SECOND REGULAR SESSION

HOUSE BILL NO. 1889

99TH GENERAL ASSEMBLY

INTRODUCED BY REPRESENTATIVE ROWLAND (29).

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D. ADAM CRUMBLISS, Chief Clerk

AN ACT

To repeal section 105.491, RSMo, section 105.485 as enacted by senate bill no. 844, ninety-fifth general assembly, second regular session, and section 105.485 as enacted by house bill no. 2058, ninety-fourth general assembly, second regular session, and to enact in lieu thereof two new sections relating to financial interest statements, with penalty provisions.

Be it enacted by the General Assembly of the state of Missouri, as follows:

Section A. Section 105.491, RSMo, section 105.485 as enacted by senate bill no. 844, ninety-fifth general assembly, second regular session, and section 105.485 as enacted by house bill no. 2058, ninety-fourth general assembly, second regular session, are repealed and two new

4 sections enacted in lieu thereof, to be known as sections 105.485 and 105.491, to read as follows:

[105.485. 1. Each financial interest statement required by sections 105.483 to 105.492 shall be on a form prescribed by the commission and shall be signed and verified by a written declaration that it is made under penalties of perjury; provided, however, the form shall not seek information which is not specifically required by sections 105.483 to 105.492.

2. Each person required to file a financial interest statement pursuant to subdivisions (1) to (12) of section 105.483 shall file the following information for himself, his spouse and dependent children at any time during the period covered by the statement, whether singularly or collectively; provided, however, that said person, if he does not know and his spouse will not divulge any information required to be reported by this section concerning the financial interest of his spouse, shall state on his financial interest statement that he has disclosed that information known to him and that his spouse has refused or failed to provide other information upon his bona fide request, and such statement shall be deemed to satisfy the requirements of this section for such financial interest

of his spouse; and provided further if the spouse of any person required to file a financial interest statement is also required by section 105.483 to file a financial interest statement, the financial interest statement filed by each need not disclose the financial interest of the other, provided that each financial interest statement shall state that the spouse of the person has filed a separate financial interest statement and the name under which the statement was filed:

- (1) The name and address of each of the employers of such person from whom income of one thousand dollars or more was received during the year covered by the statement;
- (2) The name and address of each sole proprietorship which he owned; the name, address and the general nature of the business conducted of each general partnership and joint venture in which he was a partner or participant; the name and address of each partner or coparticipant for each partnership or joint venture unless such names and addresses are filed by the partnership or joint venture with the secretary of state; the name, address and general nature of the business conducted of any closely held corporation or limited partnership in which the person owned ten percent or more of any class of the outstanding stock or limited partnership which is listed on a regulated stock exchange or automated quotation system in which the person owned two percent or more of any class of outstanding stock, limited partnership units or other equity interests;
- (3) The name and address of any other source not reported pursuant to subdivisions (1) and (2) and subdivisions (4) to (9) of this subsection from which such person received one thousand dollars or more of income during the year covered by the statement, including, but not limited to, any income otherwise required to be reported on any tax return such person is required by law to file; except that only the name of any publicly traded corporation or limited partnership which is listed on a regulated stock exchange or automated quotation system need be reported pursuant to this subdivision;
- (4) The location by county, the subclassification for property tax assessment purposes, the approximate size and a description of the major improvements and use for each parcel of real property in the state, other than the individual's personal residence, having a fair market value of ten thousand dollars or more in which such person held a vested interest including a leasehold for a term of ten years or longer, and, if the property was transferred during the year covered by the statement, the name and address of the persons furnishing or receiving consideration for such transfer;
- (5) The name and address of each entity in which such person owned stock, bonds or other equity interest with a value in excess of ten thousand dollars; except that, if the entity is a corporation listed on a regulated stock exchange, only the name of the corporation need be listed; and provided that any member of any board or commission of the state or any political subdivision who does not receive any compensation for his services to the state or political

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subdivision other than reimbursement for his actual expenses or a per diem 60 allowance as prescribed by law for each day of such service need not report interests in publicly traded corporations or limited partnerships which are listed 61 62 on a regulated stock exchange or automated quotation system pursuant to this subdivision; and provided further that the provisions of this subdivision shall not 63 64 require reporting of any interest in any qualified plan or annuity pursuant to the **Employees' Retirement Income Security Act**; 65 (6) The name and address of each corporation for which such person 66 served in the capacity of a director, officer or receiver; 67 (7) The name and address of each not-for-profit corporation and each 68 69 association, organization, or union, whether incorporated or not, except not-for-profit corporations formed to provide church services, fraternal 70 organizations or service clubs from which the officer or employee draws no 71 72 remuneration, in which such person was an officer, director, employee or trustee 73 at any time during the year covered by the statement, and for each such 74 organization, a general description of the nature and purpose of the organization; 75 (8) The name and address of each source from which such person received a gift or gifts, or honorarium or honoraria in excess of two hundred 76 77 dollars in value per source during the year covered by the statement other than gifts from persons within the third degree of consanguinity or affinity of the 78 79 person filing the financial interest statement. For the purposes of this section, a 80 "gift" shall not be construed to mean political contributions otherwise required to be reported by law or hospitality such as food, beverages or admissions to 81 82 social, art, or sporting events or the like, or informational material. For the 83 purposes of this section, a "gift" shall include gifts to or by creditors of the individual for the purpose of cancelling, reducing or otherwise forgiving the 84 85 indebtedness of the individual to that creditor; (9) The lodging and travel expenses provided by any third person for 86 expenses incurred outside the state of Missouri whether by gift or in relation to 87 the duties of office of such official, except that such statement shall not include 88 89 travel or lodging expenses: 90 (a) Paid in the ordinary course of business for businesses described in 91 subdivisions (1), (2), (5) and (6) of this subsection which are related to the duties 92 of office of such official; or 93 (b) For which the official may be reimbursed as provided by law; or 94 (c) Paid by persons related by the third degree of consanguinity or affinity to the person filing the statement; or 95 (d) Expenses which are reported by the campaign committee or candidate 96 97 committee of the person filing the statement pursuant to the provisions of chapter 130; or 98 99 (e) Paid for purely personal purposes which are not related to the person's 100 official duties by a third person who is not a lobbyist, a lobbyist principal or 101 member, or officer or director of a member, of any association or entity which

102 employs a lobbyist. The statement shall include the name and address of such person who paid the expenses, the date such expenses were incurred, the amount 103 incurred, the location of the travel and lodging, and the nature of the services 104 105 rendered or reason for the expenses; 106 (10) The assets in any revocable trust of which the individual is the settlor if such assets would otherwise be required to be reported under this 107 108 section: 109 (11) The name, position and relationship of any relative within the first degree of consanguinity or affinity to any other person who: 110 (a) Is employed by the state of Missouri, by a political subdivision of the 111 112 state or special district, as defined in section 115.013, of the state of Missouri; 113 (b) Is a lobbyist; or (c) Is a fee agent of the department of revenue; 114 115 (12) The name and address of each campaign committee, political party 116 committee, candidate committee, or political action committee for which such person or any corporation listed on such person's financial interest statement 117 received payment; and 118 119 (13) For members of the general assembly or any statewide elected public 120 official, their spouses, and their dependent children, whether any state tax credits were claimed on the member's, spouse's, or dependent child's most recent state 121 122 income tax return. 123 3. For the purposes of subdivisions (1), (2) and (3) of subsection 2 of this section, an individual shall be deemed to have received a salary from his 124 125 employer or income from any source at the time when he shall receive a 126 negotiable instrument whether or not payable at a later date and at the time when under the practice of his employer or the terms of an agreement he has earned or 127 is entitled to anything of actual value whether or not delivery of the value is 128 129 deferred or right to it has vested. The term "income" as used in this section shall have the same meaning as provided in the Internal Revenue Code of 1986, and 130 amendments thereto, as the same may be or becomes effective, at any time or 131 132 from time to time for the taxable year, provided that income shall not be 133 considered received or earned for purposes of this section from a partnership or 134 sole proprietorship until such income is converted from business to personal use. 135 4. Each official, officer or employee or candidate of any political subdivision described in subdivision (11) of section 105.483 shall be required to 136 137 file a financial interest statement as required by subsection 2 of this section, 138 unless the political subdivision biennially adopts an ordinance, order or 139 resolution at an open meeting by September fifteenth of the preceding year, 140 which establishes and makes public its own method of disclosing potential 141 conflicts of interest and substantial interests and therefore excludes the political 142 subdivision or district and its officers and employees from the requirements of subsection 2 of this section. A certified copy of the ordinance, order or resolution 143 144 shall be sent to the commission within ten days of its adoption. The commission

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145 shall assist any political subdivision in developing forms to complete the 146 requirements of this subsection. The ordinance, order or resolution shall contain, 147 at a minimum, the following requirements with respect to disclosure of 148 substantial interests: 149 (1) Disclosure in writing of the following described transactions, if any such transactions were engaged in during the calendar year: 150 For such person, and all persons within the first degree of 151 consanguinity or affinity of such person, the date and the identities of the parties 152 to each transaction with a total value in excess of five hundred dollars, if any, that 153 154 such person had with the political subdivision, other than compensation received 155 as an employee or payment of any tax, fee or penalty due to the political subdivision, and other than transfers for no consideration to the political 156 157 subdivision; 158 (b) The date and the identities of the parties to each transaction known 159 to the person with a total value in excess of five hundred dollars, if any, that any 160 business entity in which such person had a substantial interest, had with the political subdivision, other than payment of any tax, fee or penalty due to the 161 political subdivision or transactions involving payment for providing utility 162 163 service to the political subdivision, and other than transfers for no consideration 164 to the political subdivision; (2) The chief administrative officer and chief purchasing officer of such 165 166 political subdivision shall disclose in writing the information described in subdivisions (1), (2) and (6) of subsection 2 of this section; 167 168 (3) Disclosure of such other financial interests applicable to officials, officers and employees of the political subdivision, as may be required by the 169 ordinance or resolution; 170 (4) Duplicate disclosure reports made pursuant to this subsection shall 171 172 be filed with the commission and the governing body of the political subdivision. The clerk of such governing body shall maintain such disclosure reports available 173

105.485. 1. Each financial interest statement required by sections 105.483 to 105.492 shall be on a form prescribed by the commission and shall be signed and verified by a written declaration that it is made under penalties of perjury; provided, however, the form shall not seek information which is not specifically required by sections 105.483 to 105.492.

for public inspection and copying during normal business hours.

2. Each person required to file a financial interest statement pursuant to subdivisions (1) to (12) of section 105.483 shall file the following information for himself **or herself**, his **or her** spouse and dependent children at any time during the period covered by the statement, whether singularly or collectively; provided, however, that said person, if he **or she** does not know and his **or her** spouse will not divulge any information required to be reported by this section concerning the financial interest of his **or her** spouse, shall state on his **or her** financial interest

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statement that he or she has disclosed that information known to him or her and that his or her spouse has refused or failed to provide other information upon his **or her** bona fide request, and such statement shall be deemed to satisfy the requirements of this section for such financial interest of his **or her** spouse; and provided further if the spouse of any person required to file a 14 financial interest statement is also required by section 105.483 to file a financial interest statement, the financial interest statement filed by each need not disclose the financial interest of the other, provided that each financial interest statement shall state that the spouse of the person has filed a separate financial interest statement and the name under which the statement was filed:

- (1) The name and address of each of the employers of such person from whom income of one thousand dollars or more was received during the year covered by the statement;
- (2) The name and address of each sole proprietorship which he **or she** owned; the name, address and the general nature of the business conducted of each general partnership and joint venture in which he or she was a partner or participant; the name and address of each partner or coparticipant for each partnership or joint venture unless such names and addresses are filed by the partnership or joint venture with the secretary of state; the name, address and general nature of the business conducted of any closely held corporation or limited partnership in which the person owned ten percent or more of any class of the outstanding stock or limited partners' units; and the name of any publicly traded corporation or limited partnership which is listed on a regulated stock exchange or automated quotation system in which the person owned two percent or more of any class of outstanding stock, limited partnership units or other equity interests;
- (3) The name and address of any other source not reported pursuant to subdivisions (1) and (2) and subdivisions (4) to (9) of this subsection from which such person received one thousand dollars or more of income during the year covered by the statement, including, but not limited to, any income otherwise required to be reported on any tax return such person is required by law to file; except that only the name of any publicly traded corporation or limited partnership which is listed on a regulated stock exchange or automated quotation system need be reported pursuant to this subdivision;
- (4) The location by county, the subclassification for property tax assessment purposes, the approximate size and a description of the major improvements and use for each parcel of real property in the state, other than the individual's personal residence, having a fair market value of ten thousand dollars or more in which such person held a vested interest including a leasehold for a term of ten years or longer, and, if the property was transferred during the year covered by the statement, the name and address of the persons furnishing or receiving consideration for such transfer;

(5) The name and address of each entity in which such person owned stock, bonds or other equity interest [with a value in excess of ten thousand dollars]; except that, if the entity is a corporation listed on a regulated stock exchange, only the name of the corporation need be listed; and provided that any member of any board or commission of the state or any political subdivision who does not receive any compensation for his **or her** services to the state or political subdivision other than reimbursement for his **or her** actual expenses or a per diem allowance as prescribed by law for each day of such service need not report interests in publicly traded corporations or limited partnerships which are listed on a regulated stock exchange or automated quotation system pursuant to this subdivision; and provided further that the provisions of this subdivision shall not require reporting of any interest in any qualified plan or annuity pursuant to the Employees' Retirement Income Security Act;

- (6) The name and address of each corporation for which such person served in the capacity of a director, officer or receiver;
- (7) The name and address of each not-for-profit corporation and each association, organization, or union, whether incorporated or not, except not-for-profit corporations formed to provide church services, fraternal organizations or service clubs from which the officer or employee draws no remuneration, in which such person was an officer, director, employee or trustee at any time during the year covered by the statement, and for each such organization, a general description of the nature and purpose of the organization;
- (8) The name and address of each source from which such person received a gift or gifts, or honorarium or honoraria in excess of two hundred dollars in value per source during the year covered by the statement other than gifts from persons within the third degree of consanguinity or affinity of the person filing the financial interest statement. For the purposes of this section, a "gift" shall not be construed to mean political contributions otherwise required to be reported by law or hospitality such as food, beverages or admissions to social, art, or sporting events or the like, or informational material. For the purposes of this section, a "gift" shall include gifts to or by creditors of the individual for the purpose of cancelling, reducing or otherwise forgiving the indebtedness of the individual to that creditor;
- (9) The lodging and travel expenses provided by any third person for expenses incurred outside the state of Missouri whether by gift or in relation to the duties of office of such official, except that such statement shall not include travel or lodging expenses:
- (a) Paid in the ordinary course of business for businesses described in subdivisions (1), (2), (5) and (6) of this subsection which are related to the duties of office of such official; or
 - (b) For which the official may be reimbursed as provided by law; or
- (c) Paid by persons related by the third degree of consanguinity or affinity to the person filing the statement; or

82 (d) Expenses which are reported by the campaign committee or candidate committee of 83 the person filing the statement pursuant to the provisions of chapter 130; or

- (e) Paid for purely personal purposes which are not related to the person's official duties by a third person who is not a lobbyist, a lobbyist principal or member, or officer or director of a member, of any association or entity which employs a lobbyist. The statement shall include the name and address of such person who paid the expenses, the date such expenses were incurred, the amount incurred, the location of the travel and lodging, and the nature of the services rendered or reason for the expenses;
- (10) The assets in any revocable trust of which the individual is the settlor if such assets would otherwise be required to be reported under this section;
- (11) The name, position and relationship of any relative within the first degree of consanguinity or affinity to any other person who:
- (a) Is employed by the state of Missouri, by a political subdivision of the state or special district, as defined in section 115.013, of the state of Missouri;
 - (b) Is a lobbyist; or
 - (c) Is a fee agent of the department of revenue;
- (12) The name and address of each campaign committee, political committee, candidate committee, or continuing committee for which such person or any corporation listed on such person's financial interest statement received payment; and
- (13) For members of the general assembly or any statewide elected public official, their spouses, and their dependent children, whether any state tax credits were claimed on the member's, spouse's, or dependent child's most recent state income tax return.
- 3. For the purposes of subdivisions (1), (2) and (3) of subsection 2 of this section, an individual shall be deemed to have received a salary from his **or her** employer or income from any source at the time when he **or she** shall receive a negotiable instrument whether or not payable at a later date and at the time when under the practice of his **or her** employer or the terms of an agreement he **or she** has earned or is entitled to anything of actual value whether or not delivery of the value is deferred or right to it has vested. The term income as used in this section shall have the same meaning as provided in the Internal Revenue Code of 1986, and amendments thereto, as the same may be or becomes effective, at any time or from time to time for the taxable year, provided that income shall not be considered received or earned for purposes of this section from a partnership or sole proprietorship until such income is converted from business to personal use.
- 4. Each official, officer or employee or candidate of any political subdivision described in subdivision (11) of section 105.483 shall be required to file a financial interest statement as required by subsection 2 of this section, unless the political subdivision biennially adopts an

ordinance, order or resolution at an open meeting by September fifteenth of the preceding year, which establishes and makes public its own method of disclosing potential conflicts of interest and substantial interests and therefore excludes the political subdivision or district and its officers and employees from the requirements of subsection 2 of this section. A certified copy of the ordinance, order or resolution shall be sent to the commission within ten days of its adoption. The commission shall assist any political subdivision in developing forms to complete the requirements of this subsection. The ordinance, order or resolution shall contain, at a minimum, the following requirements with respect to disclosure of substantial interests:

- (1) Disclosure in writing of the following described transactions, if any such transactions were engaged in during the calendar year:
- (a) For such person, and all persons within the first degree of consanguinity or affinity of such person, the date and the identities of the parties to each transaction with a total value in excess of five hundred dollars, if any, that such person had with the political subdivision, other than compensation received as an employee or payment of any tax, fee or penalty due to the political subdivision, and other than transfers for no consideration to the political subdivision;
- (b) The date and the identities of the parties to each transaction known to the person with a total value in excess of five hundred dollars, if any, that any business entity in which such person had a substantial interest, had with the political subdivision, other than payment of any tax, fee or penalty due to the political subdivision or transactions involving payment for providing utility service to the political subdivision, and other than transfers for no consideration to the political subdivision;
- (2) The chief administrative officer and chief purchasing officer of such political subdivision shall disclose in writing the information described in subdivisions (1), (2) and (6) of subsection 2 of this section;
- (3) Disclosure of such other financial interests applicable to officials, officers and employees of the political subdivision, as may be required by the ordinance or resolution;
- (4) Duplicate disclosure reports made pursuant to this subsection shall be filed with the commission and the governing body of the political subdivision. The clerk of such governing body shall maintain such disclosure reports available for public inspection and copying during normal business hours.
 - 105.491. 1. The executive director of the commission shall:
- 2 (1) Develop and publish forms and printed instructions for use in filing the statements described in section 105.485;
- 4 (2) Furnish the necessary forms and instructions to persons required pursuant to the provisions of sections 105.483 to 105.492 to file financial statements by distributing them to any

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other locations the executive director deems necessary to accomplish the purposes of sections 105.483 to 105.492;

- (3) Maintain a filing system for financial statements filed with the executive director's office and preserve such statements for a period of not less than five years;
- (4) Make any financial statement filed with the executive director available for public inspection and copying within a reasonable time after filing and permit copying of any financial statement at a reasonable expense to such person; **and**
- (5) Employ staff and retain such contract services, including legal services to represent the commission before any state agency or before the courts as the executive director deems necessary within the limits authorized by appropriation by the general assembly.
- 2. The executive director [and each other filing officer shall keep a public record of all persons inspecting or copying financial statements] of the commission may make financial interest statements filed with his or her office available on a searchable electronic access system that allows the general public to have open access to the statements.

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