#### SECOND REGULAR SESSION

# **HOUSE BILL NO. 2579**

### 102ND GENERAL ASSEMBLY

#### INTRODUCED BY REPRESENTATIVE LONSDALE.

5331H.01I

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DANA RADEMAN MILLER, Chief Clerk

## AN ACT

To amend chapter 536, RSMo, by adding thereto one new section relating to cost-benefit analysis of administrative rules.

Be it enacted by the General Assembly of the state of Missouri, as follows:

Section A. Chapter 536, RSMo, is amended by adding thereto one new section, to be known as section 536.170, to read as follows:

536.170. 1. As used in this section, the following terms shall mean:

- 2 (1) "Agency", the same as defined in section 8.370;
- 3 (2) "Benefits", any value gain that results from a proposed regulation, expressed 4 in a monetary sum;
- 5 (3) "Cost", any value loss that results from a proposed regulation, expressed in a 6 monetary sum;
- 7 (4) "Direct benefit", a benefit that occurs as an immediate result of the stated 8 goals of a regulation, as expressed in the authorizing statute, without any intervening 9 steps or action;
- 10 (5) "Indirect benefit", a benefit that occurs because of a regulation but is 11 unrelated to its stated goals;
- 12 (6) "Indirect cost", a cost that occurs because of a regulation but is unrelated to 13 its stated goals;
  - (7) "Monetized", any costs or benefits represented as dollar amounts;
- 15 (8) "Rule" or "regulation" any agency writings that hold the force of law and articulate the legal restrictions the regulated entities shall follow;

EXPLANATION — Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

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- "Stakeholder", any group, individual, or entity subject to proposed 17 **(9)** 18 regulations;
- 19 (10) "Stakeholder-specific benefit", any benefit that one stakeholder may gain 20 that another does not;
- 21 (11) "Stakeholder-specific cost", any cost that affects one stakeholder but not 22 another.
- 23 2. All agencies shall include a cost-benefit analysis that clearly demonstrates that 24 the benefits exceed the costs in every proposed regulation.
  - 3. All agencies shall include a cost-benefit analysis when publishing final rules. The final rule cost-benefit analysis shall detail:
  - (1) All differences in the final cost-benefit analysis from the cost-benefit analysis that accompanied the proposed rule; and
  - (2) Any decision not to make changes to the final cost-benefit analysis in response to public comments on the cost-benefit analysis for the proposed rule.
  - 4. All documentation for the cost-benefit analysis shall be published on the secretary of state's website and in the Missouri register, including any supporting calculations, documents, data, databases, or data tables.
  - 5. Standardized analysis and metrics shall be applied to all regulations. Analysis techniques and methods shall not vary between rules unless approved by the joint committee on administrative rules.
  - 6. Stakeholders may challenge any final rule on the sole basis of significant deficiency in the agency's cost-benefit analysis. The court shall stay the rule and remand it for additional agency analysis if it finds:
    - (1) The cost-benefit analysis fails to consider relevant significant costs;
- (2) The cost-benefit analysis was not provided to the public for scrutiny prior to 42 the adoption of the final rule;
- 43 (3) The cost-benefit analysis significantly underestimates costs or significantly 44 overestimates benefits; or
- 45 (4) The cost-benefit analysis in the final rule fails to justify changes from the cost-benefit analysis of the proposed rule. 46
- 47 7. A cost-benefit analysis shall incorporate a timeline equivalent to the periodic 48 regulatory review cycle established in section 536.175.
- 49 8. The use of discount rates in preparing a cost-benefit analysis shall be subject to the following restrictions: 50
  - (1) No use of social or otherwise implementing discount rates is required;
  - (2) Use of discount rates shall be justified if applied to analysis;
- 53 (3) Calculation of compound interest rates are exempt; and

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- 54 (4) Non-dollar factors of life shall not be monetized and shall not be calculated as 55 if they will compound value at the marginal rate of return to capital.
- 9. Rules promulgated under section 536.025 shall be exempt from the requirements of this section.

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