FIRST REGULAR SESSION

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SENATE BILL NO. 21

100TH GENERAL ASSEMBLY

INTRODUCED BY SENATOR LIBLA.

Pre-filed December 1, 2018, and ordered printed.

0172S.01P

Read 2nd time January 17, 2019, and referred to the Committee on Local Government and Elections.

Reported from the Committee February 7, 2019, with recommendation that the bill do pass.

Taken up for Perfection February 18, 2019. Bill declared Perfected and Ordered Printed, as amended.

ADRIANE D. CROUSE, Secretary.

AN ACT

To repeal sections 94.510, 94.900, and 94.902, RSMo, and to enact in lieu thereof three new sections relating to local sales taxes, with an emergency clause for a certain section.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 94.510, 94.900, and 94.902, RSMo, are repealed and $\mathbf{2}$ three new sections enacted in lieu thereof, to be known as sections 94.510, 3 94.900, and 94.902, to read as follows:

94.510. 1. Any city may, by a majority vote of its council or governing body, impose a city sales tax for the benefit of such city in accordance with the 2 3 provisions of sections 94.500 to 94.550; provided, however, that no ordinance enacted pursuant to the authority granted by the provisions of sections 94.500 to 4 594.550 shall be effective unless the legislative body of the city submits to the voters of the city, at a public election, a proposal to authorize the legislative body 6 7 of the city to impose a tax under the provisions of sections 94.500 to 94.550. The ballot of submission shall be in substantially the following form: 8

Shall the city of _____ (insert name of city) impose a city sales tax 9 of _____ (insert rate of percent) percent? 10

 \Box YES

11

 \square NO

If a majority of the votes cast on the proposal by the qualified voters voting 12thereon are in favor of the proposal, then the ordinance and any amendments 1314thereto shall be in effect. If a majority of the votes cast by the qualified voters

voting are opposed to the proposal, then the legislative body of the city shall have no power to impose the tax herein authorized unless and until the legislative body of the city shall again have submitted another proposal to authorize the legislative body of the city to impose the tax under the provisions of sections 94.500 to 94.550, and such proposal is approved by a majority of the qualified voters voting thereon.

212. The sales tax may be imposed at a rate [of one-half of one percent, 22seven-eighths of one percent or] not to exceed one percent on the receipts from 23the sale at retail of all tangible personal property or taxable services at retail 24within any city adopting such tax, if such property and services are subject to 25taxation by the state of Missouri under the provisions of sections 144.010 to 26144.525; except that, each city not within a county may impose such tax at a rate 27not to exceed one and three-eighths percent. Beginning August 28, 2017, no city 28shall submit to the voters any proposal that results in a combined rate of sales 29taxes adopted under this section in excess of two percent.

30 3. If any city in which a city tax has been imposed in the manner provided 31for in sections 94.500 to 94.550 shall thereafter change or alter its boundaries, 32the city clerk of the city shall forward to the director of revenue by United States 33 registered mail or certified mail a certified copy of the ordinance adding or detaching territory from the city. The ordinance shall reflect the effective date 3435thereof, and shall be accompanied by a map of the city clearly showing the territory added thereto or detached therefrom. Upon receipt of the ordinance and 36 37 map, the tax imposed by the act shall be effective in the added territory or 38abolished in the detached territory on the effective date of the change of the city 39 boundary.

4. If any city abolishes the tax authorized under this section, the repeal 40 of such tax shall become effective December thirty-first of the calendar year in 41 42which such abolishment was approved. Each city shall notify the director of revenue at least ninety days prior to the effective date of the expiration of the 43 sales tax authorized by this section and the director of revenue may order 44retention in the trust fund, for a period of one year, of two percent of the amount 45collected after receipt of such notice to cover possible refunds or overpayment of 46 47such tax and to redeem dishonored checks and drafts deposited to the credit of 48 such accounts. After one year has elapsed after the date of expiration of the tax 49 authorized by this section in such city, the director of revenue shall remit the 50balance in the account to the city and close the account of that city. The director

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of revenue shall notify each city of each instance of any amount refunded or anycheck redeemed from receipts due the city.

94.900. 1. (1) The governing body of the following cities may impose a 2 tax as provided in this section:

3 (a) Any city of the third classification with more than ten thousand eight 4 hundred but less than ten thousand nine hundred inhabitants located at least 5 partly within a county of the first classification with more than one hundred 6 eighty-four thousand but less than one hundred eighty-eight thousand 7 inhabitants;

8 (b) Any city of the fourth classification with more than four thousand five9 hundred but fewer than five thousand inhabitants;

10 (c) Any city of the fourth classification with more than eight thousand11 nine hundred but fewer than nine thousand inhabitants;

12 (d) Any home rule city with more than forty-eight thousand but fewer13 than forty-nine thousand inhabitants;

(e) Any home rule city with more than seventy-three thousand but fewerthan seventy-five thousand inhabitants;

(f) Any city of the fourth classification with more than thirteen thousandfive hundred but fewer than sixteen thousand inhabitants;

(g) Any city of the fourth classification with more than seven thousand butfewer than eight thousand inhabitants;

(h) Any city of the fourth classification with more than four thousand but
fewer than four thousand five hundred inhabitants and located in any county of
the first classification with more than one hundred fifty thousand but fewer than
two hundred thousand inhabitants; [or]

(i) Any city of the third classification with more than thirteen thousand
but fewer than fifteen thousand inhabitants and located in any county of the
third classification without a township form of government and with more than
thirty-three thousand but fewer than thirty-seven thousand inhabitants; or

(j) Any city of the fourth classification with more than three thousand but fewer than three thousand three hundred inhabitants and located in any county of the third classification without a township form of government and with more than eighteen thousand but fewer than twenty thousand inhabitants and that is not the county seat of such county.

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(2) The governing body of any city listed in subdivision (1) of this

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35 subsection is hereby authorized to impose, by ordinance or order, a sales tax in 36 the amount of up to one-half of one percent on all retail sales made in such city which are subject to taxation under the provisions of sections 144.010 to 144.525 37 for the purpose of improving the public safety for such city, including but not 38 limited to expenditures on equipment, city employee salaries and benefits, and 39 facilities for police, fire and emergency medical providers. The tax authorized by 40 this section shall be in addition to any and all other sales taxes allowed by law, 41 42except that no ordinance or order imposing a sales tax pursuant to the provisions 43of this section shall be effective unless the governing body of the city submits to the voters of the city, at a county or state general, primary or special election, a 44 45proposal to authorize the governing body of the city to impose a tax.

2. If the proposal submitted involves only authorization to impose the tax
authorized by this section, the ballot of submission shall contain, but need not be
limited to, the following language:

49 Shall the city of _____ (city's name) impose a citywide sales tax of

50 _____ (insert amount) for the purpose of improving the public 51 safety of the city?

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 \Box NO

53If you are in favor of the question, place an "X" in the box opposite54"YES". If you are opposed to the question, place an "X" in the box

 \Box YES

55 opposite "NO".

56If a majority of the votes cast on the proposal by the qualified voters voting thereon are in favor of the proposal submitted pursuant to this subsection, then 57the ordinance or order and any amendments thereto shall be in effect on the first 58day of the second calendar quarter after the director of revenue receives 59notification of adoption of the local sales tax. If a proposal receives less than the 60 61 required majority, then the governing body of the city shall have no power to impose the sales tax herein authorized unless and until the governing body of the 62 city shall again have submitted another proposal to authorize the governing body 63 64of the city to impose the sales tax authorized by this section and such proposal is approved by the required majority of the qualified voters voting 6566 thereon. However, in no event shall a proposal pursuant to this section be 67 submitted to the voters sooner than twelve months from the date of the last proposal pursuant to this section. 68

69 3. All revenue received by a city from the tax authorized under the 70 provisions of this section shall be deposited in a special trust fund and shall be $\mathbf{5}$

used solely for improving the public safety for such city for so long as the taxshall remain in effect.

4. Once the tax authorized by this section is abolished or is terminated by any means, all funds remaining in the special trust fund shall be used solely for improving the public safety for the city. Any funds in such special trust fund which are not needed for current expenditures may be invested by the governing body in accordance with applicable laws relating to the investment of other city funds.

79 5. All sales taxes collected by the director of the department of revenue under this section on behalf of any city, less one percent for cost of collection 80 81 which shall be deposited in the state's general revenue fund after payment of 82 premiums for surety bonds as provided in section 32.087, shall be deposited in a 83 special trust fund, which is hereby created, to be known as the "City Public Safety Sales Tax Trust Fund". The moneys in the trust fund shall not be deemed to be 84 85state funds and shall not be commingled with any funds of the state. The provisions of section 33.080 to the contrary notwithstanding, money in this fund 86 87 shall not be transferred and placed to the credit of the general revenue fund. The director of the department of revenue shall keep accurate records of the amount 88 89 of money in the trust and which was collected in each city imposing a sales tax pursuant to this section, and the records shall be open to the inspection of officers 90 91 of the city and the public. Not later than the tenth day of each month the 92director of the department of revenue shall distribute all moneys deposited in the 93 trust fund during the preceding month to the city which levied the tax; such funds shall be deposited with the city treasurer of each such city, and all 94 95 expenditures of funds arising from the trust fund shall be by an appropriation act to be enacted by the governing body of each such city. Expenditures may be made 96 from the fund for any functions authorized in the ordinance or order adopted by 97 the governing body submitting the tax to the voters. 98

99 6. The director of the department of revenue may make refunds from the 100 amounts in the trust fund and credited to any city for erroneous payments and overpayments made, and may redeem dishonored checks and drafts deposited to 101 102the credit of such cities. If any city abolishes the tax, the city shall notify the 103 director of the department of revenue of the action at least ninety days prior to 104 the effective date of the repeal and the director of the department of revenue may 105order retention in the trust fund, for a period of one year, of two percent of the amount collected after receipt of such notice to cover possible refunds or 106

107 overpayment of the tax and to redeem dishonored checks and drafts deposited to 108 the credit of such accounts. After one year has elapsed after the effective date of 109 abolition of the tax in such city, the director of the department of revenue shall 110 remit the balance in the account to the city and close the account of that 111 city. The director of the department of revenue shall notify each city of each 112 instance of any amount refunded or any check redeemed from receipts due the 113 city.

114 7. Except as modified in this section, all provisions of sections 32.085 and
115 32.087 shall apply to the tax imposed pursuant to this section.

94.902. 1. The governing bodies of the following cities may impose a tax 2 as provided in this section:

3 (1) Any city of the third classification with more than twenty-six thousand
4 three hundred but less than twenty-six thousand seven hundred inhabitants;

5 (2) Any city of the fourth classification with more than thirty thousand
6 three hundred but fewer than thirty thousand seven hundred inhabitants;

7 (3) Any city of the fourth classification with more than twenty-four8 thousand eight hundred but fewer than twenty-five thousand inhabitants;

9 (4) Any special charter city with more than twenty-nine thousand but 10 fewer than thirty-two thousand inhabitants;

11 (5) Any city of the third classification with more than four thousand but 12 fewer than four thousand five hundred inhabitants and located in any county of 13 the first classification with more than two hundred thousand but fewer than two 14 hundred sixty thousand inhabitants;

(6) Any city of the fourth classification with more than nine thousand fivehundred but fewer than ten thousand eight hundred inhabitants; [or]

17 (7) Any city of the fourth classification with more than five hundred eighty18 but fewer than six hundred fifty inhabitants;

(8) Any city of the fourth classification with more than two
thousand seven hundred but fewer than three thousand inhabitants and
located in any county of the first classification with more than eightythree thousand but fewer than ninety-two thousand inhabitants; or

(9) Any city of the fourth classification with more than two
thousand four hundred but fewer than two thousand seven hundred
inhabitants and located in any county of the third classification
without a township form of government and with more than ten
thousand but fewer than twelve thousand inhabitants.

282. The governing body of any city listed in subsection 1 of this section may 29impose, by order or ordinance, a sales tax on all retail sales made in the city 30 which are subject to taxation under chapter 144. The tax authorized in this section may be imposed in an amount of up to one-half of one percent, and shall 31be imposed solely for the purpose of improving the public safety for such city, 3233 including but not limited to expenditures on equipment, city employee salaries and benefits, and facilities for police, fire and emergency medical providers. The 34tax authorized in this section shall be in addition to all other sales taxes imposed 35 by law, and shall be stated separately from all other charges and taxes. The 36 37 order or ordinance imposing a sales tax under this section shall not become 38 effective unless the governing body of the city submits to the voters residing 39 within the city, at a county or state general, primary, or special election, a 40 proposal to authorize the governing body of the city to impose a tax under this 41 section.

423. The ballot of submission for the tax authorized in this section shall be 43in substantially the following form:

44Shall the city of _____ (city's name) impose a citywide sales tax at a rate of _____ (insert rate of percent) percent for the purpose of 4546 improving the public safety of the city?

 \Box YES

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If you are in favor of the question, place an "X" in the box opposite

 \Box NO

"YES". If you are opposed to the question, place an "X" in the box 50opposite "NO".

If a majority of the votes cast on the proposal by the qualified voters voting 5152thereon are in favor of the proposal, then the ordinance or order and any 53amendments to the order or ordinance shall become effective on the first day of the second calendar quarter after the director of revenue receives notice of the 54adoption of the sales tax. If a majority of the votes cast on the proposal by the 5556qualified voters voting thereon are opposed to the proposal, then the tax shall not become effective unless the proposal is resubmitted under this section to the 57qualified voters and such proposal is approved by a majority of the qualified 5859voters voting on the proposal. However, in no event shall a proposal under this 60 section be submitted to the voters sooner than twelve months from the date of the last proposal under this section. 61

62 4. Any sales tax imposed under this section shall be administered, 63 collected, enforced, and operated as required in section 32.087. All sales taxes 64 collected by the director of the department of revenue under this section on behalf 65 of any city, less one percent for cost of collection which shall be deposited in the state's general revenue fund after payment of premiums for surety bonds as 66 provided in section 32.087, shall be deposited in a special trust fund, which is 67 hereby created in the state treasury, to be known as the "City Public Safety Sales 68 Tax Trust Fund". The moneys in the trust fund shall not be deemed to be state 69 funds and shall not be commingled with any funds of the state. The provisions 70 71of section 33.080 to the contrary notwithstanding, money in this fund shall not 72be transferred and placed to the credit of the general revenue fund. The director shall keep accurate records of the amount of money in the trust fund and which 7374was collected in each city imposing a sales tax under this section, and the records 75shall be open to the inspection of officers of the city and the public. Not later 76 than the tenth day of each month the director shall distribute all moneys deposited in the trust fund during the preceding month to the city which levied 7778the tax. Such funds shall be deposited with the city treasurer of each such city, and all expenditures of funds arising from the trust fund shall be by an 79 80 appropriation act to be enacted by the governing body of each such city. Expenditures may be made from the fund for any functions authorized in 81 82 the ordinance or order adopted by the governing body submitting the tax to the voters. If the tax is repealed, all funds remaining in the special trust fund shall 83 84 continue to be used solely for the designated purposes. Any funds in the special 85 trust fund which are not needed for current expenditures shall be invested in the 86 same manner as other funds are invested. Any interest and moneys earned on 87 such investments shall be credited to the fund.

88 5. The director of the department of revenue may authorize the state treasurer to make refunds from the amounts in the trust fund and credited to any 89 city for erroneous payments and overpayments made, and may redeem dishonored 90 checks and drafts deposited to the credit of such cities. If any city abolishes the 91 tax, the city shall notify the director of the action at least ninety days before the 92 93 effective date of the repeal, and the director may order retention in the trust fund, for a period of one year, of two percent of the amount collected after receipt 94 of such notice to cover possible refunds or overpayment of the tax and to redeem 95 96 dishonored checks and drafts deposited to the credit of such accounts. After one 97 year has elapsed after the effective date of abolition of the tax in such city, the 98 director shall remit the balance in the account to the city and close the account 99 of that city. The director shall notify each city of each instance of any amount 100 refunded or any check redeemed from receipts due the city.

101 6. The governing body of any city that has adopted the sales tax 102 authorized in this section may submit the question of repeal of the tax to the 103 voters on any date available for elections for the city. The ballot of submission 104 shall be in substantially the following form:

105Shall _____ (insert the name of the city) repeal the sales tax106imposed at a rate of _____ (insert rate of percent) percent for the107purpose of improving the public safety of the city?

108 \Box YES \Box NO

109 If a majority of the votes cast on the proposal are in favor of repeal, that repeal 110 shall become effective on December thirty-first of the calendar year in which such 111 repeal was approved. If a majority of the votes cast on the question by the 112 qualified voters voting thereon are opposed to the repeal, then the sales tax 113 authorized in this section shall remain effective until the question is resubmitted 114 under this section to the qualified voters, and the repeal is approved by a 115 majority of the qualified voters voting on the question.

116 7. Whenever the governing body of any city that has adopted the sales tax authorized in this section receives a petition, signed by ten percent of the 117registered voters of the city voting in the last gubernatorial election, calling for 118 119an election to repeal the sales tax imposed under this section, the governing body 120shall submit to the voters of the city a proposal to repeal the tax. If a majority 121of the votes cast on the question by the qualified voters voting thereon are in 122favor of the repeal, that repeal shall become effective on December thirty-first of 123the calendar year in which such repeal was approved. If a majority of the votes 124cast on the question by the qualified voters voting thereon are opposed to the 125repeal, then the tax shall remain effective until the question is resubmitted under 126 this section to the qualified voters and the repeal is approved by a majority of the 127qualified voters voting on the question.

8. Any sales tax imposed under this section by a city described under subdivision (6) of subsection 1 of this section that is in effect as of December 31, 2038, shall automatically expire. No city described under subdivision (6) of subsection 1 of this section shall collect a sales tax pursuant to this section on or after January 1, 2039. Subsection 7 of this section shall not apply to a sales tax imposed under this section by a city described under subdivision (6) of subsection 1 of this section.

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9. Except as modified in this section, all provisions of sections 32.085 and

136 32.087 shall apply to the tax imposed under this section.

Section B. Because of the importance of providing funding for public 2 safety, the repeal and reenactment of section 94.900 of this act is deemed 3 necessary for the immediate preservation of the public health, welfare, peace and 4 safety, and is hereby declared to be an emergency act within the meaning of the 5 constitution, and the repeal and reenactment of section 94.900 of this act shall 6 be in full force and effect upon its passage and approval.

