

SECOND REGULAR SESSION

# HOUSE BILL NO. 2378

100TH GENERAL ASSEMBLY

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INTRODUCED BY REPRESENTATIVE NEELY.

5183H.021

DANA RADEMAN MILLER, Chief Clerk

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## AN ACT

To repeal section 191.480, RSMo, and to enact in lieu thereof one new section relating to investigational drugs.

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*Be it enacted by the General Assembly of the state of Missouri, as follows:*

Section A. Section 191.480, RSMo, is repealed and one new section enacted in lieu thereof, to be known as section 191.480, to read as follows:

191.480. 1. **The provisions of this section shall be known and may be cited as the "Freedom of Treatment Act".**

2. For purposes of this section, the following terms shall mean:

(1) "Eligible patient", a person who meets all of the following:

(a) Has a terminal illness;

(b) Has considered all other treatment options currently approved by the United States Food and Drug Administration and all relevant clinical trials conducted in this state;

(c) Has received a prescription or recommendation from the person's physician for an investigational drug, biological product, or device;

(d) Has given written informed consent which shall be at least as comprehensive as the consent used in clinical trials for the use of the investigational drug, biological product, or device or, if the patient is a minor or lacks the mental capacity to provide informed consent, a parent or legal guardian has given written informed consent on the patient's behalf; and

(e) Has documentation from the person's physician that the person has met the requirements of this subdivision;

(2) "Investigational drug, biological product, or device", a drug, biological product, or device, any of which are used to treat the patient's terminal illness, that has successfully

EXPLANATION — Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

18 completed phase one of a clinical trial but has not been approved for general use by the United  
19 States Food and Drug Administration and remains under investigation in a clinical trial. The  
20 term shall not include Schedule I controlled substances;

21 (3) "Terminal illness", a disease that without life-sustaining procedures will result in  
22 death in the near future or a state of permanent unconsciousness from which recovery is unlikely.

23 ~~[2-]~~ **3.** A manufacturer of an investigational drug, biological product, or device may  
24 make available the manufacturer's investigational drug, biological product, or device to eligible  
25 patients under this section. This section does not require that a manufacturer make available an  
26 investigational drug, biological product, or device to an eligible patient. A manufacturer may:

27 (1) Provide an investigational drug, biological product, or device to an eligible patient  
28 without receiving compensation; or

29 (2) Require an eligible patient to pay the costs of or associated with the manufacture of  
30 the investigational drug, biological product, or device.

31 ~~[3- This section does not require a health care insurer to provide coverage for the cost  
32 of any investigational drug, biological product, or device.]~~ **4.** A health care insurer may provide  
33 coverage for an investigational drug, biological product, or device. **Any company or health  
34 benefit plan that provides coverage or benefits for hospice or palliative care shall provide  
35 coverage and benefits for investigational drugs, biological products, and devices under this  
36 section or 21 U.S.C. 360bbb-0a on a basis no less favorable than hospice and palliative care.**

37 **5. Coverage of investigational drugs, biological products, and devices under this  
38 section or 21 U.S.C. 360bbb-0a shall not be subject to any prior authorization, dollar limit,  
39 co-payment, deductible, or other out-of-pocket expense that does not apply to hospice and  
40 palliative care, regardless of benefit category determination by the company administering  
41 the health benefit plan.**

42 **6. For a health benefit plan that meets the definition of "high deductible health  
43 plan" as defined in 26 U.S.C. Section 223(c)(2), the provisions of subsection 5 of this section  
44 shall only apply after a covered person's deductible has been satisfied for the year.**

45 ~~[4-]~~ **7.** This section does not require the department of corrections to provide coverage  
46 for the cost of any investigational drug, biological product, or device.

47 **8. The department of health and senior services shall publish a website at the URL  
48 "clinicaltrials.mo.gov". The website shall include a list of all drug developers, physicians,  
49 and hospitals that have voluntarily provided the department of health and human services  
50 with a list of diseases and conditions for which they provide investigational drugs,  
51 biological products, or devices under this section or 21 U.S.C. 360bbb-0a.**

52 ~~[5-]~~ **9.** Notwithstanding any other provision of law to the contrary, no state agency or  
53 regulatory board shall revoke, fail to renew, or take any other action against a physician's license

54 issued under chapter 334 based solely on the physician's recommendation to an eligible patient  
55 regarding prescription for or treatment with an investigational drug, biological product, or  
56 device. Action against a health care provider's Medicare certification based solely on the health  
57 care provider's recommendation that a patient have access to an investigational drug, biological  
58 product, or device is prohibited.

59 **10. Notwithstanding the provisions of sections 197.300 to 197.366 or any other law**  
60 **to the contrary, any person or entity may develop, offer, and provide new institutional**  
61 **health services within the state to provide investigational drugs, biological products, and**  
62 **devices to eligible patients under this section or 21 U.S.C. 360bbb-0a.**

63 ~~[6-]~~ **11.** If a provision of this section or its application to any person or circumstance is  
64 held invalid, the invalidity does not affect other provisions or applications of this section that can  
65 be given effect without the invalid provision or application, and to this end the provisions of this  
66 section are severable.

67 ~~[7-]~~ **12.** If the clinical trial is closed due to lack of efficacy or toxicity, the drug shall not  
68 be offered. If notice is given on a drug, product, or device taken by a patient outside of a clinical  
69 trial, the pharmaceutical company or patient's physician shall notify the patient of the information  
70 from the safety committee of the clinical trial. **Any sponsor of a clinical trial for patients with**  
71 **terminal illnesses conducted in the state shall provide prospective trial participants, as part**  
72 **of the informed consent proceedings conducted under 21 C.F.R. 50.25 or any other law,**  
73 **with a list of all drug developers, hospitals, and physicians that treat prospective trial**  
74 **participants' disease or condition as indicated on the website required under subsection**  
75 **8 of this section.**

76 ~~[8-]~~ **13.** Except in the case of gross negligence or willful misconduct, any person who  
77 manufactures, imports, distributes, prescribes, dispenses, or administers an investigational drug  
78 or device to an eligible patient with a terminal illness in accordance with this section shall not  
79 be liable in any action under state law for any loss, damage, or injury arising out of, relating to,  
80 or resulting from:

81 (1) The design, development, clinical testing and investigation, manufacturing, labeling,  
82 distribution, sale, purchase, donation, dispensing, prescription, administration, or use of the drug  
83 or device; or

84 (2) The safety or effectiveness of the drug or device.

85 **14. The director of the department of health and senior services shall promulgate**  
86 **all necessary rules and regulations for the administration of this section. Any rule or**  
87 **portion of a rule, as that term is defined in section 536.010, that is created under the**  
88 **authority delegated in this section shall become effective only if it complies with and is**  
89 **subject to all of the provisions of chapter 536 and, if applicable, section 536.028. This**

90 **section and chapter 536 are nonseverable, and if any of the powers vested with the general**  
91 **assembly pursuant to chapter 536 to review, to delay the effective date, or to disapprove**  
92 **and annul a rule are subsequently held unconstitutional, then the grant of rulemaking**  
93 **authority and any rule proposed or adopted after August 28, 2020, shall be invalid and**  
94 **void.**

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