### FIRST REGULAR SESSION

# **HOUSE BILL NO. 89**

# 101ST GENERAL ASSEMBLY

#### INTRODUCED BY REPRESENTATIVE TAYLOR.

0736H.01I

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DANA RADEMAN MILLER, Chief Clerk

# **AN ACT**

To repeal sections 8.675, 8.683, 34.217, 89.410, 285.500, 290.095, 290.210, 290.220, 290.230, 290.235, 290.240, 290.250, 290.257, 290.260, 290.262, 290.263, 290.265, 290.270, 290.280, 290.290, 290.300, 290.305, 290.315, 290.320, 290.325, 290.330, 290.335, 290.340, 290.550, 292.630, 393.715, 516.130, and 630.546, RSMo, and to enact in lieu thereof nine new sections relating to wage rates on public works, with penalty provisions.

Be it enacted by the General Assembly of the state of Missouri, as follows:

Section A. Sections 8.675, 8.683, 34.217, 89.410, 285.500, 290.095, 290.210, 290.220,

- 2 290.230, 290.235, 290.240, 290.250, 290.257, 290.260, 290.262, 290.263, 290.265, 290.270,
- 3 290.280, 290.290, 290.300, 290.305, 290.315, 290.320, 290.325, 290.330, 290.335, 290.340,
- 4 290.550, 292.630, 393.715, 516.130, and 630.546, RSMo, are repealed and nine new sections
- 5 enacted in lieu thereof, to be known as sections 8.675, 8.683, 89.410, 285.500, 290.550, 292.630,
- 6 393.715, 516.130, and 630.546, to read as follows:
  - 8.675. As used in sections 8.675 to 8.687, the following terms mean:
- 2 (1) "Construction management services" includes:
- 3 (a) Services provided in the planning and design phases of the project including, but not
  - limited to, consulting with, advising, assisting and making recommendations to the public owner
- 5 and architect, engineer or registered landscape architect on all aspects of planning for project
- 6 construction; reviewing all plans and specifications as they are being developed and making
- 7 recommendations with respect to construction feasibility, availability of material and labor, time
- 8 requirements for procurement and construction, and projected costs; making, reviewing and
- 9 refining budget estimates based on the public owner's program and other available information;
- 10 making recommendations to the public owner and the architect or engineer regarding the division

EXPLANATION — Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

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of work in the plans and specifications to facilitate the bidding and awarding of contracts; soliciting the interest of capable contractors and assisting the owner in taking bids on the project; analyzing the bids received and awarding contracts; and preparing and monitoring a progress schedule during the design phase of the project and preparation of a proposed construction schedule; and

- (b) Services provided in the construction phase of the project including, but not limited to, maintaining competent supervisory staff to coordinate and provide general direction of the work and progress of the contractors on the project; observing the work as it is being performed for general conformance with working drawings and specifications; establishing procedures for coordinating among the public owner, architect or engineer, contractors and construction manager with respect to all aspects of the project and implementing such procedures; maintaining job site records and making appropriate progress reports; implementing labor policy in conformance with the requirements of the public owner; reviewing the safety and equal opportunity programs of each contractor for conformance with the public owner's policy and making recommendations; reviewing and processing all applications for payment by involved contractors and material suppliers in accordance with the terms of the contract; making recommendations for and processing requests for changes in the work and maintaining records of change orders; scheduling and conducting job meetings to ensure orderly progress of the work; developing and monitoring a project progress schedule, coordinating and expediting the work of all contractors and providing periodic status reports to the owner and the architect or engineer; and, establishing and maintaining a cost control system and conducting meetings to review costs;
- (2) "Construction manager", any person providing construction management services for a public owner;
- (3) "Public owner", [any public body, as defined in section 290.210] the state of Missouri or any officer, official, authority, board or commission of the state, or other political subdivision thereof, or any institution supported in whole or in part by public funds.
- 8.683. Upon award of a construction management services contract, the successful construction manager shall contract with the public owner to furnish his skill and judgment in cooperation with, and reliance upon, the services of the project architect or engineer. The construction manager shall furnish business administration, management of the construction process and other specified services to the public owner and shall perform in an expeditious and economical manner consistent with the interest of the public owner. Should the public owner determine it to be in the public's best interest, the construction manager may provide or perform basic services for which reimbursement is provided in the general conditions to the construction management services contract. The construction manager shall not, however, be permitted to

bid on or perform any of the actual construction on a public works project in which he is acting as construction manager, nor shall any construction firm which controls, is controlled by, or shares common ownership or control with, the construction manager be allowed to bid on or perform work on such project. The actual construction work on the project shall be awarded by competitive bidding as provided by law. All successful bidders shall contract directly with the public owner, but shall perform at the direction of the construction manager unless otherwise provided in the construction manager's contract with the public owner. All successful bidders shall provide payment and performance bonds to the public owner. [All successful bidders shall meet all the obligations of a prime contractor to whom a contract is awarded, pertaining to the payment of prevailing wages pursuant to sections 290,210 to 290,340. In addition, All nonresident employers shall meet the bonding and registration requirements of sections 285.230 to 285.234.

89.410. 1. The planning commission shall recommend and the council may by ordinance adopt regulations governing the subdivision of land within its jurisdiction. The regulations, in addition to the requirements provided by law for the approval of plats, may provide requirements for the coordinated development of the city, town or village; for the coordination of streets within subdivisions with other existing or planned streets or with other features of the city plan or official map of the city, town or village; for adequate open spaces for traffic, recreation, light and air; and for a distribution of population and traffic; provided that, the city, town or village may only impose requirements for the posting of bonds, letters of credit or escrows for subdivision-related improvements as provided for in subsections 2 to 5 of this section.

2. The regulation may include requirements as to the extent and the manner in which the streets of the subdivision or any designated portions thereto shall be graded and improved as well as including requirements as to the extent and manner of the installation of all utility facilities. Compliance with all of these requirements is a condition precedent to the approval of the plat. The regulations or practice of the council may provide for the tentative approval of the plat previous to the improvements and utility installations; but any tentative approval shall not be entered on the plat. The regulations may provide that, in lieu of the completion of the work and installations previous to the final approval of a plat, the council shall accept, at the option of the developer, an escrow secured with cash or an irrevocable letter of credit deposited with the city, town, or village. The city, town, or village may accept a surety bond, and such bond shall be in an amount and with surety and other reasonable conditions, providing for and securing the actual construction and installation of the improvements and utilities within a period specified by the council and expressed in the bond. The release of any such escrow, letter of credit, or bond by the city, town or village shall be as specified in this section. The council may enforce the escrow or bond by all appropriate legal and equitable remedies. The regulations may provide, in lieu of

the completion of the work and installations previous to the final approval of a plat, for an assessment or other method whereby the council is put in an assured position to do the work and make the installations at the cost of the owners of the property within the subdivision. The regulations may provide for the dedication, reservation or acquisition of lands and open spaces necessary for public uses indicated on the city plan and for appropriate means of providing for the compensation, including reasonable charges against the subdivision, if any, and over a period of time and in a manner as is in the public interest.

- 3. The regulations shall provide that in the event a developer who has posted an escrow, or letter of credit, or bond with a city, town, or village in accordance with subsection 2 of this section transfers title of the subdivision property prior to full release of the escrow, letter of credit, or bond, the municipality shall accept a replacement escrow or letter of credit from the successor developer in the form allowed in subsection 2 of this section and in the amount of the escrow or letter of credit held by the city, town, or village at the time of the property transfer, and upon receipt of the replacement escrow or letter of credit, the city, town, or village shall release the original escrow or letter of credit in full and release the prior developer from all further obligations with respect to the subdivision improvements if the successor developer assumes all of the outstanding obligations of the previous developer. The city, town, or village may accept a surety bond from the successor developer in the form allowed in subsection 2 of this section and in the amount of the bond held by the city, town, or village at the time of the property transfer, and upon receipt of the replacement bond, the city, town, or village shall release the original bond in full, and release the prior developer from all further obligations with respect to the subdivision improvements.
- 4. The regulations shall provide that any escrow or bond amount held by the city, town or village to secure actual construction and installation on each component of the improvements or utilities shall be released within thirty days of completion of each category of improvement or utility work to be installed, minus a maximum retention of five percent which shall be released upon completion of all improvements and utility work. The city, town, or village shall inspect each category of improvement or utility work within twenty business days after a request for such inspection. Any such category of improvement or utility work shall be deemed to be completed upon certification by the city, town or village that the project is complete in accordance with the ordinance of the city, town or village including the filing of all documentation and certifications required by the city, town or village, in complete and acceptable form. The release shall be deemed effective when the escrow funds or bond amount are duly posted with the United States Postal Service or other agreed-upon delivery service or when the escrow funds or bond amount are hand delivered to an authorized person or place as specified by the owner or developer.

- 5. If the city, town or village has not released the escrow funds or bond amount within thirty days as provided in this section or provided a timely inspection of the improvements or utility work after request for such inspection, the city, town or village shall pay the owner or developer in addition to the escrow funds due the owner or developer, interest at the rate of one and one-half percent per month calculated from the expiration of the thirty-day period until the escrow funds or bond amount have been released. Any owner or developer aggrieved by the city's, town's or village's failure to observe the requirements of this section may bring a civil action to enforce the provisions of this section. In any civil action or part of a civil action brought pursuant to this section, the court may award the prevailing party or the city, town or village the amount of all costs attributable to the action, including reasonable attorneys' fees.
- 6. Nothing in this section shall apply to performance, maintenance and payment bonds required by cities, towns or villages.
  - 7. Before adoption of its subdivision regulations or any amendment thereof, a duly advertised public hearing thereon shall be held by the council.
  - 8. The provisions of subsection 2 of this section requiring the acceptance of an escrow secured by cash or an irrevocable letter of credit, rather than a surety bond, at the option of the developer, all of the provisions of subsection 3 of this section, and the provisions of subsections 4 and 5 of this section regarding an inspection of improvements or utility work within twenty business days shall not apply to any home rule city with more than four hundred thousand inhabitants and located in more than one county.
  - [9. Notwithstanding the provisions of section 290.210 to the contrary, improvements secured by escrow, letter of credit, or bond as provided in this section shall not be subject to the terms of sections 290.210 to 290.340 unless they are paid for wholly or in part out of public funds.]

285.500. For the purposes of sections 285.500 to 285.515 the following terms mean:

- 2 (1) "Employee", any individual who performs services for an employer that would 3 indicate an employer-employee relationship in satisfaction of the factors in IRS Rev. Rule 87-41, 4 1987-1 C.B.296.;
  - (2) "Employer", any individual, organization, partnership, political subdivision, corporation, or other legal entity which has or had in the entity's employ five or more individuals performing public works [as defined in section 290.210];
    - (3) "Knowingly", a person acts knowingly or with knowledge:
  - (a) With respect to the person's conduct or to attendant circumstances when the person is aware of the nature of the person's conduct or that those circumstances exist; or
  - (b) With respect to a result of the person's conduct when the person is aware that the person's conduct is practically certain to cause that result;

(4) "Public works", all fixed works constructed for public use or benefit or paid for wholly or in part out of public funds. "Public works" also includes any work done directly by any public utility company when performed by such public utility pursuant to an order of the public service commission or other public authority, regardless of whether such work is done under public supervision or direction or is paid for wholly or in part out of public funds when let to contract by the public utility. "Public works" does not include any work done for or by any drainage or levee district.

290.550. As used in sections 290.550 to 290.580, the following terms mean:

- (1) "Laborers from nonrestrictive states", persons who are residents of a state which has not enacted state laws restricting Missouri laborers from working on public works projects in that state, as determined by the labor and industrial relations commission;
- (2) "Missouri laborer", any person who has resided in Missouri for at least thirty days and intends to become or remain a Missouri resident;
- (3) "A period of excessive unemployment", any month immediately following two consecutive calendar months during which the level of unemployment in the state has exceeded five percent as measured by the United States Bureau of Labor Statistics in its monthly publication of employment and unemployment figures;
- (4) "Public works", [projects defined as public works pursuant to section 290.210] all fixed works constructed for public use or benefit or paid for wholly or in part out of public funds. "Public works" also includes any work done directly by any public utility company when performed by such public utility pursuant to an order of the public service commission or other public authority, regardless of whether such work is done under public supervision or direction or is paid for wholly or in part out of public funds when let to contract by the public utility. "Public works" does not include any work done for or by any drainage or levee district.
- 292.630. 1. At all construction projects at which twenty people or more are engaged in the performance of work, the primary employer or contractor at such project shall provide at least one portable toilet for each twenty people; except that, the provisions of this section shall not apply to any railroad company.
- 2. The provisions of this section shall be enforced by the department of labor and industrial relations through the division of labor standards. Upon a finding by a court of competent jurisdiction that a primary employer or contractor has willfully violated or omitted to comply with the requirements of this section, such person or persons shall be subject to [penalty as provided by section 290.340] a fine not exceeding five hundred dollars, imprisonment not exceeding six months, or both such a fine and imprisonment.

393.715. 1. The general powers of a commission to the extent provided in section 393.710 to be exercised for the benefit of its contracting members shall include the power to:

- (1) Plan, develop, acquire, construct, reconstruct, operate, manage, dispose of, participate in, maintain, repair, extend or improve one or more projects, either exclusively or jointly or by participation with electric cooperative associations, municipally owned or public utilities or acquire any interest in or any rights to capacity of a project, within or outside the state, and act as an agent, or designate one or more other persons participating in a project to act as its agent, in connection with the planning, acquisition, construction, operation, maintenance, repair, extension or improvement of such project;
- (2) Acquire, sell, distribute and process fuels necessary to the production of electric power and energy; provided, however, the commission shall not have the power or authority to erect, own, use or maintain a transmission line which is parallel or generally parallel to another transmission line in place within a distance of two miles, which serves the same general area sought to be served by the commission unless the public service commission finds that it is not feasible to utilize the transmission line which is in place;
- (3) Acquire by purchase or lease, construct, install, and operate reservoirs, pipelines, wells, check dams, pumping stations, water purification plants, and other facilities for the production, wholesale distribution, and utilization of water and to own and hold such real and personal property as may be necessary to carry out the purposes of its organization; provided, however, that a commission shall not sell or distribute water, at retail or wholesale, within the certificated area of a water corporation which is subject to the jurisdiction of the public service commission unless the sale or distribution of water is within the boundaries of a public water supply district or municipality which is a contracting municipality in the commission and the commission has obtained the approval of the public service commission prior to commencing such said sale or distribution of water;
- (4) Acquire by purchase or lease, construct, install, and operate lagoons, pipelines, wells, pumping stations, sewage treatment plants and other facilities for the treatment and transportation of sewage and to own and hold such real and personal property as may be necessary to carry out the purposes of its organization;
- (5) Enter into operating, franchises, exchange, interchange, pooling, wheeling, transmission and other similar agreements with any person;
- (6) Make and execute contracts and other instruments necessary or convenient to the exercise of the powers of the commission;
  - (7) Employ agents and employees;
- 35 (8) Contract with any person, within or outside the state, for the construction of any 36 project or for any interest therein or any right to capacity thereof, without advertising for bids,

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37 preparing final plans and specifications in advance of construction, or securing performance and 38 payment of bonds, except to the extent and on such terms as its board of directors or executive 39 committee shall determine[. Any contract entered into pursuant to this subdivision shall contain 40 a provision that the requirements of sections 290.210 to 290.340 shall apply];

- (9) Purchase, sell, exchange, transmit, treat, dispose or distribute water, sewage, gas, heat or electric power and energy, or any by-product resulting therefrom, within and outside the state, in such amounts as it shall determine to be necessary and appropriate to make the most effective use of its powers and to meet its responsibilities, and to enter into agreements with any person with respect to such purchase, sale, exchange, treatment, disposal or transmission, on such terms and for such period of time as its board of directors or executive committee shall determine. A commission may not sell or distribute water, gas, heat or power and energy, or sell sewage service at retail to ultimate customers outside the boundary limits of its contracting municipalities except pursuant to subsection 2 or 3 of this section;
- (10) Acquire, own, hold, use, lease, as lessor or lessee, sell or otherwise dispose of, mortgage, pledge, or grant a security interest in any real or personal property, commodity or service or interest therein;
- (11) Exercise the powers of eminent domain for public use as provided in chapter 523, except that the power of eminent domain shall not be exercised against any electric cooperative association, municipally owned or public utility;
- (12) Incur debts, liabilities or obligations including the issuance of bonds pursuant to the authority granted in Section 27 of Article VI of the Missouri Constitution;
  - (13) Sue and be sued in its own name;
  - (14) Have and use a corporate seal;
- (15) Fix, maintain and revise fees, rates, rents and charges for functions, services, facilities or commodities provided by the commission. The powers enumerated in this subdivision shall constitute the power to tax for purposes of Article X, Section 15 of the Missouri Constitution:
- (16) Make, and from time to time, amend and repeal bylaws, rules and regulations not inconsistent with this section to carry into effect the powers and purposes of the commission;
- (17) Notwithstanding the provisions of any other law, invest any funds held in reserve or sinking funds, or any funds not required for immediate disbursement, including the proceeds from the sale of any bonds, in such obligations, securities and other investments as the commission deems proper;
- 70 (18) Join organizations, membership in which is deemed by the board of directors or its executive committee to be beneficial to accomplishment of the commission's purposes;

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72 (19) Exercise any other powers which are deemed necessary and convenient by the 73 commission to effectuate the purposes of the commission; and

- (20) Do and perform any acts and things authorized by this section under, through or by means of an agent or by contracts with any person.
- 2. When a municipality purchases a privately owned water utility and a commission is created pursuant to sections 393.700 to 393.770, the commission may continue to serve those locations previously receiving water from the private utility even though the location receives such service outside the geographical area of the municipalities forming the commission. New water service may be provided in such areas if the site to receive such service is located within one-fourth of a mile from a site serviced by the privately owned water utility.
- 3. When a commission created by any of the contracting entities listed in subdivision (4) of section 393.705 becomes a successor to any nonprofit water corporation, nonprofit sewer corporation or other nonprofit agency or entity organized to provide water or sewer service, the commission may continue to serve, as well as provide new service to, those locations and areas previously receiving water or sewer service from such nonprofit entity, regardless of whether or not such location receives such service outside the geographical service area of the contracting entities forming such commission; provided that such locations and areas previously receiving water and sewer service from such nonprofit entity are not located within:
- (1) Any county of the first classification with a population of more than six hundred thousand and less than nine hundred thousand:
- (2) The boundaries of any sewer district established pursuant to Article VI, Section 30(a) of the Missouri Constitution; or
- (3) The certificated area of a water or sewer corporation that is subject to the jurisdiction 95 of the public service commission.

## 516.130. Within three years:

- 2 (1) An action against a sheriff, coroner or other officer, upon a liability incurred by the doing of an act in his official capacity and in virtue of his office, or by the omission of an official 4 duty, including the nonpayment of money collected upon an execution or otherwise;
- 5 (2) An action upon a statute for a penalty or forfeiture, where the action is given to the 6 party aggrieved, or to such party and the state[;

## (3) An action under section 290.300].

630.546. 1. The commissioner of administration is authorized to enter into a lease-purchase agreement for the use of facilities to be constructed by a private developer on the grounds of the existing St. Louis state hospital for the use of the department of mental health, provided any facilities to be constructed shall contain provisions for a possible adaptive re-use of the present "dome" building.

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2. The attorney general shall approve the instrument of conveyance as to form. 6 3. Not less than the rate of wages required to be paid pursuant to sections 290.210 to 7 290.340 shall be paid by contractors or subcontractors to employees or other workers when such 8 contractors or subcontractors construct facilities for private developers on the grounds of the 9 existing St. Louis state hospital for the use of the department of mental health. Such construction 10 projects shall be considered public works and the determination of the rate of wages for the 11 locality shall be made in accordance with the provisions of sections 290.210 to 290.340. 12 [34.217. Notwithstanding the provisions of section 1.140, the provisions of sections 290,095 and 290,250 and sections 34,203 to 34,216 shall not be 2 severable. In the event a court of competent jurisdiction rules that any part of this 3 4 act is unenforceable, the entire act shall be rendered null and void.] 5 290.095. 1. No contractor or subcontractor may directly or indirectly receive a wage subsidy, bid supplement, or rebate for employment on a public 2 works project if such wage subsidy, bid supplement, or rebate has the effect of 3 4 reducing the wage rate paid by the employer on a given occupational title below 5 the wage rate required to be paid for such project pursuant to sections 290.210 to 290.340. 6 7 2. In the event a wage subsidy, bid supplement, or rebate is lawfully 8 provided or received under subsection 1 of this section, the entity receiving such 9 subsidy, supplement, or rebate shall report the date and amount of such subsidy, 10 supplement, or rebate to the public body within thirty days of receipt of payment. This disclosure report shall be a matter of public record under chapter 610. 11 3. Any employer in violation of this section shall owe to the public body 12 double the dollar amount per hour that the wage subsidy, bid supplement, or 13 rebate has reduced the wage rate paid by the employer below the wage rate 14 15 required to be paid for such project pursuant to sections 290.210 to 290.340 for each hour that work was performed. It shall be the duty of the department to 16 calculate the dollar amount owed to the public body under this section.] 17 18 [290.210. As used in sections 290.210 to 290.340, unless the context indicates otherwise, the following terms shall mean: 2 "Collective bargaining agreement", any written agreement or 3 understanding between an employer or employer association and a labor 4 5 organization or union which is the exclusive bargaining representative of the employer's or employer association's employees pursuant to the terms of the 6 7 National Labor Relations Act and which agreement or understanding or predecessor agreement or understanding has been used to determine an 8 9 occupational title wage rate; 10 "Construction", construction, reconstruction, improvement,

enlargement, alteration, painting and decorating, or major repair;

(3) "Department", the department of labor and industrial relations;

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(4) "Labor organization" or "union", any entity which has been designated pursuant to the terms of the National Labor Relations Act as the exclusive bargaining representative of employees of employers engaged in the construction industry, which entity or affiliated entity has ever had a collective bargaining agreement which determined an occupational title wage rate;

- (5) "Locality", the county where the physical work upon public works is performed;
- (6) "Maintenance work", the repair, but not the replacement, of existing facilities when the size, type or extent of the existing facilities is not thereby changed or increased;
- (7) "Prevailing hourly rate of wages" or "prevailing wage rate", the wages paid generally, to workers engaged in work of a similar character in the locality in which the public works is being performed, including the basic hourly rate of pay and the amount of the rate of contributions irrevocably made to a fund, plan or program, and the amount of the rate of costs to the contractor or subcontractor which may be reasonably anticipated in providing benefits to workers and mechanics pursuant to an enforceable commitment to carry out a financially responsible plan or program which was communicated in writing to the workmen affected, for medical or hospital care, pensions on retirement or death, compensation for injuries or illness resulting from occupational activity, or insurance to provide any of the foregoing, for unemployment benefits, life insurance, disability and sickness insurance, accident insurance, for vacation and holiday pay, for defraying costs of apprenticeship or other similar programs, or for other bona fide fringe benefits, but only where the contractor or subcontractor is not required by other federal or state law to provide any of the benefits; provided, that the obligation of a contractor or subcontractor to make payment in accordance with the prevailing wage determinations of the department, insofar as sections 290,210 to 290,340 are concerned, may be discharged by the making of payments in eash, by the making of irrevocable contributions by the assumption of an enforceable commitment to bear the costs of a plan or program as provided herein, or any combination thereof, where the aggregate of such payments, contributions and costs is not less than the rate of pay plus the other amounts as provided herein;
- (8) "Public body", the state of Missouri or any officer, official, authority, board or commission of the state, or other political subdivision thereof, or any institution supported in whole or in part by public funds;
- (9) "Public works", all fixed works constructed for public use or benefit or paid for wholly or in part out of public funds. It also includes any work done directly by any public utility company when performed by it pursuant to the order of the public service commission or other public authority whether or not it be done under public supervision or direction or paid for wholly or in part out of public funds when let to contract by said utility. It does not include any work done for or by any drainage or levee district;

56 —	(10) "Public works contracting minimum wage", the wage rate
57	determined by the department pursuant to section 290.257;
58 —	(11) "Workers", laborers and mechanics.]
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	[290.220. It is hereby declared to be the policy of the state of Missouri
2	that a wage of no less than the prevailing hourly rate of wages for work of a
3	similar character in the locality in which the work is performed or the public
4	works contracting minimum wage, whichever is applicable, shall be paid to all
5	workers employed by or on behalf of any public body engaged in public works,
6	exclusive of maintenance work.]
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	[290.230. 1. (1) Except as otherwise provided in this section, not less
2	than the prevailing hourly rate of wages for work of a similar character in the
3	locality in which the work is performed or the public works contracting minimum
4	wage, whichever is applicable, shall be paid to all workers employed by or on
5	behalf of any public body engaged in the construction of public works, exclusive
6	of maintenance work.
7 <del>-</del>	(2) For all work performed on a Sunday or a holiday, not less than twice
8	the prevailing hourly rate of wages for work of a similar character in the locality
9	in which the work is performed or the public works contracting minimum wage,
10	whichever is applicable, shall be paid to all workers employed by or on behalf of
11	any public body engaged in the construction of public works, exclusive of
12	maintenance work. For purposes of this subdivision, "holiday" shall include each
13	of the following:
14 <del>-</del>	(a) January first;
15 —	(b) The last Monday in May;
16 —	(c) July fourth;
17 <b>—</b>	(d) The first Monday in September;
18 —	(e) November eleventh;
19 —	(f) The fourth Thursday in November; and
20 <b>—</b>	(g) December twenty-fifth;
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22 <b>—</b>	If any holiday falls on a Sunday, the following Monday shall be considered a
23	holiday.
24 <del>-</del>	(3) For all overtime work performed, not less than one and one-half the
25	prevailing hourly rate of wages for work of a similar character in the locality in
26	which the work is performed or the public works contracting minimum wage,
27	whichever is applicable, shall be paid to all workers employed by or on behalf of
28	any public body engaged in the construction of public works, exclusive of
29 20	maintenance work or contractual obligation. For purposes of this subdivision,
30	"overtime work" shall include work that exceeds ten hours in one day and work
31	in excess of forty hours in one calendar week; and

32 (4) A thirty-minute lunch period on each calendar day shall be allowed
33 for each worker on a public works project, provided that such time shall not be
34 considered as time worked.
35 2. Only workers that are directly employed by contractors or
36 subcontractors in actual construction work on the site of the building or
37 construction job shall be deemed to be employed upon public works.

- 3. Any worker who agrees in writing to volunteer his or her labor without pay shall not be deemed to be employed upon public works, and shall not be entitled to the wage rates required pursuant to sections 290.210 to 290.340. For the purposes of this section, the term "worker who agrees in writing to volunteer his or her labor without pay" shall mean a worker who volunteers his or her labor without any promise of benefit or remuneration for such voluntary activity, and who is not a prisoner in any jail or prison facility and who is not performing community service pursuant to disposition of a criminal case against him or her, and is not otherwise employed for compensation at any time in the construction or maintenance work on the same public works for which the worker is a volunteer. Under no circumstances may an employer or a public body force, compel or otherwise intimidate a worker into performing work otherwise paid at a prevailing wage rate or at a public works contracting minimum wage rate as a volunteer.
- 4. When the hauling of materials or equipment includes some phase of construction other than the mere transportation to the site of the construction, workers engaged in this dual capacity shall be deemed employed directly on public works.
- 5. (1) The provisions of sections 290.210 to 290.340 shall not apply to the construction of public works for which either the engineer's estimate or the bid accepted by the public body for the total project cost is in the amount of seventy-five thousand dollars or less.
- (2) The total project cost shall be based upon the entire project and not individual projects within a larger project.
- (3) The total project cost shall include the value of work performed on the project by every person paid by a contractor or subcontractor for that person's work on the project. The total project cost shall additionally include all materials and supplies purchased for the project.
- 6. A public body shall not divide a project into multiple contracts for the purpose of lowering the total project cost below the threshold described in subsection 5 of this section.
- 7. For any public works project for which either the engineer's estimate or the bid accepted by the public body for the total project cost is in the amount of seventy-five thousand dollars or less that becomes subject to a change order that increases the total project cost in excess of seventy-five thousand dollars, the provisions of sections 290.210 to 290.340 shall apply only to that portion of the project that was in excess of seventy-five thousand dollars.

75	8. Notwithstanding any provision of law to the contrary, for the purposes
76	of construction of public works for which either the engineer's estimate or the bid
77	accepted by the public body for the total project cost is in the amount of ten
78	thousand dollars or less for all occupational titles, public bodies shall be exempt
79	from any law requiring the use of competitive bids.
80	
	[290.235. 1. Employers may use entry-level workers and federally
2	registered apprentices for on-the-job training periods. The wage rate for
3	on-the-job training workers shall be equal to fifty percent of the applicable wage
4	rate for a journeyman worker under the appropriate occupational title for a
5	specific locality.
6	2. The combined total of entry-level workers and federally registered
7	apprentices shall not exceed a one-to-one ratio with the number of journeyman
8	workers in any occupational title on a public works project subject to sections
9	290.210 to 290.340.]
10	•
	[290.240. 1. The department shall inquire diligently into complaints
2	regarding any violation of sections 290.210 to 290.340, shall institute actions for
3	penalties herein prescribed, and shall enforce generally the provisions of sections
4	290.210 to 290.340. Complaints regarding any violation of sections 290.210 to
5	290.340 shall be filed with the department. The following interested parties are
6	the only parties allowed to file such complaints with the department:
7	(1) Any decision-making public servant for a public body for which a
8	public works project is being performed, if the complaint is against the contractor
9	or subcontractor for the project;
10	(2) Any contractor, if the complaint is against his or her subcontractor for
11	work performed on behalf of a public body;
12	(3) Any subcontractor, if the complaint is against his or her contractor for
13	work performed on behalf of a public body; and
14	(4) Any worker who alleges a violation of his or her rights under sections
15	<del>290.210 to 290.340.</del>
16	2. The department may establish rules and regulations for the purpose of
17	carrying out the provisions of sections 290.210 to 290.340.]
18	
	[290.250. 1. Every public body authorized to contract for or construct
2	public works before advertising for bids or undertaking such construction shall
3	request the department to determine the applicable wage rates in the locality
4	where the work is to be performed. The department shall determine the
5	applicable wage rates in the locality in which the work is to be performed as
6	provided in section 290.257. Such determination or schedule of the wage rates
7	shall be attached to and made a part of the specifications for the work. The
8	public body shall then specify in the resolution or ordinance and in the call for
9	bids for the contract the wage rates in the locality needed to execute the contract.

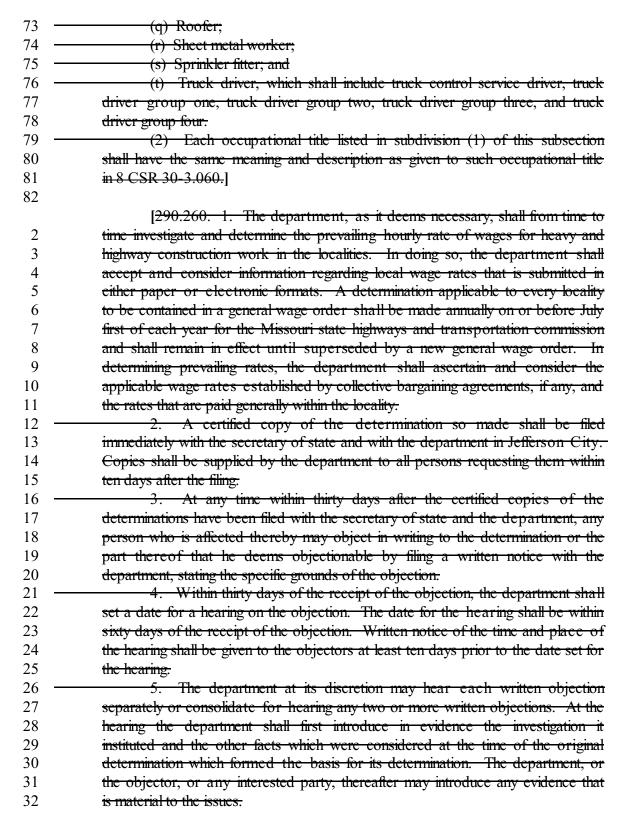
The contractor to whom the contract is awarded and any subcontractor under the contractor shall pay not less than the specified wage rates to all workers employed by them in the execution of the contract. The public body awarding the contract shall cause to be inserted in the contract a stipulation to the effect that not less than the specified wage rates shall be paid to all workers performing work under the contract. The contractor shall forfeit as a penalty to the public body on whose behalf the contract is made or awarded one hundred dollars for each worker employed, for each calendar day, or portion thereof, such worker is paid less than the specified wage rates for any work done under the contract, by the contractor or by any subcontractor under the contractor, and the public body awarding the contract shall cause to be inserted in the contract a stipulation to this effect. The public body awarding the contract, and its agents and officers, shall take cognizance of all complaints of all violations of the provisions of sections 290.210 to 290.340 committed in the course of the execution of the contract, and, when making payments to the contractor becoming due under the contract, shall withhold and retain therefrom all sums and amounts due and owing as a result of any violation of sections 290,210 to 290,340. Any contractor may withhold from any subcontractor sufficient sums to cover any penalties withheld by the awarding public body on account of the subcontractor's failure to comply with the terms of sections 290.210 to 290.340, and if payment has already been made, the contractor may recover from the subcontractor the amount of the penalty in a suit at law.

2. In determining whether a violation of sections 290.210 to 290.340 has occurred, and whether a penalty shall be imposed pursuant to subsection 1 of this section, the department shall investigate any complaint made by an interested party listed under section 290.240. Upon completing such investigation, the department shall notify the employer of its findings. If the department concludes that a violation of sections 290.210 to 290.340 has occurred and a penalty may be due, the department shall notify the employer of such finding by providing a notice of penalty to the employer. Such penalty shall not be due until forty-five days after the date of the notice of the penalty.

3. The employer shall have the right to dispute such notice of penalty in writing to the department within forty-five days of the date of the notice. Upon receipt of this written notice of dispute, the department shall notify the employer of the right to resolve such dispute through arbitration. The state and the employer shall submit to an arbitration process to be established by the department by rule, and in conformance with the guidelines and rules of the American Arbitration Association or other arbitration process mutually agreed upon by the employer and the state. If at any time prior to the department pursuing an enforcement action to enforce the monetary penalty provisions of subsection 1 of this section against the employer, the employer pays the back wages as determined by either the department or the arbitrator, the department

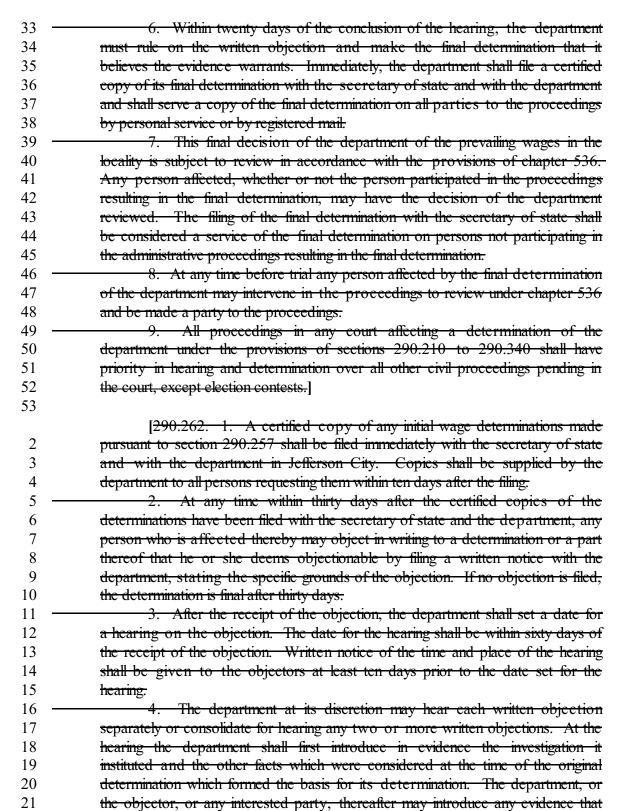
52 shall be precluded from initiating any enforcement action to impose the monetary penalty provisions of subsection 1 of this section. 53 54 4. If the employer fails to pay all wages due as determined by the arbitrator within forty-five days following the conclusion of the arbitration 55 process, or if the employer fails to exercise the right to seek arbitration, the 56 department may then pursue an enforcement action to enforce the monetary 57 penalty provisions of subsection 1 of this section against the employer. If the 58 59 court orders payment of the penalties as prescribed in subsection 1 of this section, the department shall be entitled to recover its actual cost of enforcement from 60 61 such penalty amount. 62 5. Nothing in this section shall be interpreted as precluding an action for 63 enforcement filed by an aggrieved employee as otherwise provided in law.] 64 [290.257. 1. (1) In determining the prevailing wage rate, the department shall accept and consider information submitted in either paper or electronic 2 3 format regarding local wage rates for construction projects that occurred during the year preceding the annual wage order to be issued, provided that information 4 5 regarding local wage rates for entry-level workers and federally registered 6 apprentices shall not be considered. 7 (2) (a) The prevailing wage rate for each occupational title shall be equal to the weighted average wage for that occupational title. 8 9 (b) For purposes of this subdivision, the following terms shall mean: a. "Reported wage sum", for each occupational title, the sum of every 10 11 product of each reported wage rate, which shall include fringe benefits, multiplied by the total number of reportable hours at such wage rate; and 12 b. "Weighted average wage", the reported wage sum for each 13 occupational title divided by the total number of reportable hours for that 14 occupational title. 15 16 2. The department shall annually calculate the public works contracting minimum wage in each locality. The public works contracting minimum wage 17 shall be equal to one hundred twenty percent of the average hourly wage in a 18 19 particular locality, as determined by the Missouri economic research and 20 information center within the department of economic development, or any 21 successor agency. 3. A final determination of the prevailing hourly rate of wages and the 22 public works contracting minimum wage applicable to every locality to be 23 24 contained in an annual wage order shall be made annually on or before July 1, 2019, and July first of each year thereafter. The wage order shall remain in effect 25 until superseded by a new annual wage order. The department shall, by March 26 10, 2019, and March tenth of each year thereafter, make an initial determination 27 28 of the prevailing wage rate for each occupational title within the locality as well 29 as an initial determination as to the public works contracting minimum wage.

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30	Objections may be filed as to any initial determination as provided in section
31	<del>290.262.</del>
32	4. (1) If the total number of reportable hours that are paid pursuant to a
33	collective bargaining agreement and the total number of reportable hours that are
34	not paid pursuant to a collective bargaining agreement equal or exceed, in the
35	aggregate, one thousand hours for any particular occupational title within a
36	locality, workers engaged in that occupational title in such locality shall be paid
37	the prevailing wage rate determined by the department pursuant to this section.
38	(2) If the total number of reportable hours that are paid pursuant to a
39	collective bargaining agreement and the total number of reportable hours that are
40	not paid pursuant to a collective bargaining agreement do not equal or exceed, in
41	the aggregate, one thousand hours for any particular occupational title within a
42	locality, workers engaged in that occupational title in such locality shall be paid
43	the public works contracting minimum wage.
44	5. For purposes of this section, the term "reportable hours" shall mean
45	hours reported by a contractor for work performed under such contractor in a
46	particular occupational title within a particular locality.
47	6. (1) The different types of occupational titles to which sections
48	290.210 to 290.340 shall apply shall be limited to, and shall include, all of the
49 50	following:
50	(a) Asbestos worker;
51	(b) Boilermaker;
52 52	(c) Bricklayer;
53 54	(d) Carpenter, which shall include pile driver, millwright, lather, and
55	linoleum layer;  (e) Cement mason, which shall include plasterer;
55 56	(f) Communications technician;
57	(g) Electrician;
58	(g) Electrician,  (h) Elevator constructor;
59	(i) Elevator constructor,  (i) Glazier,
59 60	
61	(j) Ironworker; (k) General laborer, including first semi-skilled laborer and second
62	semi-skilled laborer;
63	(l) Mason, which shall include marble mason, marble finisher, terrazzo
64	worker, terrazzo finisher, tile setter, and tile finisher;
65	(m) Operating engineer, which shall include operating engineer group
66	one, operating engineer group two, operating engineer group three, operating
67	engineer group three-A, operating engineer group four, and operating engineer
68	group five;
69	
70	(n) Outside lineman, lineman operator, groundman, lineman tree trimmer, groundman tree trimmer, and any combination thereof;
71	(o) Painter;
72	(p) Plumber, which shall include pipefitter;
14	(p) I minor, when sum monde pipermer,



is material to the issues.

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 5. Within twenty days of the conclusion of the hearing, the department shall rule on the written objection and make the final determination that it believes the evidence warrants. Immediately, the department shall file a certified copy of its final determination with the secretary of state and with the department and shall serve a copy of the final determination on all parties to the proceedings by personal service or by registered mail.

- 6. This final decision of the department of the prevailing wages in the locality for each occupational title is subject to review in accordance with the provisions of chapter 536. Any person affected, whether or not the person participated in the proceedings resulting in the final determination, may have the decision of the department reviewed. The filling of the final determination with the secretary of state shall be considered a service of the final determination on persons not participating in the administrative proceedings resulting in the final determination.
- 7. At any time before trial any person affected by the final determination of the department may intervene in the proceedings to review under chapter 536 and be made a party to the proceedings.
- 8. Any annual wage order made for a particular occupational title in a locality, that is based on the number of hours worked under a collective bargaining agreement, may be altered once each year, as provided in this subsection. The prevailing wage for each such occupational title may be adjusted on the anniversary date of any collective bargaining agreement which covers all persons in that particular occupational title in the locality in accordance with any annual incremental wage increases set in the collective bargaining agreement. If the prevailing wage for an occupational title is adjusted pursuant to this subsection, the employee's representative or employer in regard to such collective bargaining agreement shall notify the department of this adjustment, including the effective date of the adjustment. The adjusted pursuant to this section. The wage rates for any particular job, contracted and commenced within sixty days of the contract date, which were set as a result of the annual or revised wage order, shall remain in effect for the duration of that particular job.
- 9. In addition to all other reporting requirements of sections 290.210 to 290.340, each public body which is awarding a contract for a public works project shall, prior to beginning of any work on such public works project, notify the department, on a form prescribed by the department, of the scope of the work to be done, the various types of craftsmen who will be needed on the project, and the date work will commence on the project.]

[290.263. The wage rates required to be paid to workers upon public works pursuant to sections 290.210 to 290.340 shall not be less than the minimum wage specified under Section 6(a)(1) of the Fair Labor Standards Act of 1938, as amended.]

[290.265. A clearly legible statement of all wage rates required to be paid to all workers employed in order to execute the contract and employed on the construction of the public works shall be kept posted in a prominent and easily accessible place at the site thereof by each contractor and subcontractor engaged in the public works projects under sections 290.210 to 290.340 and such notice shall remain posted during the full time that any such worker shall be employed on the public works.]

[290.270. The finding of the department ascertaining and declaring the prevailing hourly rate of wages and the public works contracting minimum wage shall be final for the locality, unless reviewed under the provisions of sections 290.210 to 290.340. Nothing in sections 290.210 to 290.340, however, shall be construed to prohibit the payment to any worker employed on any public work of more than the prevailing hourly rate of wages or the public works contracting minimum wage. Nothing in sections 290.210 to 290.340 shall be construed to limit the hours of work which may be performed by any worker in any particular period of time.]

[290,280. The authorized representative of the department may administer oaths, take or cause to be taken the depositions of witnesses, and require by subpoena the attendance and testimony of witnesses and the production of all books, records, and other evidence relative to any matter under investigation or hearing. The subpoena shall be signed and issued by the department's authorized representative. In case of failure of any person to comply with any subpoena lawfully issued under this section, or on the refusal of any witness to produce evidence or to testify to any matter regarding which he may be lawfully interrogated, the authorized representative of the department may proceed to enforce obedience to the subpoenas in the manner provided by section 536.077 for administrative agencies. The authorized representative of the department shall have the power to certify to official acts.]

[290.290. 1. The contractor and each subcontractor engaged in any construction of public works shall keep full and accurate records clearly indicating the names, occupations and crafts of every worker employed by them in connection with the public work together with an accurate record of the number of hours worked by each worker and the actual wages paid therefor. The payroll records required to be so kept shall be open to inspection by any authorized representative of the contracting public body or of the department at any reasonable time and as often as may be necessary and such records shall not be destroyed or removed from the state for the period of one year following the completion of the public work in connection with which the records are made:

2. Each contractor and subcontractor shall file with the contracting public body upon completion of the public work and prior to final payment therefor an

affidavit stating that he or she had fully complied with the provisions and requirements of sections 290.210 to 290.340, and no public body shall be authorized to make final payment until such affidavit is filed therewith in proper form and order.

- 3. Each contractor and subcontractor engaged in any construction of public works shall have its name, acceptable abbreviation or recognizable logo and the name of the city and state of the mailing address of the principal office of the company, on each motor vehicle and motorized self-propelled piece of equipment which is used in connection with such public works project during the time the contractor or subcontractor is engaged on such project. The sign shall be legible from a distance of twenty feet but the size of the lettering need not be larger than two inches. In cases where equipment is leased or where affixing a legible sign to the equipment is impractical, the contractor may place a temporary stationary sign, with the information required pursuant to this subsection, at the main entrance of the construction project in place of affixing the required information on the equipment so long as such sign is not in violation of any state or federal statute, rule or regulation. Motor vehicles which are required to have similar information affixed thereto pursuant to requirements of a regulatory agency of the state or federal government are exempt from the provisions of this subsection.
- 4. The provisions of subsection 3 of this section shall not apply to construction of public works for which the contract awarded is in the amount of two hundred fifty thousand dollars or less.]

[290.300. Any worker employed by the contractor or by any subcontractor under the contractor who shall be paid for his or her services in a sum less than the stipulated rates for work done under the contract, shall have a right of action for double whatever difference there may be between the amount so paid and the rates provided by the contract together with a reasonable attorney's fee to be determined by the court, and an action brought to recover same shall be deemed to be a suit for wages, and any and all judgments entered therein shall have the same force and effect as other judgments for wages.]

[290.305. No person, firm or corporation shall violate the wage provisions of any contract contemplated in sections 290.210 to 290.340 or suffer or require any employee to work for less than the rate of wages so fixed, or violate any of the provisions contained in sections 290.210 to 290.340. Where workers are employed and their rate of wages has been determined as provided in sections 290.210 to 290.340, no person, either on his or her behalf or for any other person, shall request, demand or receive, either before or after such worker is engaged, that such worker pay back, return, donate, contribute, or give any part or all of said worker's wages, salary, or thing of value, to any person, upon the statement, representation, or understanding that failure to comply with such

request or demand will prevent such worker from procuring or retaining employment, and no person shall, directly or indirectly, pay, request or authorize any other person to violate this section. This section shall not apply to any agent or representative of a duly constituted labor organization acting in the collection of dues or assessments of such organization.]

[290.315. All contractors and subcontractors subject to sections 290.210 to 290.340 shall make full payment of the required wages in legal tender, without any deduction for food, sleeping accommodations, transportation, use of small tools, or any other thing of any kind or description. This section shall not apply where the employer and employee enter into an agreement in writing at the beginning of said term of employment covering deductions for food, sleeping accommodations, or other similar items, provided such agreement is submitted by the employer to the public body awarding the contract and the same is approved by such public body as fair and reasonable.]

[290.320. No public body, officer, official, member, agent or representative authorized to contract for public works shall fail, before advertising for bids or contracting for such construction, to have the department determine the wage rates in the locality where the work is to be performed as provided in sections 290.210 to 290.340.]

[290.325. No public body, officer, official, member, agent or representative thereof authorized to contract for public works shall award a contract for the construction of such improvement or disburse any funds on account of the construction of such public improvement, unless such public body has first had the department determine the rates of wages required to be paid in the locality where the work is to be performed and such determination has been made a part of the specifications and contract for such public works.]

[290.330. The department after investigation, upon complaint made by an interested party listed under section 290.240 or upon its own initiative, shall file with the secretary of state a list of the contractors and subcontractors who it finds have been prosecuted and convicted for violations of sections 290.210 to 290.340 and such contractor or subcontractor, or simulations thereof, shall be prohibited from contracting directly or indirectly with any public body for the construction of any public works or from performing any work on the same as a contractor or subcontractor for a period of one year from the date of the first conviction for such violation and for a period of three years from the date of each subsequent violation and conviction thereof. No public body shall award a contract for a public works to any contractor or subcontractor, or simulation thereof, during the time that its name appears on said list. The filing of the notice

of conviction with the secretary of state shall be notice to all public bodies and their officers, officials, members, agents and representatives.]

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[290.335. If it is found that a public body, contractor or subcontractor has not complied with any of the terms of sections 290.210 to 290.340, the department shall give notice of the precise violation in writing to such public body, contractor or subcontractor. Sufficient time may be allowed for compliance therewith as the department deems necessary. After the expiration of the time prescribed in said notice, the department may in writing inform the attorney general of the fact that such notice has been given and that the public body, contractor or subcontractor or the authorized representative or agent thereof to whom it was directed has not complied with such notice. Upon receipt thereof, the attorney general shall at the earliest possible time bring suit in the name of the state in the circuit court of the county in which such public body is located or where any such contractor or subcontractor is engaged in any public works to enjoin the award of such contract for a public works, or any further work or payments thereunder if the contract has been awarded, until the requirements of such notice are fully complied with. The court may issue a temporary restraining order with due notice to the defendant in such action. The plaintiff shall in any such injunctive action post an adequate bond to be set by the circuit judge. Upon final hearing thereof, if the court is satisfied that the requirements of the notice by the department to the defendant were not unreasonable or arbitrary, it shall issue an order enjoining the awarding of such contract for a public works, or any further work or payments thereunder if the contract has been awarded, until the notice is fully complied with. Such injunction shall continue operative until the court is satisfied that the requirements of such notice have been complied with and the court shall have and exercise with respect to the enforcement of such injunctions all the power in it in other similar cases. Both the plaintiff and defendant in such action have the same rights of appeal as are provided by law in other injunction proceedings.

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[290.340. Any officer, official, member, agent or representative of any public body, contractor or subcontractor who willfully violates and omits to comply with any of the provisions and requirements of sections 290.210 to 290.340 shall be punished for each violation thereof by a fine not exceeding five hundred dollars, or by imprisonment not exceeding six months, or by both such fine and imprisonment. Each day such violation or omission continues shall constitute a separate offense as contemplated by this section.]

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