# SENATE BILL NO. 1131 

98TH GENERAL ASSEMBLY

Read 1st time March 1, 2016, and ordered printed.

6450S.01I
ADRIANE D. CROUSE, Secretary.
AN ACT
To repeal section 572.010 as enacted by senate bill no. 491, ninety-seventh general assembly, second regular session, and section 572.010 as enacted by Referendum, Proposition A, November 3, 1992, RSMo, and to enact in lieu thereof fourteen new sections relating to the Missouri daily fantasy sports consumer protection act, with penalty provisions.

[^0]Section A. Section 572.010 as enacted by senate bill no. 491, ninety- seventh general assembly, second regular session, and section 572.010 as enacted by Referendum, Proposition A, November 3, 1992, RSMo, are repealed and fourteen new sections enacted in lieu thereof, to be known as sections 313.900, $313.910,313.920,313.930,313.940,313.950,313.960,313.970,313.980,313.990$, $313.1000,313.1010,313.1020$, and 572.010 , to read as follows:
313.900. Sections 313.900 to 313.1020 shall be known and may be cited as the "Missouri Daily Fantasy Sports Consumer Protection Act".
313.910. As used in sections 313.900 to 313.1020 , the following terms shall mean:
(1) "Adjusted gross receipts", the amount of all entry fees or cash equivalents a licensed operator or authorized internet website requires to participate in a daily fantasy sports game that is not paid out for prizes in that game;
(2) "Authorized internet website", an internet website or any platform operated by a licensed operator;
(3) "Commission", the Missouri gaming commission;
(4) "Daily fantasy sports game", a game of any duration
conducted on the internet or any platform in which a registered player does all of the following:
(a) Competes against other registered players or a target score as the owner or manager of an imaginary or simulated team of athletes in an imaginary or simulated game;
(b) Uses the statistics accumulated by the athletes in real-world sporting events to determine the scores of the imaginary or simulated game;
(c) Plays for a predetermined prize;
(d) Pays a charge or fee or anything of value to the licensed operator providing the game in order to participate;
(5) "Fund", the daily fantasy sports fund established by section 313.980;
(6) "Gross receipts", the amount of all entry fees or cash equivalents a licensed operator or authorized internet website requires to participate in a daily fantasy sports game;
(7) "Licensed operator", a person or entity licensed pursuant to section 313.920 to offer daily fantasy sports games for play on an authorized internet website;
(8) "Registered player", a person registered pursuant to section 313.940 to participate in a daily fantasy sports game on an authorized internet website.
313.920. 1. A person or entity shall apply for and receive a license from the commission prior to offering a daily fantasy sports game for play in Missouri.
2. It is the burden of the applicant to show by clear and convincing evidence their suitability as to character, experience, and other factors as may be deemed appropriate by the commission.
3. The commission may issue a license to a person or entity to offer daily fantasy sports games for play in Missouri if the applicant satisfies the requirements for licensure as determined by the rules of the commission.
313.930. 1. In order to ensure the protection of registered players, an authorized internet website shall identify the person or entity that is the licensed operator.
2. A licensed operator shall ensure that daily fantasy sports games on its authorized internet website comply with all of the
following:
(1) An imaginary or simulated sports team in the game shall not be based on the current membership of an actual team that is a member of an amateur or professional sports organization;
(2) A prize or award offered to the winning registered player or players shall be established and made known to the participating registered players in advance of the contest;
(3) The value of a prize or award offered to the winning registered player or players shall not be determined by the number of participating registered players or the amount of any charges paid by those participating registered players to the licensed operator;
(4) The winning outcome of the game shall not be either of the following:
(a) Based on the score, point spread, or performance of any single real-world team or any combination of real-world teams;
(b) Based solely on the single performance of an individual athlete in a single real-world sporting event.
3. A licensed operator shall hold the funds of a registered player in a registered players account in trust for that registered player.
4. A licensed operator shall implement, and prominently display on its authorized internet website, procedures that accomplish all of the following:
(1) Prevent unauthorized withdrawals from a registered player's account, including, but not limited to, withdrawals by the licensed operator and other individuals;
(2) Prevent commingling of funds in a registered player's account with other funds, including, but not limited to, the licensed operators funds;
(3) Establish procedures for a registered player to report complaints to the licensed operator regarding whether his or her account has been misallocated, compromised, or otherwise mishandled, and a procedure for the licensed operator to respond to those complaints.
5. A licensed operator shall not issue credit to a registered player.
6. A licensed operator shall not allow a registered player to establish more than one account or user name on its authorized
internet website.
313.940. 1. A person shall register with a licensed operator prior to participating in daily fantasy sports games on an authorized internet website.
2. A licensed operator shall ensure that an individual is eligible to play daily fantasy sports games on an authorized internet website, and implement appropriate data security standards to prevent access by a person whose state of residence and age have not been verified in accordance with this section.
3. A licensed operator shall ensure that an individual provides their state of residence before participating in daily fantasy sports games on an authorized internet website.
4. A licensed operator shall ensure that an individual is of legal age before participating in daily fantasy sports games on an authorized internet website. In Missouri, the legal age to participate shall be twenty-one years of age.
5. (1) The licensed operator shall develop an online self-exclusion form and a process to exclude from play any person who has filled out the form, and any person whose name has been placed on the disassociated persons list or the involuntary exclusion list that is maintained by the commission.
(2) A licensed operator shall retain each online self-exclusion form submitted to it in order to identify persons who want to be excluded from play. A licensed operator shall exclude those persons and any person whose name has been placed on the disassociated persons list or the involuntary exclusion list from play.
(3) A licensed operator shall prominently display a link to the commission's problem gaming website page and the online self-exclusion form described in subdivision (1) of this subsection when either of the following occurs:
(a) A person registers as a registered player;
(b) Each time a registered player accesses the authorized internet website prior to playing.
6. A licensed operator shall not advertise daily fantasy sports games in publications or other media that are aimed exclusively or primarily at persons under twenty-one years of age. A licensed operator's advertisement shall not depict persons under twenty-one
years of age, students, or settings involving a school or college.
7. A licensed operator shall not advertise daily fantasy sports games to an individual by phone, email, or any other form of individually targeted advertisement or marketing material if the individual has self-excluded himself or herself pursuant to this section, if the individual has been placed on the disassociated persons list, if the individual has been placed on the involuntary exclusion list, or if the individual is otherwise barred from participating in daily fantasy sports games.
313.950. 1. This section applies to all of the following persons:
(1) An officer of a licensed operator;
(2) A director of a licensed operator;
(3) A principal of a licensed operator;
(4) An employee of a licensed operator; and
(5) A contractor of a licensed operator.
2. A person listed in subsection 1 of this section shall not play any daily fantasy sports game.
3. A person listed in subsection 1 of this section shall not disclose proprietary or nonpublic information that may affect the play of daily fantasy sports games to any individual authorized to play daily fantasy sports games.
4. A licensed operator shall make the prohibitions in this section known to all affected individuals and corporate entities.
313.960. 1. Each licensed operator shall comply with all applicable federal, state, local laws, and regulations including without limitation laws and regulations applicable to tax withholdings and laws and regulations applicable to providing information about winnings and the withholding to taxing authorities.
2. Each licensed operator shall withhold for state income tax purposes from any prizes awarded of twelve hundred dollars or more an amount equal to four percent of the prize. Withholdings made pursuant to this section shall be subject to the withholding tax provisions in sections 143.191 to 143.261 , including section 143.261 .
313.970. Prior to operating an authorized internet website, the person or entity wishing to operate an authorized internet website shall apply with the commission for a license and shall remit to the state treasurer a nonrefundable fee of fifty thousand dollars or fifteen
thousand dollars for each person to be investigated, whichever amount is greater. The applicant shall be responsible for the total cost of the investigation. If the cost of the investigation exceeds the total amount of fees filed by the applicant in this subsection, the commission may assess additional fees as it deems appropriate. The initial license and first subsequent license renewal of an operator shall be for a period of one year. Thereafter, license renewal periods shall be four years. However, the commission may reopen licensing hearings at any time. The commission shall assess an annual fee for licensed operators pursuant to this subsection in an amount to be set by the commission with a minimum of twenty-five thousand dollars. All application and renewal fees shall be deposited in the state treasury to the credit of the gaming commission fund to be administered pursuant to the provisions of section 313.835 .
313.980. 1. A tax is imposed on the adjusted gross receipts received from daily fantasy sports games authorized pursuant to sections 313.900 to 313.1020 calculated at the rate of twenty-one percent from all adjusted gross receipts received from registered players who are residents of the state of Missouri.
2. A licensed operator shall collect adjusted gross receipts, on an individual basis, at the time the registered player enters a daily fantasy sports game and shall ensure that the same amount of adjusted gross receipts is taken from each registered player participating in a given daily fantasy sports game.
3. The adjusted gross receipts tax shall be deposited monthly in the state treasury to the credit of the "Fantasy Sports Fund" which is hereby created in the state treasury. Moneys deposited in this fund shall be kept separate from the general revenue fund as well as any other funds or accounts in the state treasury, and shall be used solely for funding public schools in the state of Missouri.
313.990. A licensed operator shall contract annually with a certified public accountant to perform a financial audit of the licensed daily fantasy sports game operations to ensure compliance with sections 313.900 to 313.1020 and any rule governing sections 313.900 to 313.1020. The game operator shall pay for the audit and submit the results of the audit to the commission.
313.1000. 1. Notwithstanding any applicable statutory provision
to the contrary, all investigatory, proprietary, or application records, information, and summaries in the possession of the commission or its agents may be treated by the commission as closed records not to be disclosed to the public; except that the commission shall, on written request from any person, provide such person with the following information furnished by an applicant or licensee:
(1) The name, business address, and business telephone number of any applicant or licensee;
(2) An identification of any applicant or licensee, including, if an applicant or licensee is not an individual, the state of incorporation or registration, the corporate officers, and the identity of all shareholders or participants. If an applicant or licensee has a pending registration statement filed with the federal Securities and Exchange Commission, the names of those persons or entities holding interest must be provided;
(3) An identification of any business, including, if applicable, the state of incorporation or registration in which an applicant or licensee or an applicant's or licensee's spouse or children have an equity interest. If an applicant or licensee is a corporation, partnership, or other business entity, the applicant or licensee shall identify any other corporation, partnership, or business entity in which it has an equity interest, including, if applicable, the state of incorporation or registration. This information need not be provided by a corporation, partnership, or other business entity that has a pending registration statement filed with the federal Securities and Exchange Commission;
(4) Whether an applicant or licensee has been indicted, convicted, pleaded guilty or nolo contendere, or forfeited bail concerning any criminal offense under the laws of any jurisdiction, either felony or misdemeanor, except for traffic violations, including the date, the name and location of the court, arresting agency and prosecuting agency, the case number, the offense, the disposition, and the location and length of incarceration;
(5) Whether an applicant or licensee has had any license or certificate issued by a licensing authority in this state or any jurisdiction denied, restricted, suspended, revoked, or not renewed and a statement describing the facts and circumstances concerning the denial, restriction, suspension, revocation, or nonrenewal, including the
licensing authority, the date each such action was taken, and the reason for each such action;
(6) Whether an applicant or licensee has ever filed or had filed against it a proceeding in bankruptcy or has ever been involved in any formal process to adjust, defer, suspend, or otherwise work out the payment of any debt, including the date of filing, the name and location of the court, and the case and number of the disposition;
(7) Whether an applicant or licensee has filed or been served with a complaint or other notice filed with any public body regarding the delinquency in the payment of, or a dispute over, the filings concerning the payment of any tax required under federal, state, or local law, including the amount, type of tax, the taxing agency, and time periods involved;
(8) A statement listing the names and titles of all public officials or officers of any unit of government, and relatives of such public officials or officers who, directly or indirectly, own any financial interest in, have any beneficial interest in, are the creditors of or hold any debt instrument issued by, or hold or have any interest in any contractual or service relationship with, an applicant or licensee;
(9) Whether an applicant or licensee has made, directly or indirectly, any political contribution, or any loans, donations, or other payments of one hundred dollars or more, to any candidate or office holder within five years from the date of filing the application, including the amount and the method of payment;
(10) The name and business telephone number of the attorney representing an applicant or licensee in matters before the commission.
2. Notwithstanding any applicable statutory provision to the contrary, the commission shall, on written request from any person, also provide the following information:
(1) The amount of the tax receipts paid to the state by the holder of a license;
(2) Whenever the commission finds an applicant for a license unsuitable for licensing, a copy of the written letter outlining the reasons for the denial; and
(3) Whenever the commission has refused to grant leave for an applicant to withdraw his application, a copy of the letter outlining the reasons for the refusal.
313.1010. The commission shall have full jurisdiction over and shall supervise all licensed operators and authorized internet websites governed by sections 313.900 to 313.1020 . The commission shall have the following powers to implement sections 313.900 to $\mathbf{3 1 3 . 1 0 2 0}$ :
(1) To investigate applicants and determine the eligibility of applicants for a license;
(2) To license operators and any other occupation the commission deems appropriate, and adopt standards for licensing including establishing fees;
(3) To investigate alleged violations of sections 313.900 to 313.1020 or the commission's rules, orders, or final decisions;
(4) To assess any appropriate administrative penalty against a licensee for violations of sections 313.900 to 313.1020 or the commission's rules, orders, or final decisions, including, but not limited to, suspension, revocation, and penalties of an amount as determined by the commission up to three times the highest daily amount of gross receipts received from registered players who are residents of Missouri during the previous twelve months;
(5) To issue subpoenas for the attendance of witnesses and subpoenas duces tecum for the production of books, records, and other pertinent documents, and to administer oaths and affirmations to the witnesses, when, in the judgment of the commission, it is necessary to enforce sections 313.900 to 313.1020 or the commission rules;
(6) To take any other action as may be reasonable or appropriate to enforce sections 313.900 to 313.1020 and the commission rules.
313.1020. The commission shall have power to adopt and enforce rules and regulations to regulate and license the management, operation, and conduct of daily fantasy sports games and participants therein and to properly administer and enforce the provisions of sections 313.900 to 313.1020 . Any rule or portion of a rule, as that term is defined in section 536.010 that is created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions of chapter 536, and, if applicable, section 536.028. This section and chapter 536 are nonseverable and if any of the powers vested with the general assembly pursuant to chapter 536, to review, to delay the effective date, or to disapprove and annul a rule are subsequently held unconstitutional, then the grant of
rulemaking authority and any rule proposed or adopted after August 28, 2016, shall be invalid and void.
572.010. As used in this chapter the following terms mean:
(1) "Advance gambling activity", a person advances gambling activity if, acting other than as a player, he or she engages in conduct that materially aids any form of gambling activity. Conduct of this nature includes but is not limited to conduct directed toward the creation or establishment of the particular game, lottery, contest, scheme, device or activity involved, toward the acquisition or maintenance of premises, paraphernalia, equipment or apparatus therefor, toward the solicitation or inducement of persons to participate therein, toward the actual conduct of the playing phases thereof, toward the arrangement or communication of any of its financial or recording phases, or toward any other phase of its operation. A person advances gambling activity if, having substantial proprietary control or other authoritative control over premises being used with his or her knowledge for purposes of gambling activity, he or she permits that activity to occur or continue or makes no effort to prevent its occurrence or continuation. The supplying, servicing and operation of a licensed excursion gambling boat under sections 313.800 to 313.840 does not constitute advancing gambling activity. The offering or operating of a daily fantasy sports game as defined in this section is advancing gambling activity, unless the person or entity offering or operating such game is licensed under sections 313.900 to 313.1020 ;
(2) "Bookmaking", advancing gambling activity by unlawfully accepting bets from members of the public as a business, rather than in a casual or personal fashion, upon the outcomes of future contingent events;
(3) "Contest of chance", any contest, game, gaming scheme or gaming device in which the outcome depends in a material degree upon an element of chance, notwithstanding that the skill of the contestants may also be a factor therein;
(4) "Daily fantasy sports game", a game of any duration conducted on the internet or any platform in which a participant does all of the following:
(a) Competes against other registered players or a target score as the owner or manager of an imaginary or simulated team of athletes in an imaginary or simulated game;
(b) Uses the statistics accumulated by the athletes in real-world
sporting events to determine the scores of the imaginary or simulated game;
(c) Plays for a predetermined prize;
(d) Pays a charge to the licensed operator providing the game in order to participate;
(5) "Gambling", a person engages in gambling when he or she stakes or risks something of value upon the outcome of a contest of chance or a future contingent event not under his or her control or influence, upon an agreement or understanding that he or she will receive something of value in the event of a certain outcome. Gambling does not include bona fide business transactions valid under the law of contracts, including but not limited to contracts for the purchase or sale at a future date of securities or commodities, and agreements to compensate for loss caused by the happening of chance, including but not limited to contracts of indemnity or guaranty and life, health or accident insurance; nor does gambling include playing an amusement device that confers only an immediate right of replay not exchangeable for something of value. Gambling does not include any licensed activity, or persons participating in such games which are covered by sections 313.800 to 313.840 . Participating in a daily fantasy sports game as defined in this section is gambling, unless the person participating is registered under sections 313.900 to 313.1020 ;
[(5)] (6) "Gambling device", any device, machine, paraphernalia or equipment that is used or usable in the playing phases of any gambling activity, whether that activity consists of gambling between persons or gambling by a person with a machine. However, lottery tickets, policy slips and other items used in the playing phases of lottery and policy schemes are not gambling devices within this definition;
[(6)] (7) "Gambling record", any article, instrument, record, receipt, ticket, certificate, token, slip or notation used or intended to be used in connection with unlawful gambling activity;
[(7)] (8) "Lottery" or "policy", an unlawful gambling scheme in which for a consideration the participants are given an opportunity to win something of value, the award of which is determined by chance;
[(8)] (9) "Player", a person who engages in any form of gambling solely as a contestant or bettor, without receiving or becoming entitled to receive any profit therefrom other than personal gambling winnings, and without otherwise rendering any material assistance to the establishment, conduct or operation of
the particular gambling activity. A person who gambles at a social game of chance on equal terms with the other participants therein does not otherwise render material assistance to the establishment, conduct or operation thereof by performing, without fee or remuneration, acts directed toward the arrangement or facilitation of the game, such as inviting persons to play, permitting the use of premises therefor and supplying cards or other equipment used therein. A person who engages in "bookmaking" as defined in subdivision (2) of this section is not a player;
[(9)] (10) "Professional player", a player who engages in gambling for a livelihood or who has derived at least twenty percent of his or her income in any one year within the past five years from acting solely as a player;
[(10)] (11) "Profit from gambling activity", a person profits from gambling activity if, other than as a player, he or she accepts or receives money or other property pursuant to an agreement or understanding with any person whereby he participates or is to participate in the proceeds of gambling activity;
[(11)] (12) "Slot machine", a gambling device that as a result of the insertion of a coin or other object operates, either completely automatically or with the aid of some physical act by the player, in such a manner that, depending upon elements of chance, it may eject something of value. A device so constructed or readily adaptable or convertible to such use is no less a slot machine because it is not in working order or because some mechanical act of manipulation or repair is required to accomplish its adaptation, conversion or workability. Nor is it any less a slot machine because apart from its use or adaptability as such it may also sell or deliver something of value on a basis other than chance;
[(12)] (13) "Something of value", any money or property, any token, object or article exchangeable for money or property, or any form of credit or promise directly or indirectly contemplating transfer of money or property or of any interest therein or involving extension of a service, entertainment or a privilege of playing at a game or scheme without charge;
[(13)] (14) "Unlawful", not specifically authorized by law.
572.010. As used in this chapter:
(1) "Advance gambling activity", a person "advances gambling activity" if, acting other than as a player, he engages in conduct that materially aids any form of gambling activity. Conduct of this nature includes but is not limited to conduct directed toward the creation or establishment of the particular game, lottery, contest, scheme, device or activity involved, toward the acquisition or
maintenance of premises, paraphernalia, equipment or apparatus therefor, toward the solicitation or inducement of persons to participate therein, toward the actual conduct of the playing phases thereof, toward the arrangement or communication of any of its financial or recording phases, or toward any other phase of its operation. A person advances gambling activity if, having substantial proprietary control or other authoritative control over premises being used with his knowledge for purposes of gambling activity, he permits that activity to occur or continue or makes no effort to prevent its occurrence or continuation. The supplying, servicing and operation of a licensed excursion gambling boat under sections 313.800 to 313.840 does not constitute advancing gambling activity. The offering or operating of a daily fantasy sports game as defined in this section is advancing gambling activity, unless the person or entity offering or operating such game is licensed under sections 313.900 to 313.1020;
(2) "Bookmaking", means advancing gambling activity by unlawfully accepting bets from members of the public as a business, rather than in a casual or personal fashion, upon the outcomes of future contingent events;
(3) "Contest of chance" means any contest, game, gaming scheme or gaming device in which the outcome depends in a material degree upon an element of chance, notwithstanding that the skill of the contestants may also be a factor therein;
(4) "Daily fantasy sports game", a game of any duration conducted on the internet or any platform in which a participant does all of the following:
(a) Competes against other registered players or a target score as the owner or manager of an imaginary or simulated team of athletes in an imaginary or simulated game;
(b) Uses the statistics accumulated by the athletes in real-world sporting events to determine the scores of the imaginary or simulated game;
(c) Plays for a predetermined prize;
(d) Pays a charge to the licensed operator providing the game in order to participate;
(5) "Gambling", a person engages in "gambling" when he stakes or risks something of value upon the outcome of a contest of chance or a future contingent event not under his control or influence, upon an agreement or understanding
that he will receive something of value in the event of a certain outcome. Gambling does not include bona fide business transactions valid under the law of contracts, including but not limited to contracts for the purchase or sale at a future date of securities or commodities, and agreements to compensate for loss caused by the happening of chance, including but not limited to contracts of indemnity or guaranty and life, health or accident insurance; nor does gambling include playing an amusement device that confers only an immediate right of replay not exchangeable for something of value. Gambling does not include any licensed activity, or persons participating in such games which are covered by sections 313.800 to 313.840 . Participating in a daily fantasy sports game as defined in this section is gambling, unless the person participating is registered under sections 313.900 to 313.1020 ;
[(5)] (6) "Gambling device" means any device, machine, paraphernalia or equipment that is used or usable in the playing phases of any gambling activity, whether that activity consists of gambling between persons or gambling by a person with a machine. However, lottery tickets, policy slips and other items used in the playing phases of lottery and policy schemes are not gambling devices within this definition;
[(6)] (7) "Gambling record" means any article, instrument, record, receipt, ticket, certificate, token, slip or notation used or intended to be used in connection with unlawful gambling activity;
[(7)] (8) "Lottery" or "policy" means an unlawful gambling scheme in which for a consideration the participants are given an opportunity to win something of value, the award of which is determined by chance;
[(8)] (9) "Player" means a person who engages in any form of gambling solely as a contestant or bettor, without receiving or becoming entitled to receive any profit therefrom other than personal gambling winnings, and without otherwise rendering any material assistance to the establishment, conduct or operation of the particular gambling activity. A person who gambles at a social game of chance on equal terms with the other participants therein does not otherwise render material assistance to the establishment, conduct or operation thereof by performing, without fee or remuneration, acts directed toward the arrangement or facilitation of the game, such as inviting persons to play, permitting the use of premises therefor and supplying cards or other equipment used therein. A person who engages in "bookmaking" as defined in subdivision (2) of this section is not a "player";
[(9)] (10) "Professional player" means a player who engages in gambling for a livelihood or who has derived at least twenty percent of his income in any one year within the past five years from acting solely as a player;
[(10)] (11) "Profit from gambling activity", a person "profits from gambling activity" if, other than as a player, he accepts or receives money or other property pursuant to an agreement or understanding with any person whereby he participates or is to participate in the proceeds of gambling activity;
[(11)] (12) "Slot machine" means a gambling device that as a result of the insertion of a coin or other object operates, either completely automatically or with the aid of some physical act by the player, in such a manner that, depending upon elements of chance, it may eject something of value. A device so constructed or readily adaptable or convertible to such use is no less a slot machine because it is not in working order or because some mechanical act of manipulation or repair is required to accomplish its adaptation, conversion or workability. Nor is it any less a slot machine because apart from its use or adaptability as such it may also sell or deliver something of value on a basis other than chance;
[(12)] (13) "Something of value" means any money or property, any token, object or article exchangeable for money or property, or any form of credit or promise directly or indirectly contemplating transfer of money or property or of any interest therein or involving extension of a service, entertainment or a privilege of playing at a game or scheme without charge;
[(13)] (14) "Unlawful" means not specifically authorized by law.


[^0]:    Be it enacted by the General Assembly of the State of Missouri, as follows:

