#### SECOND REGULAR SESSION

# **HOUSE BILL NO. 2602**

### 101ST GENERAL ASSEMBLY

#### INTRODUCED BY REPRESENTATIVE HENDERSON.

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DANA RADEMAN MILLER, Chief Clerk

## AN ACT

To amend chapter 173, RSMo, by adding thereto two new sections relating to funding allocation for postsecondary education institutions.

Be it enacted by the General Assembly of the state of Missouri, as follows:

Section A. Chapter 173, RSMo, is amended by adding thereto two new sections, to be known as sections 173.1542 and 173.1543, to read as follows:

173.1542. 1. This section shall be known and may be cited as the "University Rewarding Workforce Readiness Act".

- 2. As used in this section, the following terms mean:
- (1) "Department", the department of higher education and workforce development;
- (2) "Full-time equivalent enrollment", university enrollment calculated by dividing the number of part-time students enrolled at the university by two and adding the quotient to the number of full-time students enrolled at the university;
- (3) "High school threshold earnings", the most current median annual earnings of high school graduates with no postsecondary education in the United States, ages twenty-five to thirty-four, as reported in the Digest of Education Statistics by the National Center for Education Statistics of the United States Department of Education;
- 13 (4) "University", any postsecondary entity that is regulated by the department 14 and primarily offers postsecondary degrees that require four years of full-time 15 enrollment to complete;

EXPLANATION — Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

16 (5) "University system funding", the total sum of appropriations made by the 17 general assembly to universities from the general revenue fund for all expenditures in a 18 fiscal year.

- 3. The department shall calculate a performance score for each university with the following performance indicators and corresponding weights:
- (1) The average annual earnings of students who matriculated at the university six and ten years prior, are currently employed, and are not currently enrolled in postsecondary education, with a thirty percent weight;
- (2) The average annual earnings of students who are federal Pell Grant recipients and matriculated at the university six and ten years prior, are currently employed, and are not currently enrolled in postsecondary education, with a twenty-five percent weight;
- (3) The proportion of students who are federal Pell Grant recipients at the university, with a twenty percent weight;
- (4) The proportion of students who completed a bachelor's or master's degree in education, law enforcement, corrections, or social work at the university five years prior, and are currently employed in Missouri by an employer in the corresponding field, with a fifteen percent weight; and
- (5) The proportion of students who graduated from the university one year prior and are enrolled in graduate education or employed in Missouri above the high school threshold earnings, with a ten percent weight.
- 4. (1) By December 31, 2022, the department shall develop a performance funding formula that calculates a share of university system funding for each university. The performance funding formula shall:
- (a) Rely on the performance scores calculated pursuant to subsection 3 of this section;
- (b) Weight the performance score for each university, calculated pursuant to subsection 3 of this section, by multiplying the university's performance score by the university's full-time equivalent enrollment;
- (c) Average the current year's performance indicators for each university with the previous two years' performance indicators, creating three-year rolling averages; and
- (d) Adjust the earnings performance indicators found in subdivisions (1) and (2) of subsection 3 of this section with a cost-of-living index based on the university's location.

51 (2) By December thirty-first of each calendar year, the department shall report 52 to the general assembly each university's share of university system funding calculated 53 pursuant to this subsection.

- (3) The department shall publish an annual report detailing each university's performance on the indicators in subsection 3 of this section.
- 5. (1) The general assembly shall determine the allocation of university system funding to each university in accordance with the following phase-in schedule:
  - (a) For the state fiscal year beginning on July 1, 2023:
- a. Seventy-five percent of university system funding shall be allocated as prorated amounts according to the appropriations made to each university for all expenditures in the state fiscal year beginning on July 1, 2022; and
- b. Twenty-five percent of university system funding shall be allocated according to each university's share of university system funding, calculated pursuant to subsection 4 of this section;
  - (b) For the state fiscal year beginning on July 1, 2024:
- a. Fifty percent of university system funding shall be allocated as prorated amounts according to the appropriations made to each university for all expenditures in the state fiscal year beginning on July 1, 2022; and
- b. Fifty percent of university system funding shall be allocated according to each university's share of university system funding, calculated pursuant to subsection 4 of this section;
  - (c) For the state fiscal year beginning on July 1, 2025:
- a. Twenty-five percent of university system funding shall be allocated as prorated amounts according to the appropriations made to each university for all expenditures in the state fiscal year beginning on July 1, 2022; and
- b. Seventy-five percent of university system funding shall be allocated according to each university's share of university system funding, calculated pursuant to subsection 4 of this section;
- (d) For state fiscal years beginning on or after July 1, 2026, one hundred percent of university system funding shall be allocated according to each university's share of university system funding, calculated pursuant to subsection 4 of this section.
- (2) Notwithstanding any other provision of law to the contrary, including appropriations bills, the funds that the general assembly may appropriate to each university for the purpose of all expenditures shall not exceed the allocation to each university determined under this subsection.
- 6. (1) The department may determine earnings data relevant to this section for any individual who is a resident of this state and who does not earn the majority of his

88 or her income by independent contracting by reference to such individual's 89 unemployment insurance wage records maintained in the department of labor and 90 industrial relations.

- (2) The department of labor and industrial relations may execute data-sharing agreements with other states to assist the department in effectuating the purposes of this section by determining earnings data relevant to this section for individuals who are alumni of a university but who are not residents of Missouri.
- (3) The department may establish other means of collecting performance indicator data relevant to this section.
- 7. (1) The department shall develop methods to assist universities with low performance scores, as determined in subsection 3 of this section. The department shall establish a minimum threshold performance score, below which a university requires assistance for improvement. The department may consult with external entities to assist universities with performance score improvement.
- (2) In state fiscal years beginning on July 1, 2022, and July 1, 2023, the general assembly may appropriate grants to universities with Pell Grant recipient enrollment equal to sixty percent or more of the university's total enrollment, as calculated in subdivision (3) of subsection 3 of this section. Any university that receives an appropriation under this subdivision shall only expend such funds for improvement of the university's performance score, calculated pursuant to subsection 3 of this section. The department shall provide recommended improvement strategies to universities receiving such funds.
- 8. The department shall promulgate all necessary rules and regulations for the administration of this section. Any rule or portion of a rule, as that term is defined in section 536.010, that is created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions of chapter 536 and, if applicable, section 536.028. This section and chapter 536 are nonseverable and if any of the powers vested with the general assembly pursuant to chapter 536 to review, to delay the effective date, or to disapprove and annul a rule are subsequently held unconstitutional, then the grant of rulemaking authority and any rule proposed or adopted after August 28, 2022, shall be invalid and void.

173.1543. 1. This section shall be known and may be cited as the "Two-Year 2 College Rewarding Workforce Readiness Act".

- 2. As used in this section, the following terms mean:
- (1) "College", any postsecondary entity that is regulated by the department and primarily offers postsecondary degrees that require two years or less of full-time enrollment to complete;

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7 (2) "College system funding", the sum of all appropriations made in a fiscal year 8 by the general assembly from the general revenue fund to:

- (a) The department for distribution to community colleges for operating costs;
- 10 (b) Community colleges for all expenditures; and
  - (c) The state technical college of Missouri for all expenditures;
- 12 (3) "Department", the department of higher education and workforce 13 development;
  - (4) "Full-time equivalent enrollment", college enrollment calculated by dividing the number of part-time students enrolled at the college by two and adding the quotient to the number of full-time students enrolled at the college;
  - (5) "High school threshold earnings", the most current median annual earnings of high school graduates with no postsecondary education in the United States, ages twenty-five to thirty-four, as reported in the Digest of Education Statistics by the National Center for Education Statistics of the United States Department of Education.
  - 3. The department shall calculate a performance score for each college with the following performance indicators and corresponding weights:
  - (1) The average annual earnings of students who matriculated at the college three and five years prior, are currently employed, and are not currently enrolled in postsecondary education, with a forty percent weight;
  - (2) The average annual earnings of students who are federal Pell Grant recipients and matriculated at the college three and five years prior, are currently employed, and are not currently enrolled in postsecondary education, with a thirty percent weight; and
  - (3) The proportion of students who are federal Pell Grant recipients at the college, with a thirty percent weight.
  - 4. (1) By December 31, 2022, the department shall develop a performance funding formula that calculates a share of college system funding for each college. The performance funding formula shall:
  - (a) Rely on the performance score calculated pursuant to subsection 3 of this section;
  - (b) Weight the performance score for each college, calculated pursuant to subsection 3 of this section, by multiplying the college's performance score by the college's full-time equivalent enrollment;
  - (c) Average the current year's performance indicators for each college with the previous two years' performance indicators, creating three-year rolling averages; and
- 42 (d) Adjust the earnings performance indicators found in subdivisions (1) and (2) 43 of subsection 3 of this section with a cost-of-living index based on the college's location.

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44 (2) By December thirty-first of each calendar year, the department shall report 45 to the general assembly each college's share of college system funding calculated 46 pursuant to this subsection.

- (3) The department shall publish an annual report detailing each college's performance on the indicators in subsection 3 of this section.
- 5. (1) The general assembly shall determine the allocation of college system 50 funding to each college in accordance with the following phase-in schedule:
  - (a) For the state fiscal year beginning on July 1, 2023:
  - a. Seventy-five percent of college system funding shall be allocated as prorated amounts according to the state funding received by each college in the state fiscal year beginning on July 1, 2022; and
  - b. Twenty-five percent of college system funding shall be allocated according to each college's share of college system funding, calculated pursuant to subsection 4 of this section;
    - (b) For the state fiscal year beginning on July 1, 2024:
  - a. Fifty percent of college system funding shall be allocated as prorated amounts according to the state funding received by each college in the state fiscal year beginning on July 1, 2022; and
  - b. Fifty percent of college system funding shall be allocated according to each college's share of college system funding, calculated pursuant to subsection 4 of this section;
    - (c) For the state fiscal year beginning on July 1, 2025:
  - a. Twenty-five percent of college system funding shall be allocated as prorated amounts according to the state funding received by each college in the state fiscal year beginning on July 1, 2022; and
  - b. Seventy-five percent of college system funding shall be allocated according to each college's share of college system funding, calculated pursuant to subsection 4 of this section;
  - (d) For state fiscal years beginning on or after July 1, 2026, one hundred percent of college system funding shall be allocated according to each college's share of college system funding, calculated pursuant to subsection 4 of this section.
  - (2) Notwithstanding any other provision of law to the contrary, including appropriations bills and section 163.191, the funds that the general assembly may appropriate to each college or to the department for distribution to the colleges for the purpose of all expenditures or operations costs shall not exceed the allocation to each college determined under this subsection.

- 6. (1) The department may determine earnings data relevant to this section for any individual who is a resident of this state and who does not earn the majority of his or her income by independent contracting by reference to such individual's unemployment insurance wage records maintained by the department of labor and industrial relations.
- (2) The department of labor and industrial relations may execute data-sharing agreements with other states to assist the department in effectuating the purposes of this section by determining earnings data relevant to this section for individuals who are alumni of a college but who are not residents of Missouri.
- (3) The department may establish other means of collecting performance indicator data relevant to this section.
- 7. The department shall develop methods to assist colleges with low performance scores, as determined in subsection 3 of this section. The department shall establish a minimum threshold performance score, below which a college requires assistance for improvement. The department may consult with external entities to assist colleges with performance score improvement.
- 8. The department shall promulgate all necessary rules and regulations for the administration of this section. Any rule or portion of a rule, as that term is defined in section 536.010, that is created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions of chapter 536 and, if applicable, section 536.028. This section and chapter 536 are nonseverable and if any of the powers vested with the general assembly pursuant to chapter 536 to review, to delay the effective date, or to disapprove and annul a rule are subsequently held unconstitutional, then the grant of rulemaking authority and any rule proposed or adopted after August 28, 2022, shall be invalid and void.

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