## FIRST REGULAR SESSION SENATE COMMITTEE SUBSTITUTE FOR

# **SENATE BILL NO. 150**

### **100TH GENERAL ASSEMBLY**

Reported from the Committee on Government Reform, March 14, 2019, with recommendation that the Senate Committee Substitute do pass.

#### 0616S.03C

ADRIANE D. CROUSE, Secretary.

## AN ACT

To repeal sections 407.020 and 407.025, RSMo, and to enact in lieu thereof two new sections relating to civil actions, with an existing penalty provision.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 407.020 and 407.025, RSMo, are repealed and two new sections enacted in lieu thereof, to be known as sections 407.020 and 407.025, to read as follows:

407.020. 1. The act, use or employment by any person of any deception, fraud, false pretense, false promise, misrepresentation, unfair practice or the 2 3 concealment, suppression, or omission of any material fact in connection with the 4 sale or advertisement of any merchandise in trade or commerce or the solicitation of any funds for any charitable purpose, as defined in section 407.453, in or from 5the state of Missouri, is declared to be an unlawful practice. The use by any 6 person, in connection with the sale or advertisement of any merchandise in trade 7 8 or commerce or the solicitation of any funds for any charitable purpose, as defined in section 407.453, in or from the state of Missouri of the fact that the attorney 9 10 general has approved any filing required by this chapter as the approval, sanction or endorsement of any activity, project or action of such person, is declared to be 11 an unlawful practice. Any act, use or employment declared unlawful by this 12subsection violates this subsection whether committed before, during or after the 13 sale, advertisement or solicitation. 14

In construing the provisions of subsection 1 of this section,
 courts shall be guided by the policies of the Federal Trade Commission
 and interpretations given by the Federal Trade Commission and the

## 18 federal courts to Section 5(a)(1) of the Federal Trade Commission Act,

19 15 U.S.C. Section 45(a)(1), as amended.

20 **3.** Nothing contained in this section shall apply to:

(1) The owner or publisher of any newspaper, magazine, publication or printed matter wherein such advertisement appears, or the owner or operator of a radio or television station which disseminates such advertisement when the owner, publisher or operator has no knowledge of the intent, design or purpose of the advertiser; [or]

26(2) Any institution, company, or entity that is subject to chartering, 27licensing, or regulation by the director of the department of insurance, financial institutions and professional registration under chapter 354 or chapters 374 to 2829 385, the director of the division of credit unions under chapter 370, or director of 30 the division of finance under chapters 361 to 369, or chapter 371, unless such 31directors specifically authorize the attorney general to implement the powers of 32this chapter or such powers are provided to either the attorney general or a private citizen by statute; 33

34 (3) Any advertisement, merchandise, or transaction in which the 35 merchandise consists of a new residence in a transaction in which the buyer is offered in the sale contract an express warranty by the builder 36 or through a third party warranty company paid for by the builder and 37the sale contract contains substantially the following disclaimer in all 38 39 capital letters with characters of at least ten-point type: "THIS CONTRACT, MERCHANDISE, AND PROPERTY CONVEYED UNDER 40 THIS CONTRACT AND THE TRANSACTION BETWEEN THE SELLER 41 AND BUYER IS EXCLUDED FROM COVERAGE UNDER THE 42MERCHANDISING PRACTICES ACT, SECTIONS 407.010 TO 407.130, 43 RSMO.". As used in this section, the term "residence" shall mean a 44 single-family house, duplex, triplex, quadraplex, or a unit in a multiunit 45residential structure in which title to each individual unit is 46 47 transferred to the owner under a condominium or cooperative system 48 and shall include common areas and common elements as defined in subdivision (4) of section 448.1-103; or 49

(4) Any action or transaction authorized under laws
administered by any regulatory body of this state or the United States.
[3.] 4. Any person who willfully and knowingly engages in any act, use,
employment or practice declared to be unlawful by this section with the intent to

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54 defraud shall be guilty of a class E felony.

[4.] 5. It shall be the duty of each prosecuting attorney and circuit attorney in their respective jurisdictions to commence any criminal actions under this section, and the attorney general shall have concurrent original jurisdiction to commence such criminal actions throughout the state where such violations have occurred.

60 [5.] 6. It shall be an unlawful practice for any long-term care facility, as defined in section 192.2300, except a facility which is a residential care facility 61 or an assisted living facility, as defined in section 198.006, which makes, either 62 63 orally or in writing, representation to residents, prospective residents, their 64 families or representatives regarding the quality of care provided, or systems or 65 methods utilized for assurance or maintenance of standards of care to refuse to 66 provide copies of documents which reflect the facility's evaluation of the quality of care, except that the facility may remove information that would allow 67 68 identification of any resident. If the facility is requested to provide any copies, a reasonable amount, as established by departmental rule, may be charged. 69

[6.] 7. Any long-term care facility, as defined in section 192.2300, which commits an unlawful practice under this section shall be liable for damages in a civil action of up to one thousand dollars for each violation, and attorney's fees and costs incurred by a prevailing plaintiff, as allowed by the circuit court.

407.025. 1. Any person who purchases or leases merchandise primarily  $\mathbf{2}$ for personal, family or household purposes and thereby suffers an ascertainable 3 loss of money or property, real or personal, as a result of the use or employment 4 by another person of a method, act or practice declared unlawful by section 407.020, may bring a private civil action in either the circuit court of the county  $\mathbf{5}$ in which the seller or lessor resides or in which the transaction complained of 6 took place, to recover actual damages. The court may, in its discretion, award 7 punitive damages and may award to the prevailing party attorney's fees, based 8 on the amount of time reasonably expended, and may provide such equitable 9 relief as it deems necessary or proper. 10

2. Persons entitled to bring an action pursuant to subsection 1 of this section may, if the unlawful method, act or practice has caused similar injury to numerous other persons, institute an action as representative or representatives of a class against one or more defendants as representatives of a class, and the petition shall allege such facts as will show that these persons or the named defendants specifically named and served with process have been fairly chosen

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and adequately and fairly represent the whole class, to recover damages as 17provided for in subsection 1 of this section. The plaintiff shall be required to 18 prove such allegations, unless all of the members of the class have entered their 19 appearance, and it shall not be sufficient to prove such facts by the admission or 20admissions of the defendants who have entered their appearance. In any action 21brought pursuant to this section, the court may in its discretion order, in addition 2223to damages, injunction or other equitable relief and reasonable attorney's 24fees. Attorney's fees, if awarded, shall bear a reasonable relationship to the amount of the judgment. 25

3. An action may be maintained as a class action in a manner consistent with Rule 23 of the Federal Rules of Civil Procedure and Missouri rule of civil procedure 52.08 to the extent such state rule is not inconsistent with the federal rule if:

30 (1) The class is so numerous that joinder of all members is impracticable;

(2) There are questions of law or fact common to the class;

32 (3) The claims or defenses of the representative parties are typical of the33 claims or defenses of the class; and

34 (4) The representative parties will fairly and adequately protect the35 interests of the class; and, in addition

36 (5) The prosecution of separate action by or against individual members37 of the class would create a risk of:

(a) Inconsistent or varying adjudications with respect to individual
members of the class which would establish incompatible standards of conduct for
the party opposing the class; or

(b) Adjudications with respect to individual members of the class which
would as a practical matter be dispositive of the interests of the other members
not parties to the adjudications or substantially impair or impede their ability to
protect their interests; or

45(6) The party opposing the class has acted or refused to act on grounds generally applicable to the class, thereby making appropriate final injunctive 46relief or corresponding declaratory relief with respect to the class as a whole; or 4748(7) The court finds that the questions of law or fact common to the 49 members of the class predominate over any questions affecting only individual 50members, and that a class action is superior to other available methods for the 51fair and efficient adjudication of the controversy. The matters pertinent to the findings include: 52

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(a) The interest of members of the class in individually controlling theprosecution or defense of separate actions;

55 (b) The extent and nature of any litigation concerning the controversy 56 already commenced by or against members of the class;

57 (c) The desirability or undesirability of concentrating the litigation of the 58 claims in the particular forum;

(d) The difficulties likely to be encountered in the management of a classaction.

4. (1) As soon as practicable after the commencement of an action brought
as a class action, the court shall determine by order whether it is to be so
maintained. An order pursuant to this subdivision may be conditional, and may
be altered or amended before the decision on the merits.

65 (2) In any class action maintained pursuant to subdivision (7) of 66 subsection 3 of this section, the court shall direct to the members of the class the 67 best notice practicable under the circumstances, including individual notice to all 68 members who can be identified through reasonable effort. The notice shall advise 69 each member that:

(a) The court will exclude such member from the class if such member sorequests by a specified date;

(b) The judgment, whether favorable or not, will include all members whodo not request exclusion; and

(c) Any member who does request exclusion may, if such member desires,enter an appearance through such member's counsel.

76 (3) The judgment in an action maintained as a class action pursuant to 77 subdivision (5) of subsection 3 of this section or subdivision (6) of subsection 3 of this section, whether or not favorable to the class, shall include and describe 78those whom the court finds to be members of the class. The judgment in an 79 80 action maintained as a class action pursuant to subdivision (7) of subsection 3 of this section, whether or not favorable to the class, shall include and specify or 81 describe those to whom the notice provided in subdivision (2) of this subsection 82 was directed, and who have requested exclusion, and whom the court finds to be 83 members of the class. 84

(4) When appropriate an action may be brought or maintained as a class action with respect to particular issues, or a class may be divided into subclasses and each subclass treated as a class, and the provisions of this section shall then be construed and applied accordingly. 5. In the conduct of actions to which this section applies, the court may make appropriate orders:

91 (1) Determining the course of proceedings or prescribing measures to
92 prevent undue repetition or complication in the presentation of evidence or
93 argument;

94 (2) Requiring, for the protection of the members of the class or otherwise 95 for the fair conduct of the action, that notice be given in such manner as the court 96 may direct to some or all of the members of any step in the action, or of the 97 proposed extent of the judgment, or of the opportunity of members to signify 98 whether they consider the representation fair and adequate, to intervene and 99 present claims or defenses, or otherwise to come into the action;

(3) Imposing conditions on the representative parties or on intervenors;
(4) Requiring that the pleadings be amended to eliminate therefrom
allegations as to representation of absent persons, and that the action proceed
accordingly;

104 (5) Dealing with similar procedural matters.

105 6. A class action shall not be dismissed or compromised without the 106 approval of the court, and notice of the proposed dismissal or compromise shall 107 be given to all members of the class in such manner as the court directs.

108 7. Upon commencement of any action brought pursuant to subsection 1 109 of this section, the plaintiff or plaintiffs shall inform the clerk of the court in which such action is brought, on forms to be provided by such clerk, that the 110 111 action is brought pursuant to this section. The clerk of the court shall forthwith inform the attorney general of the commencement of such action, together with 112113a copy of the complaint or other initial pleading, and, upon entry of any judgment or decree in the action, the clerk shall mail a copy of such judgment or decree to 114 the attorney general. 115

8. Any permanent injunction, judgment or order of the court made pursuant to section 407.100 shall be prima facie evidence in an action brought pursuant to this section that the respondent used or employed a method, act or practice declared unlawful by section 407.020.

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