, then no person who serves as arbitrator, conciliator or mediator, nor any agent or employee of that person, shall be subpoenaed or otherwise compelled to disclose any matter disclosed in the process of setting up or conducting the arbitration, conciliation or mediation.

2. Arbitration, conciliation and mediation proceedings shall be regarded as settlement negotiations. Any communication relating to the subject matter of such disputes made during the resolution process by any participant, mediator, conciliator, arbitrator or any other person present at the dispute resolution shall be a confidential communication. No admission, representation, statement or other confidential communication made in setting up or conducting such proceedings not otherwise discoverable or obtainable shall be admissible as evidence or subject to discovery.]

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