SENATE SUBSTITUTE

FOR

SENATE COMMITTEE SUBSTITUTE

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HOUSE COMMITTEE SUBSTITUTE

FOR

HOUSE BILL NO. 192

## AN ACT

To repeal sections 386.510, 386.515, 543.270, 558.006, and 558.019, RSMo, and to enact in lieu thereof five new sections relating to court procedures, with penalty provisions.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF MISSOURI, AS FOLLOWS:

- 1 Section A. Sections 386.510, 386.515, 543.270, 558.006, and
- 2 558.019, RSMo, are repealed and five new sections enacted in lieu
- 3 thereof, to be known as sections 386.510, 386.515, 543.270,
- 4 558.006, and 558.019, to read as follows:
- 5 386.510. With respect to commission orders or decisions
- 6 issued on and after July 1, 2011, within thirty days after the
- 7 application for a rehearing is denied, or, if the application is
- 8 granted, then within thirty days after the rendition of the
- 9 decision on rehearing, the applicant may file a notice of appeal
- 10 with [the commission, which shall also be served on the parties
- 11 to the commission proceeding in accordance with section 386.515,
- and which the commission shall forward to] the appellate court
- 13 with the territorial jurisdiction over the county where the
- 14 hearing was held or in which the commission has its principal

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office for the purpose of having the reasonableness or lawfulness
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      of the original order or decision or the order or decision on
      rehearing inquired into or determined, which shall also be served
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      on the commission and the parties to the commission proceeding in
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      accordance with section 386.515. Except with respect to a stay
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      or suspension pursuant to subsection 1 of section 386.520, no new
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      or additional evidence may be introduced in the appellate court
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      but the cause shall be heard by the court without the
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      intervention of a jury on the evidence and exhibits introduced
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      before the commission and certified to by it. The notice of
      appeal shall include the appellant's application for rehearing, a
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      copy of the reconciliation required by subsection 4 of section
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      386.420, a concise statement of the issues being appealed, a full
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      and complete list of the parties to the commission proceeding,
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      all necessary filing fees, and any other information specified by
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      the rules of the court. Unless otherwise ordered by the court of
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      appeals, the commission shall, within thirty days of the filing
      of the notice of appeal, certify its record in the case to the
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      court of appeals. The commission and each party to the action or
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      proceeding before the commission shall have the right to
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      intervene and participate fully in the review proceedings.
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      the submission of the case to the court of appeals, the court of
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      appeals shall render its opinion either affirming or setting
      aside, in whole or in part, the order or decision of the
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      commission under review. In case the order or decision is
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      reversed by reason of the commission failing to receive testimony
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      properly proffered, the court shall remand the cause to the
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      commission, with instructions to receive the testimony so
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proffered and rejected, and enter a new order or render a new decision based upon the evidence theretofore taken, and such as it is directed to receive. The court may, in its discretion, remand any cause which is reversed by it to the commission for further action. No court in this state, except the supreme court or the court of appeals, shall have jurisdiction or authority to review, reverse, correct or annul any order or decision of the commission or to suspend or delay the executing or operation thereof, or to enjoin, restrain or interfere with the commission in the performance of its official duties. The appellate courts of this state shall always be deemed open for the trial of suits brought to review the orders and decisions of the commission as provided in the public service commission law and the same shall where necessary be tried and determined as suits in equity.

386.515. With respect to commission orders or decisions issued on and after July 1, 2011, an application for rehearing is required to be served on all parties and is a prerequisite to the filing of an appeal under section 386.510. The application for rehearing puts the parties to the proceeding before the commission on notice that an appeal can follow and any such review under the appeal may proceed provided that a copy of the notice of appeal is served on said parties. With respect to commission orders or decisions issued on and after July 1, 2011, the review procedure provided for in section 386.510 continues to be exclusive except that a copy of the notice of appeal required by section 386.510 shall be served on the commission and each party to the proceeding before the commission by the appellant according to the rules established by the court in which the

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- 543.270. [1. When any person shall be unable to pay any fine and costs assessed against him, the associate circuit judge shall have power, at the request of the defendant, to commute such fine and costs to imprisonment in the county jail, which
- shall be credited at the rate of ten dollars of such fine and costs for each day's imprisonment.
- 8 When a fine is assessed by [an] a municipal judge, 9 associate circuit judge, or circuit judge, it shall be within his 10 or her discretion to provide for the payment of the fine on an 11 installment basis under such terms and conditions as he or she 12 may deem appropriate. In no event shall the recovery of costs 13 incurred by a municipality or county for the detention, imprisonment, or holding of any person be the subject of any 14 15 condition of probation, nor shall the failure to pay such costs 16 be the sole basis for the issuance of a warrant.
  - 558.006. [1.] When an offender sentenced to pay a fine defaults in the payment of the fine or in any installment, [the court upon motion of the prosecuting attorney or upon its own motion may require him or her to show cause why he or she should not be imprisoned for nonpayment. The court may issue a warrant of arrest or a summons for his or her appearance.
  - 2. Following an order to show cause under subsection 1 of this section, unless the offender shows that his or her default was not attributable to an intentional refusal to obey the sentence of the court, or not attributable to a failure on his or her part to make a good faith effort to obtain the necessary funds for payment, the court may order the defendant imprisoned

- for a term not to exceed one hundred eighty days if the fine was imposed for conviction of a felony or thirty days if the fine was imposed for conviction of a misdemeanor or infraction. The court may provide in its order that payment or satisfaction of the fine at any time will entitle the offender to his or her release from such imprisonment or, after entering the order, may at any time reduce the sentence for good cause shown, including payment or
  - 3. If it appears that the default in the payment of a fine is excusable under the standards set forth in subsection 2 of this section, the court may enter an order allowing the offender additional time for payment, reducing the amount of the fine or of each installment, or revoking the fine or the unpaid portion in whole or in part.

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satisfaction of the fine.

- 4. When a fine is imposed on a corporation it is the duty of the person or persons authorized to make disbursement of the assets of the corporation and their superiors to pay the fine from the assets of the corporation. The failure of such persons to do so shall render them subject to imprisonment under subsections 1 and 2 of this section.
- 5. Upon default in the payment of all the fine or [any] installment [thereof, the fine may] shall be collected by any means authorized for the [enforcement] collection of money judgments, other than a lien against real estate, or may be waived at the discretion of the sentencing judge.
- 558.019. 1. This section shall not be construed to affect the powers of the governor under Article IV, Section 7, of the Missouri Constitution. This statute shall not affect those

- 1 provisions of section 565.020, section 566.125, or section
- 2 571.015, which set minimum terms of sentences, or the provisions
- 3 of section 559.115, relating to probation.
- 4 2. The provisions of subsections 2 to 5 of this section
- 5 shall only be applicable to [all classes of felonies except those
- 6 set forth in chapter 579, or in chapter 195 prior to January 1,
- 7 2017, and those otherwise excluded in subsection 1 of this
- 8 section] the offenses contained in sections 565.021, 565.023,
- 9 565.024, 565.027, 565.050, 565.052, 565.054, 565.072, 565.073,
- 10 565.074, 565.090, 565.110, 565.115, 565.120, 565.153, 565.156,
- 11 565.225, 565.300, 566.030, 566.031, 566.032, 566.034, 566.060,
- 12 566.061, 566.062, 566.064, 566.067, 566.068, 566.069, 566.071,
- 13 566.083, 566.086, 566.100, 566.101, 566.103, 566.111, 566.115,
- 14 566.145, 566.151, 566.153, 566.203, 566.206, 566.209, 566.210,
- 15 566.211, 566.215, 568.030, 568.045, 568.060, 568.065, 568.175,
- 569.040, 569.160, 570.023, 570.025, 570.030 when punished as a
- 17 class A, B, or C felony, 570.145 when punished as a class A or B
- felony, 570.223 when punished as a class B or C felony, 571.020,
- 19 571.030, 571.070, 573.023, 573.025, 573.035, 573.037, 573.200,
- 20 573.205, 574.070, 574.080, 574.115, 575.030, 575.150, 575.153,
- 21 575.155, 575.157, 575.200 when punished as a class A felony,
- 22 575.210, 575.230 when punished as a class B felony, 575.240 when
- 23 punished as a class B felony, 576.070, 576.080, 577.010, 577.013,
- 577.078, 577.703, 577.706, 579.065, and 579.068 when punished as
- 25 a class A or B felony. For the purposes of this section, "prison
- commitment" means and is the receipt by the department of
- 27 corrections of an offender after sentencing. For purposes of
- 28 this section, prior prison commitments to the department of

- corrections shall not include an offender's first incarceration
  prior to release on probation under section 217.362 or 559.115.

  Other provisions of the law to the contrary notwithstanding, any
  offender who has been found guilty of a felony other than a
  dangerous felony as defined in section 556.061 and is committed
- to the department of corrections shall be required to serve the following minimum prison terms:

- (1) If the offender has one previous prison commitment to the department of corrections for a felony offense, the minimum prison term which the offender must serve shall be forty percent of his or her sentence or until the offender attains seventy years of age, and has served at least thirty percent of the sentence imposed, whichever occurs first;
- (2) If the offender has two previous prison commitments to the department of corrections for felonies unrelated to the present offense, the minimum prison term which the offender must serve shall be fifty percent of his or her sentence or until the offender attains seventy years of age, and has served at least forty percent of the sentence imposed, whichever occurs first;
- (3) If the offender has three or more previous prison commitments to the department of corrections for felonies unrelated to the present offense, the minimum prison term which the offender must serve shall be eighty percent of his or her sentence or until the offender attains seventy years of age, and has served at least forty percent of the sentence imposed, whichever occurs first.
- 3. Other provisions of the law to the contrary notwithstanding, any offender who has been found guilty of a

- dangerous felony as defined in section 556.061 and is committed
- 2 to the department of corrections shall be required to serve a
- 3 minimum prison term of eighty-five percent of the sentence
- 4 imposed by the court or until the offender attains seventy years
- of age, and has served at least forty percent of the sentence
- 6 imposed, whichever occurs first.

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- 7 4. For the purpose of determining the minimum prison term 8 to be served, the following calculations shall apply:
- 9 (1) A sentence of life shall be calculated to be thirty
  10 years;
- 11 (2) Any sentence either alone or in the aggregate with 12 other consecutive sentences for offenses committed at or near the 13 same time which is over seventy-five years shall be calculated to 14 be seventy-five years.
  - 5. For purposes of this section, the term "minimum prison term" shall mean time required to be served by the offender before he or she is eligible for parole, conditional release or other early release by the department of corrections.
    - 6. An offender who was convicted of, or pled guilty to, a felony offense other than those offenses listed in subsection 2 of this section prior to August 28, 2019, shall no longer be subject to the minimum prison term provisions under subsection 2 of this section, and shall be eligible for parole, conditional release, or other early release by the department of corrections according to the rules and regulations of the department.
    - 7. (1) A sentencing advisory commission is hereby created to consist of eleven members. One member shall be appointed by the speaker of the house. One member shall be appointed by the

president pro tem of the senate. One member shall be the director of the department of corrections. Six members shall be appointed by and serve at the pleasure of the governor from among the following: the public defender commission; private citizens; a private member of the Missouri Bar; the board of probation and parole; and a prosecutor. Two members shall be appointed by the supreme court, one from a metropolitan area and one from a rural area. All members shall be appointed to a four-year term. All members of the sentencing commission appointed prior to August 28, 1994, shall continue to serve on the sentencing advisory commission at the pleasure of the governor.

- (2) The commission shall study sentencing practices in the circuit courts throughout the state for the purpose of determining whether and to what extent disparities exist among the various circuit courts with respect to the length of sentences imposed and the use of probation for offenders convicted of the same or similar offenses and with similar criminal histories. The commission shall also study and examine whether and to what extent sentencing disparity among economic and social classes exists in relation to the sentence of death and if so, the reasons therefor, if sentences are comparable to other states, if the length of the sentence is appropriate, and the rate of rehabilitation based on sentence. It shall compile statistics, examine cases, draw conclusions, and perform other duties relevant to the research and investigation of disparities in death penalty sentencing among economic and social classes.
- (3) The commission shall study alternative sentences, prison work programs, work release, home-based incarceration,

- probation and parole options, and any other programs and report the feasibility of these options in Missouri.
- 3 (4) The governor shall select a chairperson who shall call 4 meetings of the commission as required or permitted pursuant to 5 the purpose of the sentencing commission.

- (5) The members of the commission shall not receive compensation for their duties on the commission, but shall be reimbursed for actual and necessary expenses incurred in the performance of these duties and for which they are not reimbursed by reason of their other paid positions.
- (6) The circuit and associate circuit courts of this state, the office of the state courts administrator, the department of public safety, and the department of corrections shall cooperate with the commission by providing information or access to information needed by the commission. The office of the state courts administrator will provide needed staffing resources.
- [7.]  $\underline{8}$ . Courts shall retain discretion to lower or exceed the sentence recommended by the commission as otherwise allowable by law, and to order restorative justice methods, when applicable.
- [8.] 9. If the imposition or execution of a sentence is suspended, the court may order any or all of the following restorative justice methods, or any other method that the court finds just or appropriate:
- (1) Restitution to any victim or a statutorily created fund for costs incurred as a result of the offender's actions;
  - (2) Offender treatment programs;
  - (3) Mandatory community service;

- 1 (4) Work release programs in local facilities; and
- 2 (5) Community-based residential and nonresidential
- 3 programs.

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- 4 [9. The provisions of this section shall apply only to offenses occurring on or after August 28, 2003.]
- 6 10. Pursuant to subdivision (1) of subsection [8]  $\underline{9}$  of this 7 section, the court may order the assessment and payment of a 8 designated amount of restitution to a county law enforcement 9 restitution fund established by the county commission pursuant to 10 section 50.565. Such contribution shall not exceed three hundred dollars for any charged offense. Any restitution moneys 11 12 deposited into the county law enforcement restitution fund 13 pursuant to this section shall only be expended pursuant to the provisions of section 50.565. 14
  - 11. A judge may order payment to a restitution fund only if such fund had been created by ordinance or resolution of a county of the state of Missouri prior to sentencing. A judge shall not have any direct supervisory authority or administrative control over any fund to which the judge is ordering a person to make payment.
  - 12. A person who fails to make a payment to a county law enforcement restitution fund may not have his or her probation revoked solely for failing to make such payment unless the judge, after evidentiary hearing, makes a finding supported by a preponderance of the evidence that the person either willfully refused to make the payment or that the person willfully, intentionally, and purposefully failed to make sufficient bona fide efforts to acquire the resources to pay.

- 1 13. Nothing in this section shall be construed to allow the
- 2 sentencing advisory commission to issue recommended sentences in
- 3 specific cases pending in the courts of this state.