SECOND REGULAR SESSION

HOUSE BILL NO. 2291

99TH GENERAL ASSEMBLY

INTRODUCED BY REPRESENTATIVE CHRISTOFANELLI.

D. ADAM CRUMBLISS, Chief Clerk

AN ACT

To repeal sections 8.016, 105.463, and 115.364, RSMo, and sections 105.456, 105.473, 105.485, 105.957, 105.959, 105.961, 105.963, 105.966, 130.011, 130.021, 130.026, 130.041, 130.044, 130.046, 130.057, 130.071, and 226.033 as enacted by senate bill no. 844, ninety-fifth general assembly, second regular session, relating to the repeal of certain sections ruled unconstitutional.

Be it enacted by the General Assembly of the state of Missouri, as follows:

	Section A. Sections 8.016, 105.463, and 115.364, RSMo, and sections 105.456, 105.473,
2	105.485, 105.957, 105.959, 105.961, 105.963, 105.966, 130.011, 130.021, 130.026, 130.041,
3	130.044, 130.046, 130.057, 130.071, and 226.033 as enacted by senate bill no. 844, ninety-fifth
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4	general assembly, second regular session, are repealed, to read as follows:
	[8.016.1. The commissioner of the office of administration shall provide
2	each member of the senate and each member of the house of representatives with
3	a key that accesses the dome of the state capitol.
4	2. The president pro tem of the senate and the speaker of the house of
5	representatives shall be responsible for providing a training program for the
6	members and staff of the general assembly regarding access to secured areas of
7	the capitol building. They may consult with the office of administration and
8	department of public safety when developing such program.]
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	[105.456. 1. No member of the general assembly or the governor,
2	lieutenant governor, attorney general, secretary of state, state treasurer or state
3	auditor shall:
4	(1) Perform any service for the state or any political subdivision of the
5	state or any agency of the state or any political subdivision thereof or act in his
	EXPLANATION — Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended

EXPLANATION — Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

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- or her official capacity or perform duties associated with his or her position for any person for any consideration other than the compensation provided for the performance of his or her official duties; or
- 9 (2) Sell, rent or lease any property to the state or political subdivision 10 thereof or any agency of the state or any political subdivision thereof for 11 consideration in excess of five hundred dollars per transaction or one thousand 12 five hundred dollars per annum unless the transaction is made pursuant to an 13 award on a contract let or sale made after public notice and in the case of property 14 other than real property, competitive bidding, provided that the bid or offer 15 accepted is the lowest received; or
- 16 (3) Attempt, for compensation other than the compensation provided for the performance of his or her official duties, to influence the decision of any 17 agency of the state on any matter, except that this provision shall not be construed 18 19 to prohibit such person from participating for compensation in any adversary proceeding or in the preparation or filing of any public document or conference 20 thereon. The exception for a conference upon a public document shall not permit 21 any member of the general assembly or the governor, lieutenant governor, 22 attorney general, secretary of state, state treasurer or state auditor to receive any 23 24 consideration for the purpose of attempting to influence the decision of any 25 agency of the state on behalf of any person with regard to any application, bid or request for a state grant, loan, appropriation, contract, award, permit other than 26 matters involving a driver's license, or job before any state agency, commission, 27 28 or elected official. Notwithstanding Missouri supreme court rule 1.10 of rule 4 29 or any other court rule or law to the contrary, other members of a firm, 30 professional corporation or partnership shall not be prohibited pursuant to this subdivision from representing a person or other entity solely because a member 31 32 of the firm, professional corporation or partnership serves in the general assembly, provided that such official does not share directly in the compensation 33 earned, so far as the same may reasonably be accounted, for such activity by the 34 firm or by any other member of the firm. This subdivision shall not be construed 35 to prohibit any inquiry for information or the representation of a person without 36 37 consideration before a state agency or in a matter involving the state if no consideration is given, charged or promised in consequence thereof. 38
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 2. No sole proprietorship, partnership, joint venture, or corporation in
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 which a member of the general assembly, governor, lieutenant governor, attorney
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 general, secretary of state, state treasurer, state auditor or spouse of such official
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 is the sole proprietor, a partner having more than a ten percent partnership
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 interest, or a coparticipant or owner of in excess of ten percent of the outstanding
 shares of any class of stock, shall:
- (1) Perform any service for the state or any political subdivision thereof
 or any agency of the state or political subdivision for any consideration in excess
 of five hundred dollars per transaction or one thousand five hundred dollars per
 annum unless the transaction is made pursuant to an award on a contract let or

49 sale made after public notice and competitive bidding, provided that the bid or
 50 offer accepted is the lowest received; or

(2) Sell, rent, or lease any property to the state or any political
 subdivision thereof or any agency of the state or political subdivision thereof for
 consideration in excess of five hundred dollars per transaction or one thousand
 five hundred dollars per annum unless the transaction is made pursuant to an
 award on a contract let or a sale made after public notice and in the case of
 property other than real property, competitive bidding, provided that the bid or
 offer accepted is the lowest and best received.

58 3. No statewide elected official, member of the general assembly, or any 59 person acting on behalf of such official or member shall expressly and explicitly make any offer or promise to confer any paid employment, where the individual 60 is compensated above actual and necessary expenses, to any statewide elected 61 62 official or member of the general assembly in exchange for the official's or member's official vote on any public matter. Any person making such offer or 63 promise is guilty of the crime of bribery of a public servant under section 64 65 576.010.

- 4. Any statewide elected official or member of the general assembly who
 accepts or agrees to accept an offer described in subsection 3 of this section is
 guilty of the crime of acceding to corruption under section 576.020.]
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[105.463. Within thirty days of submission of the person's name to the governor and in order to be an eligible nominee for appointment to a board or 2 3 commission requiring senate confirmation, a nominee shall file a financial 4 interest statement in the manner provided by section 105.485 and shall request 5 a list of all political contributions and the name of the candidate or committee as 6 defined in chapter 130, to which those contributions were made within the 7 four-year period prior to such appointment, made by the nominee, from the ethics 8 commission. The information shall be delivered to the nominee by the ethics 9 commission. The nominee shall deliver the information to the president pro tem 10 of the senate prior to confirmation.]

[105.473. 1. Each lobbyist shall, not later than January fifth of each year or five days after beginning any activities as a lobbyist, file standardized 2 registration forms, verified by a written declaration that it is made under the 3 penalties of perjury, along with a filing fee of ten dollars, with the commission. 4 5 The forms shall include the lobbyist's name and business address, the name and 6 address of all persons such lobbyist employs for lobbying purposes, the name and 7 address of each lobbyist principal by whom such lobbyist is employed or in 8 whose interest such lobbyist appears or works. The commission shall maintain 9 files on all lobbyists' filings, which shall be open to the public. Each lobbyist 10 shall file an updating statement under oath within one week of any addition, deletion, or change in the lobbyist's employment or representation. The filing fee 11

12 shall be deposited to the general revenue fund of the state. The lobbyist principal 13 or a lobbyist employing another person for lobbying purposes may notify the 14 commission that a judicial, executive or legislative lobbyist is no longer 15 authorized to lobby for the principal or the lobbyist and should be removed from the commission's files. 16 17 2. Each person shall, before giving testimony before any committee of the general assembly, give to the secretary of such committee such person's name 18 19 and address and the identity of any lobbyist or organization, if any, on whose

behalf such person appears. A person who is not a lobbyist as defined in section
 105.470 shall not be required to give such person's address if the committee
 determines that the giving of such address would endanger the person's physical
 health.

24 3. (1) During any period of time in which a lobbyist continues to act as
 25 an executive lobbyist, judicial lobbyist, legislative lobbyist, or elected local
 26 government official lobbyist, the lobbyist shall file with the commission on
 27 standardized forms prescribed by the commission monthly reports which shall be
 28 due at the close of business on the tenth day of the following month;

(2) Each report filed pursuant to this subsection shall include a statement,
 verified by a written declaration that it is made under the penalties of perjury,
 setting forth the following:

(a) The total of all expenditures by the lobbyist or his or her lobbyist
 principals made on behalf of all public officials, their staffs and employees, and
 their spouses and dependent children, which expenditures shall be separated into
 at least the following categories by the executive branch, judicial branch and
 legislative branch of government: printing and publication expenses; media and
 other advertising expenses; travel; the time, venue, and nature of any
 entertainment; honoraria; meals, food and beverages; and gifts;

(b) The total of all expenditures by the lobbyist or his or her lobbyist
 principals made on behalf of all elected local government officials, their staffs
 and employees, and their spouses and children. Such expenditures shall be
 separated into at least the following categories: printing and publication
 expenses; media and other advertising expenses; travel; the time, venue, and
 nature of any entertainment; honoraria; meals; food and beverages; and gifts;

(c) An itemized listing of the name of the recipient and the nature and
 amount of each expenditure by the lobbyist or his or her lobbyist principal,
 including a service or anything of value, for all expenditures made during any
 reporting period, paid or provided to or for a public official or elected local
 government official, such official's staff, employees, spouse or dependent
 children;

(d) The total of all expenditures made by a lobbyist or lobbyist principal
 for occasions and the identity of the group invited, the date, location, and
 description of the occasion and the amount of the expenditure for each occasion
 when any of the following are invited in writing:

55	a All members of the sense twich may or may not include senses staff
55 56	a. All members of the senate, which may or may not include senate staff
50 57	and employees under the direct supervision of a state senator;
58	b. All members of the house of representatives, which may or may not include house staff and employees under the direct supervision of a state
58 59	representative;
60	c. All members of a joint committee of the general assembly or a
61	standing committee of either the house of representatives or senate, which may
62	or may not include joint and standing committee staff;
63	d. All members of a caucus of the majority party of the house of
63 64	representatives, minority party of the house of representatives, majority party of
65	the senate, or minority party of the senate;
66	e. All statewide officials, which may or may not include the staff and
67	employees under the direct supervision of the statewide official;
68	(e) Any expenditure made on behalf of a public official, an elected local
69	government official or such official's staff, employees, spouse or dependent
70	children, if such expenditure is solicited by such official, the official's staff,
70	employees, or spouse or dependent children, from the lobbyist or his or her
72	lobbyist principals and the name of such person or persons, except any
73	expenditures made to any not-for-profit corporation, charitable, fraternal or civic
74	organization or other association formed to provide for good in the order of
75	benevolence and except for any expenditure reported under paragraph (d) of this
76	subdivision;
77	(f) A statement detailing any direct business relationship or association
78	or partnership the lobbyist has with any public official or elected local
79	government official. The reports required by this subdivision shall cover the time
80	periods since the filing of the last report or since the lobbyist's employment or
81	representation began, whichever is most recent.
82	4. No expenditure reported pursuant to this section shall include any
83	amount expended by a lobbyist or lobbyist principal on himself or herself. All
84	expenditures disclosed pursuant to this section shall be valued on the report at the
85	actual amount of the payment made, or the charge, expense, cost, or obligation,
86	debt or bill incurred by the lobbyist or the person the lobbyist represents.
87	Whenever a lobbyist principal employs more than one lobbyist, expenditures of
88	the lobbyist principal shall not be reported by each lobbyist, but shall be reported
89	by one of such lobbyists. No expenditure shall be made on behalf of a state
90	senator or state representative, or such public official's staff, employees, spouse,
91	or dependent children for travel or lodging outside the state of Missouri unless
92	such travel or lodging was approved prior to the date of the expenditure by the
93	administration and accounts committee of the house or the administration
94	committee of the senate.
95	5. Any lobbyist principal shall provide in a timely fashion whatever
96	information is reasonably requested by the lobbyist principal's lobbyist for use in
97	filing the reports required by this section.

98 6. All information required to be filed pursuant to the provisions of this 99 section with the commission shall be kept available by the executive director of 100 the commission at all times open to the public for inspection and copying for a 101 reasonable fee for a period of five years from the date when such information was 102 filed. 103 7. No person shall knowingly employ any person who is required to register as a registered lobbyist but is not registered pursuant to this section. Any 104 person who knowingly violates this subsection shall be subject to a civil penalty 105 in an amount of not more than ten thousand dollars for each violation. Such civil 106 107 penalties shall be collected by action filed by the commission. 108 8. Any lobbyist found to knowingly omit, conceal, or falsify in any manner information required pursuant to this section shall be guilty of a class A 109 110 misdemeanor. 9. The prosecuting attorney of Cole County shall be reimbursed only out 111 of funds specifically appropriated by the general assembly for investigations and 112 prosecutions for violations of this section. 113 10. Any public official or other person whose name appears in any 114 lobbyist report filed pursuant to this section who contests the accuracy of the 115 116 portion of the report applicable to such person may petition the commission for an audit of such report and shall state in writing in such petition the specific 117 disagreement with the contents of such report. The commission shall investigate 118 such allegations in the manner described in section 105.959. If the commission 119 determines that the contents of such report are incorrect, incomplete or erroneous, 120 121 it shall enter an order requiring filing of an amended or corrected report. 122 11. The commission shall provide a report listing the total spent by a lobbyist for the month and year to any member or member-elect of the general 123 assembly, judge or judicial officer, or any other person holding an elective office 124 125 of state government or any elected local government official on or before the twentieth day of each month. For the purpose of providing accurate information 126 to the public, the commission shall not publish information in either written or 127 electronic form for ten working days after providing the report pursuant to this 128 129 subsection. The commission shall not release any portion of the lobbyist report if the accuracy of the report has been questioned pursuant to subsection 10 of this 130 section unless it is conspicuously marked "Under Review". 131 12. Each lobbyist or lobbyist principal by whom the lobbyist was 132 133 employed, or in whose behalf the lobbyist acted, shall provide a general 134 description of the proposed legislation or action by the executive branch or judicial branch which the lobbyist or lobbyist principal supported or opposed. 135 This information shall be supplied to the commission on March fifteenth and 136 137 May thirtieth of each year. 138 13. The provisions of this section shall supersede any contradicting 139 ordinances or charter provisions.] 140

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[105.485. 1. Each financial interest statement required by sections 105.483 to 105.492 shall be on a form prescribed by the commission and shall be signed and verified by a written declaration that it is made under penalties of perjury; provided, however, the form shall not seek information which is not specifically required by sections 105.483 to 105.492.

6 2. Each person required to file a financial interest statement pursuant to 7 subdivisions (1) to (12) of section 105.483 shall file the following information 8 for himself, his spouse and dependent children at any time during the period 9 covered by the statement, whether singularly or collectively; provided, however, 10 that said person, if he does not know and his spouse will not divulge any 11 information required to be reported by this section concerning the financial interest of his spouse, shall state on his financial interest statement that he has 12 13 disclosed that information known to him and that his spouse has refused or failed 14 to provide other information upon his bona fide request, and such statement shall be deemed to satisfy the requirements of this section for such financial interest 15 of his spouse; and provided further if the spouse of any person required to file a 16 financial interest statement is also required by section 105.483 to file a financial 17 interest statement, the financial interest statement filed by each need not disclose 18 19 the financial interest of the other, provided that each financial interest statement shall state that the spouse of the person has filed a separate financial interest 20 21 statement and the name under which the statement was filed:

(1) The name and address of each of the employers of such person from
 whom income of one thousand dollars or more was received during the year
 covered by the statement;

25 (2) The name and address of each sole proprietorship which he owned; the name, address and the general nature of the business conducted of each 26 general partnership and joint venture in which he was a partner or participant; the 27 28 name and address of each partner or coparticipant for each partnership or joint venture unless such names and addresses are filed by the partnership or joint 29 30 venture with the secretary of state; the name, address and general nature of the business conducted of any closely held corporation or limited partnership in 31 32 which the person owned ten percent or more of any class of the outstanding stock 33 or limited partners' units; and the name of any publicly traded corporation or limited partnership which is listed on a regulated stock exchange or automated 34 35 quotation system in which the person owned two percent or more of any class of outstanding stock, limited partnership units or other equity interests; 36

37 (3) The name and address of any other source not reported pursuant to
 38 subdivisions (1) and (2) and subdivisions (4) to (9) of this subsection from which
 39 such person received one thousand dollars or more of income during the year
 40 covered by the statement, including, but not limited to, any income otherwise
 41 required to be reported on any tax return such person is required by law to file;
 42 except that only the name of any publicly traded corporation or limited

43 partnership which is listed on a regulated stock exchange or automated quotation
 44 system need be reported pursuant to this subdivision;

(4) The location by county, the subclassification for property tax 45 assessment purposes, the approximate size and a description of the major 46 47 improvements and use for each parcel of real property in the state, other than the individual's personal residence, having a fair market value of ten thousand dollars 48 or more in which such person held a vested interest including a leasehold for a 49 term of ten years or longer, and, if the property was transferred during the year 50 covered by the statement, the name and address of the persons furnishing or 51 52 receiving consideration for such transfer;

53 (5) The name and address of each entity in which such person owned 54 stock, bonds or other equity interest with a value in excess of ten thousand dollars; except that, if the entity is a corporation listed on a regulated stock 55 exchange, only the name of the corporation need be listed; and provided that any 56 member of any board or commission of the state or any political subdivision who 57 58 does not receive any compensation for his services to the state or political 59 subdivision other than reimbursement for his actual expenses or a per diem 60 allowance as prescribed by law for each day of such service need not report 61 interests in publicly traded corporations or limited partnerships which are listed on a regulated stock exchange or automated quotation system pursuant to this 62 subdivision; and provided further that the provisions of this subdivision shall not 63 require reporting of any interest in any qualified plan or annuity pursuant to the 64 Employees' Retirement Income Security Act; 65

66 (6) The name and address of each corporation for which such person
 67 served in the capacity of a director, officer or receiver;

68 (7) The name and address of each not-for-profit corporation and each 69 association, organization, or union, whether incorporated or not, except 70 not-for-profit corporations formed to provide church services, fraternal organizations or service clubs from which the officer or employee draws no 71 remuneration, in which such person was an officer, director, employee or trustee 72 at any time during the year covered by the statement, and for each such 73 74 organization, a general description of the nature and purpose of the organization; 75 (8) The name and address of each source from which such person 76 received a gift or gifts, or honorarium or honoraria in excess of two hundred dollars in value per source during the year covered by the statement other than 77 78 gifts from persons within the third degree of consanguinity or affinity of the person filing the financial interest statement. For the purposes of this section, a 79 80 "gift" shall not be construed to mean political contributions otherwise required to be reported by law or hospitality such as food, beverages or admissions to 81 social, art, or sporting events or the like, or informational material. For the 82 purposes of this section, a "gift" shall include gifts to or by creditors of the 83 individual for the purpose of cancelling, reducing or otherwise forgiving the 84 indebtedness of the individual to that creditor: 85

86	(9) The lodging and travel expenses provided by any third person for
87	expenses incurred outside the state of Missouri whether by gift or in relation to
88	the duties of office of such official, except that such statement shall not include
89	travel or lodging expenses:
90	(a) Paid in the ordinary course of business for businesses described in
91	subdivisions (1), (2), (5) and (6) of this subsection which are related to the duties
92	of office of such official; or
93	(b) For which the official may be reimbursed as provided by law; or
94	(c) Paid by persons related by the third degree of consanguinity or affinity
95	to the person filing the statement; or
96	(d) Expenses which are reported by the campaign committee or candidate
97	committee of the person filing the statement pursuant to the provisions of chapter
98	130; or
99	(e) Paid for purely personal purposes which are not related to the person's
100	official duties by a third person who is not a lobbyist, a lobbyist principal or
101	member, or officer or director of a member, of any association or entity which
102	employs a lobbyist. The statement shall include the name and address of such
103	person who paid the expenses, the date such expenses were incurred, the amount
104	incurred, the location of the travel and lodging, and the nature of the services
105	rendered or reason for the expenses;
106	(10) The assets in any revocable trust of which the individual is the
107	settlor if such assets would otherwise be required to be reported under this
108	section;
109	(11) The name, position and relationship of any relative within the first
110	degree of consanguinity or affinity to any other person who:
111	(a) Is employed by the state of Missouri, by a political subdivision of the
112	state or special district, as defined in section 115.013, of the state of Missouri;
113	(b) Is a lobbyist; or
114	(c) Is a fee agent of the department of revenue;
115	(12) The name and address of each campaign committee, political party
116	committee, candidate committee, or political action committee for which such
117	person or any corporation listed on such person's financial interest statement
118	received payment; and
119	(13) For members of the general assembly or any statewide elected public
120	official, their spouses, and their dependent children, whether any state tax credits
121	were claimed on the member's, spouse's, or dependent child's most recent state
122	income tax return.
123	3. For the purposes of subdivisions (1), (2) and (3) of subsection 2 of this
124	section, an individual shall be deemed to have received a salary from his
125	employer or income from any source at the time when he shall receive a
126	negotiable instrument whether or not payable at a later date and at the time when
127	under the practice of his employer or the terms of an agreement he has earned or
128	is entitled to anything of actual value whether or not delivery of the value is

129 deferred or right to it has vested. The term "income" as used in this section shall have the same meaning as provided in the Internal Revenue Code of 1986, and 130 131 amendments thereto, as the same may be or becomes effective, at any time or 132 from time to time for the taxable year, provided that income shall not be 133 considered received or earned for purposes of this section from a partnership or sole proprietorship until such income is converted from business to personal use. 134 4. Each official, officer or employee or candidate of any political 135 136 subdivision described in subdivision (11) of section 105.483 shall be required to file a financial interest statement as required by subsection 2 of this section, 137 unless the political subdivision biennially adopts an ordinance, order or 138 139 resolution at an open meeting by September fifteenth of the preceding year, which establishes and makes public its own method of disclosing potential 140 conflicts of interest and substantial interests and therefore excludes the political 141 142 subdivision or district and its officers and employees from the requirements of subsection 2 of this section. A certified copy of the ordinance, order or resolution 143 144 shall be sent to the commission within ten days of its adoption. The commission shall assist any political subdivision in developing forms to complete the 145 requirements of this subsection. The ordinance, order or resolution shall contain, 146 147 at a minimum, the following requirements with respect to disclosure of 148 substantial interests: 149 (1) Disclosure in writing of the following described transactions, if any such transactions were engaged in during the calendar year: 150 (a) For such person, and all persons within the first degree of 151 consanguinity or affinity of such person, the date and the identities of the parties 152 153 to each transaction with a total value in excess of five hundred dollars, if any, that such person had with the political subdivision, other than compensation received 154 as an employee or payment of any tax, fee or penalty due to the political 155 156 subdivision, and other than transfers for no consideration to the political 157 subdivision: 158 (b) The date and the identities of the parties to each transaction known to the person with a total value in excess of five hundred dollars, if any, that any 159 160 business entity in which such person had a substantial interest, had with the political subdivision, other than payment of any tax, fee or penalty due to the 161 political subdivision or transactions involving payment for providing utility 162 service to the political subdivision, and other than transfers for no consideration 163 to the political subdivision; 164 (2) The chief administrative officer and chief purchasing officer of such 165 political subdivision shall disclose in writing the information described in 166 subdivisions (1), (2) and (6) of subsection 2 of this section; 167 (3) Disclosure of such other financial interests applicable to officials, 168 169 officers and employees of the political subdivision, as may be required by the ordinance or resolution: 170

171	(4) Duplicate disclosure reports made pursuant to this subsection shall
172	be filed with the commission and the governing body of the political subdivision.
173	The clerk of such governing body shall maintain such disclosure reports available
174	for public inspection and copying during normal business hours.]
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- 2 [105.957. 1. The commission shall receive any complaints alleging violation of the provisions of:
- 3 (1) The requirements imposed on lobbyists by sections 105.470 to 4 105.478;
- 5 (2) The financial interest disclosure requirements contained in sections
 6 105.483 to 105.492;
- 7 (3) The campaign finance disclosure requirements contained in chapter
 8 130;
- 9 (4) Any code of conduct promulgated by any department, division or
 10 agency of state government, or by state institutions of higher education, or by
 11 executive order;
- (5) The conflict of interest laws contained in sections 105.450 to 105.468
 and section 171.181; and
- (6) The provisions of the constitution or state statute or order, ordinance
 or resolution of any political subdivision relating to the official conduct of
 officials or employees of the state and political subdivisions.
- 2. Complaints filed with the commission shall be in writing and filed 17 only by a natural person. The complaint shall contain all facts known by the 18 19 complainant that have given rise to the complaint and the complaint shall be 20 sworn to, under penalty of perjury, by the complainant. No complaint shall be investigated unless the complaint alleges facts which, if true, fall within the 21 22 jurisdiction of the commission. Within five days after receipt by the commission 23 of a complaint which is properly signed and notarized, and which alleges facts 24 which, if true, fall within the jurisdiction of the commission, a copy of the 25 complaint, including the name of the complainant, shall be delivered to the alleged violator. 26
- 3. No complaint shall be investigated which concerns alleged criminal 27 28 conduct which allegedly occurred previous to the period of time allowed by law 29 for criminal prosecution for such conduct. The commission may refuse to investigate any conduct which is the subject of civil or criminal litigation. The 30 commission, its executive director or an investigator shall not investigate any 31 32 complaint concerning conduct which is not criminal in nature which occurred 33 more than two years prior to the date of the complaint. A complaint alleging 34 misconduct on the part of a candidate for public office, other than those alleging 35 failure to file the appropriate financial interest statements or campaign finance 36 disclosure reports, shall not be accepted by the commission within sixty days prior to the primary election at which such candidate is running for office, and 37 38 until after the general election.

39	4. If the commission finds that any complaint is frivolous in nature, the
40	commission shall dismiss the case. For purposes of this subsection, "frivolous"
41	shall mean a complaint clearly lacking any basis in fact or law. Any person who
42	submits a frivolous complaint shall be liable for actual and compensatory
43	damages to the alleged violator for holding the alleged violator before the public
44	in a false light. If the commission finds that a complaint is frivolous, the
45	commission shall issue a public report to the complainant and the alleged violator
46	stating with particularity its reasons for dismissal of the complaint. Upon such
47	issuance, the complaint and all materials relating to the complaint shall be a
48	public record as defined in chapter 610.
49	5. Complaints which allege violations as described in this section which
50	are filed with the commission shall be handled as provided by section 105.961.
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	[105.959. 1. The executive director of the commission, under the
2	supervision of the commission, shall review reports and statements filed with the
3	commission or other appropriate officers pursuant to sections 105.470, 105.483
4	to 105.492, and chapter 130 for completeness, accuracy and timeliness of filing
5	of the reports or statements and any records relating to the reports or statements,
6	and upon review, if there are reasonable grounds to believe that a violation has
7	occurred, shall conduct an investigation of such reports, statements, and records
8	and assign a special investigator following the provisions of subsection 1 of
9	section 105.961.
10	2. (1) If there are reasonable grounds to believe that a violation has
11	occurred and after the commission unanimously votes to proceed with all six
12	members voting, the executive director shall, without receipt of a complaint,
13	conduct an independent investigation of any potential violations of the provisions
14	of:
15	(a) The requirements imposed on lobbyists by sections 105.470 to
16	105.478;
17	(b) The financial interest disclosure requirements contained in sections
18	105.483 to 105.492;
19	(c) The campaign finance disclosure requirements contained in chapter
20	130;
21	(d) Any code of conduct promulgated by any department, division, or
22	agency of state government, or by state institutions of higher education, or by
23	executive order;
24	(e) The conflict of interest laws contained in sections 105.450 to 105.468
25 26	and section 171.181; and
26 27	(f) The provisions of the constitution or state statute or order, ordinance,
27	or resolution of any political subdivision relating to the official conduct of
28 29	officials or employees of the state and political subdivisions.
29 30	(2) If an investigation conducted under this subsection fails to establish
30	reasonable grounds to believe that a violation has occurred, the investigation shall

- be terminated and the person who had been under investigation shall be notified
 of the reasons for the disposition of the complaint.
 3. Upon findings of the appropriate filing officer which are reported to
 the commission in accordance with the provisions of section 130.056, the
- accordance with the provisions of section 150.050, the
 executive director shall investigate disclosure reports, statements and records
 pertaining to such findings within a reasonable time after receipt of the reports
 from the appropriate filing officer.
- 38 4. The commission may make such investigations and inspections within
 39 or outside of this state as are necessary to determine compliance.
- 5. The commission shall notify the person under investigation under this
 section, by registered mail, within five days of the decision to conduct such
 investigation and assign a special investigator following the provisions of
 subsection 1 of section 105.961.
- 44 6. After completion of an investigation, the executive director shall provide a detailed report of such investigation to the commission. Upon 45 determination that there are reasonable grounds to believe that a person has 46 violated the requirements of sections 105.470, 105.483 to 105.492, or chapter 47 130, by a vote of four members of the commission, the commission may refer the 48 49 report with the recommendations of the commission to the appropriate prosecuting authority together with the details of the investigation by the 50 commission as is provided in subsection 2 of section 105.961. 51
- 7. All investigations by the executive director of an alleged violation
 shall be strictly confidential with the exception of notification of the commission
 and the complainant and the person under investigation. Revealing any such
 confidential investigation information shall be cause for removal or dismissal of
 the executive director or a commission member or employee.]
- [105.961. 1. Upon receipt of a complaint as described by section 105.957 or upon notification by the commission of an investigation under subsection 5 of 2 3 section 105.959, the commission shall assign the complaint or investigation to 4 a special investigator, who may be a commission employee, who shall investigate 5 and determine the merits of the complaint or investigation. Within ten days of 6 such assignment, the special investigator shall review such complaint and 7 disclose, in writing, to the commission any conflict of interest which the special 8 investigator has or might have with respect to the investigation and subject 9 thereof. Within ninety days of receipt of the complaint from the commission, the 10 special investigator shall submit the special investigator's report to the commission. The commission, after review of such report, shall determine: 11 12 (1) That there is reasonable grounds for belief that a violation has 13 occurred; or
- (2) That there are no reasonable grounds for belief that a violation exists
 and the complaint or investigation shall be dismissed; or

- (3) That additional time is necessary to complete the investigation, and
 the status and progress of the investigation to date. The commission, in its
 discretion, may allow the investigation to proceed for no more than two
 additional successive periods of ninety days each, pending reports regarding the
 status and progress of the investigation at the end of each such period.
- 2. When the commission concludes, based on the report from the special 21 22 investigator, or based on an investigation conducted pursuant to section 105.959, 23 that there are reasonable grounds to believe that a violation of any criminal law has occurred, and if the commission believes that criminal prosecution would be 24 appropriate upon a vote of four members of the commission, the commission 25 26 shall refer the report to the Missouri office of prosecution services, prosecutors coordinators training council established in section 56.760, which shall submit 27 a panel of five attorneys for recommendation to the court having criminal 28 29 jurisdiction, for appointment of an attorney to serve as a special prosecutor; 30 except that, the attorney general of Missouri or any assistant attorney general shall not act as such special prosecutor. The court shall then appoint from such 31 32 panel a special prosecutor pursuant to section 56.110 who shall have all the powers provided by section 56.130. The court shall allow a reasonable and 33 34 necessary attorney's fee for the services of the special prosecutor. Such fee shall 35 be assessed as costs if a case is filed, or ordered by the court if no case is filed, and paid together with all other costs in the proceeding by the state, in accordance 36 with rules and regulations promulgated by the state courts administrator, subject 37 38 to funds appropriated to the office of administration for such purposes. If the 39 commission does not have sufficient funds to pay a special prosecutor, the 40 commission shall refer the case to the prosecutor or prosecutors having criminal jurisdiction. If the prosecutor having criminal jurisdiction is not able to prosecute 41 42 the case due to a conflict of interest, the court may appoint a special prosecutor, 43 paid from county funds, upon appropriation by the county or the attorney general to investigate and, if appropriate, prosecute the case. The special prosecutor or 44 prosecutor shall commence an action based on the report by the filing of an 45 information or seeking an indictment within sixty days of the date of such 46 47 prosecutor's appointment, or shall file a written statement with the commission explaining why criminal charges should not be sought. If the special prosecutor 48 or prosecutor fails to take either action required by this subsection, upon request 49 of the commission, a new special prosecutor, who may be the attorney general, 50 51 shall be appointed. The report may also be referred to the appropriate disciplinary authority over the person who is the subject of the report. 52
- 3. When the commission concludes, based on the report from the special
 investigator or based on an investigation conducted pursuant to section 105.959,
 that there are reasonable grounds to believe that a violation of any law has
 occurred which is not a violation of criminal law or that criminal prosecution is
 not appropriate, the commission shall conduct a hearing which shall be a closed
 meeting and not open to the public. The hearing shall be conducted pursuant to

59 the procedures provided by sections 536.063 to 536.090 and shall be considered to be a contested case for purposes of such sections. The commission shall 60 determine, in its discretion, whether or not that there is probable cause that a 61 62 violation has occurred. If the commission determines, by a vote of at least four members of the commission, that probable cause exists that a violation has 63 occurred, the commission may refer its findings and conclusions to the 64 appropriate disciplinary authority over the person who is the subject of the report, 65 as described in subsection 8 of this section. 66 4. If the appropriate disciplinary authority receiving a report from the 67 commission pursuant to subsection 3 of this section fails to follow, within sixty 68 69 days of the receipt of the report, the recommendations contained in the report, or if the commission determines, by a vote of at least four members of the 7071 commission that some action other than referral for criminal prosecution or for 72 action by the appropriate disciplinary authority would be appropriate, the commission shall take any one or more of the following actions: 73 74 (1) Notify the person to cease and desist violation of any provision of law 75 which the report concludes was violated and that the commission may seek judicial enforcement of its decision pursuant to subsection 5 of this section; 76 77 (2) Notify the person of the requirement to file, amend or correct any report, statement, or other document or information required by sections 105.473, 78 105.483 to 105.492, or chapter 130 and that the commission may seek judicial 79 80 enforcement of its decision pursuant to subsection 5 of this section; and (3) File the report with the executive director to be maintained as a public 81 82 document; or 83 (4) Issue a letter of concern or letter of reprimand to the person, which would be maintained as a public document; or 84 (5) Issue a letter that no further action shall be taken, which would be 85 86 maintained as a public document; or 87 (6) Through reconciliation agreements or action of the commission, the 88 power to seek fees for violations in an amount not greater than one thousand 89 dollars or double the amount involved in the violation. 90 5. Upon vote of at least four members, the commission may initiate 91 formal judicial proceedings in the circuit court of Cole County seeking to obtain 92 any of the following orders: 93 (1) Cease and desist violation of any provision of sections 105.450 to 94 105.496, or chapter 130, or sections 105.955 to 105.963; 95 (2) Pay any civil penalties required by sections 105.450 to 105.496 or chapter 130; 96 97 (3) File any reports, statements, or other documents or information required by sections 105.450 to 105.496, or chapter 130; or 98 99 (4) Pay restitution for any unjust enrichment the violator obtained as a result of any violation of any criminal statute as described in subsection 7 of this 100 101 section.

102	6. After the commission determines by a vote of at least four members
103	of the commission that a violation has occurred, other than a referral for criminal
104	prosecution, and the commission has referred the findings and conclusions to the
105	appropriate disciplinary authority over the person who is the subject of the report,
106	or has taken an action under subsection 4 of this section, the subject of the report
107	may appeal the determination of the commission to the circuit court of Cole
108	County. The court shall conduct a de novo review of the determination of the
109	commission. Such appeal shall stay the action of the Missouri ethics
110	commission. Such appeal shall be filed not later than the fourteenth day after the
111	subject of the commission's action receives actual notice of the commission's
112	action. If a petition for judicial review of a final order is not filed as provided in
113	this section or when an order for fees under subsection 4 of this section becomes
114	final following an appeal to the circuit court of Cole County, the commission
115	may file a certified copy of the final order with the circuit court of Cole County.
116	When any order for fees under subsection 4 of this section becomes final, the
117	commission may file a certified copy of the final order with the circuit court of
118	Cole County. The order so filed shall have the same effect as a judgment of the
119	court and may be recorded, enforced, or satisfied in the same manner as a
120	judgment of the court.
121	7. In the proceeding in the circuit court of Cole County, the commission
122	may seek restitution against any person who has obtained unjust enrichment as
123	a result of violation of any provision of sections 105.450 to 105.496, or chapter
124	130 and may recover on behalf of the state or political subdivision with which the
125	alleged violator is associated, damages in the amount of any unjust enrichment
126	obtained and costs and attorney's fees as ordered by the court.
127	8. The appropriate disciplinary authority to whom a report shall be sent
128	pursuant to subsection 2 or 3 of this section shall include, but not be limited to,
129	the following:
130	(1) In the case of a member of the general assembly, the ethics committee
131	of the house of which the subject of the report is a member;
132	(2) In the case of a person holding an elective office or an appointive
133	office of the state, if the alleged violation is an impeachable offense, the report
134	shall be referred to the ethics committee of the house of representatives;
135	(3) In the case of a person holding an elective office of a political
136	subdivision, the report shall be referred to the governing body of the political
137	subdivision;
138	(4) In the case of any officer or employee of the state or of a political
139	subdivision, the report shall be referred to the person who has immediate
140	supervisory authority over the employment by the state or by the political
141	subdivision of the subject of the report;
142	(5) In the case of a judge of a court of law, the report shall be referred to
143	the commission on retirement, removal and discipline, or if the inquiry involves
144	an employee of the judiciary to the applicable presiding judge;

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145	(6) In the case of a person holding an appointive office of the state, if the
146	alleged violation is not an impeachable offense, the report shall be referred to the
147	governor;
148	(7) In the case of a statewide elected official, the report shall be referred
149	to the attorney general;
150	(8) In a case involving the attorney general, the report shall be referred
151	to the prosecuting attorney of Cole County.
152	9. The special investigator having a complaint referred to the special
153	investigator by the commission shall have the following powers:
154	(1) To request and shall be given access to information in the possession
155	of any person or agency which the special investigator deems necessary for the
156	discharge of the special investigator's responsibilities;
157	(2) To examine the records and documents of any person or agency,
158	unless such examination would violate state or federal law providing for
159	confidentiality;
160	(3) To administer oaths and affirmations;
161	(4) Upon refusal by any person to comply with a request for information
162	relevant to an investigation, an investigator may issue a subpoena for any person
163	to appear and give testimony, or for a subpoena duces tecum to produce
164	documentary or other evidence which the investigator deems relevant to a matter
165	under the investigator's inquiry. The subpoenas and subpoenas duces tecum may
166	be enforced by applying to a judge of the circuit court of Cole County or any
167	county where the person or entity that has been subpoenaed resides or may be
168	found, for an order to show cause why the subpoena or subpoena duces tecum
169	should not be enforced. The order and a copy of the application therefor shall be
170	served in the same manner as a summons in a civil action, and if, after hearing,
171	the court determines that the subpoena or subpoena duces tecum should be
172	sustained and enforced, the court shall enforce the subpoena or subpoena duces
173	tecum in the same manner as if it had been issued by the court in a civil action;
174	and
175	(5) To request from the commission such investigative, clerical or other
176	staff assistance or advancement of other expenses which are necessary and
177	convenient for the proper completion of an investigation. Within the limits of
178	appropriations to the commission, the commission may provide such assistance,
179	whether by contract to obtain such assistance or from staff employed by the
180	commission, or may advance such expenses.
181	10. (1) Any retired judge may request in writing to have the judge's name
181	removed from the list of special investigators subject to appointment by the
182	commission or may request to disqualify himself or herself from any
183	investigation. Such request shall include the reasons for seeking removal;
184	(2) By vote of four members of the commission, the commission may
185	disqualify a judge from a particular investigation or may permanently remove the
100	ansquarity a judge from a particular investigation of may permanently femove the

187 name of any retired judge from the list of special investigators subject to
 188 appointment by the commission.

189 11. Any person who is the subject of any investigation pursuant to this
 190 section shall be entitled to be represented by counsel at any proceeding before the
 191 special investigator or the commission.

19212. The provisions of sections 105.957, 105.959 and 105.961 are in193addition to other provisions of law under which any remedy or right of appeal or194objection is provided for any person, or any procedure provided for inquiry or195investigation concerning any matter. The provisions of this section shall not be196construed to limit or affect any other remedy or right of appeal or objection.

197 13. No person shall be required to make or file a complaint to the
 198 commission as a prerequisite for exhausting the person's administrative remedies
 199 before pursuing any civil cause of action allowed by law.

14. If, in the opinion of the commission, the complaining party was
 motivated by malice or reason contrary to the spirit of any law on which such
 complaint was based, in filing the complaint without just cause, this finding shall
 be reported to appropriate law enforcement authorities. Any person who
 knowingly files a complaint without just cause, or with malice, is guilty of a class
 A misdemeanor.

206 15. A respondent party who prevails in a formal judicial action brought
 207 by the commission shall be awarded those reasonable fees and expenses incurred
 208 by that party in the formal judicial action, unless the court finds that the position
 209 of the commission was substantially justified or that special circumstances make
 210 such an award unjust.

16. The special investigator and members and staff of the commission
 shall maintain confidentiality with respect to all matters concerning a complaint,
 with the exception of communications with any person which are necessary to the
 investigation. Any person who violates the confidentiality requirements imposed
 by this section or subsection 17 of section 105.955 required to be confidential is
 guilty of a class A misdemeanor and shall be subject to removal from or
 termination of employment by the commission.

218 17. Any judge of the court of appeals or circuit court who ceases to hold such office by reason of the judge's retirement and who serves as a special 219 investigator pursuant to this section shall receive annual compensation, salary or 220 retirement for such services at the rates of compensation provided for senior 221 222 judges by subsections 1, 2 and 4 of section 476.682. Such retired judges shall by 223 the tenth day of each month following any month in which the judge provided services pursuant to this section certify to the commission and to the state courts 224 225 administrator the amount of time engaged in such services by hour or fraction thereof, the dates thereof, and the expenses incurred and allowable pursuant to 226 227 this section. The commission shall then issue a warrant to the state treasurer for the payment of the salary and expenses to the extent, and within limitations. 228 provided for in this section. The state treasurer upon receipt of such warrant shall 229

pay the same out of any appropriations made for this purpose on the last day of
the month during which the warrant was received by the state treasurer.]

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[105.963. 1. The executive director shall assess every committee, as defined in section 130.011, failing to file with a filing officer other than a local 2 election authority as provided by section 130.026 a campaign disclosure report 3 4 or statement of limited activity as required by chapter 130, other than the report 5 required pursuant to subdivision (1) of subsection 1 of section 130.046, a late 6 filing fee of fifty dollars for each day after such report is due to the commission, 7 provided that the total amount of such fees assessed under this subsection per 8 report shall not exceed three thousand dollars. The executive director shall send 9 a notice to any candidate and the treasurer of any committee who fails to file such 10 report within seven business days of such failure to file informing such person of such failure and the fees provided by this section. 11

2. Any committee that fails to file a campaign disclosure report required 12 pursuant to subdivision (1) of subsection 1 of section 130.046, other than a report 13 14 required to be filed with a local election authority as provided by section 130.026, 15 shall be assessed by the executive director a late filing fee of one hundred dollars for each day that the report is not filed, provided that the total amount of such 16 fees assessed under this subsection per report shall not exceed three thousand 17 18 dollars. The executive director shall send a notice to any candidate and the 19 treasurer of any committee who fails to file the report described in this subsection within seven business days of such failure to file informing such person of such 20 21 failure and the fees provided by this section.

3. The executive director shall assess every person required to file a 22 financial interest statement pursuant to sections 105.483 to 105.492 failing to file 23 such a financial interest statement with the commission a late filing fee of ten 24 25 dollars for each day after such statement is due to the commission. The executive director shall send a notice to any person who fails to file such statement 26 27 informing the individual required to file of such failure and the fees provided by this section. If the person persists in such failure for a period in excess of thirty 28 29 days beyond receipt of such notice, the amount of the late filing fee shall increase 30 to one hundred dollars for each day thereafter that the statement is late, provided that the total amount of such fees assessed pursuant to this subsection per 31 statement shall not exceed six thousand dollars. 32

- 4. Any person assessed a late filing fee may seek review of such
 assessment or the amount of late filing fees assessed, at the person's option, by
 filing a petition within fourteen days after receiving notice of assessment with the
 circuit court of Cole County.
- 5. The executive director of the Missouri ethics commission shall collect
 such late filing fees as are provided for in this section. Unpaid late filing fees
 shall be collected by action filed by the commission. The commission shall
 contract with the appropriate entity to collect such late filing fees after a

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41 thirty-day delinquency. If not collected within one hundred twenty days, the 42 Missouri ethics commission shall file a petition in Cole County circuit court to 43 seek a judgment on said fees. After obtaining a judgment for the unpaid late 44 filing fees, the commission or any entity contracted by the commission may 45 proceed to collect the judgment in any manner authorized by law, including but not limited to garnishment of and execution against the committee's official 46 depository account as set forth in subsection 4 of section 130.021 after a 47 thirty-day delinquency. All late filing fees collected pursuant to this section shall 48 be transmitted to the state treasurer and deposited to the general revenue fund. 49 6. The late filing fees provided by this section shall be in addition to any 50 51 penalty provided by law for violations of sections 105.483 to 105.492 or chapter 52 130.53 7. If any lobbyist fails to file a lobbyist report in a timely manner and that 54 lobbyist is assessed a late fee, or if any individual who is required to file a personal financial disclosure statement fails to file such disclosure statement in 55 a timely manner and is assessed a late fee, or if any candidate or the treasurer of 56 57 any committee fails to file a campaign disclosure report or a statement of limited activity in a timely manner and that candidate or treasurer of any committee who 58 59 fails to file a disclosure statement in a timely manner and is assessed a late filing fee, the lobbyist, individual, candidate, or the treasurer of any committee may file 60 an appeal of the assessment of the late filing fee with the commission. The 61 commission may forgive the assessment of the late filing fee upon a showing of 62 good cause. Such appeal shall be filed within ten days of the receipt of notice of 63 64 the assessment of the late filing fee.] 65 [105.966. 1. The ethics commission shall complete and make determinations pursuant to subsection 1 of section 105.961 on all complaint 2 3 investigations within ninety days of initiation. 4 2. Any complaint investigation not completed and decided upon by the ethics commission within the time allowed by this section shall be deemed to not 5 6 have been a violation.] 7 [115.364. If a candidate has been previously disqualified as a candidate for an office on the primary election ballot, that individual shall not be selected 2 3 by a party nominating committee as a candidate for nomination to the same office 4

- on the same primary election ballot or as a candidate for the same office on the corresponding general election ballot. If a candidate has been previously disqualified as a candidate for an office on the general election ballot, that individual shall not be selected by a party nominating committee as a candidate for the same office on the same general election ballot.]
- [130.011. As used in this chapter, unless the context clearly indicates otherwise, the following terms mean:

- 3 (1) "Appropriate officer" or "appropriate officers", the person or persons 4 designated in section 130.026 to receive certain required statements and reports; 5 (2) "Ballot measure" or "measure", any proposal submitted or intended 6 to be submitted to qualified voters for their approval or rejection, including any 7 proposal submitted by initiative petition, referendum petition, or by the general 8 assembly or any local governmental body having authority to refer proposals to 9 the voter: "Campaign committee", a committee, other than a candidate (3)
- 10 committee, which shall be formed by an individual or group of individuals to 11 receive contributions or make expenditures and whose sole purpose is to support 12 13 or oppose the qualification and passage of one or more particular ballot measures in an election or the retention of judges under the nonpartisan court plan, such 14 committee shall be formed no later than thirty days prior to the election for which 15 the committee receives contributions or makes expenditures, and which shall 16 terminate the later of either thirty days after the general election or upon the 17 18 satisfaction of all committee debt after the general election, except that no 19 committee retiring debt shall engage in any other activities in support of a 20 measure for which the committee was formed;
- 21 (4) "Candidate", an individual who seeks nomination or election to public 22 office. The term "candidate" includes an elected officeholder who is the subject of a recall election, an individual who seeks nomination by the individual's 23 political party for election to public office, an individual standing for retention 24 25 in an election to an office to which the individual was previously appointed, an 26 individual who seeks nomination or election whether or not the specific elective 27 public office to be sought has been finally determined by such individual at the time the individual meets the conditions described in paragraph (a) or (b) of this 28 29 subdivision, and an individual who is a write-in candidate as defined in 30 subdivision (28) of this section. A candidate shall be deemed to seek nomination or election when the person first: 31
- 32 (a) Receives contributions or makes expenditures or reserves space or
 33 facilities with intent to promote the person's candidacy for office; or
- 34 (b) Knows or has reason to know that contributions are being received or expenditures are being made or space or facilities are being reserved with the 35 intent to promote the person's candidacy for office; except that, such individual 36 shall not be deemed a candidate if the person files a statement with the 37 38 appropriate officer within five days after learning of the receipt of contributions, 39 the making of expenditures, or the reservation of space or facilities disavowing 40 the candidacy and stating that the person will not accept nomination or take office if elected; provided that, if the election at which such individual is supported as 41 a candidate is to take place within five days after the person's learning of the 42 43 above-specified activities, the individual shall file the statement disavowing the 44 candidacy within one day; or
- 45 (c) Announces or files a declaration of candidacy for office;

46 (5) "Candidate committee", a committee which shall be formed by a candidate to receive contributions or make expenditures in behalf of the person's 47 48 candidacy and which shall continue in existence for use by an elected candidate 49 or which shall terminate the later of either thirty days after the general election for a candidate who was not elected or upon the satisfaction of all committee debt 50 after the election, except that no committee retiring debt shall engage in any other 51 activities in support of the candidate for which the committee was formed. Any 52 53 candidate for elective office shall have only one candidate committee for the elective office sought, which is controlled directly by the candidate for the 54 55 purpose of making expenditures. A candidate committee is presumed to be under 56 the control and direction of the candidate unless the candidate files an affidavit 57 with the appropriate officer stating that the committee is acting without control 58 or direction on the candidate's part; 59 (6) "Cash", currency, coin, United States postage stamps, or any 60 negotiable instrument which can be transferred from one person to another person without the signature or endorsement of the transferor; 61 62 (7) "Check", a check drawn on a state or federal bank, or a draft on a negotiable order of withdrawal account in a savings and loan association or a 63 64 share draft account in a credit union: (8) "Closing date", the date through which a statement or report is 65 66 required to be complete; (9) "Committee", a person or any combination of persons, who accepts 67 contributions or makes expenditures for the primary or incidental purpose of 68 influencing or attempting to influence the action of voters for or against the 69 70 nomination or election to public office of one or more candidates or the qualification, passage or defeat of any ballot measure or for the purpose of paying 71 72 a previously incurred campaign debt or obligation of a candidate or the debts or 73 obligations of a committee or for the purpose of contributing funds to another 74 committee: 75 (a) "Committee", does not include: 76 a. A person or combination of persons, if neither the aggregate of 77 expenditures made nor the aggregate of contributions received during a calendar 78 year exceeds five hundred dollars and if no single contributor has contributed 79 more than two hundred fifty dollars of such aggregate contributions; 80 b. An individual, other than a candidate, who accepts no contributions 81 and who deals only with the individual's own funds or property; 82 c. A corporation, cooperative association, partnership, proprietorship, or 83 joint venture organized or operated for a primary or principal purpose other than that of influencing or attempting to influence the action of voters for or against 84 the nomination or election to public office of one or more candidates or the 85 86 qualification, passage or defeat of any ballot measure, and it accepts no contributions, and all expenditures it makes are from its own funds or property 87

88 obtained in the usual course of business or in any commercial or other transaction and which are not contributions as defined by subdivision (11) of this section; 89 90 d. A labor organization organized or operated for a primary or principal 91 purpose other than that of influencing or attempting to influence the action of 92 voters for or against the nomination or election to public office of one or more 93 candidates, or the qualification, passage, or defeat of any ballot measure, and it accepts no contributions, and expenditures made by the organization are from its 94 95 own funds or property received from membership dues or membership fees which were given or solicited for the purpose of supporting the normal and usual 96 97 activities and functions of the organization and which are not contributions as 98 defined by subdivision (11) of this section; 99 e. A person who acts as an authorized agent for a committee in soliciting or receiving contributions or in making expenditures or incurring indebtedness 100 on behalf of the committee if such person renders to the committee treasurer or 101 deputy treasurer or candidate, if applicable, an accurate account of each receipt 102 103 or other transaction in the detail required by the treasurer to comply with all 104 record-keeping and reporting requirements of this chapter; f. Any department, agency, board, institution or other entity of the state 105 106 or any of its subdivisions or any officer or employee thereof, acting in the 107 person's official capacity; (b) The term "committee" includes, but is not limited to, each of the 108 following committees: campaign committee, candidate committee, political 109 action committee, exploratory committee, and political party committee; 110 111 (10) "Connected organization", any organization such as a corporation, 112 a labor organization, a membership organization, a cooperative, or trade or professional association which expends funds or provides services or facilities 113 114 to establish, administer or maintain a committee or to solicit contributions to a 115 committee from its members, officers, directors, employees or security holders. An organization shall be deemed to be the connected organization if more than 116 fifty percent of the persons making contributions to the committee during the 117 current calendar year are members, officers, directors, employees or security 118 119 holders of such organization or their spouses; (11) "Contribution", a payment, gift, loan, advance, deposit, or donation 120 of money or anything of value for the purpose of supporting or opposing the 121 nomination or election of any candidate for public office or the qualification, 122 123 passage or defeat of any ballot measure, or for the support of any committee 124 supporting or opposing candidates or ballot measures or for paying debts or 125 obligations of any candidate or committee previously incurred for the above 126 purposes. A contribution of anything of value shall be deemed to have a money value equivalent to the fair market value. "Contribution" includes, but is not 127 128 limited to:

129	(a) A condidatale over manage on monorty used in guarant of the new only
129	(a) A candidate's own money or property used in support of the person's candidacy other than expense of the candidate's food, lodging, travel, and
130	payment of any fee necessary to the filing for public office;
131	(b) Payment by any person, other than a candidate or committee, to
133	compensate another person for services rendered to that candidate or committee;
134	(c) Receipts from the sale of goods and services, including the sale of
135	advertising space in a brochure, booklet, program or pamphlet of a candidate or
136	committee and the sale of tickets or political merchandise;
137	(d) Receipts from fund-raising events including testimonial affairs;
138	(e) Any loan, guarantee of a loan, cancellation or forgiveness of a loan
139	or debt or other obligation by a third party, or payment of a loan or debt or other
140	obligation by a third party if the loan or debt or other obligation was contracted,
141	used, or intended, in whole or in part, for use in an election campaign or used or
142	intended for the payment of such debts or obligations of a candidate or committee
143	previously incurred, or which was made or received by a committee;
144	(f) Funds received by a committee which are transferred to such
145	committee from another committee or other source, except funds received by a
146	candidate committee as a transfer of funds from another candidate committee
147	controlled by the same candidate but such transfer shall be included in the
148	disclosure reports;
149	(g) Facilities, office space or equipment supplied by any person to a
150	candidate or committee without charge or at reduced charges, except gratuitous
151	space for meeting purposes which is made available regularly to the public,
152	including other candidates or committees, on an equal basis for similar purposes
153	on the same conditions;
154	(h) The direct or indirect payment by any person, other than a connected
155	organization, of the costs of establishing, administering, or maintaining a
156	committee, including legal, accounting and computer services, fund raising and
157	solicitation of contributions for a committee;
158	(i) "Contribution" does not include:
159	a. Ordinary home hospitality or services provided without compensation
160	by individuals volunteering their time in support of or in opposition to a
161	candidate, committee or ballot measure, nor the necessary and ordinary personal
162	expenses of such volunteers incidental to the performance of voluntary activities,
163	so long as no compensation is directly or indirectly asked or given;
164	b. An offer or tender of a contribution which is expressly and
165	unconditionally rejected and returned to the donor within ten business days after
166	receipt or transmitted to the state treasurer;
167	c. Interest earned on deposit of committee funds;
168	d. The costs incurred by any connected organization listed pursuant to
169	subdivision (4) of subsection 5 of section 130.021 for establishing, administering
170	or maintaining a committee, or for the solicitation of contributions to a committee
- / 0	

which solicitation is solely directed or related to the members, officers, directors,
 employees or security holders of the connected organization;

(12) "County", any one of the several counties of this state or the city of
 St. Louis;

(13) "Disclosure report", an itemized report of receipts, expenditures and
 incurred indebtedness which is prepared on forms approved by the Missouri
 ethics commission and filed at the times and places prescribed;

(14) "Election", any primary, general or special election held to nominate
 or elect an individual to public office, to retain or recall an elected officeholder
 or to submit a ballot measure to the voters, and any caucus or other meeting of
 a political party or a political party committee at which that party's candidate or
 candidates for public office are officially selected. A primary election and the
 succeeding general election shall be considered separate elections;

184 (15) "Expenditure", a payment, advance, conveyance, deposit, donation 185 or contribution of money or anything of value for the purpose of supporting or opposing the nomination or election of any candidate for public office or the 186 qualification or passage of any ballot measure or for the support of any committee 187 which in turn supports or opposes any candidate or ballot measure or for the 188 189 purpose of paying a previously incurred campaign debt or obligation of a candidate or the debts or obligations of a committee; a payment, or an agreement 190 or promise to pay, money or anything of value, including a candidate's own 191 money or property, for the purchase of goods, services, property, facilities or 192 anything of value for the purpose of supporting or opposing the nomination or 193 194 election of any candidate for public office or the qualification or passage of any 195 ballot measure or for the support of any committee which in turn supports or opposes any candidate or ballot measure or for the purpose of paying a previously 196 197 incurred campaign debt or obligation of a candidate or the debts or obligations 198 of a committee. An expenditure of anything of value shall be deemed to have a money value equivalent to the fair market value. "Expenditure" includes, but is 199 not limited to: 200

201 (a) Payment by anyone other than a committee for services of another
 202 person rendered to such committee;

(b) The purchase of tickets, goods, services or political merchandise in
 connection with any testimonial affair or fund-raising event of or for candidates
 or committees, or the purchase of advertising in a brochure, booklet, program or
 pamphlet of a candidate or committee;

(c) The transfer of funds by one committee to another committee;
 (d) The direct or indirect payment by any person, other than a connected
 organization for a committee, of the costs of establishing, administering or
 maintaining a committee, including legal, accounting and computer services,
 fund raising and solicitation of contributions for a committee; but

212 (e) "Expenditure" does not include:

213 a. Any news story, commentary or editorial which is broadcast or 214 published by any broadcasting station, newspaper, magazine or other periodical 215 without charge to the candidate or to any person supporting or opposing a 216 candidate or ballot measure; b. The internal dissemination by any membership organization, 217 218 proprietorship, labor organization, corporation, association or other entity of 219 information advocating the election or defeat of a candidate or candidates or the passage or defeat of a ballot measure or measures to its directors, officers, 220 members, employees or security holders, provided that the cost incurred is 221 222 reported pursuant to subsection 2 of section 130.051; 223 c. Repayment of a loan, but such repayment shall be indicated in required 224 reports; 225 d. The rendering of voluntary personal services by an individual of the 226 sort commonly performed by volunteer campaign workers and the payment by such individual of the individual's necessary and ordinary personal expenses 227 228 incidental to such volunteer activity, provided no compensation is, directly or 229 indirectly, asked or given; e. The costs incurred by any connected organization listed pursuant to 230231 subdivision (4) of subsection 5 of section 130.021 for establishing, administering 232 or maintaining a committee, or for the solicitation of contributions to a committee 233 which solicitation is solely directed or related to the members, officers, directors, 234 employees or security holders of the connected organization; 235 f. The use of a candidate's own money or property for expense of the 236 candidate's personal food, lodging, travel, and payment of any fee necessary to 237 the filing for public office, if such expense is not reimbursed to the candidate 238 from any source; 239 (16) "Exploratory committees", a committee which shall be formed by 240 an individual to receive contributions and make expenditures on behalf of this individual in determining whether or not the individual seeks elective office. 241 242 Such committee shall terminate no later than December thirty-first of the year prior to the general election for the possible office; 243 244 (17) "Fund-raising event", an event such as a dinner, luncheon, reception, 245 coffee, testimonial, rally, auction or similar affair through which contributions are solicited or received by such means as the purchase of tickets, payment of 246 247 attendance fees, donations for prizes or through the purchase of goods, services 248 or political merchandise; (18) "In-kind contribution" or "in-kind expenditure", a contribution or 249 expenditure in a form other than money; 250 251 (19) "Labor organization", any organization of any kind, or any agency 252 or employee representation committee or plan, in which employees participate 253 and which exists for the purpose, in whole or in part, of dealing with employers 254 concerning grievances, labor disputes, wages, rates of pay, hours of employment, 255 or conditions of work:

- (20) "Loan", a transfer of money, property or anything of ascertainable
 monetary value in exchange for an obligation, conditional or not, to repay in
 whole or in part and which was contracted, used, or intended for use in an
 election campaign, or which was made or received by a committee or which was
 contracted, used, or intended to pay previously incurred campaign debts or
 obligations of a candidate or the debts or obligations of a committee;
- (21) "Person", an individual, group of individuals, corporation,
 partnership, committee, proprietorship, joint venture, any department, agency,
 board, institution or other entity of the state or any of its political subdivisions,
 union, labor organization, trade or professional or business association,
 association, political party or any executive committee thereof, or any other club
 or organization however constituted or any officer or employee of such entity
 acting in the person's official capacity;
- 269 (22) "Political action committee", a committee of continuing existence 270 which is not formed, controlled or directed by a candidate, and is a committee 271 other than a candidate committee, political party committee, campaign 272 committee, exploratory committee, or debt service committee, whose primary or incidental purpose is to receive contributions or make expenditures to influence 273 274 or attempt to influence the action of voters whether or not a particular candidate 275 or candidates or a particular ballot measure or measures to be supported or 276 opposed has been determined at the time the committee is required to file any statement or report pursuant to the provisions of this chapter. Such a committee 277 includes, but is not limited to, any committee organized or sponsored by a 278 279 business entity, a labor organization, a professional association, a trade or 280 business association, a club or other organization and whose primary purpose is to solicit, accept and use contributions from the members, employees or 281 282 stockholders of such entity and any individual or group of individuals who accept 283 and use contributions to influence or attempt to influence the action of voters. 284 Such committee shall be formed no later than sixty days prior to the election for 285 which the committee receives contributions or makes expenditures;
- (23) "Political merchandise", goods such as bumper stickers, pins, hats,
 ties, jewelry, literature, or other items sold or distributed at a fund-raising event
 or to the general public for publicity or for the purpose of raising funds to be used
 in supporting or opposing a candidate for nomination or election or in supporting
 or opposing the qualification, passage or defeat of a ballot measure;
- (24) "Political party", a political party which has the right under law to
 have the names of its candidates listed on the ballot in a general election;
- (25) "Political party committee", a committee of a political party which
 may be organized as a not-for-profit corporation under Missouri law and has the
 primary or incidental purpose of receiving contributions and making expenditures
 to influence or attempt to influence the action of voters on behalf of the political
 party. Political party committees shall only take the following forms:

298	(a) One congressional district committee non relitical nexts for each
298 299	(a) One congressional district committee per political party for each congressional district in the state; and
300	(b) One state party committee per political party;
300 301	(b) One state party commutee per pointear party, (26) "Public office" or "office", any state, judicial, county, municipal,
302	school or other district, ward, township, or other political subdivision office or
302 303	any political party office which is filled by a vote of registered voters;
303 304	(27) "Regular session", includes that period beginning on the first
305	Wednesday after the first Monday in January and ending following the first
305	Friday after the second Monday in May;
307	(28) "Write-in candidate", an individual whose name is not printed on the
308	ballot but who otherwise meets the definition of candidate in subdivision (4) of
308	this section.]
310	this section.]
510	[120.021 1 Even committee shall have a treasurer who event as
2	[130.021. 1. Every committee shall have a treasurer who, except as provided in subsection 10 of this section, shall be a resident of this state. A
2 3	committee may also have a deputy treasurer who, except as provided in
3 4	subsection 10 of this section, shall be a resident of this state and serve in the
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	capacity of committee treasurer in the event the committee treasurer is unable for any reason to perform the treasurer's duties.
6 7	2. Every candidate for offices listed in subsection 1 of section 130.016
8	who has not filed a statement of exemption pursuant to that subsection and every
9	candidate for offices listed in subsection 6 of section 130.016 who is not
10	excluded from filing a statement of organization and disclosure reports pursuant
10	to subsection 6 of section 130.016 shall form a candidate committee and appoint
11	a treasurer. Thereafter, all contributions on hand and all further contributions
12	received by such candidate and any of the candidate's own funds to be used in
13	support of the person's candidacy shall be deposited in a candidate committee
15	depository account established pursuant to the provisions of subsection 4 of this
16	section, and all expenditures shall be made through the candidate, treasurer or
17	deputy treasurer of the person's candidate committee. Nothing in this chapter
18	shall prevent a candidate from appointing himself or herself as a committee of
19	one and serving as the person's own treasurer, maintaining the candidate's own
20	records and filing all the reports and statements required to be filed by the
21	treasurer of a candidate committee.
22	
23	the person's candidacy shall designate one of those candidate committees as the
24	committee responsible for consolidating the aggregate contributions to all such
25	committees under the candidate's control and direction as required by section
26	130.041. No person shall form a new committee or serve as a deputy treasurer
27	of any committee as defined in section 130.011 until the person or the treasurer
28	of any committee previously formed by the person or where the person served as
29	treasurer or deputy treasurer has filed all required campaign disclosure reports

30 and statements of limited activity for all prior elections and paid outstanding previously imposed fees assessed against that person by the ethics commission. 31 4. (1) Every committee shall have a single official fund depository 32 within this state which shall be a federally or state-chartered bank, a federally or 33 state-chartered savings and loan association, or a federally or state-chartered 34 credit union in which the committee shall open and thereafter maintain at least 35 one official depository account in its own name. An "official depository account" 36 37 shall be a checking account or some type of negotiable draft or negotiable order of withdrawal account, and the official fund depository shall, regarding an 38 official depository account, be a type of financial institution which provides a 39 40 record of deposits, cancelled checks or other cancelled instruments of withdrawal evidencing each transaction by maintaining copies within this state of such 41 instruments and other transactions. All contributions which the committee 42 43 receives in money, checks and other negotiable instruments shall be deposited in 44 a committee's official depository account. Contributions shall not be accepted and expenditures shall not be made by a committee except by or through an 45 official depository account and the committee treasurer, deputy treasurer or 46 47 candidate. Contributions received by a committee shall not be commingled with 48 any funds of an agent of the committee, a candidate or any other person, except 49 that contributions from a candidate of the candidate's own funds to the person's 50 candidate committee shall be deposited to an official depository account of the person's candidate committee. No expenditure shall be made by a committee 51 52 when the office of committee treasurer is vacant except that when the office of 53 a candidate committee treasurer is vacant, the candidate shall be the treasurer 54 until the candidate appoints a new treasurer. 55 (2) A committee treasurer, deputy treasurer or candidate may withdraw 56 funds from a committee's official depository account and deposit such funds in one or more savings accounts in the committee's name in any bank, savings and 57 loan association or credit union within this state, and may also withdraw funds 58 59 from an official depository account for investment in the committee's name in any certificate of deposit, bond or security. Proceeds from interest or dividends from 60 61 a savings account or other investment or proceeds from withdrawals from a savings account or from the sale of an investment shall not be expended or 62 reinvested, except in the case of renewals of certificates of deposit, without first 63 redepositing such proceeds in an official depository account. Investments, other 64 65 than savings accounts, held outside the committee's official depository account 66 at any time during a reporting period shall be disclosed by description, amount, any identifying numbers and the name and address of any institution or person in 67 68 which or through which it is held in an attachment to disclosure reports the 69 committee is required to file. Proceeds from an investment such as interest or 70 dividends or proceeds from its sale, shall be reported by date and amount. In the 71 case of the sale of an investment, the names and addresses of the persons

72 involved in the transaction shall also be stated. Funds held in savings accounts

and investments, including interest earned, shall be included in the report of
 money on hand as required by section 130.041.
 5. The treasurer or deputy treasurer acting on behalf of any person or

rise and the deduction of deputy deducted definition of the definitions
 organization or group of persons which is a committee by virtue of the definitions
 of committee in section 130.011 and any candidate who is not excluded from
 forming a committee in accordance with the provisions of section 130.016 shall
 file a statement of organization with the appropriate officer within twenty days
 after the person or organization becomes a committee but no later than the date
 for filing the first report required pursuant to the provisions of section 130.046.
 The statement of organization shall contain the following information:

(1) The name, mailing address and telephone number, if any, of the
 committee filing the statement of organization. If the committee is deemed to be
 affiliated with a connected organization as provided in subdivision (10) of section
 130.011, the name of the connected organization, or a legally registered fictitious
 name which reasonably identifies the connected organization, shall appear in the
 name of the committee. If the committee is a candidate committee, the name of
 the candidate shall be a part of the committee's name;

90 (2) The name, mailing address and telephone number of the candidate;
 91 (3) The name, mailing address and telephone number of the committee
 92 treasurer, and the name, mailing address and telephone number of its deputy
 93 treasurer if the committee has named a deputy treasurer;

94 (4) The names, mailing addresses and titles of its officers, if any;

95 (5) The name and mailing address of any connected organizations with
 96 which the committee is affiliated;

97 (6) The name and mailing address of its depository, and the name and
 98 account number of each account the committee has in the depository. The
 99 account number of each account shall be redacted prior to disclosing the
 100 statement to the public;

(7) Identification of the major nature of the committee such as a
 candidate committee, campaign committee, political action committee, political
 party committee, incumbent committee, or any other committee according to the
 definition of committee in section 130.011;

(8) In the case of the candidate committee designated in subsection 3 of
 this section, the full name and address of each other candidate committee which
 is under the control and direction of the same candidate, together with the name,
 address and telephone number of the treasurer of each such other committee;

- 109 (9) The name and office sought of each candidate supported or opposed
 110 by the committee;
- (10) The ballot measure concerned, if any, and whether the committee
 is in favor of or opposed to such measure.
- 6. A committee may omit the information required in subdivisions (9)
 and (10) of subsection 5 of this section if, on the date on which it is required to

115	file a statement of organization, the committee has not yet determined the
116	particular candidates or particular ballot measures it will support or oppose.
117	7. A committee which has filed a statement of organization and has not
118	terminated shall not be required to file another statement of organization, except
119	that when there is a change in any of the information previously reported as
120	required by subdivisions (1) to (8) of subsection 5 of this section an amended
121	statement of organization shall be filed within twenty days after the change
122	occurs, but no later than the date of the filing of the next report required to be
123	filed by that committee by section 130.046.
124	8. Upon termination of a committee, a termination statement indicating
125	dissolution shall be filed not later than ten days after the date of dissolution with
126	the appropriate officer or officers with whom the committee's statement of
127	organization was filed. The termination statement shall include: the distribution
128	made of any remaining surplus funds and the disposition of any deficits; and the
129	name, mailing address and telephone number of the individual responsible for
130	preserving the committee's records and accounts as required in section 130.036.
131	9. Any statement required by this section shall be signed and attested by
132	the committee treasurer or deputy treasurer, and by the candidate in the case of
133	a candidate committee.
134	10. A committee domiciled outside this state shall be required to file a
135	statement of organization and appoint a treasurer residing in this state and open
136	an account in a depository within this state; provided that either of the following
137	conditions prevails:
138	(1) The aggregate of all contributions received from persons domiciled
139	in this state exceeds twenty percent in total dollar amount of all funds received
140	by the committee in the preceding twelve months; or
141	(2) The aggregate of all contributions and expenditures made to support
142	or oppose candidates and ballot measures in this state exceeds one thousand five
143	hundred dollars in the current calendar year.
144	11. If a committee domiciled in this state receives a contribution of one
145	thousand five hundred dollars or more from any committee domiciled outside of
146	this state, the committee domiciled in this state shall file a disclosure report with
147	the commission. The report shall disclose the full name, mailing address,
148	telephone numbers and domicile of the contributing committee and the date and
149	amount of the contribution. The report shall be filed within forty-eight hours of
150	the receipt of such contribution if the contribution is received after the last
151	reporting date before the election.]
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	[130.026.1. For the purpose of this section, the term "election authority"
2	or "local election authority" means the county clerk, except that in a city or
3	county having a board of election commissioners the board of election
4	commissioners shall be the election authority. For any political subdivision or
5	other district which is situated within the jurisdiction of more than one election

6 authority, as defined herein, the election authority is the one in whose jurisdiction 7 the candidate resides or, in the case of ballot measures, the one in whose 8 jurisdiction the most populous portion of the political subdivision or district for 9 which an election is held is situated, except that a county clerk or a county board of election commissioners shall be the election authority for all candidates for 10 11 elective county offices other than county clerk and for any countywide ballot 12 measures. 13 2. The appropriate officer or officers for candidates and ballot measures 14 shall be as follows: 15 (1) In the case of candidates for the offices of governor, lieutenant governor, secretary of state, state treasurer, state auditor, attorney general, judges 16 of the supreme court and appellate court judges, the appropriate officer shall be 17 18 the Missouri ethics commission; 19 (2) Notwithstanding the provisions of subsection 1 of this section, in the 20 case of candidates for the offices of state senator, state representative, county clerk, and associate circuit court judges and circuit court judges, the appropriate 21 22 officers shall be the Missouri ethics commission and the election authority for the 23 place of residence of the candidate; 24 (3) In the case of candidates for elective municipal offices in 25 municipalities of more than one hundred thousand inhabitants and elective county 26 offices in counties of more than one hundred thousand inhabitants, the 27 appropriate officers shall be the Missouri ethics commission and the election 28 authority of the municipality or county in which the candidate seeks office; 29 (4) In the case of all other offices, the appropriate officer shall be the 30 election authority of the district or political subdivision for which the candidate seeks office; 31 32 (5) In the case of ballot measures, the appropriate officer or officers shall 33 be: 34 (a) The Missouri ethics commission for a statewide measure; 35 (b) The local election authority for any political subdivision or district as determined by the provisions of subsection 1 of this section for any measure, 36 37 other than a statewide measure, to be voted on in that political subdivision or 38 district.

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- 43 <u>4. The appropriate officer for political party committees shall be as</u>
 44 follows:
- 45 (1) In the case of state party committees, the appropriate officer shall be
 46 the Missouri ethics commission;

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47	(2) In the case of any district, county or city political party committee, the
48	appropriate officer shall be the Missouri ethics commission and the election
49 50	authority for that district, county or city.
50	5. The appropriate officers for a political action committee and for any
51	other committee not named in subsections 3, 4 and 5 of this section shall be as
52	follows:
53	(1) The Missouri ethics commission and the election authority for the
54	county in which the committee is domiciled; and
55	(2) If the committee makes or anticipates making expenditures other than
56	direct contributions which aggregate more than five hundred dollars to support
57	or oppose one or more candidates or ballot measures in the same political
58	subdivision or district for which the appropriate officer is an election authority
59	other than the one for the county in which the committee is domiciled, the
60	appropriate officers for that committee shall include such other election authority
61	or authorities, except that committees covered by this subsection need not file
62	statements required by section 130.021 and reports required by subsections 6, 7
63	and 8 of section 130.046 with any appropriate officer other than those set forth
64	in subdivision (1) of this subsection.
65	6. The term "domicile" or "domiciled" means the address of the
66	committee listed on the statement of organization required to be filed by that
67	committee in accordance with the provisions of section 130.021.]
68	[120.041_1_Free stars and it times the stirm 5 of section 120.01(the
2	[130.041. 1. Except as provided in subsection 5 of section 130.016, the
2	candidate, if applicable, treasurer or deputy treasurer of every committee which
3	is required to file a statement of organization, shall file a legibly printed or typed
4	disclosure report of receipts and expenditures. The reports shall be filed with the
5	appropriate officer designated in section 130.026 at the times and for the periods
6	prescribed in section 130.046. Except as provided in sections 130.049 and
7	130.050, each report shall set forth:
8	(1) The full name, as required in the statement of organization pursuant
9	to subsection 5 of section 130.021, and mailing address of the committee filing
10	the report and the full name, mailing address and telephone number of the
11	committee's treasurer and deputy treasurer if the committee has named a deputy
12	treasurer;
13	(2) The amount of money, including cash on hand at the beginning of the
14	reporting period;
15	(3) Receipts for the period, including:
16	(a) Total amount of all monetary contributions received which can be
17	identified in the committee's records by name and address of each contributor.
18	In addition, the candidate committee shall make a reasonable effort to obtain and
19	report the employer, or occupation if self-employed or notation of retirement, of
20	each person from whom the committee received one or more contributions which
21	in the aggregate total in excess of one hundred dollars and shall make a

22	reasonable effort to obtain and report a description of any contractual relationship
23	over five hundred dollars between the contributor and the state if the candidate
24	is seeking election to a state office or between the contributor and any political
25	subdivision of the state if the candidate is seeking election to another political
26	subdivision of the state;
27	(b) Total amount of all anonymous contributions accepted;
28	(c) Total amount of all monetary contributions received through
29	fund-raising events or activities from participants whose names and addresses
30	were not obtained with such contributions, with an attached statement or copy of
31	the statement describing each fund-raising event as required in subsection 6 of
32	section 130.031;
33	(d) Total dollar value of all in-kind contributions received;
34	(e) A separate listing by name and address and employer, or occupation
35	if self-employed or notation of retirement, of each person from whom the
36	committee received contributions, in money or any other thing of value,
37	aggregating more than one hundred dollars, together with the date and amount of
38	each such contribution;
39	(f) A listing of each loan received by name and address of the lender and
40	date and amount of the loan. For each loan of more than one hundred dollars, a
41	separate statement shall be attached setting forth the name and address of the
42	lender and each person liable directly, indirectly or contingently, and the date,
43	amount and terms of the loan;
44	(4) Expenditures for the period, including:
45	(a) The total dollar amount of expenditures made by check drawn on the
46	committee's depository;
47	(b) The total dollar amount of expenditures made in cash;
48	(c) The total dollar value of all in-kind expenditures made;
49	(d) The full name and mailing address of each person to whom an
50	expenditure of money or any other thing of value in the amount of more than one
51	hundred dollars has been made, contracted for or incurred, together with the date,
52	amount and purpose of each expenditure. Expenditures of one hundred dollars
53	or less may be grouped and listed by categories of expenditure showing the total
54	dollar amount of expenditures in each category, except that the report shall
55	contain an itemized listing of each payment made to campaign workers by name,
56	address, date, amount and purpose of each payment and the aggregate amount
57	paid to each such worker;
58	(e) A list of each loan made, by name and mailing address of the person
59	receiving the loan, together with the amount, terms and date;
60	(5) The total amount of cash on hand as of the closing date of the
61	reporting period covered, including amounts in depository accounts and in petty
62	cash fund;
63	(6) The total amount of outstanding indebtedness as of the closing date
64	of the reporting period covered;

65 (7) The amount of expenditures for or against a candidate or ballot 66 measure during the period covered and the cumulative amount of expenditures 67 for or against that candidate or ballot measure, with each candidate being listed 68 by name, mailing address and office sought. For the purpose of disclosure 69 reports, expenditures made in support of more than one candidate or ballot measure or both shall be apportioned reasonably among the candidates or ballot 70 71 measure or both. In apportioning expenditures to each candidate or ballot 72 measure, political party committees and political action committees need not include expenditures for maintaining a permanent office, such as expenditures for 73 74 salaries of regular staff, office facilities and equipment or other expenditures not 75 designed to support or oppose any particular candidates or ballot measures; however, all such expenditures shall be listed pursuant to subdivision (4) of this 76 77 subsection; 78 (8) A separate listing by full name and address of any committee 79 including a candidate committee controlled by the same candidate for which a 80 transfer of funds or a contribution in any amount has been made during the reporting period, together with the date and amount of each such transfer or 81 82 contribution; 83 (9) A separate listing by full name and address of any committee, including a candidate committee controlled by the same candidate from which a 84 transfer of funds or a contribution in any amount has been received during the 85 reporting period, together with the date and amount of each such transfer or 86 contribution; 87 88 (10) Each committee that receives a contribution which is restricted or 89 designated in whole or in part by the contributor for transfer to a particular candidate, committee or other person shall include a statement of the name and 90 91 address of that contributor in the next disclosure report required to be filed after 92 receipt of such contribution, together with the date and amount of any such contribution which was so restricted or designated by that contributor, together 93 with the name of the particular candidate or committee to whom such 94 95 contribution was so designated or restricted by that contributor and the date and 96 amount of such contribution. 97 2. For the purpose of this section and any other section in this chapter except sections 130.049 and 130.050 which requires a listing of each contributor 98 99 who has contributed a specified amount, the aggregate amount shall be computed 100 by adding all contributions received from any one person during the following 101 periods: 102 (1) In the case of a candidate committee, the period shall begin on the date on which the candidate became a candidate according to the definition of the 103 term "candidate" in section 130.011 and end at 11:59 p.m. on the day of the 104 105 primary election, if the candidate has such an election or at 11:59 p.m. on the day of the general election. If the candidate has a general election held after a 106 primary election, the next aggregating period shall begin at 12:00 midnight on the 107

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108day after the primary election day and shall close at 11:59 p.m. on the day of the109general election. Except that for contributions received during the thirty-day110period immediately following a primary election, the candidate shall designate111whether such contribution is received as a primary election contribution or a112general election contribution;113(2) In the case of a campaign committee, the period shall begin on the

 113
 (2) In the case of a campaign committee, the period shall begin on the

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 date the committee received its first contribution and end on the closing date for

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 the period for which the report or statement is required;

(3) In the case of a political party committee or a political action
 committee, the period shall begin on the first day of January of the year in which
 the report or statement is being filed and end on the closing date for the period
 for which the report or statement is required; except, if the report or statement is
 required to be filed prior to the first day of July in any given year, the period shall
 begin on the first day of July of the preceding year.

3. The disclosure report shall be signed and attested by the committee
 treasurer or deputy treasurer and by the candidate in case of a candidate
 committee.

4. The words "consulting or consulting services, fees, or expenses", or 125 126 similar words, shall not be used to describe the purpose of a payment as required in this section. The reporting of any payment to such an independent contractor 127 shall be on a form supplied by the appropriate officer, established by the ethics 128 commission and shall include identification of the specific service or services 129 provided including, but not limited to, public opinion polling, research on issues 130 or opposition background, print or broadcast media production, print or broadcast 131 132 media purchase, computer programming or data entry, direct mail production, postage, rent, utilities, phone solicitation, or fund raising, and the dollar amount 133 134 prorated for each service.]

[130.044. 1. All individuals and committees required to file disclosure reports under section 130.041 shall electronically report any contribution by any single contributor which exceeds five thousand dollars to the Missouri ethics commission within forty-eight hours of receiving the contribution.

5 2. Any individual currently holding office as a state representative, state 6 senator, or any candidate for such office or such individual's campaign committee 7 shall electronically report any contribution exceeding five hundred dollars made 8 by any contributor to his or her campaign committee during the regular legislative 9 session of the general assembly, within forty-eight hours of receiving the 10 contribution.

3. Any individual currently holding office as the governor, lieutenant
 governor, treasurer, attorney general, secretary of state or auditor or any candidate
 for such office or such person's campaign committee shall electronically report
 any contribution exceeding five hundred dollars made by any contributor to his
 or her campaign committee during the regular legislative session or any time

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when legislation from the regular legislative session awaits gubernatorial action,
 within forty-eight hours of receiving the contribution.
 4. Reports required under this section shall contain the same content

required under section 130.041 and shall be filed in accordance with the
 standards established by the commission for electronic filing and other rules the
 commission may deem necessary to promulgate for the effective administration
 of this section.

23 5. Any rule or portion of a rule, as that term is defined in section 536.010, that is created under the authority delegated in this section shall become effective 24 25 only if it complies with and is subject to all of the provisions of chapter 536 and, 26 if applicable, section 536.028. This section and chapter 536 are nonseverable and if any of the powers vested with the general assembly pursuant to chapter 536 to 27 28 review, to delay the effective date, or to disapprove and annul a rule are 29 subsequently held unconstitutional, then the grant of rulemaking authority and any rule proposed or adopted after August 28, 2008, shall be invalid and void.] 30

31 [130.046. 1. The disclosure reports required by section 130.041 for all 2 committees shall be filed at the following times and for the following periods: 3 (1) Not later than the eighth day before an election for the period closing on the twelfth day before the election if the committee has made any contribution 4 5 or expenditure either in support or opposition to any candidate or ballot measure; 6 (2) Not later than the thirtieth day after an election for a period closing 7 on the twenty-fifth day after the election, if the committee has made any 8 contribution or expenditure either in support of or opposition to any candidate or 9 ballot measure; except that, a successful candidate who takes office prior to the 10 twenty-fifth day after the election shall have complied with the report 11 requirement of this subdivision if a disclosure report is filed by such candidate and any candidate committee under the candidate's control before such candidate 12 13 takes office, and such report shall be for the period closing on the day before 14 taking office; and

(3) Not later than the fifteenth day following the close of each calendar
 quarter.

Notwithstanding the provisions of this subsection, if any committee accepts
 contributions or makes expenditures in support of or in opposition to a ballot
 measure or a candidate, and the report required by this subsection for the most
 recent calendar quarter is filed prior to the fortieth day before the election on the
 measure or candidate, the committee shall file an additional disclosure report not
 later than the fortieth day before the election for the period closing on the
 forty-fifth day before the election.

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an incumbent from office, disclosure reports relating to the time for filing such
 petitions shall be made as follows:

29 (1) In addition to the disclosure reports required to be filed pursuant to subsection 1 of this section the treasurer of a committee, other than a political 30 action committee, supporting or opposing a petition effort to qualify a measure 31 to appear on the ballot or to remove an incumbent from office shall file an initial 32 33 disclosure report fifteen days after the committee begins the process of raising or 34 spending money. After such initial report, the committee shall file quarterly disclosure reports as required by subdivision (3) of subsection 1 of this section 35 until such time as the reports required by subdivisions (1) and (2) of subsection 36 37 1 of this section are to be filed. In addition the committee shall file a second disclosure report no later than the fifteenth day after the deadline date for 38 submitting such petition. The period covered in the initial report shall begin on 39 40 the day the committee first accepted contributions or made expenditures to support or oppose the petition effort for qualification of the measure and shall 41 close on the fifth day prior to the date of the report; 42

(2) If the measure has qualified to be on the ballot in an election and if 43 44 a committee subject to the requirements of subdivision (1) of this subsection is 45 also required to file a preelection disclosure report for such election any time within thirty days after the date on which disclosure reports are required to be 46 filed in accordance with subdivision (1) of this subsection, the treasurer of such 47 committee shall not be required to file the report required by subdivision (1) of 48 49 this subsection, but shall include in the committee's preelection report all 50 information which would otherwise have been required by subdivision (1) of this 51 subsection.

52 3. The candidate, if applicable, treasurer or deputy treasurer of a 53 committee shall file disclosure reports pursuant to this section, except for any calendar quarter in which the contributions received by the committee or the 54 expenditures or contributions made by the committee do not exceed five hundred 55 dollars. The reporting dates and periods covered for such quarterly reports shall 56 not be later than the fifteenth day of January, April, July and October for periods 57 closing on the thirty-first day of December, the thirty-first day of March, the 58 59 thirtieth day of June and the thirtieth day of September. No candidate, treasurer or deputy treasurer shall be required to file the quarterly disclosure report 60 required not later than the fifteenth day of any January immediately following a 61 62 November election, provided that such candidate, treasurer or deputy treasurer shall file the information required on such quarterly report on the quarterly report 63 to be filed not later than the fifteenth day of April immediately following such 64 65 November election. Each report by such committee shall be cumulative from the date of the last report. In the case of the political action committee's first report, 66 67 the report shall be cumulative from the date of the political action committee's organization. Every candidate, treasurer or deputy treasurer shall file, at a 68 69 minimum, the campaign disclosure reports covering the quarter immediately

70 preceding the date of the election and those required by subdivisions (1) and (2) 71 of subsection 1 of this section. A political action committee shall submit 72 additional reports if it makes aggregate expenditures, other than contributions to 73 a committee, of five hundred dollars or more, within the reporting period at the 74 following times for the following periods: (1) Not later than the eighth day before an election for the period closing 75 76 on the twelfth day before the election; 77 (2) Not later than twenty-four hours after aggregate expenditures of two hundred fifty dollars or more are made after the twelfth day before the election; 78 79 and 80 (3) Not later than the thirtieth day after an election for a period closing on the twenty-fifth day after the election. 81 4. The reports required to be filed no later than the thirtieth day after an 82 83 election and any subsequently required report shall be cumulative so as to reflect the total receipts and disbursements of the reporting committee for the entire 84 85 election campaign in question. The period covered by each disclosure report shall begin on the day after the closing date of the most recent disclosure report 86 filed and end on the closing date for the period covered. If the committee has not 87 88 previously filed a disclosure report, the period covered begins on the date the committee was formed; except that in the case of a candidate committee, the 89 period covered begins on the date the candidate became a candidate according to 90 91 the definition of the term candidate in section 130.011. 92 5. Notwithstanding any other provisions of this chapter to the contrary: 93 (1) Certain disclosure reports pertaining to any candidate who receives 94 nomination in a primary election and thereby seeks election in the immediately succeeding general election shall not be required in the following cases: 95 (a) If there are less than fifty days between a primary election and the 96 97 immediately succeeding general election, the disclosure report required to be filed quarterly; provided that, any other report required to be filed prior to the 98 99 primary election and all other reports required to be filed not later than the eighth day before the general election are filed no later than the final dates for filing 100 101 such reports; 102 (b) If there are less than eighty-five days between a primary election and the immediately succeeding general election, the disclosure report required to be 103 104 filed not later than the thirtieth day after the primary election need not be filed; 105 provided that any report required to be filed prior to the primary election and any 106 other report required to be filed prior to the general election are filed no later than 107 the final dates for filing such reports; and (2) No disclosure report needs to be filed for any reporting period if 108 during that reporting period the committee has neither received contributions 109 110 aggregating more than five hundred dollars nor made expenditure aggregating 111 more than five hundred dollars and has not received contributions aggregating 112 more than three hundred dollars from any single contributor and if the

113 committee's treasurer files a statement with the appropriate officer that the committee has not exceeded the identified thresholds in the reporting period. 114 115 Any contributions received or expenditures made which are not reported because 116 this statement is filed in lieu of a disclosure report shall be included in the next disclosure report filed by the committee. This statement shall not be filed in lieu 117 of the report for two or more consecutive disclosure periods if either the 118 contributions received or expenditures made in the aggregate during those 119 120 reporting periods exceed five hundred dollars. This statement shall not be filed, in lieu of the report, later than the thirtieth day after an election if that report 121 122 would show a deficit of more than one thousand dollars.

123 6. (1) If the disclosure report required to be filed by a committee not later than the thirtieth day after an election shows a deficit of unpaid loans and 124 other outstanding obligations in excess of five thousand dollars, semiannual 125 126 supplemental disclosure reports shall be filed with the appropriate officer for each succeeding semiannual period until the deficit is reported in a disclosure report 127 128 as being reduced to five thousand dollars or less; except that, a supplemental 129 semiannual report shall not be required for any semiannual period which includes the closing date for the reporting period covered in any regular disclosure report 130 131 which the committee is required to file in connection with an election. The reporting dates and periods covered for semiannual reports shall be not later than 132 the fifteenth day of January and July for periods closing on the thirty-first day of 133 December and the thirtieth day of June. 134

(2) Committees required to file reports pursuant to subsection 2 or 3 of
 this section which are not otherwise required to file disclosure reports for an
 election shall file semiannual reports as required by this subsection if their last
 required disclosure report shows a total of unpaid loans and other outstanding
 obligations in excess of five thousand dollars.

140 7. In the case of a committee which disbands and is required to file a termination statement pursuant to the provisions of section 130.021 with the 141 appropriate officer not later than the tenth day after the committee was dissolved, 142 the candidate, committee treasurer or deputy treasurer shall attach to the 143 144 termination statement a complete disclosure report for the period closing on the date of dissolution. A committee shall not utilize the provisions of subsection 8 145 of section 130.021 or the provisions of this subsection to circumvent or otherwise 146 avoid the reporting requirements of subsection 6 or 7 of this section. 147

1488. Disclosure reports shall be filed with the appropriate officer not later149than 5:00 p.m. prevailing local time of the day designated for the filing of the150report and a report postmarked not later than midnight of the day previous to the151day designated for filing the report shall be deemed to have been filed in a timely152manner. The appropriate officer may establish a policy whereby disclosure153reports may be filed by facsimile transmission.

154 9. Each candidate for the office of state representative, state senator, and
 155 for statewide elected office shall file all disclosure reports described in section

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156 130.041 electronically with the Missouri ethics commission. The Missouri ethics
 157 commission shall promulgate rules establishing the standard for electronic filings
 158 with the commission and shall propose such rules for the importation of files to
 159 the reporting program.

160 10. Any rule or portion of a rule, as that term is defined in section 536.010, that is created under the authority delegated in this section shall become 161 effective only if it complies with and is subject to all of the provisions of chapter 162 536 and, if applicable, section 536.028. This section and chapter 536 are 163 nonseverable and if any of the powers vested with the general assembly pursuant 164 to chapter 536 to review, to delay the effective date, or to disapprove and annul 165 166 a rule are subsequently held unconstitutional, then the grant of rulemaking authority and any rule proposed or adopted after August 28, 2006, shall be invalid 167 and void.] 168

- [130.057. 1. In order for candidates for election and public officials to more easily file reports required by law and to access information contained in such reports, and for the Missouri ethics commission to receive and store reports in an efficient and economical method, and for the general public and news media to access information contained in such reports, the commission shall establish and maintain an electronic reporting system pursuant to this section.
- 7 2. The ethics commission may establish for elections in 1996 and shall 8 establish for elections and all required reporting beginning in 1998 and maintain 9 thereafter a state campaign finance and financial interest disclosure electronic 10 reporting system pursuant to this section for all candidates required to file. The system may be used for the collection, filing and dissemination of all reports, 11 including monthly lobbying reports filed by law, and all reports filed with the 12 commission pursuant to this chapter and chapter 105. The system may be 13 established and used for all reports required to be filed for the primary and 14 general elections in 1996 and all elections thereafter, except that the system may 15 16 require maintenance of a paper backup system for the primary and general elections in 1996. The reports shall be maintained and secured in the electronic 17 format by the commission. 18
- 19 3. When the commission determines that the electronic reporting system 20 has been properly implemented, the commission shall certify to all candidates and committees required to file pursuant to this chapter that such electronic reporting 21 system has been established and implemented. Beginning with the primary and 22 23 general elections in 2000, or the next primary or general election in which the commission has made certification pursuant to this subsection, whichever is later, 24 candidates and all other committees shall file reports by using either the 25 electronic format prescribed by the commission or paper forms provided by the 26 27 commission for that purpose. Political action committees shall file reports by 28 electronic format prescribed by the commission, except political action 29 committees which make contributions equal to or less than fifteen thousand

30 dollars in the applicable calendar year. Any political action committee which makes contributions in support of or opposition to any measure or candidate 31 32 equal to or less than fifteen thousand dollars in the applicable calendar year shall 33 file reports on paper forms provided by the commission for that purpose or by 34 electronic format prescribed by the commission, whichever reporting method the political action committee chooses. The commission shall supply a computer 35 program which shall be used for filing by modem or by a common magnetic 36 media chosen by the commission. In the event that filings are performed 37 electronically, the candidate shall file a signed original written copy within five 38 39 working days; except that, if a means becomes available which will allow a 40 verifiable electronic signature, the commission may also accept this in lieu of a written statement. 41

42 4. Beginning January 1, 2000, or on the date the commission makes the 43 certification pursuant to subsection 3 of this section, whichever is later, all reports filed with the commission by any candidate for a statewide office, or such 44 candidate's committee, shall be filed in electronic format as prescribed by the 45 commission; provided however, that if a candidate for statewide office, or such 46 candidate's committee receives or spends five thousand dollars or less for any 47 48 reporting period, the report for that reporting period shall not be required to be 49 filed electronically.

50 5. A copy of all reports filed in the state campaign finance electronic reporting system shall be placed on a public electronic access system so that the 51 general public may have open access to the reports filed pursuant to this section. 52 The access system shall be organized and maintained in such a manner to allow 53 54 an individual to obtain information concerning all contributions made to or on behalf of, and all expenditures made on behalf of, any public official described 55 in subsection 2 of this section in formats that will include both written and 56 57 electronically readable formats.

6. All records that are in electronic format, not otherwise closed by law,
 shall be available in electronic format to the public. The commission shall
 maintain and provide for public inspection, a listing of all reports with a complete
 description for each field contained on the report, that has been used to extract
 information from their database files. The commission shall develop a report or
 reports which contain every field in each database.

7. Annually, the commission shall provide, without cost, a system-wide 64 65 dump of information contained in the commission's electronic database files to 66 the general assembly. The information is to be copied onto a medium specified by the general assembly. Such information shall not contain records otherwise 67 closed by law. It is the intent of the general assembly to provide open access to 68 the commission's records. The commission shall make every reasonable effort 69 70 to comply with requests for information and shall take a liberal interpretation 71 when considering such requests.]

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	[130.071. 1. If a successful candidate, or the treasurer of his candidate
2	committee, or the successful candidate who also has served as a treasurer or
3	deputy treasurer of any committee defined by section 130.011 fails to file the
4	reports which are required by this chapter, the candidate shall not take office until
5	such reports are filed and all fees assessed by the commission are paid.
6	2. In addition to any other penalties provided by law, no person may file
7	for any office in a subsequent election until he or the treasurer of his existing
8	candidate or any committee defined by section 130.011 in which he is a treasurer
9	or deputy treasurer has filed all required campaign disclosure reports for all prior
10	elections and paid all fees assessed by the commission.]
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	[226.033. Any commissioner appointed or reappointed after March 1,
2	2004, shall not:
3	(1) Host or manage a political fund-raiser or solicit funds for any
4	candidate who is seeking a statewide or nationally elected office;
5	(2) Serve on the board or chair any political action committee, or political
6	party committee.]
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