SECOND REGULAR SESSION

HOUSE BILL NO. 2070

102ND GENERAL ASSEMBLY

INTRODUCED BY REPRESENTATIVE MAYHEW.

3122H.01I

DANA RADEMAN MILLER, Chief Clerk

AN ACT

To repeal sections 386.250, 393.106, 393.110, 393.130, 393.135, 393.230, 393.240, 393.250, 393.270, 393.297, 393.355, and 393.1400, RSMo, and to enact in lieu thereof twentynine new sections relating to the electrical choice and competition law.

Be it enacted by the General Assembly of the state of Missouri, as follows:

Section A. Sections 386.250, 393.106, 393.110, 393.130, 393.135, 393.230, 393.240,

- 2 393.250, 393.270, 393.297, 393.355, and 393.1400, RSMo, are repealed and twenty-nine new
- 3 sections enacted in lieu thereof, to be known as sections 386.250, 393.106, 393.110, 393.130,
- 4 393.135, 393.230, 393.240, 393.250, 393.270, 393.297, 393.355, 393.1400, 393.2000,
- 5 393.2010, 393.2020, 393.2030, 393.2040, 393.2050, 393.2060, 393.2070, 393.2080,
- 6 393.2090, 393.2100, 393.2110, 393.2120, 393.2130, 393.2140, 393.2150, and 393.2160, to
- 7 read as follows:

386.250. The jurisdiction, supervision, powers and duties of the public service 2 commission herein created and established shall extend under this chapter:

- 1) To the manufacture, sale or distribution of gas, natural and artificial, and electricity for light, heat and power, within the state, and to persons or corporations owning, leasing, operating or controlling the same; and to gas and electric plants, and to persons or corporations owning, leasing, operating or controlling the same, except as set forth in the provisions of sections 393.2000 to 393.2160 relating to the sale of electric energy on or after June 1, 2025;
- 9 (2) To all telecommunications facilities, telecommunications services and to all telecommunications companies so far as such telecommunications facilities are operated or utilized by a telecommunications company to offer or provide telecommunications service

EXPLANATION — Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

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between one point and another within this state or so far as such telecommunications services are offered or provided by a telecommunications company between one point and another within this state, except that nothing contained in this section shall be construed as conferring jurisdiction upon the commission over the rates charged by a telephone cooperative for providing telecommunications service within an exchange or within a local calling scope as determined by the commission, except for exchange access service;

- (3) To all water corporations, and to the land, property, dams, water supplies, or power stations thereof and the operation of same within this state, except that nothing contained in this section shall be construed as conferring jurisdiction upon the commission over the service or rates of any municipally owned water plant or system in any city of this state except where such service or rates are for water to be furnished or used beyond the corporate limits of such municipality;
- (4) To all sewer systems and their operations within this state and to persons or corporations owning, leasing, operating or controlling the same;
- (5) To all public utility corporations and persons whatsoever subject to the provisions of this chapter as herein defined, except that the public service commission may, upon application of any interested person, decline jurisdiction and supervision over the sale and distribution of electricity and the owning, operating, and controlling of related plant if such sale and distribution is by a person authorized to provide such services in an adjoining state with fewer than twenty residential customers in Missouri, all of whom are located within two miles of the borders of the state of Missouri and if such customers are unable to receive utility services from an investor-owner utility or rural electric cooperative due to a natural barrier. If the public service commission shall decline such jurisdiction and supervision, the Missouri customers of such out-of-state utility shall receive services under the same terms and conditions as the utility provides service to its customers in the nearest adjoining state;
- (6) To the adoption of rules as are supported by evidence as to reasonableness and which prescribe the conditions of rendering public utility service, disconnecting or refusing to reconnect public utility service and billing for public utility service. All such proposed rules shall be filed with the secretary of state and published in the Missouri Register as provided in chapter 536, and a hearing shall be held at which affected parties may present evidence as to the reasonableness of any proposed rule; and
- 43 (7) To such other and further extent, and to all such other and additional matters and 44 things, and in such further respects as may herein appear, either expressly or impliedly.
 - 393.106. 1. As used in this section, the following terms mean:
 - (1) "Auxiliary power", the energy used to operate equipment and other load that is directly related to the production of energy by an independent power producer or electrical corporation, obtained through generation at the site or through adjacent transformation and

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transmission interconnect, but does not include energy used for space heating, lighting, air conditioning, office needs of buildings, and other nongenerating uses at the generation site;

- (2) "Independent power producer" or "IPP", an entity that is also considered a nonutility power producer in the United States. IPPs are wholesale electricity producers that operate within the franchised service territories of host utilities and are usually authorized to sell at market-based rates. Unlike traditional electric utilities, IPPs do not possess transmission facilities or sell electricity in the retail market;
- (3) "Permanent service", electrical service provided through facilities which have been permanently installed on a structure and which are designed to provide electric service for the structure's anticipated needs for the indefinite future, as contrasted with facilities installed temporarily to provide electrical service during construction. Service provided temporarily shall be at the risk of the electrical supplier and shall not be determinative of the rights of the provider or recipient of permanent service;
- (4) "Structure" or "structures", an agricultural, residential, commercial, industrial or other building or a mechanical installation, machinery or apparatus at which retail electric energy is being delivered through a metering device which is located on or adjacent to the structure and connected to the lines of an electrical supplier. Such terms shall include any contiguous or adjacent additions to or expansions of a particular structure. Nothing in this section shall be construed to confer any right on an electric supplier to serve new structures on a particular tract of land because it was serving an existing structure on that tract.
- Once an electrical corporation or joint municipal utility commission, or its predecessor in interest, lawfully commences supplying retail electric energy to a structure through permanent service facilities, it shall have the right to continue serving such structure, and other suppliers of electrical energy shall not have the right to provide service to the structure except as might be otherwise permitted in the context of municipal annexation, pursuant to section 386.800 and section 394.080, or pursuant to a territorial agreement approved under section 394.312, or pursuant to sections 393.2000 to 393.2170 relating to the sale of electric energy on and after June 1, 2025. The public service commission, upon application made by an affected party, may order a change of suppliers on the basis that it is in the public interest for a reason other than a rate differential. The commission's jurisdiction under this section is limited to public interest determinations and excludes questions as to the lawfulness of the provision of service, such questions being reserved to courts of competent jurisdiction. Except as provided in this section, nothing contained herein shall affect the rights, privileges or duties of existing corporations pursuant to this chapter. Nothing in this section shall be construed to make lawful any provision of service which was unlawful prior to July 11, 1991. Nothing in this section shall be construed to make unlawful the continued lawful provision of service to any structure which may have had a different supplier in the

past, if such a change in supplier was lawful at the time it occurred. However, those customers who had cancelled service with their previous supplier or had requested cancellation by May 1, 1991, shall be eligible to change suppliers as per previous procedures. No customer shall be allowed to change electric suppliers by disconnecting service between May 1, 1991, and July 11, 1991.

- 3. Notwithstanding the provisions of subsection 2 of this section or any other provision of chapter 386 or 394 to the contrary, auxiliary power may be purchased on a wholesale basis, under the applicable federal tariffs of a regional transmission organization instead of under retail service tariffs filed with the public service commission by an electrical corporation, for use at an electric generation facility located in any county of the first classification with more than ninety-two thousand but fewer than one hundred one thousand inhabitants which commenced commercial operations prior to August 28, 2021, and which is operated as an independent power producer.
- 4. Notwithstanding the provisions of this section, and sections 91.025, 394.080, and 394.315 to the contrary, in the event that a retail electric supplier is providing service to a structure located within a city, town, or village that has ceased to be a rural area, and such structure is demolished and replaced by a new structure, such retail electric service supplier may provide permanent service to the new structure upon the request of the owner of the new structure.
- 393.110. 1. Sections 393.110 to 393.285 shall apply to the manufacture and furnishing of gas for light, heat or power and the furnishing of natural gas for light, heat or power, and the generation, furnishing and transmission of electricity for light, heat or power, the supplying and distributing of water for any purpose whatsoever, and the furnishing of a sewer system for the collection, carriage, treatment or disposal of sewage for municipal, domestic or other beneficial or necessary purpose, except as set forth in the provisions of sections 393.2000 to 393.2160 relating to the sale of electric energy on and after June 1, 8 2025.
- 2. Notwithstanding any provision in chapter 386 or this chapter to the contrary, the public service commission shall not have jurisdiction over the rates, financing, accounting, or management of any electrical corporation which is required by its bylaws to operate on the not-for-profit cooperative business plan, with its consumers who receive service as the stockholders of such corporation, and which holds a certificate of public convenience and necessity to serve a majority of its consumer-owners in counties of the third classification as of August 28, 2003. Nothing in this section shall be construed as amending or superseding the commission's authority granted in and pursuant to subsection 1 of section 386.310, in section 386.800, section 393.106, and section 394.312.

393.130. 1. Every gas corporation, every electrical corporation, every water corporation, and every sewer corporation shall furnish and provide such service instrumentalities and facilities as shall be safe and adequate and in all respects just and reasonable. All charges made or demanded by any such gas corporation, electrical corporation, water corporation or sewer corporation for gas, electricity, water, sewer or any service rendered or to be rendered shall be just and reasonable and not more than allowed by law or by order or decision of the commission. Every unjust or unreasonable charge made or demanded for gas, electricity, water, sewer or any such service, or in connection therewith, or in excess of that allowed by law or by order or decision of the commission is prohibited, subject to the provisions of sections 393.2000 to 393.2160 relating to the sale of electric energy on and after June 1, 2025.

- 2. No gas corporation, electrical corporation, water corporation or sewer corporation shall directly or indirectly by any special rate, rebate, drawback or other device or method, charge, demand, collect or receive from any person or corporation a greater or less compensation for gas, electricity, water, sewer or for any service rendered or to be rendered or in connection therewith, except as authorized in this chapter, than it charges, demands, collects or receives from any other person or corporation for doing a like and contemporaneous service with respect thereto under the same or substantially similar circumstances or conditions.
- 3. No gas corporation, electrical corporation, water corporation or sewer corporation shall make or grant any undue or unreasonable preference or advantage to any person, corporation or locality, or to any particular description of service in any respect whatsoever, or subject any particular person, corporation or locality or any particular description of service to any undue or unreasonable prejudice or disadvantage in any respect whatsoever.
- 4. Nothing in this section shall be taken to prohibit a gas corporation, electrical corporation, water corporation or sewer corporation from establishing a sliding scale for a fixed period for the automatic adjustment of charges for gas, electricity, water, sewer or any service rendered or to be rendered and the dividends to be paid stockholders of such gas corporation, electrical corporation, water corporation or sewer corporation; provided, that the sliding scale shall first have been filed with and approved by the commission; but nothing in this subsection shall operate to prevent the commission after the expiration of such fixed period from fixing proper, just and reasonable rates and charges to be made for service as authorized in sections 393.110 to 393.285.
- 5. No water corporation shall be permitted to charge any municipality or fire protection district a rate for the placing and providing of fire hydrants for distribution of water for use in protecting life and property from the hazards of fire within such municipality or fire protection district. Nothing herein shall prevent such water corporation from including the

cost of placement and maintenance of such fire hydrants in its cost basis in determining a fair and reasonable rate to be charged for water. Any such fee or rental charge being made for such fire hydrants whether by contract or otherwise at the time this act shall take effect may remain in effect for a period of one hundred twenty days after this section shall take effect.

- 6. In any home rule city with more than four hundred thousand inhabitants and located in more than one county, any deposits held by the city for any water or sewerage services provided to a customer at any premises shall accrue interest if the customer is current in payments for water and sewerage services and if the city has held the deposit for two or more years. Interest for each year, or part thereof, shall accrue at the rate set for six month United States treasury bills effective December thirty-first of the preceding year. For any deposit held by the city on or before the December thirty-first prior to August 28, 2002, if that deposit is still held by the city on the December thirty-first one year next following August 28, 2002, interest accruing pursuant to this section from the effective date shall be credited to the customer's individual account, or paid to the customer, at the city's discretion.
- 393.135. Any charge made or demanded by an electrical corporation for service, or in connection therewith, which is based on the costs of construction in progress upon any existing or new facility of the electrical corporation, or any other cost associated with owning, operating, maintaining, or financing any property before it is fully operational and used for service, is unjust and unreasonable, and is prohibited, subject to the provisions of sections 393.2000 to 393.2160 relating to the sale of electric energy on and after June 1, 2025.
 - 393.230. 1. The commission shall have the power to ascertain the value of the property of every gas corporation, electrical corporation, water corporation and sewer corporation in this state and every fact which in its judgment may or does have any bearing on such value. The commission shall have power to make revaluations from time to time and to ascertain all new construction, extensions and additions to the property of every gas corporation, electrical corporation, water corporation, and sewer corporation. This section shall be subject to the provisions of sections 393.2000 to 393.2160 relating to the sale of electric energy on and after June 1, 2025.
 - 2. For the purpose of ascertaining the matters and things specified in this section, concerning the value of the property of gas corporations, electrical corporations, water corporations and sewer corporations, the commission may cause a hearing or hearings to be held at such time or times and place or places as the commission may designate. Before any hearing is had the commission shall give the gas corporation, electrical corporation, water corporation or sewer corporation affected thereby at least thirty days' notice, specifying the time and place of such hearing, and such notice shall be sufficient to authorize the commission to inquire into the matters designated in this section, but this provision shall not prevent the commission from making any preliminary examination or investigation into the

matters herein referred to, or from inquiring into such matters in any other investigation or All gas corporations, electrical corporations, water corporations and sewer corporations affected shall be entitled to be heard and to introduce evidence at such hearing or The commission is empowered to resort to any other source of information hearings. available. The evidence introduced at such hearings shall be reduced to writing and certified under the seal of the commission. The commission shall make and file its findings of fact in writing upon all matters concerning which evidence shall have been introduced before it which in its judgment have bearing on the value of the property of the gas corporation, electrical corporation, water corporation or sewer corporation affected.

- 3. Such findings shall be subject to review by any circuit court of this state in the same manner and within the same time as other orders and decisions of the commission. The findings of the commission so made and filed, when properly certified under the seal of the commission, shall be admissible in evidence in any action, proceeding or hearing before the commission or any court, in which the commission, the state or an officer, department or institution thereof, or any county, city or municipality or other body politic and the gas corporation, electrical corporation, water corporation or sewer corporation affected may be interested whether arising under the provisions of this chapter or otherwise, and such findings, when so introduced, shall be conclusive evidence of the facts therein stated as of the date therein stated under conditions then existing, and such facts can only be controverted by showing a subsequent change in conditions bearing upon the facts therein determined.
- 4. The commission may from time to time cause further hearings and investigations to be had for the purpose of making revaluations or ascertaining the value of any betterments, improvements, additions or extensions made by any gas corporation, electrical corporation, water corporation or sewer corporation subsequent to any prior hearing or investigation, and may examine into all matters which may change, modify or affect any finding of fact previously made, and may at such time make findings of fact supplementary to those theretofore made. Such hearings shall be had upon the same notice and be conducted in the same manner, and the findings so made shall have the same force and effect as is provided herein for such original notice, hearing and findings; provided, that such findings made at such supplemental hearings or investigations shall be considered in connection with and as a part of the original findings except insofar as such supplemental findings shall change or modify the findings made at the original hearing or investigation.

393.240. 1. The commission shall have power, after hearing, to require any or all gas corporations, electrical corporations, water corporations and sewer corporations to carry a proper and adequate depreciation account in accordance with such rules, regulations and forms of account as the commission may prescribe. This section shall be subject to the

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provisions of sections 393.2000 to 393.2160 relating to the sale of electric energy on and after June 1, 2025.

- 2. The commission may, from time to time, ascertain and determine and by order fix the proper and adequate rates of depreciation of the several classes of property of such corporation, person or public utility. Each gas corporation, electrical corporation, water corporation and sewer corporation shall conform its depreciation accounts to the rates so 10 ascertained, determined and fixed, and shall set aside the moneys so provided for out of 12 earnings and carry the same in a depreciation fund and expend such fund only for such purposes and under such rules and regulations, both as to original expenditure and subsequent replacement, as the commission may prescribe. The income from investments of moneys in such fund shall likewise be carried in such fund.
- 393.250. 1. Reorganizations of gas corporations, electrical corporations, water 2 corporations and sewer corporations shall be subject to the supervision and control of the commission, and no such reorganization shall be had without the authorization of the 4 commission. This section shall be subject to the provisions of sections 393.2000 to 393.2160 relating to the sale of electric energy on and after June 1, 2025.
 - 2. Upon all such reorganizations the amount of capitalization, including therein all stocks and bonds and other evidence of indebtedness, shall be such as is authorized by the commission, which in making its determinations, shall not exceed the fair value of the property involved, taking into consideration its original cost of construction, duplication cost, present condition, earning power at reasonable rates and all other relevant matters and any additional sum or sums as shall be actually paid in cash; provided, however, that the commission may make due allowance for the discount of bonds.
 - 3. Any reorganization agreement before it becomes effective shall be amended so that the amount of capitalization shall conform to the amount authorized by the commission. The commission may by its order impose such condition or conditions as it may deem reasonable and necessary.
- 393.270. 1. Before proceeding under a complaint presented as provided in sections 2 393.110 to 393.285, the commission shall cause notice of such complaint, and the purpose 3 thereof, to be served upon the person or corporation affected thereby. Such person or 4 corporation shall have an opportunity to be heard in respect to the matters complained of at a 5 time and place to be specified in such notice. An investigation may be instituted by the 6 commission as to any matter of which complaint may be made as provided in sections 393.110 to 393.285, or to enable it to ascertain the facts requisite to the exercise of any power 7 8 conferred upon it.
- 2. After a hearing and after such investigation as shall have been made by the 10 commission or its officers, agents, examiners or inspectors, the commission within lawful

limits may, by order, fix the maximum price of gas, electricity, water or sewer service not exceeding that fixed by statute to be charged by such corporation or person, for the service to be furnished; and may order such improvement in the manufacture, distribution or supply of gas, in the manufacture, transmission or supply of electricity, in the distribution or supply of water, in the collection, carriage, treatment and disposal of sewage, or in the methods employed by such persons or corporation as will in its judgment be adequate, just and reasonable.

- 3. The price fixed by the commission under sections 393.110 to 393.285 shall be the maximum price to be charged by such corporation or person for gas, electricity or water for the service to be furnished within the territory and for a period to be fixed by the commission in the order, not exceeding three years, except in the case of a sliding scale, and thereafter until the commission shall, upon its own motion or upon the complaint of any corporation or person interested, fix a higher or lower maximum price of gas, electricity, water or sewer service to be thereafter charged.
- 4. In determining the price to be charged for gas, electricity, or water the commission may consider all facts which in its judgment have any bearing upon a proper determination of the question although not set forth in the complaint and not within the allegations contained therein, with due regard, among other things, to a reasonable average return upon capital actually expended and to the necessity of making reservations out of income for surplus and contingencies.
- 5. In determining the price to be charged for sewer service the commission may consider all facts which in its judgment have any bearing upon a proper determination of the question although not set forth in the complaint and not within the allegations contained therein, with due regard, among other things, to a reasonable average return upon the value of the property actually used in the public service and to the necessity of making reservations out of income for surplus and contingencies.
- 6. This section shall be subject to the provisions of sections 393.2000 to 393.2160 relating to the sale of electric energy on and after June 1, 2025.
 - 393.297. 1. It is the intent of the general assembly through the passage of this act:
- (1) To maintain a fair and equitable tax structure and to preserve the local tax base by requiring all persons who provide electricity or gas service to pay an equitable share; and
- (2) To equalize the amount of business taxes, franchise fees and payments in lieu of taxes on competing suppliers of electricity and gas service.
- 6 (3) To restore to political subdivisions revenue sources that existed prior to any 7 previously implemented gas industry restructuring.

(4) To remove disparities in the liability of natural gas suppliers for business taxes, franchise fees, and payments in lieu of taxes, which disparities have arisen as a result of any previously implemented gas industry restructuring.

- 2. Political subdivisions provide police, fire and public health services, including the inspection of gas and electric equipment and other facilities used in the consumption of gas and electricity. Political subdivisions impose license taxes, franchise fees and sales taxes on providers of electricity and gas services, and require payments in lieu of taxes from publicly owned utilities in order to pay for these and other services related to the transportation, use and consumption of electricity and gas services and for the general operation of government.
- 3. Missouri has historically restricted competition with respect to electricity and gas services by authorizing the Missouri public service commission to limit the number of providers and has allowed political subdivisions to require franchises for these services. Persons entering the gas and electric markets within Missouri receive substantial revenues from consumers in Missouri, thereby creating a purposeful economic presence in this state. In addition, these persons may also cause electricity and gas to be transported over rights-of-way and utility easements and may use electric lines or gas lines which are owned, controlled and maintained by other public and private entities in this state. Unless all participants in the electricity and gas markets pay comparable taxes and fees, there will be significant tax and franchise fee revenue losses by political subdivisions and unfair competitive disparities among such participants.
- 4. The legislature finds that electricity and gas are essential, but potentially dangerous, commodities in modern society. The electricity transmission and distribution system is an interconnected and interdependent grid. Therefore, the legislature finds that it is in the interest of public health and safety to require registration of all sellers of electricity and gas for use or consumption within Missouri.
- 5. It is not the intent of this act to regulate the transportation of natural gas, methane, or propane in interstate commerce to the extent that such regulation is preempted by the Constitution of the United States.
- 6. The provisions of sections 393.297 to 393.302 shall be subject to the provisions of sections 393.2000 to 393.2160 relating to the sale of electric energy on and after June 1, 2025.
 - 393.355. 1. As used in this section, the following terms shall mean:
- 2 (1) "Electrical corporation", the same meaning given to the term in section 386.020, 3 but shall not include an electrical corporation as described in subsection 2 of section 393.110;
 - (2) "Facility", a:
 - (a) Facility whose primary industry is the processing of primary metals;

6 (b) Facility whose primary industry is the production or fabrication of steel, North 7 American Industrial Classification System 331110; or

- (c) Facility with a new or incremental increase in load equal to or in excess of a monthly demand of fifty megawatts.
- 2. Notwithstanding section 393.130 or any other provision of law to the contrary, the public service commission shall have the authority to approve a special rate, outside a general rate proceeding, that is not based on the electrical corporation's cost of service for a facility if:
- (1) The commission determines, but for the authorization of the special rate the facility would not commence operations, the special rate is in the interest of the state of Missouri when considering the interests of the customers of the electrical corporation serving the facility, considering the incremental cost of serving the facility to receive the special rate, and the interests of the citizens of the state generally in promoting economic development, improving the tax base, providing employment opportunities in the state, and promoting such other benefits to the state as the commission may determine are created by approval of the special rate;
- (2) After approval of the special rate, the commission allocates in each general rate proceeding of the electrical corporation serving the facility the reduced revenues from the special rate as compared to the revenues that would have been generated at the rate the facility would have paid without the special rate to the electrical corporation's other customers through a uniform percentage adjustment to all components of the base rates of all customer classes; and
- (3) The commission approves a tracking mechanism meeting the requirements of subsection 3 of this section.
- 3. Any commission order approving a special rate authorized by this section to provide service to a facility in the manner specified under subsection 4 of this section shall establish, as part of the commission's approval of a special rate, a tracking mechanism to track changes in the net margin experienced by the electrical corporation serving the facility with the tracker to apply retroactively to the date the electrical corporation's base rates were last set in its last general rate proceeding concluded prior to June 14, 2017. The commission shall ensure that the changes in net margin experienced by the electrical corporation between the general rate proceedings as a result of serving the facility are calculated in such a manner that the electrical corporation's net income is neither increased nor decreased. The changes in net margin shall be deferred to a regulatory liability or regulatory asset, as applicable, with the balance of such regulatory asset or liability to be included in the revenue requirement of the electrical corporation in each of its general rate proceedings through an amortization of the balance over a reasonable period until fully returned to or collected from the electrical corporation's customers.

43 4. Notwithstanding the provisions of section 393.170, an electrical corporation is 44 authorized to provide electric service to a facility at a special rate for the new or incremental 45 load authorized by the commission:

- (1) Under a rate schedule reflecting the special rate approved by the commission; or
- (2) If the facility is located outside the electrical corporation's certificated service territory, the facility shall be treated as if it is in the electrical corporation's certified service territory, subject to a commission-approved rate schedule incorporating the special rate under the contract.
- 5. To receive a special rate, the electrical corporation serving the facility, or facility if the facility is located outside of the electrical corporation's certified service territory, shall file a written application with the commission specifying the requested special rate and any terms or conditions proposed by the facility respecting the requested special rate and provide information regarding how the requested special rate meets the criteria specified in subdivision (1) of subsection 2 of this section. A special rate provided for by this section shall be effective for no longer than ten years from the date such special rate is authorized. The commission may impose such conditions, including but not limited to any conditions in a memorandum of understanding between the facility and the electrical corporation, on the special rate as it deems appropriate so long as it otherwise complies with the provisions of this section.
- 6. Any entity which has been granted a special rate under this section may reapply to the commission for a special rate under this section.
- 7. The provisions of this section shall be subject to the provisions of sections 393.2000 to 393.2160 relating to the sale of electric energy on and after June 1, 2025.
 - 393.1400. 1. For purposes of this section, the following terms shall mean:
- 2 (1) "Commission", the public service commission;
 - (2) "Electrical corporation", the same as defined in section 386.020, but shall not include an electrical corporation as described in subsection 2 of section 393.110;
 - (3) "Qualifying electric plant", all rate-base additions, except rate-base additions for new coal-fired generating units, new nuclear generating units, new natural gas units, or rate-base additions that increase revenues by allowing service to new customer premises;
 - (4) "Rate-base cutoff date", the date rate-base additions are accounted for in a general rate proceeding. In the absence of a commission order that specifies the rate-base cutoff date, such date as reflected in any jointly proposed procedural schedule submitted by the parties in the applicable general rate proceeding, or as otherwise agreed to by such parties, shall be used;
 - (5) "Weighted average cost of capital", the return on rate base used to determine the revenue requirement in the electrical corporation's most recently completed general rate

proceeding; provided, that in the absence of a commission determination of the return on rate base within the three-year period prior to August 28, 2022, the weighted average cost of capital shall be determined using the electrical corporation's actual capital structure as of December 31, 2021, excluding short-term debt, the electrical corporation's actual cost of long-term debt and preferred stock as of December 31, 2021, and a cost of common equity of nine and one-half percent.

- 2. (1) Notwithstanding any other provision of this chapter to the contrary, electrical corporations shall defer to a regulatory asset eighty-five percent of all depreciation expense and return associated with all qualifying electric plant recorded to plant-in-service on the utility's books commencing on or after August 28, 2018, if the electrical corporation has made the election provided for by subsection 5 of this section by that date, or on the date such election is made if the election is made after August 28, 2018. In each general rate proceeding concluded after August 28, 2018, the balance of the regulatory asset as of the rate-base cutoff date shall, subject only to the cap provided for in section 393.1655 or section 393.1656, as applicable, be included in the electrical corporation's rate base without any offset, reduction, or adjustment based upon consideration of any other factor, other than as provided for in subdivision (2) of this subsection, with the regulatory asset balance arising from deferrals associated with qualifying electric plant placed in service after the rate-base cutoff date to be included in rate base in the next general rate proceeding. The expiration of this section shall not affect the continued inclusion in rate base and amortization of regulatory asset balances that arose under this section prior to such expiration.
- (2) The regulatory asset balances arising under this section shall be adjusted to reflect any prudence disallowances ordered by the commission. The provisions of this section shall not be construed to affect existing law respecting the burdens of production and persuasion in general rate proceedings for rate-base additions.
- (3) Parts of regulatory asset balances created under this section that are not yet being recovered through rates shall include carrying costs at the electrical corporation's weighted average cost of capital, plus applicable federal, state, and local income or excise taxes. Regulatory asset balances arising under this section and included in rate base shall be recovered in rates through a twenty-year amortization beginning on the date new rates reflecting such amortization take effect.
- 3. (1) Depreciation expense deferred under this section shall account for all qualifying electric plant placed into service less retirements of plant replaced by such qualifying electric plant.
- (2) Return deferred under this section shall be determined using the weighted average cost of capital applied to the change in plant-related rate base caused by the qualifying electric plant, plus applicable federal, state, and local income or excise taxes. In determining the

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return deferred, the electrical corporation shall account for changes in all plant-related accumulated deferred income taxes and changes in accumulated depreciation, excluding retirements.

- 55 4. Beginning February 28, 2019, and by each February twenty-eighth thereafter while the electrical corporation is allowed to make the deferrals provided for by subsection 2 of this 56 section, electrical corporations that defer depreciation expense and return authorized under 57 58 this section shall submit to the commission a five-year capital investment plan setting forth 59 the general categories of capital expenditures the electrical corporation will pursue in furtherance of replacing, modernizing, and securing its infrastructure. The plan shall also 60 include a specific capital investment plan for the first year of the five-year plan consistent 61 with the level of specificity used for annual capital budgeting purposes. For each project in 62 the specific capital investment plan on which construction commences on or after January first of the year in which the plan is submitted, and where the cost of the project is estimated 64 to exceed twenty million dollars, the electrical corporation shall identify all costs and benefits that can be quantitatively evaluated and shall further identify how those costs and benefits are 66 67 quantified. For any cost or benefit with respect to such a project that the electrical corporation believes cannot be quantitatively evaluated, the electrical corporation shall state 68 69 the reasons the cost or benefit cannot be quantitatively evaluated, and how the electrical corporation addresses such costs and benefits when reviewing and deciding to pursue such a 71 project. No such project shall be based solely on costs and benefits that the electrical corporation believes cannot be quantitatively evaluated. Any quantification for such a project 72 73 that does not produce quantified benefits exceeding the costs shall be accompanied by 74 additional justification in support of the project. For each of the first five years that an 75 electrical corporation is allowed to make the deferrals provided for by subsection 2 of this 76 section, the purchase and installation of smart meters shall constitute no more than six percent of the electrical corporation's total capital expenditures during any given year under the 77 corporation's specific capital investment plan. At least twenty-five percent of the cost of each 78 year's capital investment plan shall be comprised of grid modernization projects, including 80 but not limited to:
 - (1) Increased use of digital information and controls technology to improve reliability, security, and efficiency of the electric grid;
 - (2) Dynamic optimization of grid operations and resources, with full cybersecurity;
- 84 (3) Deployment and integration of distributed resources and generation, including 85 renewable resources;
- 86 (4) Development and incorporation of demand response, demand-side resources, and energy-efficiency resources;

88 (5) Deployment of smart technologies (real-time, automated, interactive technologies 89 that optimize the physical operation of appliances and consumer devices) for metering, 90 communications, concerning grid operations and status, and distribution automation;

- (6) Integration of smart appliances and devices;
- (7) Deployment and integration of advanced electricity storage and peak-shaving technologies, including plug-in electric and hybrid electric vehicles, and thermal storage air conditioning;
 - (8) Provision of timely information and control options to consumer;
- (9) Development of standards for communication and interoperability of appliances and equipment connected to the electric grid, including the infrastructure serving the grid; and
- (10) Identification and lowering of unreasonable or unnecessary barriers to adoption of smart grid technologies, practices, and services.

Project specific information need not be included for the five-year period covered by the plan. Within thirty days of the filing of any capital investment plan or annual update to an existing plan, the electrical corporation shall host a public stakeholder meeting to answer questions and receive feedback about the plan. After feedback is received, the electrical corporation shall file a notice with the commission of any modifications to the capital investment plan it has accepted. Changes to the plan, its implementation, or the level of investments made shall not constitute evidence of imprudence of the investments made under such plan. The submission of a capital investment plan under this section shall not affect in any way the commission's authority with respect to the grant or denial of a certificate of convenience and necessity under section 393.170. By February twenty-eighth following each year in which the electrical corporation submits a capital investment plan, the electrical corporation shall submit a report to the commission detailing actual capital investments made the previous year, the quantitatively evaluated benefits and costs generated by each of those investments that exceeded twenty million dollars, and any efficiencies achieved as a result of those investments.

5. This section shall only apply to any electrical corporation that has filed a notice with the commission of the electrical corporation's election to make the deferrals for which this section provides. An electrical corporation may provide notice to the commission one time under this subsection if such corporation has applied to the commission under subsection 2 of section 386.266, provided the corporation shall not concurrently utilize deferrals under this subsection and the electric rate adjustments set forth in subsection 3 of section 386.266. An electrical corporation's election shall allow it to make the deferrals provided for by subsection 2 of this section until December 31, 2028. Notwithstanding the immediately preceding sentence, an electrical corporation may seek permission to continue to make the

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125 deferrals provided for by subsection 2 of this section for an additional five years beyond December 31, 2028, by filing an application with the commission seeking such permission by 126 127 December 31, 2026, which application shall be ruled upon by the commission within one 128 hundred eighty days after its filing. In deciding whether to grant such permission to continue 129 the commission shall have the authority, consistent with its statutory authority outside this 130 section, to consider such factors as in its judgment it deems necessary and may condition the permission on factors that are relevant to the deferrals authorized by subsection 2 of this 132 section. The commission shall make the determination of whether to grant such permission to 133 continue after a hearing. An electrical corporation making deferrals provided for by 134 subsection 2 of this section on and after January 1, 2024, shall be subject to the revenue 135 requirement impact cap set forth under section 393.1656. Failure to obtain such commission permission to continue shall not affect deferrals made through the date for which permission 137 has been granted, or the regulatory and ratemaking treatment of the regulatory assets arising from such deferrals as provided for by this section. 138

- 6. The commission may take into account any change in business risk to the corporation resulting from implementation of the deferrals in setting the corporation's allowed return in any rate proceeding, in addition to any other changes in business risk experienced by the corporation.
- 7. This section shall expire on December 31, 2033, except that the amortization of the regulatory asset balances arising under this section shall continue to be reflected in the electrical corporation's rates and remaining regulatory asset balances shall be included in the electrical corporation's rate base consistent with the ratemaking treatment and amortization previously approved by the commission pursuant to this section.
- 8. The provisions of this section shall be subject to the provisions of sections 393.2000 to 393.2160 relating to the sale of electric energy on and after June 1, 2025.

393.2000. Sections 393.2000 to 393.2160 shall be known and may be cited as "The Electrical Choice and Competition Law".

393.2010. 1. Beginning on June 1, 2025, the provisions of sections 393.2000 to 393.2160 shall govern the sale of electric energy in the state of Missouri and any provision of law that conflicts with the provisions of sections 393.2000 to 393.2160 shall be invalid and void.

The public service commission may promulgate all necessary rules and regulations for the administration of sections 393.2000 to 393.2160. Any rule or portion of a rule, as that term is defined in section 536.010, that is created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions of chapter 536 and, if applicable, section 536.028. This section and chapter 536 are nonseverable and if any of the powers vested with the general assembly

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pursuant to chapter 536 to review, to delay the effective date, or to disapprove and annul

a rule are subsequently held unconstitutional, then the grant of rulemaking authority

and any rule proposed or adopted after August 28, 2024, shall be invalid and void.

393.2020. As used in sections 393.2000 to 393.2160, the following terms shall 2 mean:

- "Anticompetitive conduct" or "discriminatory conduct", actions by an 4 electric utility that inhibit the ability of electric generation suppliers to provide electric generation service to customers or that create an impression that any electric generation service by the electric utility is superior to offerings in the competitive market or provides an advantage to any related electric generation supplier over nonaffiliated electric generation suppliers;
- 9 (2) "Commission", the public service commission established under section 10 386.040:
 - (3) "Competitive procurement process", an auction in which wholesale electric suppliers submit bids to supply electric generation service to an electric utility for default service:
 - **(4)** "Competitive transition charge", a nonbypassable mechanism for the recovery of transition or stranded costs by an electric utility;
 - (5) "Default service", electric generation service provided by the electric utility upon transition to a competitive market for customers who do not choose an electric generation supplier;
- (6) "Electric generation service", generation, sale, or purchase of electricity to or 19 20 by retail customers;
 - (7) "Electric generation supplier", a person or entity licensed by the commission to furnish electric generation service to retail customers;
 - (8) "Electric utility" or "electric utilities", electrical corporations as defined in subdivision (15) of section 386.020. "Electric utility" or "electric utilities" shall not include municipally owned electric utilities operating under chapter 91 or rural electric cooperatives operating under chapter 394;
 - (9) "Hourly prices", charges for default service that vary hour to hour and are determined from wholesale market prices using a methodology approved by the commission;
- 30 (10)"Large commercial and industrial customer", a customer receiving 31 transmission and distribution service from the electric utility under a nonresidential 32 tariff and whose maximum registered peak load was greater than 1000 kW within the 33 last twelve months;

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- 34 (11)"Medium commercial or industrial customer", a customer receiving transmission and distribution service from the electric utility under a nonresidential 35 36 tariff and whose maximum registered peak load was greater than 150 kW, but less than 37 1000 kW, within the last twelve months;
- 38 (12) "Residential customer", a customer receiving transmission and distribution 39 service from the electric utility under a residential tariff;
 - (13) "Retail customer", a customer purchasing electric generation service from the electric utility or an electric generation supplier;
 - (14) "Small commercial or industrial customer", a customer receiving service from the electric utility under a nonresidential tariff and whose maximum registered peak load was less than 150 kW within the last twelve months;
- "Transition costs" or "stranded costs", costs that would have been 46 recoverable by electric utilities in a regulated environment but are not recoverable in a competitive generation market. Costs include regulatory assets and other deferred charges, the unfunded portion of nuclear decommissioning costs, environmental expenses, cost obligations under long-term contracts, and consumer education and other costs associated with implementing electric choice, in addition to any costs identified by the commission;
- 52 (16) "Transmission and distribution service", delivery of electricity provided by 53 the electric utility over its transmission and distribution systems.
 - 393.2030. 1. Beginning on June 1, 2025, the commission shall permit commercial and industrial customers of electric utilities to choose an electric generation supplier.
 - 2. Thereafter, on a time frame selected by the commission but no later than January 1, 2028, the commission shall permit residential customers of electric utilities to choose an electric generation supplier.
 - 393.2040. 1. All retail customers of electric utilities shall have direct access to a competitive market for the generation of electricity, consistent with the time frames established in section 393.2030.
 - 2. The commission shall develop procedures for a fair and orderly transition from the current regulated structure to a competitive market for the generation and sale or purchase of electricity.
- 7 3. Electric utilities shall provide open access over their transmission and distribution systems to allow electric generation suppliers to sell electricity directly to retail customers in this state.
 - Electric utilities shall unbundle the rates charged for generation, transmission, and distribution services for all customer classes before June 1, 2024.

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12 5. Following unbundling, the commission shall no longer regulate generation of 13 electricity as a public utility function except as otherwise provided for in sections 393.2000 to 393.2160. The commission shall continue to regulate transmission and distribution of electricity as natural monopoly functions. 15

- 16 6. After June 1, 2025, and before January 1, 2028, residential customers' 17 unbundled rates shall remain the same as such rates were on June 1, 2025, unless the commission approves an increase to the transmission and distribution charges of the 19 electric utility.
- 393.2050. 1. Each electric utility shall be permitted to recover transition or 2 stranded costs, which traditionally would have been recoverable in a regulated 3 environment but are not recoverable in a competitive electric generation market and 4 which the commission determines will remain following mitigation by the electric utility, 5 in accordance with the time frame established by section 393.2040.
- 2. Transition or stranded costs include regulatory assets and other deferred 7 charges, the unfunded portion of nuclear decommissioning costs, environmental expenses, cost obligations under long-term contracts, and consumer education and 9 other costs associated with implementing electric choice, in addition to any costs 10 identified by the commission.
 - 393.2060. 1. At any time, electric utilities may opt to divest their generation assets. The assets may be divested by one of the following options at the discretion of the electric utility:
 - (1) Sell generation assets to an unaffiliated entity; or
 - (2) Transfer generation assets to an unregulated affiliate at a fair market price.
- 2. Once a competitive market for electric generation service is implemented for commercial and industrial customers, an electric utility that continues to own generation assets shall not use such assets to provide electric generation service to its retail commercial and industrial customers and shall not recover the costs of generation 10 from its sale of electricity to retail commercial and industrial customers.
 - 3. Once a competitive market for electric generation service is implemented for residential customers, an electric utility that continues to own generation assets shall not use such assets to provide electric generation service to its retail residential customers and shall not recover the costs of generation from its sale of electricity to retail residential customers.
- 4. The commission shall determine whether it is necessary to establish, in addition to existing independent system operator protections, an independent market 18 monitor to ensure that no entity owns generation assets in an amount that gives the entity market power.

393.2070. 1. Each electric utility shall submit to the commission a restructuring

- plan to implement direct access to a competitive market for the generation of electricity.
- The plans shall be submitted, pursuant to a schedule established by the commission,
- beginning nine months prior to implementation of electric choice for commercial and
- industrial customers.

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- 2. A restructuring plan shall include, in addition to other components 6 7 determined by the commission, the following:
 - (1) Identification and quantification of transition or stranded costs, along with an explanation of mitigation efforts taken to minimize these costs;
- 10 (2) Proposed nonbypassable competitive transition charge for each customer class for the recovery of transition or stranded costs; 11
 - Proposed unbundled rates for each customer class for generation, transmission, and distribution services;
 - (4) Proposed level of indirect costs to be recovered in the initial default service price established under sections 393.2090 and 393.2100. The commission-approved amount of indirect costs to be recovered in the initial default service price shall be reevaluated every three years in connection with the competitive procurement process established under section 393.2110;
 - (5) A description of the unbundling process, including an explanation of the steps taken by the electric utility to ensure that the proposed unbundled rates do not result in the creation of cross-subsidies that adversely affect residential customers;
- (6) Procedures for ensuring direct access to all licensed electric generation 23 suppliers; and
 - (7) Revised tariffs and rate schedules implementing the above.
- 25 3. The commission shall review each restructuring plan and, after evidentiary 26 hearings providing notice and opportunity to be heard for all parties, issue an order accepting, modifying, or rejecting the plan no later than six months from the filing of the 27 28 plan. If the commission rejects the plan, it shall state the specific reasons and direct the 29 electric utility to file an alternative plan within thirty days. The commission shall review the alternative plan and solicit comments from interested parties.
 - 393.2080. 1. Beginning on June 1, 2025, electric utilities shall provide default service to commercial and industrial customers that do not choose an electric generation supplier.
- 4 2. Large commercial and industrial customers shall pay hourly prices for 5 electricity, along with indirect costs incurred by the electric utility that are not directly 6 attributable to default service but are associated with resources that support the provision of default service. The indirect costs shall be determined through a fully

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8 allocated cost study performed by the electric utility that examines each indirect cost category and reasonably allocates a portion of each cost category used to provide or 10 support default service to the default service price.

- 3. Medium commercial and industrial customers shall pay hourly prices for 12 electricity, along with indirect costs incurred by the electric utility that are not directly attributable to default service but are associated with resources that support the provision of default service. The indirect costs shall be determined through a fully allocated cost study performed by the electric utility that examines each indirect cost category and reasonably allocates a portion of each cost category used to provide or support default service to the default service price.
- Small commercial and industrial customers shall pay a monthly price 19 established through a commission-approved competitive procurement process that shall include costs incurred by the electric utility to conduct the procurement process. This price shall also include indirect costs as determined through a fully allocated cost study performed by the electric utility that examines each indirect cost category and reasonably allocates a portion of each cost category used to provide or support default service to the default service price.
- 393.2090. 1. On and after January 1, 2028, the electric utility shall provide 2 default service to residential customers who do not choose an electric generation supplier.
- Residential customers shall pay a monthly price established through a 5 commission-approved competitive procurement process and that shall include costs 6 incurred by the electric utility to conduct the procurement process. The price shall also include indirect costs as determined through a fully allocated cost study performed by the electric utility that examines each indirect cost category and reasonably allocates a portion of each cost category used to provide or support default service to the default service price.
- 393.2100. 1. The commission shall establish the competitive procurement process under sections 393.2080 and 393.2090. 2
- 3 2. The competitive procurement process shall consist of a multiple round, 4 descending clock auction for the procurement of electricity to meet one-third of the 5 service requirements, including energy, capacity, ancillary services, and other services 6 identified by the commission, of the retail customers of the electric utilities who have not chosen an electric generation supplier for a three-year period. This process shall be 7 repeated annually.
- 393.2110. 1. The commission shall develop regulations to ensure the provision of 2 direct access on equal and nondiscriminatory terms to all customers and electric

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generation suppliers; prevent discrimination in rates, terms, or conditions of service by electric utilities; prevent the cross-subsidization of service among customers, customer classes, or between related electric utilities and electric generation suppliers; forbid unfair or deceptive practices; and establish and maintain an effective and vibrant competitive market in the purchase and sale of retail electricity in the state.

- 2. The commission shall monitor the market for the supply and distribution of electricity to retain customers and take steps to prevent anticompetitive or discriminatory conduct and the unlawful exercise of market power.
- 3. Consistent with section 386.390, the commission shall have the authority under this section to impose civil penalties, after due process, in an amount not to exceed one thousand dollars per violation, on entities that engage in conduct prohibited by the regulations or that otherwise engage in anticompetitive or discriminatory conduct and the unlawful exercise of market power.
- 4. Any proceedings initiated pursuant to this section shall be subject to the provisions of sections 386.400 to 386.610 relating to procedure before the commission and the provisions of sections 386.700 and 386.710 relating to the office of public counsel. Provisions of sections 386.700 and 386.710 that are applicable to proceedings involving electric utilities shall apply equally to electric generation suppliers.
- 393.2120. 1. All electric utilities have an obligation to provide open and nondiscriminatory access to their systems as needed for electric generation suppliers to provide service. Such access includes customer metering and other customer information so long as the electric generation supplier receives customer consent for the release of the data.
 - 2. The commission shall develop processes for electric generation suppliers to confirm and document the customer's consent to release data; however, such processes shall not have onerous signature or other requirements to be received from the customer.
 - 3. All electric utilities shall continue to provide metering services, but customerspecific data shall be released to electric generation suppliers upon customer consent.
 - 4. Customers shall have the ability to select their preferred billing method including, but not limited to, utility consolidated billing, supplier consolidated billing, or dual bills. The commission shall institute an on-the-record proceeding to develop the necessary procedures and requirements to implement alternate billing methods.

393.2130. The commission is authorized to investigate and establish guidelines for any and all retail market enhancement programs that may facilitate the ability of electric generation suppliers to offer competitive products and services to consumers.

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4 Such programs may include, but are not limited to, purchase of receivables programs,

customer referral programs, and municipal aggregation programs.

393.2140. 1. Beginning August 28, 2024, the commission shall commence a 2 proceeding to develop a robust customer education program to ensure that consumers 3 have access to accurate information about their ability to access the competitive market. 4 The proceeding shall explore ways for the commission to partner with electric utilities to 5 disseminate commission-endorsed educational pieces as well as appropriate cost 6 recovery from all customers to support the customer education program.

- 2. To the extent the costs are known when the restructuring plans are filed, costs may be approved for recovery through the nonbypassable competitive transition charge.
- 9 3. The commission shall explore the use of a website option, or shopping website, 10 that enables consumers to compare products and services being offered by electric generation suppliers. 11
- 393.2150. 1. No person or corporation shall engage in the business of an electric 2 generation supplier in this state unless the person or corporation holds a license issued 3 by the commission. The commission shall issue such license only upon finding that the 4 person or corporation is fit, willing, and able to properly perform the service proposed 5 and to conform to all legal requirements consistent with the public interest and the policy declared in this chapter.
 - 2. The commission shall develop:
- 8 (1) A standard written application to gather the information needed to assess an 9 applicant;
 - (2) Internal procedures to process written applications no later than ninety days after they are properly submitted; and
 - Reasonable financial security requirements to ensure the financial responsibility of the electric generation supplier, the supply of electricity at retail in accordance with contracts, agreements, or arrangements, and the payment of all required applicable state taxes.
 - 3. The commission is authorized to establish a filing fee for an application filed under this section, based on reasonable costs incurred to process the application to recover its regulatory expenses, but in an amount no greater than five hundred dollars.
- 393.2160. 1. Nothing in this chapter shall adversely affect the ability of 2 residential customers to retain access to any and all financial assistance benefits currently available to qualifying low-income customers. 3
- 2. Nothing in this chapter shall adversely affect the ability of residential 5 customers to receive access to safe and reliable electricity service.

- 6 3. Through regulation, the commission shall establish guidelines for the 7 provisioning of electric generation service to residential customers that ensure:
- 8 (1) Accurate and adequate pricing information through marketing and 9 disclosure statements;
- 10 (2) An understandable format that enables comparing prices and services on a 11 uniform basis; and
- 12 (3) Clear processes to confirm and document a customer's intent to switch 13 electric generation suppliers to avoid any unauthorized switches of generation service.

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