## FIRST REGULAR SESSION

# **HOUSE BILL NO. 325**

## **102ND GENERAL ASSEMBLY**

### INTRODUCED BY REPRESENTATIVE APPELBAUM.

DANA RADEMAN MILLER, Chief Clerk

## AN ACT

To repeal sections 393.1025 and 393.1030, RSMo, and to enact in lieu thereof two new sections relating to renewable energy resources.

Be it enacted by the General Assembly of the state of Missouri, as follows:

Section A. Sections 393.1025 and 393.1030, RSMo, are repealed and two new 2 sections enacted in lieu thereof, to be known as sections 393.1025 and 393.1030, to read as 3 follows:

393.1025. As used in sections 393.1020 to 393.1030, the following terms mean:

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(1) "Commission", the public service commission;

3 (2) "Department", the department of [economic development] commerce and 4 insurance;

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(3) "Electric utility", any electrical corporation as defined by section 386.020;

6 (4) "Renewable energy credit" or "REC", a tradeable certificate of proof that one 7 megawatt-hour of electricity has been generated from renewable energy sources; and

8 (5) "Renewable energy resources", electric energy produced from wind, solar thermal sources, or photovoltaic cells and panels, dedicated crops grown for energy production, 9 cellulosic agricultural residues, plant residues, methane from landfills, from agricultural 10 operations, or from wastewater treatment, thermal depolymerization or pyrolysis for 11 converting waste material to energy, clean and untreated wood such as pallets, hydropower 12 (not including pumped storage) that does not require a new diversion or impoundment of 13 14 water and that has a nameplate rating of ten megawatts or less, fuel cells using hydrogen produced by one of the above-named renewable energy sources, and other sources of energy 15

16 not including nuclear that become available after November 4, 2008, and are certified as

EXPLANATION — Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

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17 renewable by rule by the department]; energy storage, but not including pumped storage;

- 18 and fuel cells using hydrogen or hydrogen as a gaseous fuel, if hydrogen is produced by
- 19 one of the renewable energy sources in this subdivision.

393.1030. 1. The commission shall, in consultation with the department, prescribe by
rule a portfolio requirement for all electric utilities to generate or purchase electricity
generated from renewable energy resources. Such portfolio requirement shall provide that
electricity from renewable energy resources shall constitute the following portions of each
electric utility's sales:

6 (1) No less than [two] fifteen percent [for calendar years 2011 through 2013] before
7 December 31, 2023;

8 (2) No less than [five] twenty percent [for calendar years 2014 through 2017] before
9 December 31, 2028;

(3) No less than [ten] forty percent [for ealendar years 2018 through 2020] before
 December 31, 2033; and

12 (4) No less than [fifteen] sixty percent [in each calendar year beginning in 2021]
13 before December 31, 2043;

- 14
- (5) No less than eighty percent before December 31, 2053; and
- (6) No less than one hundred percent before December 31, 2058.
- 15 16

17 At least two percent of each portfolio requirement shall be derived from solar energy. The 18 portfolio requirements shall apply to all power sold to Missouri consumers whether such 19 power is self-generated or purchased from another source in or outside of this state. A utility 20 may comply with the standard in whole or in part by purchasing RECs. Each kilowatt-hour of 21 eligible energy generated in Missouri shall count as 1.25 kilowatt-hours for purposes of 22 compliance.

23 2. The commission, in consultation with the department and within one year of 24 November 4, 2008, shall select a program for tracking and verifying the trading of renewable 25 energy credits. An unused credit may exist for up to three years from the date of its creation. 26 A credit may be used only once to comply with sections 393.1020 to 393.1030 and may not also be used to satisfy any similar nonfederal requirement. An electric utility may not use a 27 credit derived from a green pricing program. Certificates from net-metered sources shall 28 29 initially be owned by the customer-generator. The commission, except where the department 30 is specified, shall make whatever rules are necessary to enforce the renewable energy standard. Such rules shall include: 31

32 (1) A maximum average retail rate increase of one percent determined by estimating 33 and comparing the electric utility's cost of compliance with least-cost renewable generation 34 and the cost of continuing to generate or purchase electricity from entirely nonrenewable

35 sources, taking into proper account future environmental regulatory risk including the risk of 36 greenhouse gas regulation. Notwithstanding the foregoing, until June 30, 2020, if the 37 maximum average retail rate increase would be less than or equal to one percent if an electric 38 utility's investment in solar-related projects initiated, owned or operated by the electric utility 39 is ignored for purposes of calculating the increase, then additional solar rebates shall be paid 40 and included in rates in an amount up to the amount that would produce a retail rate increase 41 equal to the difference between a one percent retail rate increase and the retail rate increase 42 calculated when ignoring an electric utility's investment in solar-related projects initiated, 43 owned, or operated by the electric utility. Notwithstanding any provision to the contrary in this section, even if the payment of additional solar rebates will produce a maximum average 44 45 retail rate increase of greater than one percent when an electric utility's investment in solar-46 related projects initiated, owned or operated by the electric utility are included in the 47 calculation, the additional solar rebate costs shall be included in the prudently incurred costs 48 to be recovered as contemplated by subdivision (4) of this subsection;

49 (2) Penalties of at least twice the average market value of renewable energy credits 50 for the compliance period for failure to meet the targets of subsection 1 of this section. An 51 electric utility will be excused if it proves to the commission that failure was due to events 52 beyond its reasonable control that could not have been reasonably mitigated, or that the maximum average retail rate increase has been reached. Penalties shall not be recovered from 53 54 customers. Amounts forfeited under this section shall be remitted to the department to 55 purchase renewable energy credits needed for compliance. Any excess forfeited revenues 56 shall be used by the division of energy solely for renewable energy and energy efficiency 57 projects;

58 (3) Provisions for an annual report to be filed by each electric utility in a format 59 sufficient to document its progress in meeting the targets;

60 (4) Provision for recovery outside the context of a regular rate case of prudently 61 incurred costs and the pass-through of benefits to customers of any savings achieved by an 62 electrical corporation in meeting the requirements of this section.

63 3. As provided for in this section, except for those electrical corporations that qualify for an exemption under section 393.1050, each electric utility shall make available to its retail 64 65 customers a solar rebate for new or expanded solar electric systems sited on customers' premises, up to a maximum of twenty-five kilowatts per system, measured in direct current 66 67 that were confirmed by the electric utility to have become operational in compliance with the provisions of section 386.890. The solar rebates shall be two dollars per watt for systems 68 69 becoming operational on or before June 30, 2014; one dollar and fifty cents per watt for systems becoming operational between July 1, 2014, and June 30, 2015; one dollar per watt 70 for systems becoming operational between July 1, 2015, and June 30, 2016; fifty cents per 71

72 watt for systems becoming operational between July 1, 2016, and June 30, 2017; fifty cents per watt for systems becoming operational between July 1, 2017, and June 30, 2019; twenty-73 74 five cents per watt for systems becoming operational between July 1, 2019, and June 30, 75 2020; and zero cents per watt for systems becoming operational after June 30, 2020. An 76 electric utility may, through its tariffs, require applications for rebates to be submitted up to 77 one hundred eighty-two days prior to the June thirtieth operational date. Nothing in this 78 section shall prevent an electrical corporation from offering rebates after July 1, 2020, 79 through an approved tariff. If the electric utility determines the maximum average retail rate 80 increase provided for in subdivision (1) of subsection 2 of this section will be reached in any 81 calendar year, the electric utility shall be entitled to cease paying rebates to the extent 82 necessary to avoid exceeding the maximum average retail rate increase if the electrical 83 corporation files with the commission to suspend its rebate tariff for the remainder of that 84 calendar year at least sixty days prior to the change taking effect. The filing with the 85 commission to suspend the electrical corporation's rebate tariff shall include the calculation reflecting that the maximum average retail rate increase will be reached and supporting 86 87 documentation reflecting that the maximum average retail rate increase will be reached. The 88 commission shall rule on the suspension filing within sixty days of the date it is filed. If the 89 commission determines that the maximum average retail rate increase will be reached, the commission shall approve the tariff suspension. The electric utility shall continue to process 90 91 and pay applicable solar rebates until a final commission ruling; however, if the continued 92 payment causes the electric utility to pay rebates that cause it to exceed the maximum average 93 retail rate increase, the expenditures shall be considered prudently incurred costs as contemplated by subdivision (4) of subsection 2 of this section and shall be recoverable as 94 95 such by the electric utility. As a condition of receiving a rebate, customers shall transfer to the electric utility all right, title, and interest in and to the renewable energy credits associated 96 97 with the new or expanded solar electric system that qualified the customer for the solar rebate for a period of ten years from the date the electric utility confirmed that the solar electric 98 99 system was installed and operational.

100 4. The department shall, in consultation with the commission, establish by rule a certification process for electricity generated from renewable resources and used to fulfill the 101 requirements of subsection 1 of this section. Certification criteria for renewable energy 102 103 generation shall be determined by factors that include fuel type, technology, and the 104 environmental impacts of the generating facility. Renewable energy facilities shall not cause 105 undue adverse air, water, or land use impacts, including impacts associated with the gathering 106 of generation feedstocks. If any amount of fossil fuel is used with renewable energy 107 resources, only the portion of electrical output attributable to renewable energy resources shall be used to fulfill the portfolio requirements. 108

5. In carrying out the provisions of this section, the commission and the department shall include methane generated from the anaerobic digestion of farm animal waste and thermal depolymerization or pyrolysis for converting waste material to energy as renewable energy resources for purposes of this section.

113 6. The commission shall have the authority to promulgate rules for the implementation of this section, but only to the extent such rules are consistent with, and 114 115 do not delay the implementation of, the provisions of this section. Any rule or portion of a rule, as that term is defined in section 536.010, that is created under the authority delegated in 116 this section shall become effective only if it complies with and is subject to all of the 117 118 provisions of chapter 536 and, if applicable, section 536.028. This section and chapter 536 119 are nonseverable and if any of the powers vested with the general assembly pursuant to 120 chapter 536 to review, to delay the effective date, or to disapprove and annul a rule are 121 subsequently held unconstitutional, then the grant of rulemaking authority and any rule 122 proposed or adopted after August 28, 2013, shall be invalid and void.

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