SECOND REGULAR SESSION

## **SENATE BILL NO. 1504**

**102ND GENERAL ASSEMBLY** 

INTRODUCED BY SENATOR MAY.

KRISTINA MARTIN, Secretary

## AN ACT

To repeal sections 169.410, 169.450, and 169.490, RSMo, and to enact in lieu thereof three new sections relating to contribution rates for the public school retirement system of the city of St. Louis.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 169.410, 169.450, and 169.490, RSMo, are repealed and three new sections enacted in lieu thereof, to be known as sections 169.410, 169.450, and 169.490, to read as follows:

169.410. The following words and phrases as used in sections 169.410 to 169.540, unless a different meaning is plainly required by the context, shall have the following meanings:

5 (1) "Accumulated contributions", the sum of all 6 amounts deducted from the compensation of a member and 7 credited to the member's individual account together with 8 interest allowed on such an account;

9 (2) "Actuarial equivalent", a benefit of equal value
10 when computed upon the basis of interest and such mortality
11 tables as shall be adopted by the board of trustees;

(3) "Average final compensation", the highest average
annual compensation of the member received for any three
consecutive years of credited service of the member's last
ten years of credited service or if the member has had less

## **EXPLANATION-Matter enclosed in bold-faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law.**

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16 than three years of such credited service, during the 17 member's entire period of credited service;

18 (4) "Beneficiary", any person other than a retired
19 member receiving a pension benefit, optional pension benefit
20 or other benefit;

(5) "Board of education", the board of education or corresponding board having charge of the public schools of the school district other than those public schools which are operated by the board of regents;

(6) "Board of regents", the board of regents or corresponding board having charge of a public city teacher training school within the school district which was operated by its board of education prior to September 1, 1978;

30 (7) "Board of trustees", the board which administers31 the retirement system;

32 (8) "Charter school", any charter school established
33 pursuant to sections 160.400 to 160.420 and located, at the
34 time it is established, within the school district;

(9) "Compensation", the regular compensation which a
member has earned as an employee during any period,
excluding, however, any compensation earned by a person who
became a member after December 31, 1995, which is in excess
of the limitation set forth in Section 401(a)(17) of the
Internal Revenue Code;

(10) "Consumer price index", the Consumer Price Index
for All Urban Consumers for the United States, or its
successor index, as approved by the board of trustees, as
such index is defined and officially reported by the United
States Department of Labor, or its successor agency;

46 (11) "Credited service", prior service plus membership
47 service plus service purchased pursuant to applicable
48 Missouri statute;

"Employee", any person regularly employed by (a) 49 (12)the board of education, or (b) the board of trustees, or (c) 50 the board of regents who was employed at a public teacher 51 training school within the school district prior to 52 53 September 1, 1978, and who did not become a member of the Missouri state employees' retirement system pursuant to 54 55 section 104.342, or (d) a charter school. In case of doubt as to whether any person is an employee, the decision of the 56 board of education, or the board of trustees, or the board 57 of regents shall be final and conclusive; 58

59 (13) "Employer", the board of education, the board of 60 trustees, the board of regents or a charter school;

61 (14) "Funded ratio", the ratio of the actuarial value 62 of assets over the actuarial accrued liability, whereas the 63 actuarial accrued liability shall be based on the entry age 64 normal actuarial cost method with normal cost expressed as a 65 level percentage of covered compensation;

66

(15) "Medical board", the board of physicians;

67 [(15)] (16) "Member", a member of the retirement68 system defined as an:

69 "Active member", a person who is an employee; (a) 70 "Inactive member", a former active member who has (b) 71 accumulated contributions with the retirement system; or "Retired member", a former active member who has 72 (C) 73 retired and is receiving benefits; [(16)] (17) "Membership service", service rendered as 74 an employee for which the employee received compensation. 75 For the purpose of computing creditable service at 76

77 retirement, membership service shall include a member's

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78 accumulated and unused days of sick leave. The decision of 79 the employing board as to the number of accumulated and 80 unused days of sick leave held by a member shall be final 81 and conclusive;

82 [(17)] (18) "Pension benefit" or "pension", monthly
83 payments for life to a retired member or to such beneficiary
84 as is entitled to the payments;

85 [(18)] (19) "Prior service", service prior to the date
86 the system became operative which is credited;

87 [(19)] (20) "Public school", any school for 88 elementary, secondary or higher education, open and public, 89 which is supported and maintained from public funds and 90 which is operated by the board of education of the school 91 district, by the board of regents, or as a charter school as 92 defined pursuant to sections 160.400 to 160.420;

93 [(20)] (21) "Retired member", a member receiving a 94 retirement benefit or other benefit;

95 [(21)] (22) "Retirement system", the public school 96 retirement system of a school district;

97 [(22)] (23) "School administrator", an employee whose 98 job classification is included on the school administrators' 99 position schedule of the employing board;

100 [(23)] (24) "School district", any metropolitan school 101 district as defined pursuant to section 160.011;

[(24)] (25) "Teacher", any teacher, substitute 102 103 teacher, supervisor, principal, supervising principal, 104 superintendent or assistant superintendent, who shall teach or be employed on a full-time basis in the public schools of 105 a school district or charter school, except those teachers 106 107 electing to become members of the Missouri state employees' retirement system pursuant to section 104.342. In case of 108 doubt as to whether any person is a teacher, the decision of 109

110 the board of education, or the board of regents with respect 111 to individuals within its charge, shall be final and 112 conclusive;

"Total actuarially required contribution", the 113 (26) total dollar amount necessary to finance the costs of 114 115 benefits earned by employees and unfunded accrued liability with such amount determined for a calendar year based on the 116 117 actuarial valuation as of the first day of the preceding 118 calendar year and the actuarial cost method and assumptions 119 adopted by the board of trustees and in accordance with 120 actuarial standards of practice applicable as of such valuation date; 121

(27) "Total actuarially required contribution rate",
 the total actuarially required contribution expressed as a
 percentage of annualized compensation of retirement system
 members, and which consists of both a member contribution
 and employer contribution.

169.450. 1. The general administration and
responsibility for the proper operation of the retirement
system and for making effective the provisions of sections
169.410 to 169.540 are hereby vested in a board of trustees
of eleven persons, as follows:

6 Four trustees to be appointed for terms of four (1)7 years by the board of education; provided, however, that 8 their terms shall be fixed so the terms of one of the 9 trustees so appointed shall expire each year. The members 10 of such board of trustees appointed by the board of education may be members of the board of education or other 11 12 individuals deemed qualified to hold such positions by the board of education; 13

14 (2) Four trustees to be elected for terms of four15 years by and from the active members of the retirement

16 system who shall hold office as trustees only while active members; provided, however, that their terms shall be fixed 17 18 so that the terms of one of the trustees so elected shall expire each year; and provided further, that not more than 19 20 two of such persons shall be teachers and two shall be 21 nonteachers. For the purposes of this subsection, a school 22 administrator shall not be eligible for the positions 23 established pursuant to this subdivision and shall be eligible for the position established pursuant to 24 25 subdivision (4) of this subsection;

Two trustees, who shall be retired members, to be 26 (3)elected for terms of four years by and from the retired 27 28 members of the retirement system; provided, however, that the terms of office of the first two trustees so elected 29 shall begin immediately upon their election and shall expire 30 two and four years from the date of their election, 31 32 respectively; and provided further, that not more than one 33 of such persons shall be a teacher and one shall be a 34 nonteacher;

35 (4) One member, who shall be a school administrator, 36 to be elected for a term of four years by and from the 37 active members of the retirement system who shall hold 38 office as a trustee only while an active member; except 39 that, the initial term of office of such trustee shall 40 expire on December 31, 1999.

41 2. If a vacancy occurs in the office of trustee, the 42 vacancy shall be filled for the unexpired term in the same 43 manner as the office was previously filled. No vacancy or 44 vacancies on the board of trustees shall impair the power of 45 the remaining trustees to administer the retirement system 46 pending the filling of such vacancies.

47 3. In the event of a lapse of a school district's corporate organization as described in subsections 1 and 4 48 49 of section 162.081, or for any other reason, the general administration and the responsibility for the proper 50 51 operation of the retirement system shall continue to be 52 fully vested in the trustees then currently serving and such 53 trustees shall continue to serve and be elected in the same 54 manner as set forth in this statute as if no lapse had occurred, except that in the event of vacancies occurring in 55 56 the office of trustees appointed by the board of education prior to the lapse, the board of trustees shall appoint a 57 qualified person or persons to fill such vacancy or 58 59 vacancies for terms of up to four years.

4. Trustees shall serve without compensation, and any
trustee shall be reimbursed from the expense fund for all
necessary expenses which the trustee may incur through
service on the board of trustees.

Each trustee shall, within ten days after such 64 5. 65 trustee's appointment or election, take an oath of office before the clerk of the circuit court of the judicial 66 circuit in which the school district is located that, so far 67 as it devolves upon the trustee, the trustee will diligently 68 and honestly administer the affairs of the board of trustees 69 70 and that the trustee will not knowingly violate or willingly 71 permit to be violated any of the provisions of the law 72 applicable to the retirement system. Such oath shall be subscribed to by the trustee making it and filed in the 73 office of the clerk of the circuit court. 74

75 6. The circuit court of the judicial circuit in which
76 the school district is located shall have jurisdiction over
77 the members of the board of trustees to require them to
78 account for their official conduct in the management and

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79 disposition of the funds and property committed to their 80 charge; to order, decree and compel payment by them to the 81 public school retirement system of their school district of all sums of money, and of the value of all property which 82 may have been improperly retained by them, or transferred to 83 84 others, or which may have been lost or wasted by any 85 violation of their duties or abuse of their powers as such 86 members of such board; to remove any such member upon proof 87 that the trustee has abused the trustee's trust or has 88 violated the duties of the trustee's office; to restrain and prevent any alienation or disposition of property of such 89 public school retirement system by the members, in cases 90 91 where it may be threatened, or there is good reason to 92 apprehend that it is intended to be made in fraud of the rights and interests of such public school retirement 93 94 The jurisdiction conferred by sections 169.410 to system. 95 169.540 shall be exercised as in ordinary cases upon petition, filed by the board of education of such school 96 97 district, or by any two members of the board of trustees. Such petition shall be heard in a summary manner after ten 98 99 days' notice in writing to the member complained of, and an 100 appeal shall lie from the judgment of the circuit court as in other causes and be speedily determined, but such appeal 101 102 shall not operate under any condition as a supersedeas of a 103 judgment of removal from office.

104 7. Each trustee shall be entitled to one vote in the
105 board of trustees. Six votes shall be necessary for a
106 decision by the trustees at any meeting of the board of
107 trustees.

108 8. Subject to the limitations of sections 169.410 to
109 169.540, the board of trustees shall, from time to time,
110 establish rules and regulations for the administration of

111 the retirement system, for eligibility for and determination 112 of benefits under the retirement system, for the investment 113 of retirement system assets, and for the transaction of the 114 retirement system's business.

The board of trustees shall elect from its 115 9. 116 membership a chairman and shall, by majority vote of its members, appoint a secretary, who may be, but need not be, 117 118 one of its members. It shall engage such actuarial and 119 other services as shall be required to transact the business 120 of the retirement system. It shall also engage an 121 investment counselor who shall be experienced in the investment of moneys to advise the trustees on investments 122 123 of the retirement system. The compensation of all persons 124 engaged by the board of trustees and all other expenses of 125 the board necessary for the operation of the retirement 126 system shall be paid at such rates and in such amounts as 127 the board of trustees shall approve.

128 10. The board of trustees shall keep in convenient 129 form such data as shall be necessary for actuarial 130 valuations of the assets of the retirement system and for 131 checking the experience of the system.

11. The board of trustees shall keep a record of all 132 its proceedings which shall be open to public inspection. 133 134 It shall prepare annually and send to the board of education 135 and to each member of the retirement system a report showing 136 the fiscal transactions of the retirement system for the 137 preceding fiscal year, a detailed listing of all salaries and expenditures incurred by the trustees for its operation, 138 the amount of the accumulated cash and securities of the 139 140 system, and the last balance sheet showing the financial condition of the system by means of an actuarial valuation 141 of the assets and liabilities of the retirement system. 142 The

board of trustees shall also prepare or cause to be prepared an annual report concerning the operation of the retirement system herein provided for, which report shall be sent by the chairman of the board of trustees to the board of education.

148 12. The board of trustees shall arrange for necessary149 legal advice for the operation of the retirement system.

150 13. The board of trustees shall designate a medical 151 board to be composed of three physicians, none of whom shall 152 be eligible for benefits pursuant to sections 169.410 to 153 169.540, who shall arrange for and pass upon all medical examinations required pursuant to the provisions of sections 154 169.410 to 169.540, shall investigate all essential 155 156 statements and certificates made by or on behalf of a member 157 in connection with an application for disability retirement 158 and shall report in writing to the board of trustees its 159 conclusions and recommendations upon all matters referred to 160 it.

161 14. The actuary shall be the technical adviser of the board of trustees on matters regarding the operation of the 162 system created by sections 169.410 to 169.540 and shall 163 perform such other duties as are required in connection 164 therewith. Such person shall be qualified as an actuary by 165 166 membership as a fellow in the Society of Actuaries or by 167 objective standards which are no less stringent than those 168 established by the Society of Actuaries.

169 15. At least once in each five-year period the actuary 170 shall make an investigation into the actuarial experience of 171 the retirement system, and taking into account the results 172 of such investigation of the experience, the board of 173 trustees shall adopt for the retirement system such 174 actuarial assumptions as shall be deemed necessary.

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175 16. On the basis of such actuarial assumptions as the 176 board of trustees shall adopt, the actuary shall make an 177 annual valuation of the assets and liabilities of the funds 178 of the retirement system.

179 17. On the basis of the valuation and in accordance
180 with the provisions of section 169.490, the board of
181 trustees shall certify the rates of contribution payable by
182 the board of education.

169.490. 1. All the assets of the retirement system
2 shall be held as one fund.

3 2. (1) For any member hired before January 1, 2018,
4 the employing board shall cause to be deducted from the
5 compensation of each member at every payroll period five
6 percent of his or her compensation.

7 (2) Beginning January 1, 2018, the percentage in
8 subdivision (1) of this subsection shall increase one-half
9 of one percent annually until such time as the percentage
10 equals nine percent unless a lower member contribution rate
11 applies for any period in accordance with the provisions of
12 subdivision (4) of subsection 5 of this section.

(3) For any member hired for the first time on or
after January 1, 2018, the employing board shall cause to be
deducted from the compensation of each member at every
payroll period nine percent of such member's compensation
unless a lower member contribution rate applies for any
period in accordance with the provisions of subdivision (4)
of subsection 5 of this section.

(4) The amounts so deducted shall be transferred to
the board of trustees and credited to the individual account
of each member from whose compensation the deduction was
made. In determining the amount earnable by a member in any
payroll period, the board of trustees may consider the rate

25 of earnable compensation payable to such member on the first day of the payroll period as continuing throughout such 26 27 payroll period; it may omit deduction from compensation for any period less than a full payroll period if the employee 28 29 was not a member on the first day of the payroll period; and 30 to facilitate the making of the deductions, it may modify 31 the deduction required of any member by such amount as shall 32 not exceed one-tenth of one percent of the compensation upon the basis of which such deduction was made. 33

34 (5) The deductions provided for herein are declared to be a part of the salary of the member and the making of such 35 deductions shall constitute payments by the member out of 36 37 his or her salary or earnings and such deductions shall be made notwithstanding that the minimum compensation provided 38 by law for any member shall be reduced thereby. Every 39 40 member shall be deemed to consent to the deductions made and provided for herein, and shall receipt for his or her full 41 42 salary or compensation, and the making of said deductions 43 and the payment of salary or compensation less said deduction shall be a full and complete discharge and 44 acquittance of all claims and demands whatsoever for 45 services rendered during the period covered by the payment 46 except as to benefits provided by sections 169.410 to 47 48 169.540.

49 (6) The employing board may elect to pay member
50 contributions required by this section as an employer pick
51 up of employee contributions under Section 414(h)(2) of the
52 Internal Revenue Code of 1986, as amended, and such
53 contributions picked up by the employing board shall be
54 treated as contributions made by members for all purposes of
55 sections 169.410 to 169.540.

3. If a retired member receiving a pension pursuant to sections 169.410 to 169.540 is restored to active service and again becomes an active member of the retirement system, there shall be credited to his or her individual account an amount equal to the excess, if any, of his or her accumulated contributions at retirement over the total pension benefits paid to him or her.

63 4. Annually, the actuary for the retirement system shall calculate each employer's contribution as an amount 64 65 equal to a certain percentage of the total compensation of all members employed by that employer. The percentage shall 66 be fixed on the basis of the liabilities of the retirement 67 68 system as shown by the annual actuarial valuation. The annual actuarial valuation shall be made on the basis of 69 70 such actuarial assumptions and the actuarial cost method 71 adopted by the board of trustees, provided that the 72 actuarial cost method adopted shall be in accordance with generally accepted actuarial standards and that the unfunded 73 74 actuarial accrued liability, if any, shall be amortized by level annual payments over a period not to exceed thirty 75 years. The provisions of this subsection shall expire on 76 77 December 31, 2017; thereafter subsection 5 of this section 78 shall apply.

79 5. For calendar year 2018, the rate of contribution 80 payable by each employer shall equal sixteen percent of the 81 total compensation of all members employed by that employer. For each calendar year thereafter, the percentage 82 rate of contribution payable by each employer of the total 83 compensation of all members employed by that employer shall 84 85 decrease one-half of one percent annually until calendar 86 year [2032] **2025** when the rate of contribution payable by 87 each employer shall equal [nine] fourteen percent of the

total compensation of all members employed by that employer. For [subsequent] calendar [years after 2032] year 2026 and each calendar year thereafter, the rate of contribution payable by each employer shall [equal nine percent of the total compensation of all members employed by that employer] be determined as follows:

94 (1) Annually, the board of trustees shall instruct the
95 retirement system actuary to determine the total actuarially
96 required contribution as well as the total actuarially
97 required contribution rate for the applicable calendar year
98 based on a valuation as of the first day of the preceding
99 calendar year;

100 If the retirement system's funded ratio as of the (2) 101 first day of the preceding calendar year is below one 102 hundred percent, the employer contribution rate shall be the 103 greater of fourteen percent or the difference between the 104 total actuarially required contribution rate and the member contribution rate or rates in effect under subsection 2 of 105 106 this section, subject to the limits on annual adjustments 107 stated in subdivision (6) of this subsection;

108 If the retirement system's funded ratio as of the (3) first day of the preceding calendar year equals or exceeds 109 110 one hundred percent and the total actuarially required 111 contribution rate exceeds eighteen percent, the employer contribution rate shall be the difference between the total 112 actuarially required contribution rate and the member 113 contribution rate or rates in effect under subsection 2 of 114 115 this section, subject to the limits on annual adjustments stated in subdivision (6) of this subsection; 116

(4) If the retirement system's funded ratio as of the
first day of the preceding calendar year equals or exceeds
one hundred percent and the total actuarially required

120 contribution rate does not exceed eighteen percent, the 121 total actuarially required contribution rate shall be 122 allocated equally between the employer contribution rate and 123 the member contribution rate. If the total actuarially required contribution rate falls below eighteen percent 124 125 after being above eighteen percent for the preceding twelvemonth period, the member contribution rate and the employer 126 127 contribution rate shall be adjusted to one-half of the total 128 actuarially required contribution rate for such period, 129 regardless of the magnitude of the decrease from the rate in 130 effect for the prior period, in order to equalize the 131 employer and member contribution rates. Otherwise, adjustments in the contribution rates shall be limited by 132 133 the annual adjustment limits stated in subdivision (6) of 134 this subsection;

(5) If the retirement system's funded ratio as of the
first day of the preceding calendar year again falls below
one hundred percent, or if the total actuarially required
contribution rate rises above eighteen percent, the
provisions of subdivision (2) or (3) of this subsection
shall apply, as applicable, subject to the limits on annual
adjustments stated in subdivision (6) of this subsection; and

142 Except as stated in subdivision (4) of this (6) 143 subsection, in transitioning to the contribution rates 144 prescribed in this subsection for periods beginning on or after January 1, 2026, the employer contribution rate and 145 the member contribution rate, respectively, shall not 146 147 increase by more than one percent or decrease by more than one-half percent for any period from the corresponding rate 148 149 in effect immediately before such increase or decrease.

150 6. The expense and contingency reserve shall be a151 reserve for investment contingencies and estimated expenses

152 of administration of the retirement system as determined 153 annually by the board of trustees.

154 7. Gifts, devises, bequests and legacies may be 155 accepted by the board of trustees to be held and invested as 156 a part of the assets of the retirement system and shall not 157 be separately accounted for except where specific direction 158 for the use of a gift is made by a donor.

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