#### FIRST REGULAR SESSION

# **HOUSE BILL NO. 1309**

### 102ND GENERAL ASSEMBLY

#### INTRODUCED BY REPRESENTATIVE SANDER.

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DANA RADEMAN MILLER, Chief Clerk

## AN ACT

To repeal sections 320.094, 320.106, 320.111, 320.131, and 320.141, RSMo, and to enact in lieu thereof five new sections relating to fire protection, with penalty provisions.

Be it enacted by the General Assembly of the state of Missouri, as follows:

Section A. Sections 320.094, 320.106, 320.111, 320.131, and 320.141, RSMo, are repealed and five new sections enacted in lieu thereof, to be known as sections 320.094, 320.106, 320.111, 320.131, and 320.141, to read as follows:

320.094. 1. The state treasurer shall annually transfer an amount prescribed in subsection 2 of this section out of the state revenues derived from premium taxes levied on insurance companies pursuant to sections 148.310 to 148.461 which are deposited by the director of revenue in the general revenue fund pursuant to section 148.330 in a fund hereby created in the state treasury, to be known as the "Fire Education Fund". Any interest earned from investment of moneys in the fund, and all moneys received from gifts, grants, or other moneys appropriated by the general assembly, shall be credited to the fund. The state treasurer shall administer the fund, and the moneys in such fund shall be used solely as prescribed in this section. Notwithstanding the provisions of section 33.080 to the contrary, moneys in the fire education fund at the end of any biennium shall not be transferred to the credit of the general revenue fund.

2. Beginning July 1, [1998] 2024, [three] five percent of the amount of premium taxes collected in the immediately preceding fiscal year pursuant to sections 148.310 to 148.461 which are deposited in the general revenue fund that exceeds the amount of premium taxes which were deposited in the general revenue fund in the [1997] 2023 fiscal year shall be transferred from the general revenue fund to the credit of the fire education fund. At the end

EXPLANATION — Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

of each fiscal year, the commissioner of administration shall determine the amount transferred to the credit of the fire education fund in each fiscal year by computing the premium taxes deposited in the general revenue fund in the prior fiscal year and comparing such amount to the amount of premium taxes deposited in the general revenue fund in the [1997] 2023 fiscal year. An amount equal to [three] five percent of the increase computed pursuant to this section shall be transferred by the state treasurer to the credit of the fire education fund; however, such transfer in any fiscal year shall not exceed one million five hundred thousand dollars.

- 3. There is hereby established a special trust fund, to be known as the "Missouri Fire Education Trust Fund", which shall consist of all moneys collected per subsection 2 of this section transferred to the fund from the fire education fund pursuant to this subsection, any earnings resulting from the investment of moneys in the fund, and all moneys received from gifts, grants, or other moneys appropriated by the general assembly. Each fiscal year, an amount equal to forty percent of the moneys transferred to the fire education fund collected pursuant to subsection 2 of this section shall be transferred by the state treasurer to the credit of the Missouri fire education trust fund. The fund shall be administered by the Missouri fire safety education/advisory commission. Subject to appropriations, moneys in the fund shall be used solely for the purposes described in this section. Moneys shall accumulate in the trust fund until the earnings from investment of moneys in the fund can adequately support the activities described in this section, as determined by the commission. Notwithstanding the provisions of section 33.080 to the contrary, moneys in the Missouri fire education trust fund at the end of any biennium shall not be transferred to the credit of the general revenue fund.
- 4. The moneys in the fire education fund shall be appropriated to the division of fire safety to coordinate education needs in cooperation with community colleges, colleges, regional training facilities, fire and emergency services training entities and universities of this state and shall provide training and continuing education to firefighters in this state relating to fire department operations and the personal safety of firefighters while performing fire department activities. Programs and activities funded under this subsection shall be approved by the Missouri fire safety education/advisory commission established in subsection 5 of this section. These funds shall primarily be used to provide field education throughout the state, with not more than [two] five percent of funds under this subsection expended on administrative costs.
- 5. There is established the "Missouri Fire Safety Education/Advisory Commission", to be domiciled in the division of fire safety within the department of public safety. The commission shall be composed of nine members appointed by the governor with the advice and consent of the senate, consisting of two firefighters, with one serving as a volunteer of a recognized fire department and one serving as a full-time firefighter employed by a

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recognized fire department, two members shall be fire service training officers, one member shall be a person with expertise in fire investigation, one member shall be an insurer licensed 56 to provide insurance coverage for losses due to fire, one member who provides fire safety appliances or equipment, one member who is serving as the chief of a recognized volunteer 57 fire department, and one member serving as the full-time chief of a recognized paid fire 58 59 department. No more than five members appointed by the governor shall be of the same political party. The terms of office for the members appointed by the governor shall be four years and until their successors are selected and qualified, except that, of those first 61 appointed, two shall have a term of four years, two shall have a term of three years and one shall have a term of two years. There is no limitation on the number of terms an appointed 63 member may serve. The governor may appoint a member for the remaining portion of the 64 unexpired term created by a vacancy. The governor may remove any appointed member for cause. The members shall at their initial meeting select a chair. All members of the 66 commission shall serve without compensation for their duties, but shall be reimbursed for necessary travel and other expenses incurred in the performance of their official duties. The 68 commission shall meet at least quarterly at the call of the chair and shall review and determine 69 70 appropriate programs and activities for which funds may be expended under subsection 4 of 71 this section.

320.106. As used in sections 320.106 to 320.161, unless clearly indicated otherwise, the following terms mean:

- (1) "American Pyrotechnics Association (APA), Standard 87-1", or subsequent standard which may amend or supersede this standard for manufacturers, importers and distributors of fireworks;
- (2) "Chemical composition", all pyrotechnic and explosive composition contained in fireworks devices as defined in American Pyrotechnics Association (APA), Standard 87-1;
- (3) "Consumer fireworks", explosive devices containing restricted amounts of pyrotechnic composition, designed primarily to produce visible or audible effects by combustion and includes aerial devices and ground devices, [all of which are classified as fireworks, UNO336, within 49 CFR Part 172] that comply with the construction, chemical composition, and labeling regulations of the United States Consumer Product Safety Commission, as set forth in 16 CFR 1500, 16 CFR 1507, and 49 CFR 172, and in APA Standard 87-1, Standard for the Construction and Approval for Transportation of Fireworks, Novelties, and Theatrical Pyrotechnics;
- (4) "Discharge site", the area immediately surrounding the fireworks mortars used for an outdoor fireworks display;
- 18 (5) "Dispenser", a device designed for the measurement and delivery of liquids as 19 fuel;

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- 20 (6) "Display fireworks", explosive devices designed primarily to produce visible or 21 audible effects by combustion, deflagration or detonation. This term includes devices 22 containing more than two grains (130 mg) of explosive composition intended for public 23 display. These devices are classified as fireworks, UN0333 or UN0334 or UNO335, within 24 49 CFR Part 172 as set forth in 27 CFR 555 and 49 CFR 172, and in APA Standard 87-1, Standard for the Construction and Approval for Transportation of Fireworks, 25 Novelties, and Theatrical Pyrotechnics; 26
  - "Display site", the immediate area where a fireworks display is conducted, including the discharge site, the fallout area, and the required separation distance from mortars to spectator viewing areas, but not spectator viewing areas or vehicle parking areas;
  - (8) "Distributor", any person engaged in the business of [selling] making licensed sales of any fireworks to wholesalers, jobbers, seasonal retailers, other persons, licensed operators, pyrotechnic operators, or governmental bodies that possess the necessary permits as specified in sections 320.106 to 320.161, including any person that imports or exports any fireworks of any kind in any manner into or out of the state of Missouri;
  - (9) "Fireworks", any composition or device for producing a visible, audible, or both visible and audible effect by combustion, deflagration, or detonation and that meets the definition of consumer, proximate, or display fireworks as set forth by 49 CFR Part 171 to end, United States Department of Transportation hazardous materials regulations;
  - (10) "Fireworks season", the period beginning on the [twentieth] tenth day of June and continuing through the tenth day of July of the same year and the period beginning on the [twentieth] tenth day of December and continuing through the second day of January of the next year, which shall be the only periods of time that licensed seasonal retailers may be permitted to sell consumer fireworks;
  - "Jobber", any person engaged in the business of making licensed sales of consumer fireworks at [wholesale or] retail from a permanent structure within the state of Missouri to nonlicensed buyers for use [and distribution] inside and outside the state of Missouri during a calendar year from the first day of January through the thirty-first day of December;
- "Licensed operator", any person who supervises, manages, or directs the (12)discharge of outdoor display fireworks, either by manual or electrical means; who has met 50 additional requirements established by promulgated rule and has successfully completed a display fireworks training course recognized and approved by the state fire marshal;
  - (13) "Manufacturer", any person engaged in the making, manufacture, assembly or construction of fireworks of any kind within the state of Missouri;
- 55 "NFPA", National Fire Protection Association, an international codes and standards organization; 56

57 (15) "Permanent structure", buildings and structures with permanent foundations 58 other than tents, mobile homes, and trailers;

- (16) "Permit", the written authority of the state fire marshal issued pursuant to sections 320.106 to 320.161 to sell, possess, manufacture, discharge, or distribute fireworks;
- 61 (17) "Person", any corporation, association, partnership or individual or group 62 thereof;
  - (18) "Proximate fireworks", a chemical mixture used in the entertainment industry to produce visible or audible effects by combustion, deflagration, or detonation, as classified within 49 CFR Part 172 as UN0431 or UN0432;
  - (19) "Pyrotechnic operator" or "special effects operator", an individual who has responsibility for pyrotechnic safety and who controls, initiates, or otherwise creates special effects for proximate fireworks and who has met additional requirements established by promulgated rules and has successfully completed a proximate fireworks training course recognized and approved by the state fire marshal;
  - (20) "Sale", an exchange of articles of fireworks for money, including barter, exchange, gift or offer thereof, and each such transaction made by any person, whether as a principal proprietor, salesman, agent, association, copartnership or one or more individuals;
  - (21) "Seasonal retailer", any person [within the state of Missouri] engaged in the business of making licensed sales of consumer fireworks [in] at retail within the state of Missouri to nonlicensed buyers for use inside and outside the state of Missouri only during a fireworks season as defined by subdivision (10) of this section;
  - (22) "Wholesaler", any person engaged in the business of making **licensed** sales of consumer fireworks to any other person engaged in the business of making **licensed** sales of consumer fireworks at retail within the state of Missouri.
- 320.111. 1. It is unlawful for any person to manufacture, sell, offer for sale, ship or cause to be shipped into, **out of**, or within the state of Missouri except as herein provided any item of fireworks, without first having secured the required applicable permit as a manufacturer, distributor, wholesaler, jobber, or seasonal retailer from the state fire marshal and applicable federal permit or license. Possession of said permit is a condition precedent to manufacturing, selling or offering for sale, shipping or causing to be shipped any fireworks into, **out of**, **or within** the state of Missouri, except as herein provided. This provision applies to nonresidents as well as residents of the state of Missouri.
- 2. The state fire marshal has the authority and is authorized and directed to issue permits for the sale of fireworks. No permit shall be issued to a person under the age of eighteen years. All permits except for seasonal retailers shall be for the calendar year or any fraction thereof and shall expire on the thirty-first day of December of each year.

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- 3. Permits issued must be displayed in the permit holder's place of business. No 13 permit provided for herein shall be transferable nor shall a person operate under a permit issued to another person or under a permit issued for another location. Manufacturer, wholesaler, jobber, and distributor permit holders operating out of multiple locations shall 17 obtain a permit for each location.
- 4. Failure to make application for a permit by May thirty-first of the calendar year 19 may result in the fire marshal's refusal to issue a license to the licensee or applicant for such 20 calendar year.
  - 5. Any false statement or declaration made on a permit application may result in the state fire marshal's refusal to issue such permit to the requesting person for a period of time not to exceed three years.
  - 6. The state fire marshal is authorized and directed to charge the following fees for permits:
  - (1) Manufacturer, a fee of [seven hundred seventy five] one thousand dollars per calendar year;
- 28 (2) Distributor, a fee of [seven hundred seventy-five] eight hundred dollars per 29 calendar year;
- 30 (3) Wholesaler, a fee of [two hundred seventy-five] six hundred dollars per calendar 31 year;
  - (4) Jobber, a fee of [five hundred twenty five] four hundred dollars per calendar year per sales location;
- 34 (5) Seasonal retailer, a fee of [fifty] two hundred dollars per calendar year per sales location; 35
  - (6) Display fireworks **site**, a fee of one hundred dollars per calendar year per location;
  - (7) Proximate fireworks [display permit] site, a fee of one hundred dollars per calendar year per location;
    - (8) Licensed operator, a fee of one hundred dollars for a three-year license;
    - (9) Pyrotechnic operator, a fee of one hundred dollars for a three-year license.
- 41 7. A holder of a manufacturer's permit shall not be required to have any additional permits in order to sell to distributors, wholesalers, jobbers, or seasonal retailers, or to sell 43 display, or proximate fireworks.
  - 8. A holder of a distributor's permit shall not be required to have any additional permits in order to sell to wholesalers, jobbers, seasonal retailers, licensed operators, or **pyrotechnic operators,** or to sell display, or proximate fireworks.
- 47 9. A holder of a jobber's permit shall not be required to have any additional permit in order to sell consumer fireworks at retail to nonlicensed buyers during the fireworks season 48 49 from such jobber's permanent structure.

10. All fees collected for permits issued pursuant to this section shall be deposited to the credit of the fire education fund created pursuant to section 320.094. Any person engaged in more than one permit classification shall pay one permit fee based upon the permit classification yielding the highest amount of revenue.

- 11. The state fire marshal is charged with the enforcement of the provisions of sections 320.106 to 320.161 and may call upon any state, county or city peace officer for assistance in the enforcement of the provisions of sections 320.106 to 320.161. The state fire marshal may promulgate rules pursuant to the requirements of this section and chapter 536 necessary to carry out his or her responsibilities under this act including rules requiring training, examination, and licensing of licensed operators and pyrotechnic operators engaging in or responsible for the handling and use of display and proximate fireworks. The test shall incorporate the rules of the state fire marshal, which shall be based upon nationally recognized standards. No rule or portion of a rule promulgated pursuant to this chapter shall become effective unless it has been promulgated pursuant to the provisions of chapter 536.
- 12. The state fire marshal, upon notification by the department of revenue, may withhold permits from applicants upon evidence that all state sales taxes for the preceding year or years have not been paid; except, this subsection shall not apply if an applicant is pursuing any proper remedy at law challenging the amount, collection, or assessment of any sales tax.
- 13. A holder of a distributor, wholesaler, or jobber's permit shall be required to operate out of a permanent structure in compliance with all applicable building and fire regulations in the city or county in which said person is operating a fireworks business. Seasonal retail permit locations shall be in compliance with all applicable building and fire regulations. The applicant may be subject to a fire safety inspection by the state fire marshal based upon promulgated rules and regulations adopted by the state fire marshal.
- 14. It is unlawful for any manufacturer, distributor, wholesaler, or jobber to sell consumer fireworks to a seasonal retailer who has not acquired an appropriate permit from the state fire marshal for the current permit period. A seasonal retailer shall acquire and present the appropriate permit from the state fire marshal before any manufacturer, distributor, wholesaler, or jobber is allowed to sell consumer fireworks to such seasonal retailer, provided that such seasonal retailer is purchasing the consumer fireworks for resale in this state.
- 15. The state fire marshal and the marshal's deputies may conduct inspections of any premises and all portions of buildings where fireworks are stored, manufactured, kept or being offered for sale. All persons selling, offering for sale, barter, gift, exchange, or offer thereof any fireworks shall cooperate fully with the state fire marshal and the marshal's deputies during any such inspection. This inspection shall be performed during normal business hours.

16. In addition to any other penalty, any person who manufactures, sells, offers for sale, ships or causes to be shipped into or caused to be shipped into, **out of, or within** the state of Missouri, for use in Missouri, any items of fireworks without first having the required applicable permit shall be assessed a civil penalty of up to a one thousand dollar fine for each day of operation up to a maximum of ten thousand dollars.

320.131. 1. It is unlawful for any person to possess, sell or use within the state of Missouri, or ship into, **out of, or within** the state of Missouri, except as provided in section 320.126, any pyrotechnics commonly known as "fireworks" and defined as consumer fireworks in subdivision (3) of section 320.106 other than items now or hereafter classified as fireworks [UNO336, 1.4G by the United States Department of Transportation] with a valid EX or FC number that comply with the construction, chemical composition, labeling and other regulations relative to consumer fireworks regulations promulgated by the United States Consumer Product Safety Commission and permitted for use by the general public pursuant to such commission's regulations.

- 2. No wholesaler, jobber, or seasonal retailer, or any other person shall sell, offer for sale, store, display, or have in their possession any consumer fireworks that have not been approved as fireworks [UNO336, 1.4G by the United States Department of Transportation] with a valid EX or FC number.
- 3. No jobber, wholesaler, manufacturer, or distributor shall sell to seasonal retailer dealers, or any other person, in this state for the purpose of resale, or use, in this state, any consumer fireworks which do not have [the numbers and letter "1.4G" printed within] an orange, diamond-shaped label printed on or attached to the fireworks shipping carton.
- 4. This section does not prohibit a manufacturer, distributor or any other person possessing the proper permits as specified by state and federal law from storing, selling, shipping or otherwise transporting display or proximate fireworks.
- 5. Matches, toy pistols, toy canes, toy guns, party poppers, or other devices in which paper caps containing twenty-five hundredths grains or less of explosive compound, provided that they are so constructed that the hand cannot come into contact with the cap when in place for use, and toy pistol paper caps which contain less than twenty-five hundredths grains of explosive mixture shall be permitted for sale and use at all times and shall not be regulated by the provisions of sections 320.106 to 320.161.
- 6. Sky lanterns shall be prohibited for sale or use within the state of Missouri at all times.

320.141. Permissible items of consumer fireworks defined in section 320.131 may be sold at wholesale [or retail by holders of a jobber's permit to nonlicensed buyers from outside the state of Missouri] to licensed buyers during a calendar year from the first day of January until the thirty-first day of December. Permissible items of consumer fireworks defined in

5 section 320.131 may be sold at retail by holders of a jobber's permit to nonlicensed buyers

- 6 during a calendar year from the first day of January until the thirty-first day of
- 7 December. Permissible items of consumer fireworks defined in section 320.131 may be
- 8 sold at retail by holders of a seasonal retail permit to nonlicensed buyers during the selling
- 9 periods of the [twentieth] tenth day of June through the tenth day of July and the [twentieth]
- 10 **tenth** day of December through the second day of January.

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