FIRST REGULAR SESSION

## **SENATE BILL NO. 17**

**101ST GENERAL ASSEMBLY** 

INTRODUCED BY SENATOR SCHUPP.

ADRIANE D. CROUSE, Secretary

## AN ACT

To repeal sections 115.277, 115.279, 115.283, and 115.291, RSMo, and to enact in lieu thereof four new sections relating to absentee voting, with existing penalty provisions.

Be it enacted by the General Assembly of the State of Missouri, as follows:

	Section A. Sections 115.277, 115.279, 115.283, and
2	115.291, RSMo, are repealed and four new sections enacted in
3	lieu thereof, to be known as sections 115.277, 115.279, 115.283,
4	and 115.291, to read as follows:
	115.277. 1. Except as provided in subsections 2, 3,
2	4, and 5 of this section, any registered voter of this state
3	may vote by absentee ballot for all candidates and issues
4	for which such voter [would be] is eligible to vote at the
5	polling place [if such voter expects to be prevented from
6	going to the polls to vote on election day due to:
7	(1) Absence on election day from the jurisdiction of
8	the election authority in which such voter is registered to
9	vote;
10	(2) Incapacity or confinement due to illness or
11	physical disability, including a person who is primarily
12	responsible for the physical care of a person who is
13	incapacitated or confined due to illness or disability;
14	(3) Religious belief or practice;
15	(4) Employment as an election authority, as a member
16	of an election authority, or by an election authority at a
17	location other than such voter's polling place;

## **EXPLANATION-Matter enclosed in bold-faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law.**

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18 (5) Incarceration, provided all qualifications for19 voting are retained;

20 (6) Certified participation in the address
21 confidentiality program established under sections 589.660
22 to 589.681 because of safety concerns; or

(7) For an election that occurs during the year 2020,
the voter has contracted or is in an at-risk category for
contracting or transmitting severe acute respiratory
syndrome coronavirus 2. This subdivision shall expire on
December 31, 2020].

2. Any covered voter who is eligible to register and 28 vote in this state may vote in any election for federal 29 office, statewide office, state legislative office, or 30 statewide ballot initiatives by submitting a federal 31 postcard application to apply to vote by absentee ballot or 32 by submitting a federal postcard application at the polling 33 place even though the person is not registered. A federal 34 postcard application submitted by a covered voter pursuant 35 36 to this subsection shall also serve as a voter registration application under section 115.908 and the election authority 37 shall, if satisfied that the applicant is entitled to 38 register, place the voter's name on the voter registration 39 Each covered voter may vote by absentee ballot or, 40 file. 41 upon submitting an affidavit that the person is qualified to vote in the election, may vote at the person's polling place. 42

43 3. Any interstate former resident may vote by absentee44 ballot for presidential and vice presidential electors.

4. Any intrastate new resident may vote by absentee
46 ballot at the election for presidential and vice
47 presidential electors, United States senator, representative
48 in Congress, statewide elected officials and statewide
49 questions, propositions and amendments from such resident's

50 new jurisdiction of residence after registering to vote in 51 such resident's new jurisdiction of residence. 52 5. Any new resident may vote by absentee ballot for 53 presidential and vice presidential electors after 54 registering to vote in such resident's new jurisdiction of 55 residence. 56 [6. For purposes of this section, the voters who are

57 in an at-risk category for contracting or transmitting 58 severe acute respiratory syndrome coronavirus 2 are voters 59 who:

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(1) Are sixty-five years of age or older;

61 (2) Live in a long-term care facility licensed under62 chapter 198;

63 (3) Have chronic lung disease or moderate to severe64 asthma;

65 (4) Have serious heart conditions;

66 (5) Are immunocompromised;

67 (6) Have diabetes;

68 (7) Have chronic kidney disease and are undergoing69 dialysis; or

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(8) Have liver disease.]

115.279. 1. Application for an absentee ballot may be made by the applicant in person, or by mail, or for the applicant, in person, by his or her guardian or a relative within the second degree by consanguinity or affinity. The election authority shall accept applications by facsimile transmission and by electronic mail within the limits of its telecommunications capacity.

8 2. Each application shall be made to the election
9 authority of the jurisdiction in which the person is or
10 would be registered. Each application shall be in writing
11 and shall state the applicant's name, address at which he or

she is or would be registered, [his or her reason for voting 12 an absentee ballot] whether the applicant is incapacitated 13 14 or confined due to illness or physical disability or is a person who is primarily responsible for the physical care of 15 a person who is incapacitated or confined due to illness or 16 17 physical disability, the address to which the ballot is to 18 be mailed, if mailing is requested, and for absent uniformed 19 services and overseas applicants, the applicant's email 20 address if electronic transmission is requested. If the 21 [reason for the applicant voting absentee is due to the reasons established under subdivision (6) of subsection 1 of 22 section 115.277] applicant is a certified participant in the 23 24 address confidentiality program established under sections 589.660 to 589.681, the applicant shall state the voter's 25 identification information provided by the address 26 27 confidentiality program in lieu of the applicant's name, address at which he or she is or would be registered, and 28 29 address to which the ballot is to be mailed, if mailing is 30 requested. Each application to vote in a primary election 31 shall also state which ballot the applicant wishes to receive. If any application fails to designate a ballot, 32 the election authority shall, within three working days 33 after receiving the application, notify the applicant by 34 mail that it will be unable to deliver an absentee ballot 35 until the applicant designates which political party ballot 36 37 he or she wishes to receive. If the applicant does not 38 respond to the request for political party designation, the election authority is authorized to provide the voter with 39 40 that part of the ballot for which no political party designation is required. 41

42 3. [Except as provided in subsection 3 of section
43 115.281,] All applications for absentee ballots received

44 prior to the sixth Tuesday before an election shall be stored at the office of the election authority until such 45 46 time as the applications are processed in accordance with section 115.281. No application for an absentee ballot 47 received in the office of the election authority by mail, by 48 49 facsimile transmission, by electronic mail, or by a guardian or relative after 5:00 p.m. on the second Wednesday 50 51 immediately prior to the election shall be accepted by any election authority. No application for an absentee ballot 52 53 submitted by the applicant in person after 5:00 p.m. on the day before the election shall be accepted by any election 54 authority, except as provided in subsections 6, 8 and 9 of 55 this section. 56

Each application for an absentee ballot shall be 57 4. signed by the applicant or, if the application is made by a 58 59 guardian or relative pursuant to this section, the 60 application shall be signed by the guardian or relative, who shall note on the application his or her relationship to the 61 62 applicant. If an applicant, quardian or relative is blind, unable to read or write the English language or physically 63 incapable of signing the application, he or she shall sign 64 by mark, witnessed by the signature of an election official 65 or person of his or her own choosing. Any person who 66 knowingly makes, delivers or mails a fraudulent absentee 67 ballot application shall be quilty of a class one election 68 69 offense.

70 5. (1) Notwithstanding any law to the contrary, any 71 resident of the state of Missouri who resides outside the 72 boundaries of the United States or who is on active duty 73 with the Armed Forces of the United States or members of 74 their immediate family living with them may request an

75 absentee ballot for both the primary and subsequent general 76 election with one application.

77 (2) The election authority shall provide each absent
78 uniformed services voter and each overseas voter who submits
79 a voter registration application or an absentee ballot
80 request, if the election authority rejects the application
81 or request, with the reasons for the rejection.

82 (3) Notwithstanding any other law to the contrary, if
83 a standard oath regarding material misstatements of fact is
84 adopted for uniformed and overseas voters pursuant to the
85 Help America Vote Act of 2002, the election authority shall
86 accept such oath for voter registration, absentee ballot, or
87 other election-related materials.

Not later than sixty days after the date of each 88 (4) regularly scheduled general election for federal office, 89 90 each election authority which administered the election 91 shall submit to the secretary of state in a format 92 prescribed by the secretary a report on the combined number 93 of absentee ballots transmitted to, and returned by, absent uniformed services voters and overseas voters for the 94 election. The secretary shall submit to the Election 95 Assistance Commission a combined report of such information 96 not later than ninety days after the date of each regularly 97 98 scheduled general election for federal office and in a 99 standardized format developed by the commission pursuant to 100 the Help America Vote Act of 2002. The secretary shall make 101 the report available to the general public.

102 (5) As used in this section, the terms "absent
103 uniformed services voter" and "overseas voter" shall have
104 the meaning prescribed in 52 U.S.C. Section 20310.

105 6. An application for an absentee ballot by a new106 resident shall be submitted in person by the applicant in

107 the office of the election authority in the election 108 jurisdiction in which such applicant resides. The application shall be received by the election authority no 109 later than 7:00 p.m. on the day of the election. 110 Such application shall be in the form of an affidavit, executed 111 in duplicate in the presence of the election authority or 112 any authorized officer of the election authority, and in 113 114 substantially the following form:

115 "STATE OF \_\_\_\_\_

116 COUNTY OF \_\_\_\_\_, ss.

117 I, \_\_\_\_, do solemnly swear that:

118	(1) Before becoming a resident of this state, I	
119	resided at (residence address) in	
120	(town, township, village or city) of	
121	County in the state of;	

- (2) I moved to this state after the last day to
  register to vote in such general presidential
  election and I am now residing in the county of
  , state of Missouri;
- (3) I believe I am entitled pursuant to the laws of
  this state to vote in the presidential election
  to be held November \_\_\_\_\_, \_\_\_\_ (year);
- 129 (4) I hereby make application for a presidential
  130 and vice presidential ballot. I have not voted
  131 and shall not vote other than by this ballot at
  132 such election.

133	Signed			

134	(Applicant)
134	(Applicant)

136 (	(Residence	Address)	ļ

137	Subscribed	and	sworn	tο	hefore	me	this	da	77
127	DUDSCIIDEU	anu	SWOLI	LU	DETOTE	ше	CIIIS	ua	У

138 of \_\_\_\_\_, \_\_\_\_

141

139 Signed \_\_\_\_\_140 (Title and name of officer authorized to

administer oaths)"

The election authority in whose office an
application is filed pursuant to subsection 6 of this
section shall immediately send a duplicate of such
application to the appropriate official of the state in
which the new resident applicant last resided and shall file
the original of such application in its office.

8. An application for an absentee ballot by an 148 intrastate new resident shall be made in person by the 149 150 applicant in the office of the election authority in the election jurisdiction in which such applicant resides. 151 The application shall be received by the election authority no 152 later than 7:00 p.m. on the day of the election. 153 Such application shall be in the form of an affidavit, executed 154 in duplicate in the presence of the election authority or an 155 authorized officer of the election authority, and in 156 157 substantially the following form:

"STATE OF 158 COUNTY OF \_\_\_\_, ss. 159 I, , do solemnly swear that: 160 (1) Before becoming a resident of this election 161 jurisdiction, I resided at (residence 162 address) in \_\_\_\_\_ (town, township, village or 163 city) of county in the state of ; 164 (2) I moved to this election jurisdiction after the 165 last day to register to vote in such election; 166 (3) I believe I am entitled pursuant to the laws of 167 this state to vote in the election to be held 168 169 \_\_\_\_\_(date);

170 171 172 173 174	(4) I hereby make application for an absentee ballot for candidates and issues on which I am entitled to vote pursuant to the laws of this state. I have not voted and shall not vote other than by this ballot at such election.
175	Signed
176	(Applicant)
177	
178	(Residence Address)
179 180	Subscribed and sworn to before me this day of,
181	Signed
182 183	(Title and name of officer authorized to administer oaths)"

184 9. An application for an absentee ballot by an interstate former resident shall be received in the office 185 of the election authority where the applicant was formerly 186 registered by 5:00 p.m. on the second Wednesday immediately 187 188 prior to the election, unless the application is made in 189 person by the applicant in the office of the election 190 authority, in which case such application shall be made no later than 7:00 p.m. on the day of the election. 191

1. Each ballot envelope shall bear a 115.283. statement on which the voter shall state the voter's name, 2 3 the voter's voting address, and the voter's mailing address 4 [and the voter's reason for voting an absentee ballot]. If the [reason for the voter voting absentee is due to the 5 6 reasons established under subdivision (6) of subsection 1 of 7 section 115.277] applicant is a certified participant in the 8 address confidentiality program established under sections 9 589.660 to 589.681, the voter shall state the voter's 10 identification information provided by the address

confidentiality program in lieu of the applicant's name, 11 voting address, and mailing address. On the form, the voter 12 13 shall also state under penalties of perjury that the voter is qualified to vote in the election, that the voter has not 14 15 previously voted and will not vote again in the election, that the voter has personally marked the voter's ballot in 16 secret or supervised the marking of the voter's ballot if 17 the voter is unable to mark it, that the ballot has been 18 placed in the ballot envelope and sealed by the voter or 19 20 under the voter's supervision if the voter is unable to seal it, and that all information contained in the statement is 21 22 true. In addition, any person providing assistance to the 23 absentee voter shall include a statement on the envelope identifying the person providing assistance under penalties 24 of perjury. Persons authorized to vote only for federal and 25 statewide officers shall also state their former Missouri 26 residence. 27

28 2. The statement for persons voting absentee ballots
29 who are registered voters shall be in substantially the
30 following form:

31 State of Missouri

32 County (City) of \_\_\_\_\_

I, \_\_\_\_\_\_ (print name), a registered voter of \_\_\_\_\_\_
County (City of St. Louis, Kansas City), declare
under the penalties of perjury [that I expect to be
prevented from going to the polls on election day
due to (check one):

- 38 \_\_\_\_\_ absence on election day from the 39 jurisdiction of the election authority in 40 which I am registered;
- 41 incapacity or confinement due to illness42 or physical disability, including caring

43 for a person who is incapacitated or confined due to illness or disability; 44 45 religious belief or practice; 46 employment as an election authority or by an election authority at a location other 47 48 than my polling place; 49 incarceration, although I have retained all the necessary qualifications for 50 51 voting; 52 certified participation in the address 53 confidentiality program established under sections 589.660 to 589.681 because of 54 55 safety concerns. I hereby state under penalties of perjury] that I am 56 qualified to vote at this election; I have not voted 57 and will not vote other than by this ballot at this 58 election. I further state that I marked the enclosed 59 60 ballot in secret or that I am blind, unable to read or write English, or physically incapable of marking 61 62 the ballot, and the person of my choosing indicated 63 below marked the ballot at my direction; all of the information on this statement is, to the best of my 64 knowledge and belief, true. 65 66 67 Signature of Voter Signature of Person 68 Assisting Voter 69 (if applicable) 70 Signed Subscribed and sworn Signed 71 to before me this 72 Address of Voter day of , 73 74 75 76 Signature of notary Mailing addresses 77 or

78	(if different)	other officer
79		authorized to
80		administer oaths

3. The statement for persons voting absentee ballots
pursuant to the provisions of subsection 2, 3, 4, or 5 of
section 115.277 without being registered shall be in
substantially the following form:

85 State of Missouri

86 County (City) of

I, (print name), declare under the penalties 87 of perjury that I am a citizen of the United States 88 and eighteen years of age or older. I am not 89 adjudged incapacitated by any court of law, and if 90 91 I have been convicted of a felony or of a 92 misdemeanor connected with the right of suffrage, I 93 have had the voting disabilities resulting from 94 such conviction removed pursuant to law. I hereby 95 state under penalties of perjury that I am qualified to vote at this election. 96

97 I am (check one):

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- 98\_\_\_\_\_a resident of the state of Missouri and a99registered voter in \_\_\_\_\_County and100moved from that county to \_\_\_\_\_County,101Missouri, after the last day to register102to vote in this election.
- 103an interstate former resident of Missouri104and authorized to vote for presidential105and vice presidential electors.

107 I further state under penalties of perjury that I 108 have not voted and will not vote other than by this 109 ballot at this election; I marked the enclosed 110 ballot in secret or am blind, unable to read or 111 write English, or physically incapable of marking 112 the ballot, and the person of my choosing indicated 113 below marked the ballot at my direction; all of the

114 115	information on this statement i knowledge and belief, true.	s, to the best of my
116		Subscribed to and
117 118	Signature of Voter	sworn before me this
119		day of
120		/
121		
122		
123	Address of Voter	Signature of notary
124		or other officer
125		authorized to
126		administer oaths
127		
128	Mailing Address (if different)	
129		
130		
131	Signature of Person	Address of Last
132	Assisting Voter	Missouri Residence
133		(if applicable)
134	4. The statement for persons w	oting absentee ballots
135	who are entitled to vote at the elec	tion pursuant to the
136	provisions of subsection 2 of sectio	on 115.137 shall be in
137	substantially the following form:	
138	State of Missouri	

139 County (City) of \_\_\_\_\_
140 I, \_\_\_\_\_ (print name), declare under the penalties
141 of perjury [that I expect to be prevented from
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going to the polls on election day due to (check one): 144 absence on election day from the 145 jurisdiction of the election authority in which I am directed to vote; 146 147 incapacity or confinement due to illness 148 or physical disability, including caring for a person who is incapacitated or 149 confined due to illness or disability; 150 religious belief or practice; 151 152 employment as an election authority or by an election authority at a location other 153 154 than my polling place; 155 incarceration, although I have retained all the necessary qualifications of 156 157 voting; 158 certified participation in the address 159 confidentiality program established under sections 589.660 to 589.681 because of 160 safety concerns. 161 I hereby state under penalties of perjury] that I 162 own property in the district and am 163 164 qualified to vote at this election; I have not voted and will not vote other than by this ballot 165 at this election. I further state that I marked the 166 enclosed ballot in secret or that I am blind, 167 168 unable to read and write English, or physically 169 incapable of marking the ballot, and the person of my choosing indicated below marked the ballot at my 170 direction; all of the information on this statement 171 is, to the best of my knowledge and belief, true. 172 173 174 Subscribed and sworn 175 176 Signature of Voter to before me this 177 \_\_\_\_\_ day of 178 \_\_\_\_/ \_\_ 179

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180				
181	Address		Signature of notary	
182			or other officer	
183			authorized to	
184			administer oaths	
185				
186	Signature o	f Person		
187	Assisting V	oter		
188	(if applica	ble)		
189	5. The sta	tement for person	s providing assistance	to
190	absentee voters	shall be in subst	antially the following	form:
191 192 193 194 195 196 197 198 199 200 201	and signing physical di read Englis envelope at alone with communicati was to vote affidavit a and complet	above, because of sability, or inak h. I marked the k the voter's dire the voter, and I on with the voter . The voter swore bove and I then s	r as to how he or she e or affirmed the voter signed the voter's name er information above.	
202	Reason why	voter needed assi	istance:	
203	ASSISTING P	ERSON SIGN HERE		
204	1 (	signature of assi	isting person)	
205	2 (	assisting person	's name printed)	
206	3 (	assisting person	's residence)	
207	4(	assisting person	's home city or town).	

208 6. [The election authority shall, for an election held
209 during 2020, adjust the forms described in this section to
210 account for voters voting absentee due to the reason

211 established pursuant to subdivision (7) of subsection 1 of 212 section 115.277.

7.] Notwithstanding any other provision of this
section, any covered voter as defined in section 115.902 or
persons who have declared themselves to be permanently
disabled pursuant to section 115.284, otherwise entitled to
vote, shall not be required to obtain a notary seal or
signature on his or her absentee ballot.

219 [8.] 7. Notwithstanding any other provision of this 220 section or section 115.291 to the contrary, the 221 subscription, signature and seal of a notary or other 222 officer authorized to administer oaths shall not be required on any ballot, ballot envelope, or statement required by 223 this section if the [reason for the] voter voting absentee 224 225 is [due to the reasons established pursuant to subdivision 226 (2) or (7) of subsection 1 of section 115.277] incapacitated 227 or confined due to illness or physical disability, including a person who is primarily responsible for the physical care 228 of a person who is incapacitated or confined due to illness 229 230 or physical disability.

[9.] 8. No notary shall charge or collect a fee for
notarizing the signature on any absentee ballot or absentee
voter registration.

[10.] 9. A notary public who charges more than the
maximum fee specified or who charges or collects a fee for
notarizing the signature on any absentee ballot or absentee
voter registration is guilty of official misconduct.

115.291. 1. Upon receiving an absentee ballot by
mail, the voter shall mark the ballot in secret, place the
ballot in the ballot envelope, seal the envelope and fill
out the statement on the ballot envelope. The affidavit of
each person voting an absentee ballot shall be subscribed

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6 and sworn to before the election official receiving the 7 ballot, a notary public or other officer authorized by law 8 to administer oaths, unless the voter is voting absentee due to incapacity or confinement due to the provisions of 9 section 115.284, illness or physical disability, [for an 10 election that occurs during the year 2020, the voter has 11 contracted or is in an at-risk category for contracting or 12 13 transmitting severe acute respiratory syndrome coronavirus 14 2, as defined in section 115.277,] or the voter is a covered 15 voter as defined in section 115.902. If the voter is blind, unable to read or write the English language, or physically 16 incapable of voting the ballot, the voter may be assisted by 17 18 a person of the voter's own choosing. Any person assisting a voter who is not entitled to such assistance, and any 19 person who assists a voter and in any manner coerces or 20 21 initiates a request or a suggestion that the voter vote for 22 or against or refrain from voting on any question, ticket or candidate, shall be guilty of a class one election offense. 23 24 If, upon counting, challenge or election contest, it is ascertained that any absentee ballot was voted with unlawful 25 26 assistance, the ballot shall be rejected. [For purposes of this subsection, the voters who are in an at-risk category 27 for contracting or transmitting severe acute respiratory 28 29 syndrome coronavirus 2 are voters who:

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(1) Sixty-five years of age or older;

31 (2) Live in a long-term care facility licensed under 32 chapter 198;

33 (3) Have chronic lung disease or moderate to severe34 asthma;

35 (4) Have serious heart conditions;

36 (5) Are immunocompromised;

37 (6) Have diabetes;

38 (7) Have chronic kidney disease and are undergoing39 dialysis; or

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(8) Have liver disease.]

Except as provided in subsection 4 of this section, 41 2. each absentee ballot that is not cast by the voter in person 42 in the office of the election authority shall be returned to 43 44 the election authority in the ballot envelope and shall only be returned by the voter in person, or in person by a 45 relative of the voter who is within the second degree of 46 47 consanguinity or affinity, by mail or registered carrier or by a team of deputy election authorities; except that 48 covered voters, when sent from a location determined by the 49 50 secretary of state to be inaccessible on election day, shall be allowed to return their absentee ballots cast by use of 51 facsimile transmission or under a program approved by the 52 Department of Defense for electronic transmission of 53 54 election materials.

In cases of an emergency declared by the President 55 3. 56 of the United States or the governor of this state where the conduct of an election may be affected, the secretary of 57 state may provide for the delivery and return of absentee 58 ballots by use of a facsimile transmission device or 59 system. Any rule promulgated pursuant to this subsection 60 shall apply to a class or classes of voters as provided for 61 by the secretary of state. 62

4. No election authority shall refuse to accept and
process any otherwise valid marked absentee ballot submitted
in any manner by a covered voter solely on the basis of
restrictions on envelope type.

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