#### FIRST REGULAR SESSION

# **HOUSE BILL NO. 622**

## 100TH GENERAL ASSEMBLY

#### INTRODUCED BY REPRESENTATIVE HELMS.

1428H.02I

DANA RADEMAN MILLER, Chief Clerk

### **AN ACT**

To repeal sections 197.300, 197.305, 197.310, 197.311, 197.312, 197.315, 197.316, 197.318, 197.320, 197.325, 197.326, 197.327, 197.330, 197.335, 197.340, 197.345, 197.355, 197.357, 197.366, 197.367, 197.705, 198.530, 208.169, and 354.095, RSMo, and to enact in lieu thereof four new sections relating to certificates of need.

Be it enacted by the General Assembly of the state of Missouri, as follows:

Section A. Sections 197.300, 197.305, 197.310, 197.311, 197.312, 197.315, 197.316,

- 2 197.318, 197.320, 197.325, 197.326, 197.327, 197.330, 197.335, 197.340, 197.345, 197.355,
- 3 197.357, 197.366, 197.367, 197.705, 198.530, 208.169, and 354.095, RSMo, are repealed and
- 4 four new sections enacted in lieu thereof, to be known as sections 197.705, 198.530, 208.169,
- 5 and 354.095, to read as follows:

197.705. All hospitals and health care facilities, defined in sections 197.020 and

- 2 197.305 licensed under chapters 197 and 198 shall require all personnel providing services
- 3 in such facilities to wear identification badges while acting within the scope of their employment.
- 4 The identification badges of all personnel shall prominently display the licensure status of such
- 5 personnel.
  - 198.530. 1. If an enrollee in a managed care organization is also a resident in a
- 2 long-term care facility licensed pursuant to chapter 198, or a continuing care retirement
- 3 community, [as defined in section 197.305] such enrollee's managed care organization shall
- 4 provide the enrollee with the option of receiving the covered service in the long-term care facility
- 5 which serves as the enrollee's primary residence. For purposes of this section, "managed care
- 6 organization" means any organization that offers any health plan certified by the department of
- 7 health and senior services designed to provide incentives to medical care providers to manage

EXPLANATION — Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

8 the cost and use of care associated with claims, including, but not limited to, a health 9 maintenance organization and preferred provider organization. The resident enrollee's managed care organization shall reimburse the resident facility for those services which would otherwise 11 be covered by the managed care organization if the following conditions apply:

- (1) The facility is willing and able to provide the services to the resident; and
- 13 (2) The facility and those health care professionals delivering services to residents pursuant to this section meet the licensing and training standards as prescribed by law; and
  - (3) The facility is certified through Medicare; and
  - (4) The facility and those health care professionals delivering services to residents pursuant to this section agree to abide by the terms and conditions of the health carrier's contracts with similar providers, abide by patient protection standards and requirements imposed by state or federal law for plan enrollees and meet the quality standards established by the health carrier for similar providers.
  - 2. The managed care organization shall reimburse the resident facility at a rate of reimbursement not less than the Medicare allowable rate pursuant to Medicare rules and regulations.
  - 3. The services in subsection 1 of this section shall include, but are not limited to, skilled nursing care, rehabilitative and other therapy services, and postacute care, as needed. Nothing in this section shall limit the managed care organization from utilizing contracted providers to deliver the services in the enrollee's resident facility.
  - 4. A resident facility shall not prohibit a health carrier's participating providers from providing covered benefits to an enrollee in the resident facility. A resident facility or health care professional shall not impose any charges on an enrollee for any service that is ancillary to, a component of, or in support of the services provided under this section when the services are provided by a health carrier's participating provider, or otherwise create a disincentive for the use of the health carrier's participating providers. Any violation of the requirements of this subsection by the resident facility shall be considered abuse or neglect of the resident enrollee.
  - 208.169. 1. Notwithstanding other provisions of this chapter, including but not limited to sections 208.152, 208.153, 208.159 and 208.162:
  - (1) There shall be no revisions to a facility's reimbursement rate for providing nursing care services under this chapter upon a change in ownership, management control, operation, stock, leasehold interests by whatever form for any facility previously licensed or certified for participation in the Medicaid program. Increased costs for the successor owner, management or leaseholder that result from such a change shall not be recognized for purposes of reimbursement;

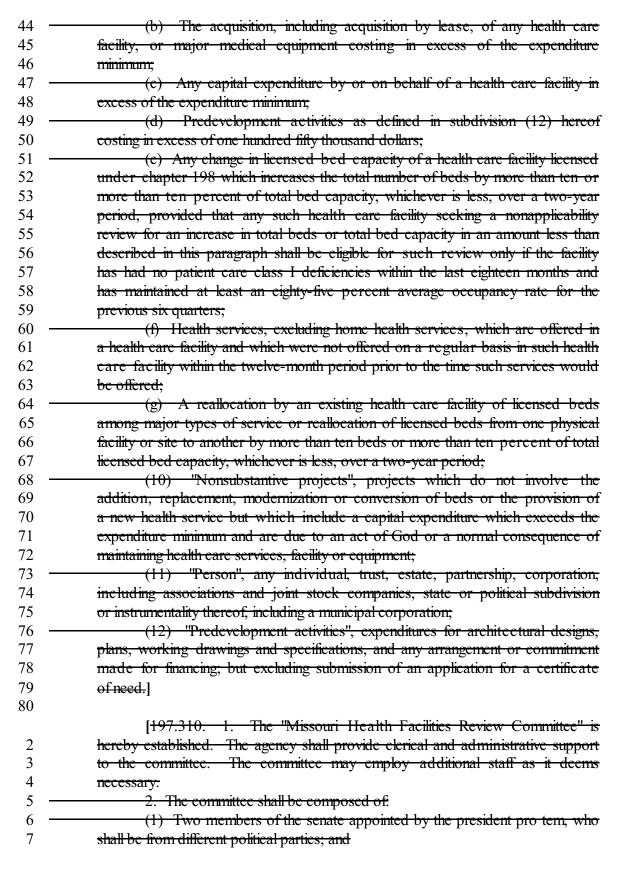
(2) In the case of a newly built facility or part thereof which is less than two years of age and enters the Title XIX program under this chapter after July 1, 1983, a reimbursement rate shall be assigned based on the lesser of projected estimated operating costs or one hundred ten percent of the median rate for the facility's class to include urban and rural categories for each level of care including ICF only and SNF/ICF. The rates set under this provision shall be effective for a period of twelve months from the effective date of the provider agreement at which time the rate for the future year shall be set in accordance with reported costs of the facility recognized under the reimbursement plan and as provided in subdivisions (3) and (4) of this subsection. Rates set under this section may in no case exceed the maximum ceiling amounts in effect under the reimbursement regulation;

- (3) Reimbursement for capital related expenses for newly built facilities entering the Title XIX program after March 18, 1983, shall be calculated as the building and building equipment rate, movable equipment rate, land rate, and working capital rate.
  - (a) The building and building equipment rate will be the lower of:
- a. Actual acquisition costs, which is the original cost to construct or acquire the building[, not to exceed the costs as determined in section 197.357]; or
- b. Reasonable construction or acquisition cost computed by applying the regional Dodge Construction Index for 1981 with a trend factor, if necessary, or another current construction cost measure multiplied by one hundred eight percent as an allowance for fees authorized as architectural or legal not included in the Dodge Index Value, multiplied by the square footage of the facility not to exceed three hundred twenty-five square feet per bed, multiplied by the ratio of forty minus the actual years of the age of the facility divided by forty; and multiplied by a return rate of twelve percent; and divided by ninety-three percent of the facility's total available beds times three hundred sixty-five days.
  - (b) The maximum movable equipment rate will be fifty-three cents per bed day.
- (c) The maximum allowable land area is defined as five acres for a facility with one hundred or less beds and one additional acre for each additional one hundred beds or fraction thereof for a facility with one hundred one or more beds.
  - (d) The land rate will be calculated as:
- a. For facilities with land areas at or below the maximum allowable land area, multiply the acquisition cost of the land by the return rate of twelve percent, divide by ninety-three percent of the facility's total available beds times three hundred sixty-five days.
- b. For facilities with land areas greater than the maximum allowable land area, divide the acquisition cost of the land by the total acres, multiply by the maximum allowable land area, multiply by the return rate of twelve percent, divide by ninety-three percent of the facility's total available beds times three hundred sixty-five days.

- 45 (e) The maximum working capital rate will be twenty cents per day;
  - (4) If a provider does not provide the actual acquisition cost to determine a reimbursement rate under subparagraph a. of paragraph (a) of subdivision (3) of subsection 1 of this section, the sum of the building and building equipment rate, movable equipment rate, land rate, and working capital rate shall be set at a reimbursement rate of six dollars;
  - (5) For each state fiscal year a negotiated trend factor shall be applied to each facility's Title XIX per diem reimbursement rate. The trend factor shall be determined through negotiations between the department and the affected providers and is intended to hold the providers harmless against increase in cost. In no circumstances shall the negotiated trend factor to be applied to state funds exceed the health care finance administration market basket price index for that year. The provisions of this subdivision shall apply to fiscal year 1996 and thereafter.
- 2. The provisions of subdivisions (1), (2), (3), and (4) of subsection 1 of this section shall remain in effect until July 1, 1989, unless otherwise provided by law.
  - 354.095. 1. A corporation subject to the provisions of sections 354.010 to 354.380 may, in the discretion of its board of directors, limit or define the classes of persons who shall be eligible to become members or beneficiaries, limit and define the benefits which it will furnish, and may define such benefits as it undertakes to furnish into classes or kinds. It may make available to its members or beneficiaries such health services, or reimbursement therefor, as the board of directors of any such corporation may approve; if maternity benefits are provided to any members of any plan, then maternity benefits shall be provided to any member of such plan without discrimination as to whether the member is married or unmarried, and if maternity benefits are provided to a beneficiary of any plan, then maternity benefits shall be provided to such beneficiary of such plan without discrimination as to whether the beneficiary is married or unmarried.
  - 2. [If an ambulatory surgical facility as defined by subdivision (2) of section 197.200, has received a certificate of need as provided in chapter 197,] A health services corporation shall provide benefits to [the facility] an ambulatory surgical center, as defined by section 197.200, on the same basis as it does to all other health care facilities, whether contracting members or noncontracting members. A health services corporation shall use the same standards that are applied to any other health care facility within the same health services area in defining the benefits that the corporation will furnish to the ambulatory surgical facility, the classes to which such benefits will be furnished, and the amount of reimbursement.

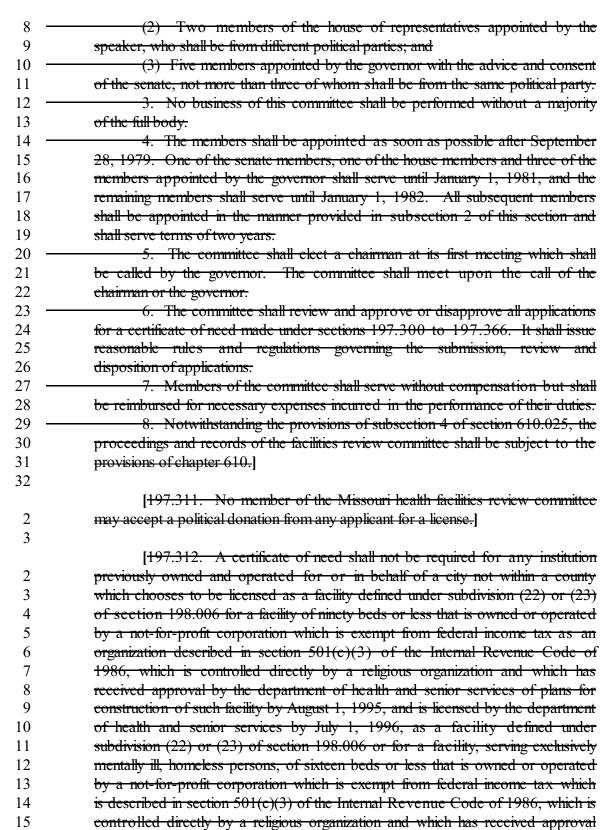
[197.300. Sections 197.300 to 197.366 shall be known as the "Missouri ate of Need I aw"]

197.305. As used in sections 197.300 to 197.366, the following terms 2 mean. 3 (1) "Affected persons", the person proposing the development of a new 4 institutional health service, the public to be served, and health care facilities 5 within the service area in which the proposed new health care service is to be 6 developed; (2) "Agency", the certificate of need program of the Missouri department 8 of health and senior services; 9 (3) "Capital expenditure", an expenditure by or on behalf of a health care 10 facility which, under generally accepted accounting principles, is not properly chargeable as an expense of operation and maintenance; 11 (4) "Certificate of need", a written certificate issued by the committee 12 13 setting forth the committee's affirmative finding that a proposed project 14 sufficiently satisfies the criteria prescribed for such projects by sections 197.300 to 197.366: 15 16 (5) "Develop", to undertake those activities which on their completion 17 will result in the offering of a new institutional health service or the incurring of a financial obligation in relation to the offering of such a service; 18 19 (6) "Expenditure minimum" shall mean: 20 (a) For beds in existing or proposed health care facilities licensed pursuant to chapter 198 and long-term care beds in a hospital as described in 21 subdivision (3) of subsection 1 of section 198.012, six hundred thousand dollars 22 in the case of capital expenditures, or four hundred thousand dollars in the case 23 24 of major medical equipment, provided, however, that prior to January 1, 2003, 25 the expenditure minimum for beds in such a facility and long-term care beds in a hospital described in section 198.012 shall be zero, subject to the provisions of 26 27 subsection 7 of section 197.318; 28 (b) For beds or equipment in a long-term care hospital meeting the requirements described in 42 CFR, Section 412.23(e), the expenditure minimum 29 30 shall be zero; and (c) For health care facilities, new institutional health services or beds not 31 32 described in paragraph (a) or (b) of this subdivision one million dollars in the 33 case of capital expenditures, excluding major medical equipment, and one 34 million dollars in the case of medical equipment; 35 (7) "Health service area", a geographic region appropriate for the effective planning and development of health services, determined on the basis 36 37 of factors including population and the availability of resources, consisting of a population of not less than five hundred thousand or more than three million; 38 39 (8) "Major medical equipment", medical equipment used for the 40 provision of medical and other health services; 41 (9) "New institutional health service": 42 (a) The development of a new health care facility costing in excess of the 43 applicable expenditure minimum;



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by the department of health and senior services of plans for construction of such

17 facility by May 1, 1996, and is licensed by the department of health and senior services by July 1, 1996, as a facility defined under subdivision (22) or (23) of 18 section 198,006 or an assisted living facility located in a city not within a county 19 operated by a not for profit corporation which is exempt from federal income tax 20 21 which is described in section 501(c)(3) of the Internal Revenue Code of 1986, which is controlled directly by a religious organization and which is licensed for 22 one hundred beds or less on or before August 28, 1997.] 23 24 [197.315. 1. Any person who proposes to develop or offer a new 2 institutional health service within the state must obtain a certificate of need from 3 the committee prior to the time such services are offered. 4 2. Only those new institutional health services which are found by the 5 committee to be needed shall be granted a certificate of need. Only those new institutional health services which are granted certificates of need shall be offered 6 or developed within the state. No expenditures for new institutional health 7 8 services in excess of the applicable expenditure minimum shall be made by any 9 person unless a certificate of need has been granted. 10 3. After October 1, 1980, no state agency charged by statute to license or certify health care facilities shall issue a license to or certify any such facility, or 11 distinct part of such facility, that is developed without obtaining a certificate of 12 13 need. 14 4. If any person proposes to develop any new institutional health care service without a certificate of need as required by sections 197.300 to 197.366, 15 the committee shall notify the attorney general, and he shall apply for an 16 injunction or other appropriate legal action in any court of this state against that 17 18 person. 19 5. After October 1, 1980, no agency of state government may appropriate 20 or grant funds to or make payment of any funds to any person or health care facility which has not first obtained every certificate of need required pursuant 21 22 to sections 197.300 to 197.366. 23 6. A certificate of need shall be issued only for the premises and persons 24 named in the application and is not transferable except by consent of the 25 committee. 26 7. Project cost increases, due to changes in the project application as approved or due to project change orders, exceeding the initial estimate by more 27 than ten percent shall not be incurred without consent of the committee. 28 29 8. Periodic reports to the committee shall be required of any applicant 30 who has been granted a certificate of need until the project has been completed. The committee may order the forfeiture of the certificate of need upon failure of 31 32 the applicant to file any such report. 33 9. A certificate of need shall be subject to forfeiture for failure to incur

a capital expenditure on any approved project within six months after the date of

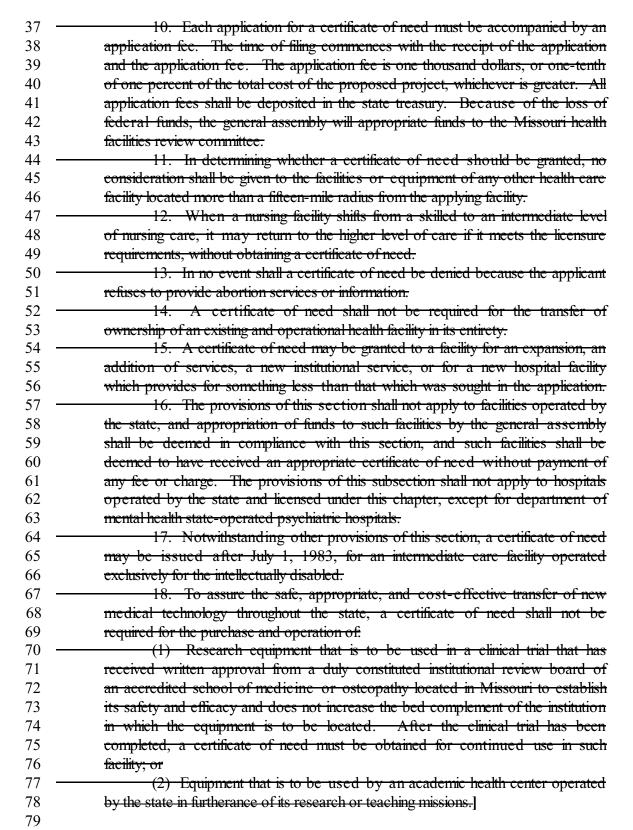
the order. The applicant may request an extension from the committee of not

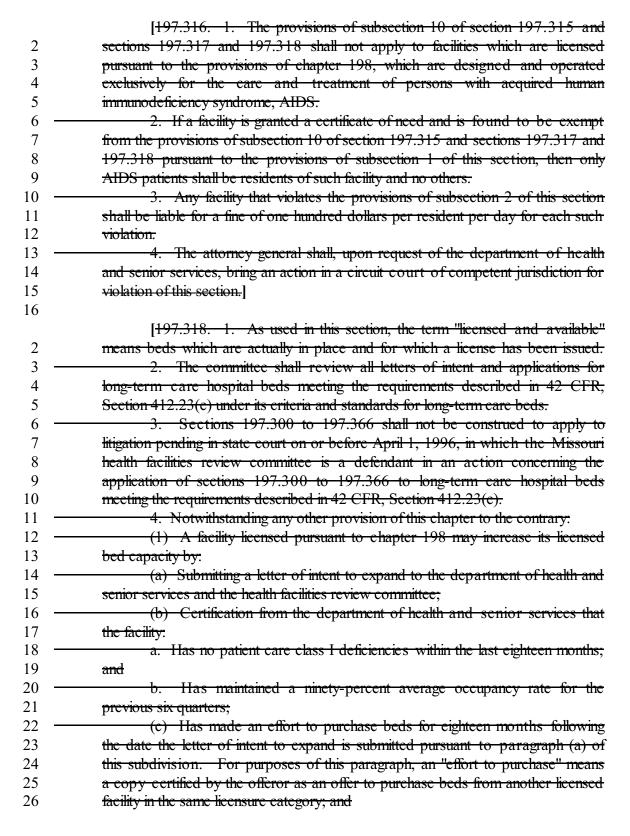
more than six additional months based upon substantial expenditure made.

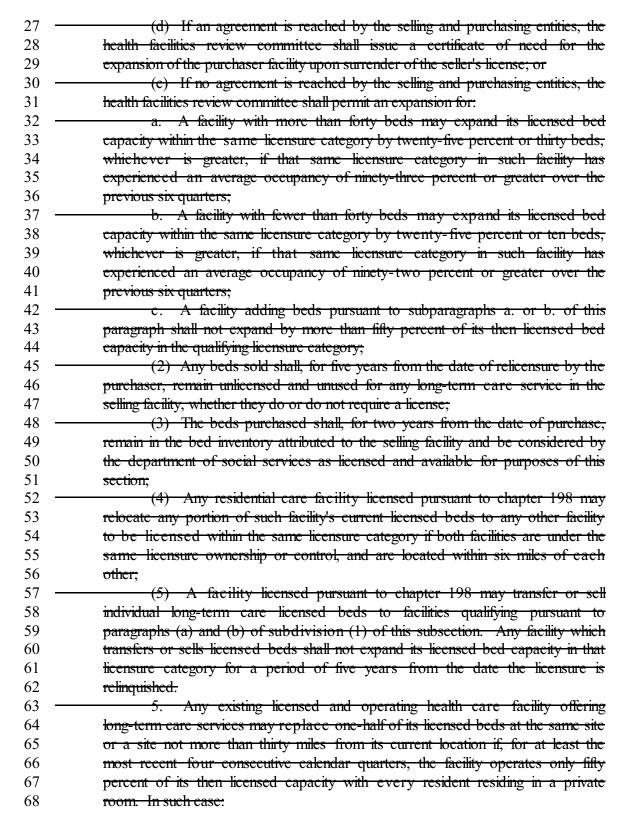
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(1) The facility shall report to the health and senior services vacant beds as unavailable for occupancy for at least the most recent four consecutive calendar quarters;

- (2) The replacement beds shall be built to private room specifications and only used for single occupancy; and
- (3) The existing facility and proposed facility shall have the same owner or owners, regardless of corporate or business structure, and such owner or owners shall stipulate in writing that the existing facility beds to be replaced will not later be used to provide long-term care services. If the facility is being operated under a lease, both the lessee and the owner of the existing facility shall stipulate the same in writing.
- 6. Nothing in this section shall prohibit a health care facility licensed pursuant to chapter 198 from being replaced in its entirety within fifteen miles of its existing site so long as the existing facility and proposed or replacement facility have the same owner or owners regardless of corporate or business structure and the health care facility being replaced remains unlicensed and unused for any long-term care services whether they do or do not require a license from the date of licensure of the replacement facility.]

197.320. The committee shall have the power to promulgate reasonable rules, regulations, criteria and standards in conformity with this section and chapter 536 to meet the objectives of sections 197.300 to 197.366 including the power to establish criteria and standards to review new types of equipment or service. Any rule or portion of a rule, as that term is defined in section 536.010, that is created under the authority delegated in sections 197.300 to 197.366 shall become effective only if it complies with and is subject to all of the provisions of chapter 536 and, if applicable, section 536.028. All rulemaking authority delegated prior to August 28, 1999, is of no force and effect and repealed. Nothing in this section shall be interpreted to repeal or affect the validity of any rule filed or adopted prior to August 28, 1999, if it fully complied with all applicable provisions of law. This section and chapter 536 are nonseverable and if any of the powers vested with the general assembly pursuant to chapter 536 to review, to delay the effective date or to disapprove and annul a rule are subsequently held unconstitutional, then the grant of rulemaking authority and any rule proposed or adopted after August 28, 1999, shall be invalid and void.]

[197.325. Any person who proposes to develop or offer a new institutional health service shall submit a letter of intent to the committee at least thirty days prior to the filing of the application.]

[197.326. 1. Any person who is paid either as part of his or her normal employment or as a lobbyist to support or oppose any project before the health facilities review committee shall register as a lobbyist pursuant to chapter 105 and shall also register with the staff of the health facilities review committee for

area to be served:

5 every project in which such person has an interest and indicate whether such 6 person supports or opposes the named project. The registration shall also include 7 the names and addresses of any person, firm, corporation or association that the person registering represents in relation to the named project. Any person 8 9 violating the provisions of this subsection shall be subject to the penalties 10 specified in section 105.478. 2. A member of the general assembly who also serves as a member of the 11 health facilities review committee is prohibited from soliciting or accepting 12 13 campaign contributions from any applicant or person speaking for an applicant or any opponent to any application or persons speaking for any opponent while 14 15 such application is pending before the health facilities review committee. 3. Any person regulated by chapter 197 or 198 and any officer, attorney, 16 agent and employee thereof, shall not offer to any committee member or to any 17 18 person employed as staff to the committee, any office, appointment or position, or any present, gift, entertainment or gratuity of any kind or any campaign 19 contribution while such application is pending before the health facilities review 20 committee. Any person guilty of knowingly violating the provisions of this 21 22 section shall be punished as follows: For the first offense, such person is guilty of a class B misdemeanor, and for the second and subsequent offenses, such 23 24 person is guilty of a class E felony.] 25 [197.327. 1. If a facility is granted a certificate of need pursuant to 2 sections 197.300 to 197.365 based on an application stating a need for additional Medicaid beds, such beds shall be used for Medicaid patients and no other. 3 4 2. Any person who violates the provisions of subsection 1 of this section shall be liable to the state for civil penalties of one hundred dollars for every day 5 of such violation. Each nonMedicaid patient placed in a Medicaid bed shall 6 7 constitute a separate violation. 8 3. The attorney general shall, upon the request of the department, bring 9 an action in a circuit court of competent jurisdiction to recover the civil penalty. The department may bring such an action itself. The civil action may be brought 10 in the circuit court of Cole County or, at the option of the director, in another 11 county which has venue of an action against the person under other provisions of 12 13 law.] 14 [197.330. 1. The committee shall: (1) Notify the applicant within fifteen days of the date of filing of an 2 application as to the completeness of such application; 3 (2) Provide written notification to affected persons located within this 4 5 state at the beginning of a review. This notification may be given through publication of the review schedule in all newspapers of general circulation in the 6

8 —	(3) Hold public hearings on all applications when a request in writing is
9	filed by any affected person within thirty days from the date of publication of the
10	notification of review;
11 —	(4) Within one hundred days of the filing of any application for a
12	certificate of need, issue in writing its findings of fact, conclusions of law, and
13	its approval or denial of the certificate of need; provided, that the committee may
14	grant an extension of not more than thirty days on its own initiative or upon the
15	written request of any affected person;
16 <b>—</b>	(5) Cause to be served upon the applicant, the respective health system
17	agency, and any affected person who has filed his prior request in writing, a copy
18	of the aforesaid findings, conclusions and decisions;
19 —	(6) Consider the needs and circumstances of institutions providing
20	training programs for health personnel;
21 —	(7) Provide for the availability, based on demonstrated need, of both
22	medical and osteopathic facilities and services to protect the freedom of patient
23	choice; and
24 <del>-</del>	(8) Establish by regulation procedures to review, or grant a waiver from
25	review, nonsubstantive projects.
26 —	The term "filed" or "filing" as used in this section shall mean delivery to the staf
27	of the health facilities review committee the document or documents the
28	applicant believes constitute an application.
28 29 —	2. Failure by the committee to issue a written decision on an application
30	for a certificate of need within the time required by this section shall constitute
31	approval of and final administrative action on the application, and is subject to
32	appeal pursuant to section 197.335 only on the question of approval by operation
33	of law.]
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2	[197.335. Within thirty days of the decision of the committee, the
2	applicant may file an appeal to be heard de novo by the administrative hearing
3	commissioner, the circuit court of Cole County or the circuit court in the county
4	within which such health care service or facility is proposed to be developed.]
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_	[197.340. Any health facility providing a health service must notify the
2	committee of any discontinuance of any previously provided health care service,
3	a decrease in the number of licensed beds by ten percent or more, or the change
4	in licensure category for any such facility.]
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	[197.345. Any health facility with a project for facilities or services for
2	which a binding construction or purchase contract has been executed prior to
3	October 1, 1980, or health care facility which has commenced operations prior
4	to October 1, 1980, shall be deemed to have received a certificate of need, except
5	that such certificate of need shall be subject to forfeiture under the provisions of
6	subsections 8 and 9 of section 197.315.]
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facility.]

197.355. The legislature may not appropriate any money for capital 2 expenditures for health care facilities until a certificate of need has been issued 3 for such expenditures.] 4 197.357. For the purposes of reimbursement under section 208.152, 2 project costs for new institutional health services in excess of ten percent of the 3 initial project estimate whether or not approval was obtained under subsection 7 of section 197.315 shall not be eligible for reimbursement for the first three years 4 5 that a facility receives payment for services provided under section 208.152. The 6 initial estimate shall be that amount for which the original certificate of need was 7 obtained or, in the case of facilities for which a binding construction or purchase 8 contract was executed prior to October 1, 1980, the amount of that contract. 9 Reimbursement for these excess costs after the first three years shall not be made 10 until a certificate of need has been granted for the excess project costs. The provisions of this section shall apply only to facilities which file an application 11 12 for a certificate of need or make application for cost-overrun review of their original application or waiver after August 13, 1982.] 13 14 [197.366. The term "health care facilities" in sections 197.300 to 197.366 2 shall mean: 3 (1) Facilities licensed under chapter 198; 4 (2) Long-term care beds in a hospital as described in subdivision (3) of 5 subsection 1 of section 198.012; (3) Long-term care hospitals or beds in a long-term care hospital meeting 6 7 the requirements described in 42 CFR, section 412.23(c); and (4) Construction of a new hospital as defined in chapter 197.] 8 9 [197.367. Upon application for renewal by any residential care facility or assisted living facility which on the effective date of this act has been licensed 2 3 for more than five years, is licensed for more than fifty beds and fails to maintain 4 for any calendar year its occupancy level above thirty percent of its then licensed 5 beds, the department of health and senior services shall license only fifty beds for

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