## SECOND REGULAR SESSION

# HOUSE BILL NO. 2312

# 98TH GENERAL ASSEMBLY

### INTRODUCED BY REPRESENTATIVE MCNEIL.

D. ADAM CRUMBLISS, Chief Clerk

# AN ACT

To repeal section 393.1075, RSMo, and to enact in lieu thereof three new sections relating to utility grants to low-income individuals.

Be it enacted by the General Assembly of the state of Missouri, as follows:

Section A. Section 393.1075, RSMo, is repealed and three new sections enacted in lieu thereof, to be known as sections 393.1075, 393.1080, and 393.1085, to read as follows:

393.1075. 1. This section shall be known as the "Missouri Energy Efficiency InvestmentAct".

## 3 2. As used in this [section] **chapter**, the following terms shall mean:

4 (1) "Commission", the Missouri public service commission;

5 (2) "Demand response", measures that decrease peak demand or shift demand to off-peak 6 periods;

7 (3) "Demand-side program", any program conducted by the utility to modify the net 8 consumption of electricity on the retail customer's side of the electric meter, including but not 9 limited to energy efficiency measures, load management, demand response, **weatherization** 

10 **projects,** and interruptible or curtailable load;

(4) "Energy efficiency", measures that reduce the amount of electricity required toachieve a given end use;

(5) "Interruptible or curtailable rate", a rate under which a customer receives a reduced
charge in exchange for agreeing to allow the utility to withdraw the supply of electricity under
certain specified conditions;

EXPLANATION — Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

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(6) "Total resource cost test", a test that compares the sum of avoided utility costs and
avoided probable environmental compliance costs to the sum of all incremental costs of end-use
measures that are implemented due to the program, as defined by the commission in rules.

3. It shall be the policy of the state to value demand-side investments equal to traditional
investments in supply and delivery infrastructure and allow recovery of all reasonable and
prudent costs of delivering cost-effective demand-side programs. In support of this policy, the
commission shall:

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(1) Provide timely cost recovery for utilities;

(2) Ensure that utility financial incentives are aligned with helping customers use energy
 more efficiently and in a manner that sustains or enhances utility customers' incentives to use
 energy more efficiently; and

27 (3) Provide timely earnings opportunities associated with cost-effective measurable and28 verifiable efficiency savings.

29 4. The commission shall permit electric corporations to implement 30 commission-approved demand-side programs proposed pursuant to this section with a goal of 31 achieving all cost-effective demand-side savings. Recovery for such programs shall not be 32 permitted unless the programs are approved by the commission, result in energy or demand 33 savings and are beneficial to all customers in the customer class in which the programs are 34 proposed, regardless of whether the programs are utilized by all customers. The commission 35 shall consider the total resource cost test a preferred cost-effectiveness test. Programs targeted 36 to low-income customers or general education campaigns do not need to meet a 37 cost-effectiveness test, so long as the commission determines that the program or campaign is 38 in the public interest. Nothing herein shall preclude the approval of demand-side programs that 39 do not meet the test if the costs of the program above the level determined to be cost-effective 40 are funded by the customers participating in the program or through tax or other governmental 41 credits or incentives specifically designed for that purpose.

42 5. To comply with this section the commission may develop cost recovery mechanisms 43 to further encourage investments in demand-side programs including, in combination and 44 without limitation: capitalization of investments in and expenditures for demand-side programs, 45 rate design modifications, accelerated depreciation on demand-side investments, and allowing 46 the utility to retain a portion of the net benefits of a demand-side program for its shareholders. 47 In setting rates the commission shall fairly apportion the costs and benefits of demand-side 48 programs to each customer class except as provided for in subsection 6 of this section. Prior to 49 approving a rate design modification associated with demand-side cost recovery, the commission 50 shall conclude a docket studying the effects thereof and promulgate an appropriate rule.

6. The commission may reduce or exempt allocation of demand-side expenditures to
low-income classes, as defined in an appropriate rate proceeding, as a subclass of residential
service.

7. Provided that the customer has notified the electric corporation that the customer elects not to participate in demand-side measures offered by an electrical corporation, none of the costs of demand-side measures of an electric corporation offered under this section or by any other authority, and no other charges implemented in accordance with this section, shall be assigned to any account of any customer, including its affiliates and subsidiaries, meeting one or more of the following criteria:

60 (1) The customer has one or more accounts within the service territory of the electrical61 corporation that has a demand of five thousand kilowatts or more;

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(2) The customer operates an interstate pipeline pumping station, regardless of size; or

63 (3) The customer has accounts within the service territory of the electrical corporation 64 that have, in aggregate, a demand of two thousand five hundred kilowatts or more, and the 65 customer has a comprehensive demand-side or energy efficiency program and can demonstrate 66 an achievement of savings at least equal to those expected from utility-provided programs.

8. Customers that have notified the electrical corporation that they do not wish to
participate in demand-side programs under this section shall not subsequently be eligible to
participate in demand-side programs except under guidelines established by the commission in
rulemaking.

9. Customers who participate in demand-side programs initiated after August 1, 2009,
shall be required to participate in program funding for a period of time to be established by the
commission in rulemaking.

Customers electing not to participate in an electric corporation's demand-side
programs under this section shall still be allowed to participate in interruptible or curtailable rate
schedules or tariffs offered by the electric corporation.

77 11. The commission shall provide oversight and may adopt rules and procedures and 78 approve corporation-specific settlements and tariff provisions, independent evaluation of 79 demand-side programs, as necessary, to ensure that electric corporations can achieve the goals 80 of this section. Any rule or portion of a rule, as that term is defined in section 536.010, that is 81 created under the authority delegated in this section shall become effective only if it complies 82 with and is subject to all of the provisions of chapter 536 and, if applicable, section 536.028. 83 This section and chapter 536 are nonseverable and if any of the powers vested with the general assembly pursuant to chapter 536 to review, to delay the effective date, or to disapprove and 84 85 annul a rule are subsequently held unconstitutional, then the grant of rulemaking authority and 86 any rule proposed or adopted after August 28, 2009, shall be invalid and void.

12. Each electric corporation shall submit an annual report to the commission describing the demand-side programs implemented by the utility in the previous year. The report shall document program expenditures, including incentive payments, peak demand and energy savings impacts and the techniques used to estimate those impacts, avoided costs and the techniques used to estimate those costs, the estimated cost-effectiveness of the demand-side programs, and the net economic benefits of the demand-side programs.

93 13. Charges attributable to demand-side programs under this section shall be clearly94 shown as a separate line item on bills to the electrical corporation's customers.

14. (1) Any customer of an electrical corporation who has received a state tax credit
under sections 135.350 to 135.362 or under sections 253.545 to 253.561 shall not be eligible for
participation in any demand-side program offered by an electrical corporation under this section
if such program offers a monetary incentive to the customer, except as provided in subdivision
(4) of this subsection.

(2) As a condition of participation in any demand-side program offered by an electrical
corporation under this section when such program offers a monetary incentive to the customer,
the commission shall develop rules that require documentation to be provided by the customer
to the electrical corporation to show that the customer has not received a tax credit listed in
subdivision (1) of this subsection.

105 (3) The penalty for a customer who provides false documentation under subdivision (2)106 of this subsection shall be a class A misdemeanor.

(4) The provisions of this subsection shall not apply to any low-income customer who
 would otherwise be eligible to participate in a demand-side program that is offered by an
 electrical corporation to low-income customers.

110 15. The commission shall develop rules that provide for disclosure of participants in all 111 demand-side programs offered by electrical corporations under this section when such programs 112 provide monetary incentives to the customer. The disclosure required by this subsection may 113 include, but not be limited to, the following: the name of the participant, or the names of the 114 [principles] **principals** if for a company, the property address, and the amount of the monetary 115 incentive received.

393.1080. 1. Each electrical corporation, gas corporation, municipally owned electric utility, municipally owned gas utility, and rural electric cooperative in the state shall submit an annual report to the division of energy identifying the percentage of energy efficiency incentives distributed by the utility to low-income customers in the previous year and the amounts of any donations or grants given to community action groups or other agencies under the provisions of section 393.1085. For purposes of this section, the term

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7 "low-income customers" shall mean customers whose combined household income is less
8 than or equal to four hundred percent of the federal poverty level.

9 2. The division of energy may promulgate rules to implement the provisions of this 10 section. Any rule or portion of a rule, as that term is defined in section 536.010, that is created under the authority delegated in this section shall become effective only if it 11 complies with and is subject to all of the provisions of chapter 536 and, if applicable, 12 section 536.028. This section and chapter 536 are nonseverable, and if any of the powers 13 14 vested with the general assembly pursuant to chapter 536 to review, to delay the effective date, or to disapprove and annul a rule are subsequently held unconstitutional, then the 15 grant of rulemaking authority and any rule proposed or adopted after August 28, 2016, 16 17 shall be invalid and void.

**393.1085.** 1. As used in this section, the following terms shall mean:

(1) "Community action agency", a not-for-profit corporation which has authority
under its charter and bylaws to receive funds to administer community action programs
and that was officially designated as a community action agency or a community action
program under the provisions of federal law Section 210 of the Economic Opportunity Act
of 1964 for fiscal year 1981, unless such community action agency or a community action
program lost its designation pursuant to the aforementioned act as a result of failure to
comply with the provisions of such act;

9 (2) "Utility", an electrical corporation, gas corporation, or heating company, as 10 defined in section 386.020.

2. Every utility operating in this state may make a monetary donation of up to five million dollars to any community action agency or other agency approved by the Missouri public service commission. Such donation shall be used by the agency to implement a demand-side program to provide grants to any individual qualifying as a low-income customer, as determined by the agency, in an amount of up to ten thousand dollars per customer.

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