## SECOND REGULAR SESSION SENATE COMMITTEE SUBSTITUTE FOR HOUSE COMMITTEE SUBSTITUTE FOR

## **HOUSE BILL NO. 2249**

## 99TH GENERAL ASSEMBLY

Reported from the Committee on Seniors, Families and Children, May 7, 2018, with recommendation that the Senate Committee

6104S.04C ADRIANE D. CROUSE, Secretary.

## AN ACT

To repeal sections 210.025, 210.254, and 210.258, RSMo, and to enact in lieu thereof five new sections relating to child care facilities.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 210.025, 210.254, and 210.258, RSMo, are repealed

- 2 and five new sections enacted in lieu thereof, to be known as sections 210.025,
- 3 210.233, 210.254, 210.258, and 210.1080, to read as follows:

210.025. 1. An applicant child care provider; persons employed

- by the applicant child care provider for compensation, including
- 3 contract employees or self-employed individuals; individuals or
- 4 volunteers whose activities involve the care or supervision of children
- 5 for the applicant child care provider or unsupervised access to children
- 6 who are cared for or supervised by the applicant child care provider;
- 7 or individuals residing in the applicant's family child care home who
- 3 are seventeen years of age or older shall be required to submit to a
- 9 criminal background check under section 43.540 prior to an applicant
- 10 being granted a registration and every five years thereafter and an
- 11 annual check of the central registry for child abuse established in
- 12 section 210.145 in order for the applicant to qualify for receipt of state or
- 13 federal funds for providing child-care services [in the home] either by direct
- 14 payment or through reimbursement to a child-care beneficiary, an applicant and
- 15 any person over the age of seventeen who is living in the applicant's home shall

EXPLANATION—Matter enclosed in bold-faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law.

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- be required to submit to a criminal background check pursuant to section 43.540 and a check of the central registry for child abuse established in section 210.145. Effective January 1, 2001, the requirements of this subsection or 18 subsection 2 of this section shall be satisfied through registration with the family 19 20 care safety registry established in sections 210.900 to 210.936]. Any costs associated with such checks shall be paid by the applicant. 21
  - 2. Upon receipt of an application for state or federal funds for providing child-care services in the home, the [family support] children's division shall:
  - (1) Determine if a finding of child abuse or neglect by probable cause prior to August 28, 2004, or by a preponderance of the evidence after August 28, 2004, involving the applicant or any person over the age of seventeen who is living in the applicant's home has been recorded pursuant to section 210.145 or 210.221;
  - (2) Determine if the applicant or any person over the age of seventeen who is living in the applicant's home has been refused licensure or has experienced licensure suspension or revocation pursuant to section 210.221 or 210.496; and
  - (3) Upon initial application, require the applicant to submit to fingerprinting and request a criminal background check of the applicant and any person over the age of seventeen who is living in the applicant's home pursuant to section 43.540 and section 210.487, and inquire of the applicant whether any children less than seventeen years of age residing in the applicant's home have ever been certified as an adult and convicted of, or pled guilty or nolo contendere to any crime.
  - 3. Except as otherwise provided in subsection 4 of this section, upon completion of the background checks in subsection 2 of this section, an applicant shall be denied state or federal funds for providing child care if such applicant, any person over the age of seventeen who is living in the applicant's home, and any child less than seventeen years of age who is living in the applicant's home and who the division has determined has been certified as an adult for the commission of a crime:
- 45 (1) Has had a finding of child abuse or neglect by probable cause prior to August 28, 2004, or by a preponderance of the evidence after August 28, 2004, 46 pursuant to section 210.145 or section 210.152; 47
- (2) Has been refused licensure or has experienced licensure suspension 49 or revocation pursuant to section 210.496;
- (3) Has pled guilty or nolo contendere to or been found guilty of any felony 50 51 for an offense against the person as defined by chapter 565, or any other offense

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52 against the person involving the endangerment of a child as prescribed by law; 53 of any misdemeanor or felony for a sexual offense as defined by chapter 566; of any misdemeanor or felony for an offense against the family as defined in chapter 54 568, with the exception of the sale of fireworks, as defined in section 320.110, to 55 a child under the age of eighteen; of any misdemeanor or felony for pornography 56 or related offense as defined by chapter 573; or of any similar crime in any 57 federal, state, municipal or other court of similar jurisdiction of which the 58 59 director has knowledge or any offenses or reports which will disqualify an 60 applicant from receiving state or federal funds.

- 4. An applicant shall be given an opportunity by the division to offer any extenuating or mitigating circumstances regarding the findings, refusals or violations against such applicant or any person over the age of seventeen or less than seventeen who is living in the applicant's home listed in subsection 2 of this section. Such extenuating and mitigating circumstances may be considered by the division in its determination of whether to permit such applicant to receive state or federal funds for providing child care in the home.
- 5. An applicant who has been denied state or federal funds for providing child care in the home may appeal such denial decision in accordance with the provisions of section 208.080.
  - 6. If an applicant is denied state or federal funds for providing child care in the home based on the background check results for any person over the age of seventeen who is living in the applicant's home, the applicant shall not apply for such funds until such person is no longer living in the applicant's home.
- 75 7. Any rule or portion of a rule, as that term is defined in section 536.010, 76 that is created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions of chapter 536 and, 77 if applicable, section 536.028. All rulemaking authority delegated prior to August 78 28, 1999, is of no force and effect and repealed. Nothing in this section shall be 79 interpreted to repeal or affect the validity of any rule filed or adopted prior to 80 August 28, 1999, if it fully complied with all applicable provisions of law. This 81 section and chapter 536 are nonseverable and if any of the powers vested with the 82 general assembly pursuant to chapter 536 to review, to delay the effective date 83 or to disapprove and annul a rule are subsequently held unconstitutional, then 85 the grant of rulemaking authority and any rule proposed or adopted after August 28, 1999, shall be invalid and void.

210.233. 1. All licensed child care facilities shall report annually

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- to the department whether the child care facility has liability insurance coverage and if so, shall provide the department with proof of such insurance coverage.
- 2. The department shall publish and update annually on its 5 website whether each licensed child care facility has liability insurance 6 coverage. Upon request, the department shall provide insurance coverage information regarding a child care facility, including the name, address, and telephone number of the facility's liability 9 insurance carrier.
- 3. The department may promulgate rules and regulations to implement the provisions of this section. Any rule or portion of a rule, as that term is defined in section 536.010, that is created under the 13 authority delegated in this section shall become effective only if it 14 complies with and is subject to all of the provisions of chapter 536 and, 15 if applicable, section 536.028. This section and chapter 536 are 17 nonseverable, and if any of the powers vested with the general assembly pursuant to chapter 536 to review, to delay the effective date, 18 19 or to disapprove and annul a rule are subsequently held 20 unconstitutional, then the grant of rulemaking authority and any rule proposed or adopted after August 28, 2018, shall be invalid and void.
- 210.254. 1. Child-care facilities operated by religious organizations pursuant to the exempt status recognized in subdivision (5) of section 210.211 shall upon enrollment of any child provide the parent or guardian enrolling the child two copies of a notice of parental responsibility, one copy of which shall be retained in the files of the facility after the enrolling parent acknowledges, by signature, having read and accepted the information contained therein. 6
  - 2. The notice of parental responsibility shall include the following:
- 8 (1) Notification that the child-care facility is exempt as a religious 9 organization from state licensing and therefore not inspected or supervised by the department of health and senior services other than as provided herein and that the facility has been inspected by those designated in section 210.252 and is 11 12 complying with the fire, health and sanitation requirements of sections 210.252 13 to 210.257;
- 14 (2) The names, addresses and telephone numbers of agencies and authorities which inspect the facility for fire, health and safety and the date of 15 the most recent inspection by each; 16

- (3) The staff/child ratios for enrolled children under two years of age, for children ages two to four and for those five years of age and older as required by the department of health and senior services regulations in licensed facilities, the standard ratio of staff to number of children for each age level maintained in the exempt facility, and the total number of children to be enrolled by the facility;
- (4) Notification that background checks have been conducted [on each individual caregiver and all other personnel at the facility. The background check shall be conducted upon employment and every two years thereafter on each individual caregiver and all other personnel at the facility. Such background check shall include a screening for child abuse or neglect through the children's division, and a criminal record review through the Missouri highway patrol pursuant to section 43.540. The fee for the criminal record review shall be limited to the actual costs incurred by the Missouri highway patrol in conducting such review not to exceed ten dollars] under the provisions of section 210.1080;
  - (5) The disciplinary philosophy and policies of the child-care facility; and
  - (6) The educational philosophy and policies of the child-care facility.
- 3. A copy of notice of parental responsibility, signed by the principal operating officer of the exempt child-care facility and the individual primarily responsible for the religious organization conducting the child-care facility and copies of the annual fire and safety inspections shall be filed annually during the month of August with the [director of the] department of health and senior services. [Exempt child-care facilities which begin operation after August 28, 1993, shall file such notice at least five days prior to starting to operate.]

210.258. The provisions of this section and section 210.259 apply to a child care facility maintained or operated under the exclusive control of a religious organization. Nothing in sections 210.252 to 210.257 shall be construed to authorize the department of health and senior services or any other governmental entity:

- 6 (1) To interfere with the program, curriculum, ministry, teaching or 7 instruction offered in a child care facility;
- 8 (2) To interfere with the selection, certification, minimal formal 9 educational degree requirements, supervision or terms of employment of a 10 facility's personnel;
- 11 (3) To interfere with the selection of individuals sitting on any governing 12 board of a child care facility;

- 13 (4) To interfere with the selection of children enrolled in a child care facility; or 14
- (5) To prohibit the use of corporal punishment. However, the department 15 of health and senior services may require the child care facility to provide the
- parent or guardian enrolling a child in the facility a written explanation of the 17
- disciplinary philosophy and policies of the child care facility. 18
- Nothing in subdivisions (2) and (3) of this section shall be interpreted
- to relieve a child care facility of its duties and obligations under 20
- section 210.1080, or to interfere with the department's duties and 21
- 22 obligations under said section.
  - 210.1080. 1. As used in this section, the following terms mean:
- 2 (1) "Child care staff member", a child care provider; persons
- employed by the child care provider for compensation, including contract employees or self-employed individuals; individuals or
- volunteers whose activities involve the care or supervision of children
- for a child care provider or unsupervised access to children who are
- cared for or supervised by a child care provider; or individuals
- residing in a family child care home who are seventeen years of age
- and older; 9

- (2) "Criminal background check":
- 11 (a) A Federal Bureau of Investigation fingerprint check;
- (b) A search of the National Crime Information Center's National 12
- Sex Offender Registry; and 13
- (c) A search of the following registries, repositories, or databases 14
- in Missouri, the state where the child care staff member resides, and
- each state where such staff member resided during the preceding five
- 17 years:
- 18 a. The state criminal registry or repository, with the use of
- fingerprints being required in the state where the staff member resides 19
- 20 and optional in other states;
- 21 b. The state sex offender registry or repository; and
- 22 c. The state-based child abuse and neglect registry and database.
- 23 2. (1) Prior to the employment or presence of a child care staff
- member in a family child care home, group child care home, child care 24
- center, or license-exempt child care facility, the child care provider 25
- shall request the results of a criminal background check for such child 26
- care staff member from the department of health and senior services. 27

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- (2) A prospective child care staff member may begin work for a child care provider after the criminal background check has been requested from the department; however, pending completion of the criminal background check, the prospective child care staff member shall be supervised at all times by another child care staff member who received a qualifying result on the criminal background check within the past five years.
  - (3) A family child care home, group child care home, child care center, or license-exempt child care facility that has child care staff members at the time this section becomes effective shall request the results of a criminal background check for all child care staff members by January 31, 2019, unless the requirements of subsection 5 of this section are met by the child care provider and proof is submitted to the department of health and senior services by January 31, 2019.
  - 3. The costs of the criminal background check shall be the responsibility of the child care staff member but may be paid or reimbursed by the child care provider at the provider's discretion. The fees charged for the criminal background check shall not exceed the actual cost of processing and administration.
  - 4. Except as otherwise provided in subsection 2 of this section, upon completion of the criminal background check, any child care staff member or prospective child care staff member shall be ineligible for employment or presence at a family child care home, a group child care home, a licensed child care center, or a license-exempt child care facility if such person:
- 53 (1) Refuses to consent to the criminal background check as 54 required by this section;
- 55 (2) Knowingly makes a materially false statement in connection 56 with the criminal background check as required by this section;
  - (3) Is registered, or is required to be registered, on a state sex offender registry or repository or the National Sex Offender Registry;
- (4) Has a finding of child abuse or neglect under section 210.145 or 210.152 or any other finding of child abuse or neglect based on any other state's registry or database;
  - (5) Has been convicted of a felony consisting of:
  - (a) Murder, as described in 18 U.S.C. Section 1111;
- 64 (b) Child abuse or neglect;

- 65 (c) A crime against children, including child pornography;
- 66 (d) Spousal abuse;
- 67 (e) A crime involving rape or sexual assault;
- 68 (f) Kidnapping;
- 69 **(g)** Arson;
- 70 (h) Physical assault or battery; or
- 71 (i) Subject to subsection 5 of this section, a drug-related offense 72 committed during the preceding five years;
- (6) Has been convicted of a violent misdemeanor committed as an adult against a child, including the following crimes: child abuse, child endangerment, or sexual assault, or of a misdemeanor involving child pornography; or
- 77 (7) Has been convicted of any similar crime in any federal, state, 78 municipal, or other court.
- Adult household members seventeen years of age and older in a family child care home shall be ineligible to maintain a presence at a family child care home if any one or more of the provisions of this subsection applies to them.
- 5. A child care provider shall not be required to submit a request for a criminal background check under this section for a child care staff member if:
- 86 (1) The staff member received a criminal background check 87 within five years before the latest date on which such a submission may 88 be made and while employed by or seeking employment by another 89 child care provider within Missouri;
- 90 (2) The department of health and senior services provided to the 91 first provider a qualifying criminal background check result, consistent 92 with this section, for the staff member; and
- 93 (3) The staff member is employed by a child care provider within 94 Missouri or has been separated from employment from a child care 95 provider within Missouri for a period of not more than one hundred 96 eighty consecutive days.
- 97 6. (1) The department of health and senior services shall process
  98 the request for a criminal background check for any prospective child
  99 care staff member or child care staff member as expeditiously as
  100 possible, but not to exceed forty-five days after the date on which the
  101 provider submitted the request.

- 102 (2) The department shall provide the results of the criminal 103 background check to the child care provider in a statement that 104 indicates whether the prospective child care staff member or child care staff member is eligible or ineligible for employment or presence at the 105 106 child care facility. The department shall not reveal to the child care provider any disqualifying crime or other related information 107 regarding the prospective child care staff member or child care staff 108 109 member.
- (3) If such prospective child care staff member or child care staff 110 member is ineligible for employment or presence at the child care 111 112 facility, the department shall, when providing the results of criminal background check, include information related to each disqualifying 113 crime or other related information, in a report to such prospective 114 child care staff member or child care staff member, along with 115 116 information regarding the opportunity to appeal under subsection 7 of this section. 117
- 118 7. The prospective child care staff member or child care staff member may appeal in writing to the department to challenge the 119 120 accuracy or completeness of the information contained in his or her criminal background check, or to offer information mitigating the 121 122 results and explaining why an eligibility exception should be 123 granted. The department of health and senior services shall attempt to 124 verify the accuracy of the information challenged by the individual, 125 including making an effort to locate any missing disposition 126 information related to the disqualifying crime. The appeal shall be 127 filed within ten days from the delivery or mailing of the notice of ineligibility. The department shall make a decision on the appeal in a 128 129 timely manner.
- 130 8. The department may adopt emergency rules to implement the requirements of this section. Any rule or portion of a rule, as that term 131 is defined in section 536.010, that is created under the authority 132 133 delegated in this section shall become effective only if it complies with 134 and is subject to all of the provisions of chapter 536, and, if applicable, section 536.028. This section and chapter 536 are nonseverable, and if 135 any of the powers vested with the general assembly pursuant to chapter 136 536 to review, to delay the effective date, or to disapprove and annul a 137 rule are subsequently held unconstitutional, then the grant of 138

- 139 rulemaking authority and any rule proposed or adopted after August
- 140 28, 2018, shall be invalid and void.

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